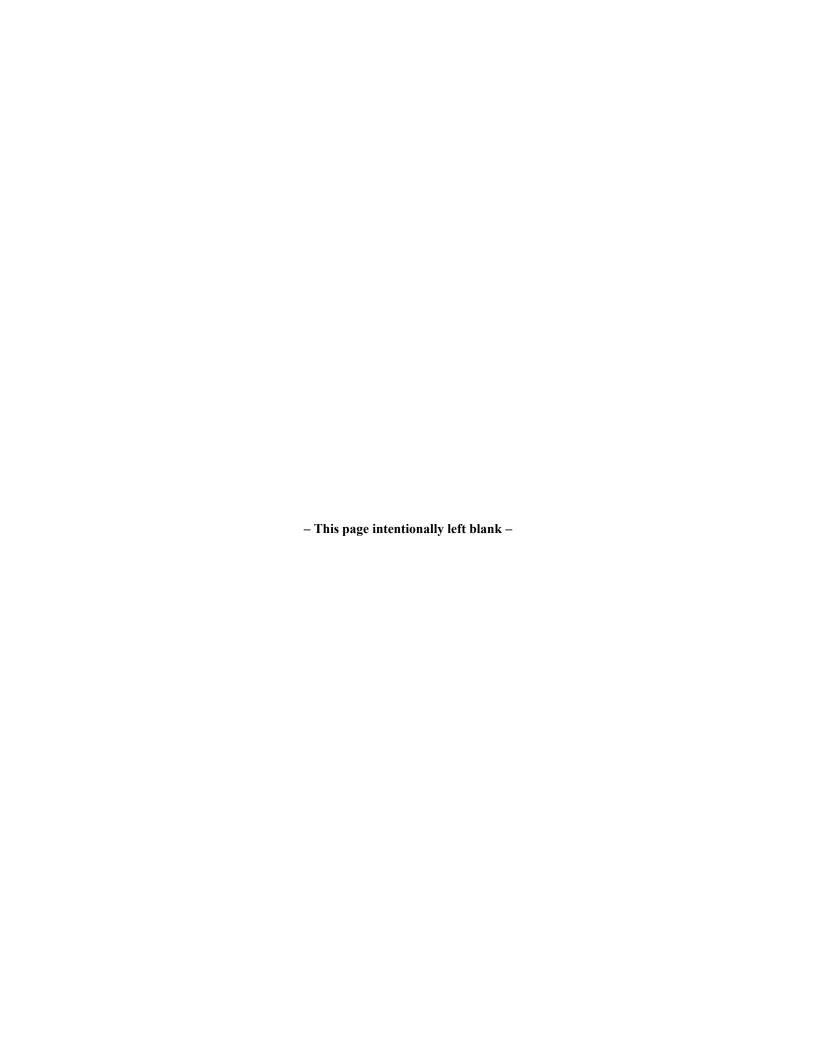


# Comprehensive Annual Financial Report

City of Shoreview Minnesota For the Fiscal Year Ended December 31, 2019



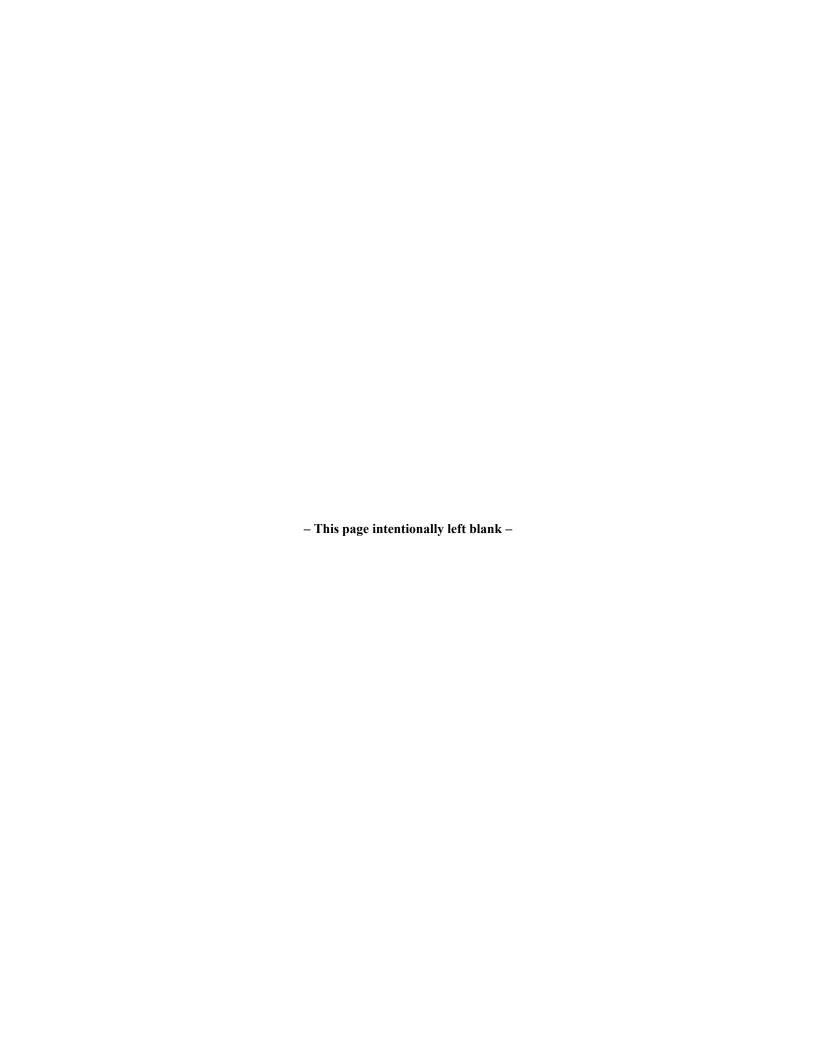
# **COMPREHENSIVE ANNUAL FINANCIAL REPORT**

# FOR THE YEAR ENDED DECEMBER 31, 2019

# DEPARTMENT OF FINANCE

Debbie Maloney, Assistant Finance Director

Fred W. Espe, Finance Director



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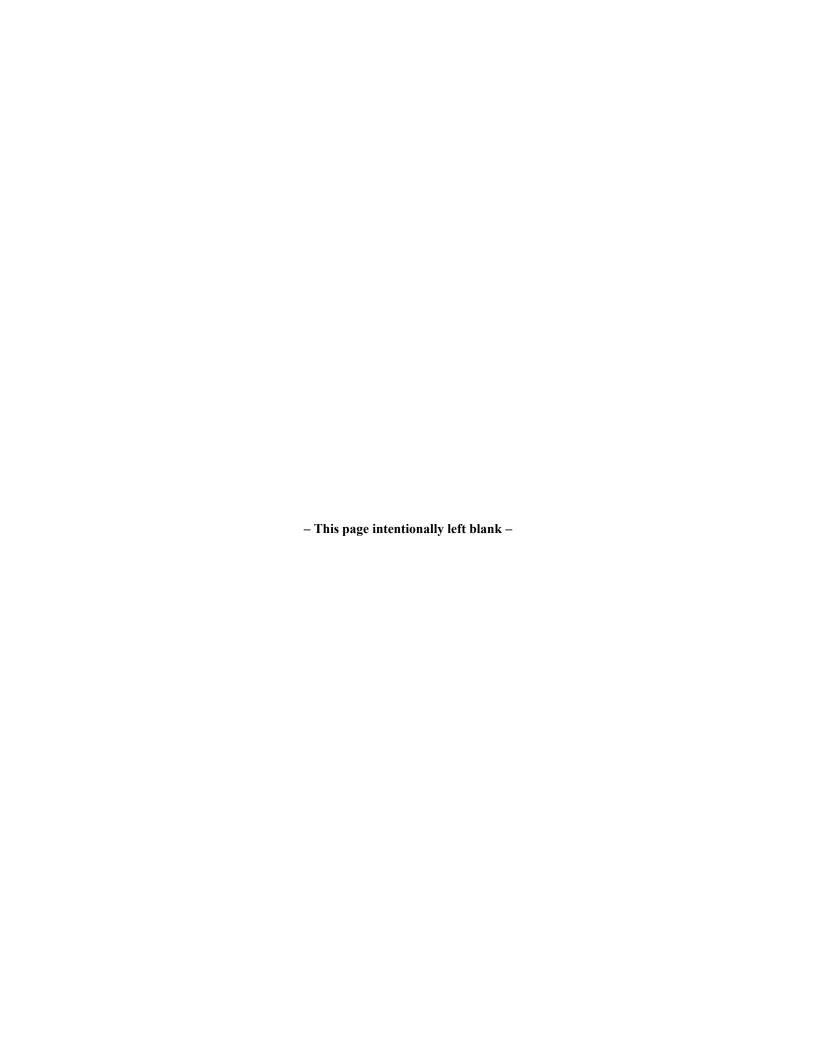
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# $\begin{array}{c} \textbf{INTRODUCTORY SECTION} \\ \textbf{TAB} \end{array}$



# I. INTRODUCTORY SECTION

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June 3, 2020

To the Honorable Mayor, Members of the City Council, and Citizens of the City of Shoreview, Minnesota

State law requires that every general-purpose local government publish, within six months of the close of each fiscal year, a complete set of audited financial statements. This report is published to fulfill that requirement for the fiscal year ended December 31, 2019.

Management assumes full responsibility for the completeness and reliability of the information contained in this report, based upon a comprehensive framework of internal control that it has established for this purpose. Because the cost of internal control should not exceed anticipated benefits, the objective is to provide reasonable, rather than absolute, assurance that the financial statements are free of any material misstatements.

Malloy, Montague, Karnowski, Radosevich & Co., P.A., Certified Public Accountants, have issued an unmodified ("clean") opinion on the City of Shoreview, Minnesota's (the City) financial statements for the year ended December 31, 2019. The independent auditor's report is located at the front of the financial section of this report.

The management's discussion and analysis (MD&A) immediately follows the independent auditor's report and provides a narrative introduction, overview, and analysis of the basic financial statements. The MD&A complements this letter of transmittal and should be read in conjunction with it.

# Profile of the Government

The City, incorporated in 1957, is a northern suburb of the Minneapolis/St. Paul metropolitan area, situated in Ramsey County. The City occupies 12.2 square miles and serves a population of 26,480. The City is empowered to levy a property tax on both real and personal property located within its boundaries.

The City operates under the State of Minnesota Statutory Plan B (Council – Manager) form of government. Policy-making and legislative authority are vested in a City Council consisting of the mayor and four other members, all elected on a non-partisan basis. The City Council appoints the government's manager, who in turn appoints the heads of the various departments. Councilmembers serve four-year terms, with two members elected every two years. The mayor is elected for a two-year term. The mayor and members of the City Council are elected at large.

The City provides a full range of services, including police and fire protection; the construction and maintenance of streets and other infrastructure; recreational and cultural activities; parks and a multi-purpose community center; water, sewer, surface water, and street light systems; community development, building inspection, and planning; and general government operations, including administration, finance/accounting, information systems, community information (newsletter), and general government buildings.

The City Council is required to adopt a budget by late December. The budget is prepared by fund, department (e.g., public safety), and activity (e.g., police). Department heads may transfer resources within an activity. The city manager may transfer resources within any department; however, transfers between departments or between funds require special approval from the City Council.

The City's capital improvement program (covering 5 years), comprehensive infrastructure replacement plan (covering 50 years), and five-year operating plan along with the annual budget serve as the foundation for the City's financial planning and the annual budget serves as the budget control.

# Local Economy

Shoreview is home to many national and regional companies that are leaders in their respective industries of banking and business systems, manufacturing, medical and computer technologies and robotics. A strong business community led by high profile companies such as Cummins Power Generation, Deluxe Corporation, Fiserv, PaR Systems, Westinghouse, Target Corporation, TSI Inc., Wells Fargo, Hill-Rom, Kowalski's, and Ally Financial Services provide the foundation for a healthy economy, diverse economic tax base and major employment for Shoreview and the surrounding area.

Because of its location in a region with a varied economic base, unemployment is relatively stable. During the past 10 years, the unemployment rate has fluctuated from a low of 2.3 percent in 2018, to a high of 6.5 percent in 2010. The 2019 unemployment rate is 2.6%, and as a result of the COVID-19 pandemic the March 31, 2020 rate (most current data available) is 2.8% according to the Minnesota Department of Employment & Economic Development. Unemployment is expected to remain at or below the regional average.

Over the past 10 years, general property taxes have increased in amount and decreased as a percentage of total governmental fund revenues, from 49.0% in 2010 to 45.6 percent in the current fiscal year (a 10-year decrease of 3.4%). Intergovernmental revenues have increased from 2.5 percent in 2010, to 6.3 percent of total revenues in the current fiscal year (a 10-year increase of 3.8 percent).

During the past 10-year period, governmental fund expenditures related to public safety have increased in amount and as a percentage of total current governmental fund

expenditures from 19.1 percent (\$2,557,182) in 2010, to 22.7 percent (\$4,282,209) in the current fiscal year (a 10-year increase of 3.6 percent). The increase reflects a phase in of the duty crew program for paid on-call firefighters working different shifts at fire stations.

The City has diversified its revenue sources through the addition of a utility franchise tax and billboard fees, and the expansion of cellular antenna rental fees. During the past 10 years, franchise taxes and billboard and antenna rental fees have increased in amount and have increased as a percentage of total governmental fund revenues, from 2.9 percent (\$511,951) in 2010 to 6.5 percent (\$1,740,457) in the current fiscal year (a 10-year increase of 3.6 percent).

In March of 2020 the City suspended Community Center operations due to the COVID-19 pandemic. It is the City's intention to reopen the Community Center for limited services on June 15, 2020.

# Long-Term Financial Planning

Total General Fund balance (50.9 percent of total General Fund expenditures) is consistent with policy guidelines set by the City Council for budgetary and planning purposes. The total General Fund balance is made up of a working capital allocation equal to 50 percent of taxes and state aid for 2020 (to accommodate cash flows and the timing for receipt of taxes and state aids), and an allocation of 10 percent of 2020 budgeted expenditures for unanticipated events.

The City's 5-year operating plan and capital improvement program along with the comprehensive infrastructure replacement plan (covering 50 years) serve as the foundation for the City's long-term financial planning. To ensure the timely replacement of infrastructure, the City prepares long-term cost projections for the replacement of all city assets. Funding needs for capital replacements are reflected in tax levies for the street renewal and capital asset replacement funds, and are reflected in user fees established for water, sewer, surface water, and street light funds. The five-year operating plan covering all operating funds, establishes specific goals for each fund. During 2010, Standard & Poor's raised the City's debt rating one notch from 'AA+' to 'AAA.' This was the first time that a 'AAA' rating had been assigned to the City. On November 29, 2018, Standard & Poor's affirmed the 'AAA' rating on the City's general obligation debt.

The 'AAA' rating reflects Standard & Poor's assessment of the City's:

- Very strong economy, with access to a broad and diverse metropolitan statistical area (MSA);
- Very strong management, with strong financial policies and practices under our Financial Management Assessment (FMA) methodology;
- Strong budgetary performance, with operating surpluses in the General Fund and at the total governmental fund level in fiscal 2017;
- Very strong budgetary flexibility, with an available fund balance in fiscal 2017 of 45 percent of operating expenditures;

- Very strong liquidity, with total government available cash at 1.5x total governmental fund expenditures and 23.5x governmental debt service, and access to external liquidity we consider strong;
- Very weak debt and contingent liability profile, with debt service carrying charges at 6.4 percent of expenditures and net direct debt that is 216.9 percent of total governmental fund revenue, and
- Strong institutional framework score.

Projections for the next 5 years indicate that property tax contributions, user fees, and investment income will adequately support scheduled replacements. The impact of replacement costs on the property tax levy over the next 5 years is estimated to average 4.5 percent per year, and user fees are projected to increase between 3.0 percent and 5.0 percent over the next five years. The use of capital revolving funds will result in stable property tax and user fee increases despite fluctuating capital expenditures.

# Relevant Financial Policies

The City utilizes various financial and budget policies to guide the City Council and staff when making financial decisions. These include formal Fund Balance, Debt, Budget, Comprehensive Infrastructure Replacement, Community Investment and Financial Investment policies. The primary objective of these policies is to guarantee effective delivery of City services to residents and businesses, and to ensure protection of the City's financial strength and flexibility through a revenue structure and long-term planning effort that is consistent with City Council goals and working capital targets. The overall revenue structure is established with a long-term view, and is designed to protect service delivery, ensure adequate resources in support of operations, protect asset function and condition by providing sufficient funding for repair and replacement cost when needed, and provide long-term stability and sustainability. The City's policies prohibit the use of one-time revenues to support ongoing operational expenses.

# Major Initiatives

The City of Shoreview has a strong track record for supporting business growth to attract and retain quality companies consistent with our community values. Shoreview's partnership approach in developing and maintaining close relationships with our business community through our adopted Business Retention and Expansion Program has been recognized for our successful efforts.

Shoreview's economic development efforts to retain and expand business include the Lex at 4100 project. Eagle Ridge Partners is currently undertaking major redevelopment and upgrades to the 4100 West Building within the Shoreview Corporate Center. The 120,000 square foot single-user building built in the 1970's is being fully renovated and converted to a high end multi-tenant corporate facility. Completion is expected in the fall of 2020 and the building's value will increase from \$5.6 million to \$21 million, corporate tenants have already been secured and will bring over 600 jobs to Shoreview.

Gradient Financial Group recently acquired an office building at 4625 Churchill Street and is currently undertaking a complete renovation and providing major upgrades to the property. Gradient is planning on moving about 30 employees to the facility with a growth plan that estimates a potential of up to 100 employees.

Once the Rice Street/I-694 bridge is completed in 2020 the City will pursue the redevelopment of the vacant 10 acre former Ramsey County Public Works site that is under City ownership. The City will undertake a request for proposals from qualified developers in late 2020 with the goal of selling the property to a preferred developer in early 2021. The property is most likely to be developed for business park and corporate uses.

Shoreview has also seen major private sector investment in the multi-family housing market with over 1,300 new residential units having been completed, under construction, or approved in just the past few years. While the City has limited vacant land, the high quality of life, parks and recreation amenities, and excellent schools, makes the community an attractive market for development. Several of these projects have involved the redevelopment of older commercial properties including the completed Lakeview Terrace 108-unit market rate apartments, the McMillan mixed-used development of 134 upscale apartments, ground floor retail, and 14 townhomes and the Loden a 412-unit high-end apartment complex featuring outdoor pools, fitness and yoga spaces, dog spa and an outdoor games area. The Edison at Rice Creek is a 368-unit rental apartment and townhome project located on an 18-acre site within the Rice Creek Corporate park.

Higher end single-family housing projects currently under construction include the 8-lot subdivision of Whistler Pines. The development has an area of 3.6 acres and homes are expected to have values in the range of \$500,000 to \$700,000.

The City strives to ensure that Shoreview maintains a strong, healthy, and positive business climate that promotes and fosters continued economic development, business growth, and reinvestment in the community.

As a result of continued growth in recreation programs and strong demand for use of Community Center facilities, as well as a goal to maintain the Community Center as a vibrant community facility, the City Council and Park & Recreation Commission authorized a study of a possible expansion of the Community Center in 2014. The study was completed in 2016 and the City Council approved the construction contracts on October 2, 2017.

Construction started on October 23, 2017 and was completed in 2019, and includes two distinct areas, an expansion of the Tropics Indoor Waterpark and a major two-story addition adjacent to the gymnasium. The Waterpark project includes a renovation in the pool locker rooms, expanded family locker rooms, and a 7,000 square foot expansion to the Waterpark that includes a new zero depth shallow water splash pool and major aquatic play structure. The project adjacent to the gymnasium is a two-level,

15,000 square foot expansion and includes expanding the Tropical Adventure Indoor Playground, adding four group fitness studios on the lower level and adding four activity rooms on the upper level.

The cost for this major expansion project was \$16.7 million. The project was financed through a combination of sources including the issuance of General Obligation Tax Abatement Bonds that will be paid over the next 20 years and through contributions from the City's capital project funds.

In 2019 the City began construction of the Shoreview Commons Master Plan Phase I project located next to the Community Center. This project includes the construction of a new decorative pond and formal garden area, a plaza-style skate park, trail and sidewalk extensions and landscaping. The project is estimated to cost \$3 million and is scheduled to be completed in 2020 and is financed by the Community Investment and Capital Asset Replacement funds.

# Awards and Acknowledgements

The Government Finance Officers Association (GFOA) awarded a Certificate of Achievement for Excellence in Financial Reporting to the City for its comprehensive annual financial report (CAFR) for the fiscal year ended December 31, 2018. This was the thirty-fourth consecutive year that the government has received this prestigious award. In order to be awarded a Certificate of Achievement, the government had to publish an easily readable and efficiently organized CAFR that satisfied both accounting principles generally accepted in the United States of America and applicable legal requirements.

A Certificate of Achievement is valid for a period of one year only. We believe that our current CAFR continues to meet the Certificate of Achievement Program's requirements and are submitting it to the GFOA to determine its eligibility for another certificate.

The preparation of this report would not have been possible without the efficient and dedicated service of the entire staff of the finance department. We wish to express our appreciation to all members of the department who assisted and contributed to the preparation of this report. Credit must also be given to the mayor, City Council, and city manager for their unfailing support for maintaining the highest standards of professionalism in the management of the City's finances.

Respectfully submitted,

Fred W. Espe

Finance Director/Treasurer

ud W. Emo

Klilma Haloury Deborah Maloney

Assistant Finance Director



Government Finance Officers Association

# Certificate of Achievement for Excellence in Financial Reporting

Presented to

# City of Shoreview Minnesota

For its Comprehensive Annual Financial Report for the Fiscal Year Ended

**December 31, 2018** 

Christopher P. Movill

Executive Director/CEO

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Principal City Officials December 31, 2019

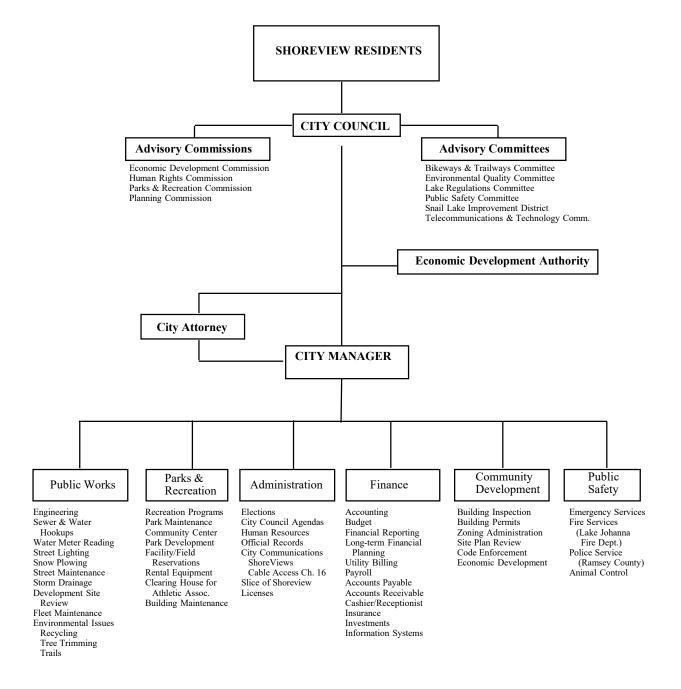
# **City Council**

	Term Expires
Mayor Sandy Martin	December 31, 2020
Councilmembers Sue Denkinger	December 31, 2020
Emy Johnson	December 31, 2020
Terry Quigley	December 31, 2022
Cory Springhorn	December 31, 2022
Administrative Staff	Date of Hire
City Manager Terry Schwerm	June 16, 1993
Assistant City Manager/Community Development Director Thomas C. Simonson	February 19, 1985
Finance Director/Treasurer Fred W. Espe	February 1, 2014
Public Works Director Mark J. Maloney	September 6, 1994

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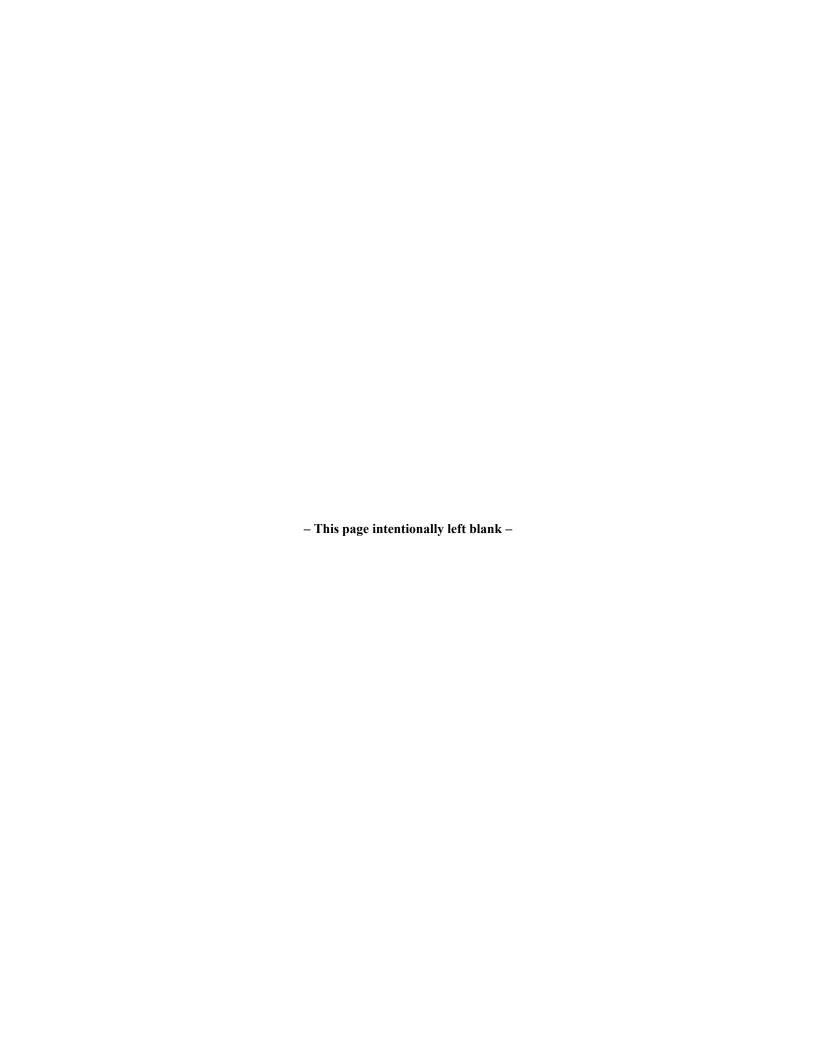
# City Of Shoreview Organizational Chart

December 31, 2019



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# $\begin{array}{c} \text{FINANCIAL SECTION} - \\ \text{INDEPENDENT AUDITOR'S REPORT AND MD&A} \\ \hline \boldsymbol{TAB} \end{array}$



# II. FINANCIAL SECTION

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# **PRINCIPALS**



Thomas A. Karnowski, CPA
Paul A. Radosevich, CPA
William J. Lauer, CPA
James H. Eichten, CPA
Aaron J. Nielsen, CPA
Victoria L. Holinka, CPA/CMA
Jaclyn M. Huegel, CPA
Kalen T. Karnowski, CPA

# INDEPENDENT AUDITOR'S REPORT

To the City Council and Management City of Shoreview, Minnesota

## REPORT ON THE FINANCIAL STATEMENTS

We have audited the accompanying financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Shoreview, Minnesota (the City) as of and for the year ended December 31, 2019, and the related notes to the financial statements, which collectively comprise the City's basic financial statements as listed in the table of contents.

# MANAGEMENT'S RESPONSIBILITY FOR THE FINANCIAL STATEMENTS

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

## AUDITOR'S RESPONSIBILITY

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the City's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

(continued)

### **OPINIONS**

In our opinion, the financial statements referred to on the previous page present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City as of December 31, 2019, and the respective changes in financial position and, where applicable, cash flows thereof for the year then ended, in accordance with accounting principles generally accepted in the United States of America.

# **EMPHASIS OF MATTER**

As described in Note 1 of the notes to basic financial statements, the City has implemented Governmental Accounting Standards Board (GASB) Statement No. 84, *Fiduciary Activities*, during the year ended December 31, 2019. Our opinion is not modified with respect to this matter.

# **OTHER MATTERS**

# **Required Supplementary Information**

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis and the required supplementary information (RSI), as listed in the table of contents, be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the GASB, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the RSI in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

# Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the City's basic financial statements. The introductory section, combining and individual nonmajor fund statements and schedules, supplementary financial information, and statistical section, as listed in the table of contents, are presented for purposes of additional analysis and are not required parts of the basic financial statements.

The combining and individual nonmajor fund statements and schedules are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the combining and individual nonmajor fund statements and schedules are fairly stated, in all material respects, in relation to the basic financial statements as a whole.

The introductory section, supplementary financial information, and statistical section have not been subjected to the auditing procedures applied in the audit of the basic financial statements and, accordingly, we do not express an opinion or provide any assurance on them.

Malloy, Montague, Karnowski, Radasenich & Co., P. A.

Minneapolis, Minnesota June 3, 2020

# Management's Discussion and Analysis

As management of the City of Shoreview, Minnesota (the City), we offer readers of the City's financial statements this narrative overview and analysis of the financial activities of the City for the fiscal year ended December 31, 2019. We encourage readers to consider the information presented here in conjunction with additional information that we have furnished in our letter of transmittal, which can be found on pages iii—viii of this report.

# **Financial Highlights**

- The assets and deferred outflows of resources of the City exceeded its liabilities and deferred inflows of resources at the close of the most recent fiscal year by \$111,536,741 (net position). Of this amount, \$27,911,910 (unrestricted net position) may be used to meet the City's ongoing obligations to citizens and creditors.
- The City's total net position increased by \$6,238,693 as a result of a \$5,122,103 increase in net position for governmental activities and a \$1,116,590 increase in net position for business-type activities.
- As of the close of the current fiscal year, the City's governmental funds reported combined ending fund balances of \$25,095,592, a decrease of \$732,421 in comparison with the prior year. Approximately 19.0 percent of this amount (\$4,760,195) is considered unassigned and available for spending at the City's discretion.
- The unassigned fund balance for the General Fund was \$5,554,310 or 50.6 percent of the total General Fund expenditures. Fund balance in the General Fund increased \$397,637 during the year.
- The City's total governmental activity bonded and certificate of participation debt decreased by \$1,915,000 (excluding premiums) from the prior year. In 2018 the City issued \$150,000 of general obligation refunding improvement bonds to take advantage of lower interest rates to reduce future interest costs. Due to the structure of the refunding issue, the City called the (old) bonds for redemption on February 1, 2019.
- During 2019, the City's business-type activity bonded debt decreased \$3,210,000 (excluding premiums) from the prior year. In 2018 the City issued \$1,355,000 of general obligation refunding revenue bonds to take advantage of lower interest rates to reduce future interest costs. Due to the structure of the refunding issue, the City called the (old) bonds for redemption on February 1, 2019. Net revenues of the Water, Sewer and Surface Water utilities are pledged for the debt service of the business-type debt.
- The City's capital assets increased \$3,601,991, or 4.6 percent for governmental activities, and increased \$1,523,801, or 3.2 percent for business-type activities. A significant portion of the increase in the governmental-type activities is related to the Community Center Commons Master Plan Phase I improvements (\$1,780,940), and 2019 street rehabilitation (\$2,405,987).

# **Overview of the Financial Statements**

This discussion and analysis is intended to serve as an introduction to the City's basic financial statements. The City's basic financial statements comprise three components: 1) government-wide financial statements, 2) fund financial statements, and 3) notes to basic financial statements. This report also contains other supplementary information in addition to the basic financial statements themselves.

**Government-wide financial statements.** The government-wide financial statements are designed to provide readers with a broad overview of the City's finances, in a manner similar to a private-sector business.

The Statement of Net Position presents information on all of the City's assets and liabilities, and deferred inflows/outflows (as applicable), with the differences reported as net position. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of the City is improving or deteriorating.

The Statement of Activities presents information showing how the City's net position changed during the most recent fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of related cash flows. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in future fiscal periods (e.g., uncollected taxes and earned but unused vacation leave).

Both of the government-wide financial statements distinguish functions of the City that are principally supported by taxes and intergovernmental revenues (governmental activities) from other functions that are intended to recover all or a significant portion of their costs through use fees and charges (business-type activities). The governmental activities of the City include general government, public safety, public works, parks and recreation, and community development. The business-type activities of the City include water, sewer, surface water management, and street light services.

The government-wide financial statements can be found on pages 21–23 of this report.

**Fund financial statements.** A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The City, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All of the City's funds can be divided into three categories: governmental funds, proprietary funds, and fiduciary funds.

Governmental funds. Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on near-term inflows and outflows of spendable resources, as well as on balances of spendable resources available at the end of the fiscal year. Such information may be useful in evaluating a government's near-term financing requirements.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements.

By doing so, readers may better understand the long-term impact of the City's near-term financing decisions. Both the governmental fund Balance Sheet and the governmental fund Statement of Revenues, Expenditures, and Changes in Fund Balances provide a reconciliation to facilitate this comparison between governmental funds and governmental activities.

The City maintains seven individual major governmental funds. Information is presented separately in the governmental fund Balance Sheet and in the governmental fund Statement of Revenues, Expenditures, and Changes in Fund Balances for the General Fund, Community Center Operation Fund, Recreation Programs Fund, Municipal State Aid Fund, Street Renewal Fund, Capital Asset Replacement Fund and Community Investment Fund, which are considered to be major funds. Data from all other governmental funds are combined into a single, aggregated presentation. Individual fund data for each of these non-major governmental funds is provided in the form of combining statements elsewhere in this report.

The basic governmental fund financial statements can be found on pages 24–28 of this report.

Proprietary funds. The City maintains two different types of proprietary funds. Enterprise funds are used to report the same functions presented as business-type activities in the government-wide financial statements. The City uses enterprise funds to account for its water, sewer, surface water management, and street light operations. Internal service funds are an accounting device used to accumulate and allocate costs internally among the City's various functions. The City uses internal service funds to account for its short-term disability self-insurance, liability claims, and central garage functions. Because each of these services predominantly benefit governmental rather than business-type functions, they have been included within governmental activities in the government-wide financial statements.

Proprietary funds provide the same type of information as the government-wide financial statements, only in more detail. The proprietary fund financial statements provide separate information for the water, sewer, surface water management, and street light operations, which are considered to be major funds of the City. Conversely, all three internal service funds are combined into a single, aggregated presentation in the proprietary fund financial statements. Individual fund data for the internal service funds is provided in the form of combining statements elsewhere in this report.

The basic proprietary fund financial statements can be found on pages 29–31 of this report.

Fiduciary funds. Fiduciary funds are used to account for resources held for the benefit of parties outside the government. Fiduciary funds are not reflected in the government-wide financial statements because the resources of those funds are not available to support the City's own programs. The accounting used for fiduciary funds is much like that used for proprietary funds. The City's only fiduciary fund is a custodial fund.

The basic fiduciary fund financial statements can be found on page 32–33 of this report.

**Notes to basic financial statements.** The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements. The notes to basic financial statements start on page 34 of this report.

**Other information.** The City adopts an annual appropriated budget for its General Fund and special revenue funds. Budgetary comparison schedules have been provided for these funds to demonstrate compliance with their respective budgets. For the General Fund and major special revenue funds these schedules are presented as required supplementary information following the Notes to Financial Statements, while budgetary schedules for nonmajor special revenue funds are included within the Combining and Individual Nonmajor Funds Statements and Schedules section of this report. The combining and individual fund statements and schedules in connection with nonmajor governmental funds and internal service funds are presented immediately following the required supplementary information.

# **Government-Wide Financial Analysis**

As noted earlier, net position may serve over time as a useful indicator of a government's financial position. In the case of the City, assets and deferred outflows of resources exceeded liabilities and deferred inflows of resources by \$111,536,741 at the close of the most recent fiscal year.

By far the largest portion of the City's net position (\$76,907,412 or 69 percent) reflects its investment in capital assets (e.g., infrastructure, land, buildings, and machinery and equipment) less any related debt used to acquire those assets that is still outstanding. The City uses these capital assets to provide services to citizens; consequently, these assets are not available for future spending. Although the City's investment in its capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources, since the capital assets themselves cannot be used to liquidate these liabilities.

	City of Shoreview's Net Position						
	Governmental Activities		Business-Type Activities		Total		
	2019	2018	2019	2018	2019	2018	
Current and other assets Capital assets	\$ 31,822,269 82,078,703	\$ 32,593,505 78,476,712	\$ 12,202,474 49,276,472	\$ 15,664,823 47,752,671	\$ 44,024,743 131,355,175	\$ 48,258,328 126,229,383	
Total assets	\$ 113,900,972	\$ 111,070,217	\$ 61,478,946	\$ 63,417,494	\$ 175,379,918	\$ 174,487,711	
Deferred outflows of resources	\$ 319,478	\$ 683,196	\$ 82,734	\$ 165,494	\$ 402,212	\$ 848,690	
Long-term liabilities outstanding Other liabilities	\$ 33,810,387 4,667,265	\$ 35,937,216 4,867,261	\$ 22,240,227 2,553,652	\$ 24,180,413 3,684,663	\$ 56,050,614 7,220,917	\$ 60,117,629 8,551,924	
Total liabilities	\$ 38,477,652	\$ 40,804,477	\$ 24,793,879	\$ 27,865,076	\$ 63,271,531	\$ 68,669,553	
Deferred inflows of resources	\$ 775,604	\$ 1,103,845	\$ 198,254	\$ 264,955	\$ 973,858	\$ 1,368,800	
Net position Net investment in capital assets Restricted Unrestricted	\$ 50,530,530 6,681,314 17,755,350	\$ 46,904,126 6,640,221 16,300,744	\$ 26,376,882 36,105 10,156,560	\$ 23,247,084 47,983 12,157,890	\$ 76,907,412 6,717,419 27,911,910	\$ 70,151,210 6,688,204 28,458,634	
Total net position	\$ 74,967,194	\$ 69,845,091	\$ 36,569,547	\$ 35,452,957	\$ 111,536,741	\$ 105,298,048	

An additional portion of the City's net position (\$6,717,419 or 6 percent) represents resources that are subject to external restrictions on how they may be used. The remaining balance of unrestricted net position (\$27,911,910 or 25 percent) may be used to meet the City's ongoing obligations to citizens and creditors.

At the end of the current fiscal year, the City is able to report positive balances in all three categories of net position, both for the City as a whole, as well as for its separate governmental and business-type activities. The same situation held true for the prior fiscal year.

The net position of the City as a whole increased \$6,238,693 (5.9 percent) from \$105,298,048 at December 31, 2018 to \$111,536,741 at December 31, 2019. Governmental activities increased \$5,122,103 (7.3 percent) from the prior year while the business-type activities increased \$1,116,590 (3.1 percent) during the same period.

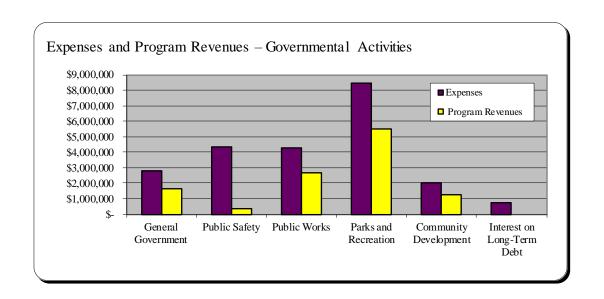
In 2018, the City issued street rehabilitation bonds for the 2018/2019 street rehabilitation project. Converting the 2018 unspent bond proceeds into capital assets during 2019 contributed to the decrease in "current and other assets" and increase in "capital assets" for governmental activities in the previous table.

**Governmental activities.** Governmental activities increased the City's net position by \$5,122,103. Key elements of this increase are as follows:

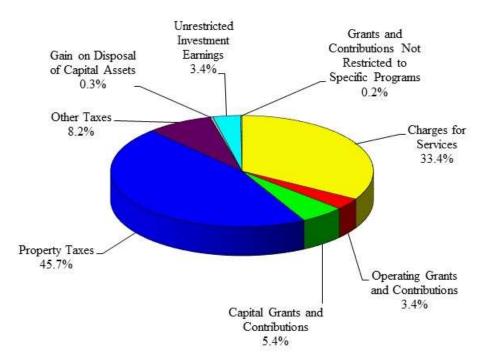
	City of Shoreview's Changes in Net Position					
	Governmental Activities		Business-Type Activities		Total	
	2019	2018	2019	2018	2019	2018
Revenues						
Program revenues						
Charges for services	\$ 9,024,966	\$ 7,052,427	\$ 10,284,588	\$ 10,197,845	\$ 19,309,554	\$ 17,250,272
Operating grants and contributions	912,161	1,012,976	9,635	7,379	921,796	1,020,355
Capital grants and contributions	1,468,899	1,243,109	207,943	501,000	1,676,842	1,744,109
General revenues						
Property taxes	12,365,629	11,616,082	_	_	12,365,629	11,616,082
Tax increment collections	959,072	1,027,508	_	_	959,072	1,027,508
Franchise tax	1,254,280	1,259,315	-	_	1,254,280	1,259,315
Grants and contributions not						
restricted to specific programs	41,864	65,663	_	_	41,864	65,663
Unrestricted investment earnings	926,217	473,304	299,578	119,561	1,225,795	592,865
Gain on disposal of capital assets	90,307	71,356			90,307	71,356
Total revenues	27,043,395	23,821,740	10,801,744	10,825,785	37,845,139	34,647,525
Expenses						
General government	2,818,666	2,738,134	_	_	2,818,666	2,738,134
Public safety	4,369,668	4,145,531	_	_	4,369,668	4,145,531
Public works	4,272,497	4,619,159	_	_	4,272,497	4,619,159
Parks and recreation	8,436,181	7,180,495	_	_	8,436,181	7,180,495
Community development	2,006,036	1,566,796	_	_	2,006,036	1,566,796
Interest on long-term debt	768,658	759,972	_	_	768,658	759,972
Water	_	_	3,123,860	3,090,385	3,123,860	3,090,385
Sewer	_	_	4,118,957	3,777,594	4,118,957	3,777,594
Surface water	_	_	1,366,392	1,306,195	1,366,392	1,306,195
Street lights			325,531	317,788	325,531	317,788
Total expenses	22,671,706	21,010,087	8,934,740	8,491,962	31,606,446	29,502,049
Increase (decrease) in net position						
before transfers	4,371,689	2,811,653	1,867,004	2,333,823	6,238,693	5,145,476
Transfers	750,414	694,896	(750,414)	(694,896)		
Increase (decrease) in net position	5,122,103	3,506,549	1,116,590	1,638,927	6,238,693	5,145,476
Net position – January 1	69,845,091	66,338,542	35,452,957	33,814,030	105,298,048	100,152,572
Net position – December 31	\$ 74,967,194	\$ 69,845,091	\$ 36,569,547	\$ 35,452,957	\$ 111,536,741	\$ 105,298,048

- Charges for services for governmental activities increased \$1,972,539 (28.0 percent) during the year. Significant changes from 2018 to 2019 include a \$1,320,686 (34.5 percent) increase in parks and recreation charges and a \$567,459 (81.3 percent) increase in community development charges. The parks and recreation increase is due mainly to service disruptions and facility closures in 2018 and increased service levels in 2019 related to the Community Center expansion project. Increases in community development charges are a result of increases in the valuation of building permits issued in 2019.
- Operating grants and contributions decreased \$100,815 (10.0 percent) during the year. Significant changes from 2018 to 2019 included a \$131,454 decrease in public works. The public works decrease is primarily the result of an operating grant from Ramsey County for the purchase of recycling carts in 2018.
- Capital grants and contributions increased \$225,790 (18.2 percent) during the year. Significant changes from 2018 to 2019 included a \$269,336 increase in parks and recreation and a \$43,546 decrease in public works. The parks and recreation increase is mainly due to park dedication fees. The public works decrease is due to decreased assessment collections, and developer roadway contributions and an increase in county grants.
- Property taxes for governmental activities increased by \$749,547 (6.5 percent) during the year, due to levy increases for the General Fund, Capital Asset Replacement, Special Revenue, and Debt Service Funds.
- Tax increment collections for governmental activities decreased by \$68,436 (6.7 percent). This decrease is primarily due to the decertification of District #7 and the first year of collections for District #10.
- Investment earnings increased by \$452,913 (95.7 percent) during the year, primarily due to year-end adjustments to fair value and higher interest rates.
- General government expenses increased by \$80,532 (2.9 percent) during the year. A significant portion of the increase was related to information technology and cable to costs, resulting from increased contractual services. The elections accounted for \$24,657 of decreased costs, the City holds elections in even numbered years.
- Public safety expenses increased by \$224,137 (5.4 percent) during the year. Significant changes include the police and fire operating contracts increased by \$103,248, contributions to the fire department for the City's share of fire department capital costs increased by \$110,482, and the payment of state fire aid to the fire department increased \$8,903.
- Public works expenses decreased by \$346,662 (7.5 percent) during the year. The decrease is primarily due to the purchase of City owned recycling carts in 2018.
- Parks and recreation expenses increased \$1,255,686 (17.5 percent) during the year. The increase is due mainly to service disruptions and facility closures in 2018 and increased service levels in 2019 related to the Community Center expansion. The increase in expenditures was offset by increases in parks and recreation charges for services.
- Community development expenses increased by \$439,240 (28.0 percent) during the year. A significant portion of the increase is the result of wages and contracted services, increases in developer assistance payments in TIF Districts in 2019, PERA pension cost increases, and housing loan activity.
- Interest on long-term debt increased by \$8,686 (1.1 percent) during the year.
- Governmental activities reported net transfers of \$750,414 from business-type activities.

The following two graphs provide comparisons of the governmental activities revenues and expenses.



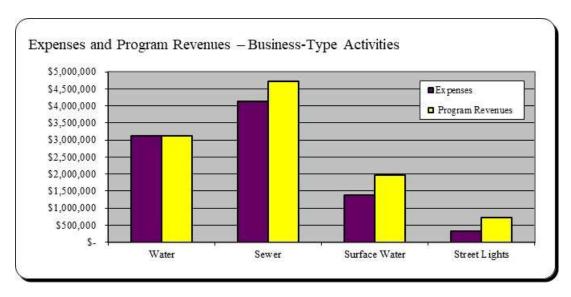
# Governmental Activities - Revenues



**Business-type activities.** Business-type activities increased the City's net position by \$1,116,590. Key elements of this increase are as follows:

- Charges for services for business-type activities increased \$86,743 (0.9 percent). Water operations decreased \$210,806 (6.4 percent); this decrease was due to a water rate increase of 4 percent for the average residential customer, and an 8.9 percent decrease in the gallons of water sold during the year. Sewer operations increased \$162,638 (3.7 percent); rates increased 3.0 percent and winter residential water consumption decreased 0.3 percent, which provides the basis for residential sewer charges, connection charges increased \$12,264. Surface Water operations increased \$92,101 (5.0 percent), due to a 5 percent rate increase. Street Light operations increased \$42,810 (6.3 percent), due to the impact of a street light rate increase of 5 percent.
- Operating grants and contributions provided \$9,635 of revenue and were a result of the City's share of the State of Minnesota's \$16,000,000 contribution to the Public Employees Retirement Association pension fund and a flood grant.
- Capital grants and contributions during the year produced \$207,943 in revenue for business-type activities. This consists of intergovernmental capital grants (\$201,588), and contributions from homeowners (\$6,355).
- Expenses for business-type activities increased \$442,778 (5.2 percent). Increases occurred in sewage treatment costs (\$150,984) and personal services (\$223,802). Personal services increases are the result of salary adjustments in 2019. The City is billed for sewage treatment costs by the Metropolitan Council Environmental Services Division.
- Business-type activities reported net transfers of \$750,414 to governmental activities.

The following graph provides comparisons of the business-type activities program revenues and expenses.



# **Financial Analysis of the Government's Funds**

As noted earlier, the City uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

Governmental funds. The focus of the City's governmental funds is to provide information on near-term inflows, outflows, and balances of spendable resources. Such information is useful in assessing the City's financing requirements. In particular, unrestricted fund balance may serve as a useful measure of a government's net resources available for spending at the end of the fiscal year.

As of the end of the current fiscal year, the City's governmental funds reported combined ending fund balances of \$25,095,592, a decrease of \$732,421 in comparison with the prior year. Approximately 19 percent of this amount (\$4,760,195) constitutes unassigned fund balance, which is available for spending at the government's discretion. The remainder of fund balance is classified as non-spendable in the form of prepaid items, restricted, committed, or assigned for specific activities and projects. These amounts are not available for new spending because they are restricted by externally imposed constraints or committed and assigned through internally imposed constraints.

The General Fund is the chief operating fund of the City. At the end of the current fiscal year, unassigned fund balance of the General Fund was \$5,554,310. As a measure of the General Fund's liquidity, it may be useful to compare both unassigned fund balance and total fund balance to total fund expenditures. Unassigned General Fund balance represents 50.6 percent of total General Fund expenditures, while total fund balance represents 50.9 percent of that same amount.

The City's General Fund balance policy establishes a minimum and maximum unassigned fund balance based on the following key factors:

- The unassigned fund balance for working capital needs is equal to 50 percent of the ensuing years' General Fund tax levy and levy-based state aids, because taxes and state aids are received in June and December of each year. The working capital allocation is reduced by the balance of nonspendable items at year-end. Budgeted taxes in 2020 are \$637,646 more than in 2019; consequently, the unassigned General Fund balance for working capital increased \$318,823 at the end of the current period. As of year-end, the City has met its minimum unassigned working capital balance.
- The maximum unassigned fund balance for unanticipated expenditures at year-end is equal to 10 percent of budgeted ensuing years' expenditures. Ensuing year budgeted expenditures are \$11,965,378, which results in an unassigned fund balance for unanticipated expenditures of \$1,196,538 (an increase of \$78,814). As of year-end, the City has met its maximum unassigned unanticipated expenditure fund balance.
- The maximum unassigned fund balance is equal to the combined unassigned working capital and unanticipated expenditure fund balances less any nonspendable items. The total for the current fiscal year is \$5,554,310, as compared to \$4,321,592 for the previous year, an increase of \$1,232,718 (due to a decrease of nonspendable items of \$835,081).

The Community Center Operation Fund balance increased \$251,702. The increase is attributable to service enhancements associated with the Community Center expansion and renovation. The Community Center expansion included a new indoor playground, indoor splash pad and additional fitness and meeting rooms.

The Recreation Programs Fund balance increased \$138,862. The increase is attributable to increased revenue associated with the Community Center expansion and renovation, as well as the elimination of a transfer to the Community Center Operation Fund.

Fund balances for the Municipal State Aid, Street Renewal, Capital Asset Replacement, and Community Investment Funds are designed to fluctuate between years depending on the type of operating repairs and capital costs in any given year. Revenues of the Street Renewal and Capital Asset Replacement Funds are designed to change gradually from one year to the next, providing a stable revenue stream to support repair and replacement costs that vary due to type, size, and scope. The fund balance of the Municipal State Aid Fund increased \$413,609, due to state aid, earnings on investments and transfers in exceeding transfers out for costs related to the 2018/2019 Street Rehabilitation and Owasso Boulevard North Reconstruction projects. accordance with the General Fund, fund balance policy, a \$300,000 transfer was made into the Municipal State Aid Fund to fund a 2020 street rehabilitation project. The fund balance of the Street Renewal Fund increased \$106,611. Expenditures and transfers out in the Street Renewal Fund consisted primarily of public works street rehabilitation and repairs. Capital funding transfers out are for the St. Albans Water Main Extension, Bridge/Lion/Arner/Dale Reconstruction, Dale Court North and South Water Main, and the Wabasso Neighborhood Reconstruction project costs. Operating expenditures are for an annual street condition survey. Fund balance increased \$146,422 in the Capital Asset Replacement Fund. Significant expenditures in 2019 included various community center and park and recreation capital outlay and repairs and supplies in the amount of \$821,678, and public safety expenditures in the amount of \$175,163 paid to the Lake Johanna Fire Department for the City's share of capital costs. Transfers out in the Capital Asset Replacement Fund represent the fund's share of costs for the 2011 Refunding Certificates of Participation (\$180,000), 2017 Tax Abatement Bonds (\$200,000), Commons Master Plan (\$230,548), and computer acquisitions (\$127,493). accordance with the General Fund, fund balance policy, a \$316,470 transfer was made into the Capital Asset Replacement Fund to build up fund balance. Revenues for the Municipal State Aid, Street Renewal, and Capital Asset Replacement Funds were consistent with prior years.

The Community Investment Fund was established in 2013 to account for resources dedicated for the acquisition of capital assets which have a community-wide benefit. Significant revenue sources include utility franchise fees, wireless telecommunication and billboard lease receipts, and park dedication fees. The fund balance of the Community Investment Fund decreased \$412,797. Significant expenditures include operating costs in the amount of \$18,750 for Community Center and park improvements and capital expenditures for Community Center improvements (\$37,449). Transfers out represent the fund's share of debt service costs for the 2011 Refunding Certificates of Participation (\$180,000), and 2017 Tax Abatement Bonds (\$322,000), and capital costs associated with the County Road E trail segment (\$347,119), Kent Street sidewalk (\$60,000) Commons Master Plan project (\$1,552,318) and Community Center expansion (\$9,899). In accordance with the General Fund fund balance policy, a \$300,000 transfer was made into the Community Investment Fund to improve fund balance and ensure that future project costs are fully funded.

*Proprietary funds.* The City's proprietary funds provide the same type of information found in the government-wide financial statements, but in more detail.

Unrestricted net position in the respective proprietary funds include \$2,676,224 for water, \$4,123,015 for sewer, \$2,106,911 for surface water management, and \$1,158,961 for street lights. Water Fund net position decreased \$273,394, primarily due to decreased summer irrigation. Sewer Fund net position increased \$529,594, primarily due to a rate increase and contributions. Surface Water Fund net position increased \$471,528, primarily due to a rate increase. The Street Lights Fund net position increased \$389,450, primarily as a result of a rate increase.

# **General Fund Budgetary Highlights**

Total General Fund revenues were \$1,110,927 more than estimated in the budget. Property taxes were over budget by \$30,576, due to delinquency collections and the settlement of prior year tax appeals. Licenses and permits surpassed anticipated levels by \$722,166, primarily due to building permits, intergovernmental revenues exceeded budget due to State Fire Aid and a FEMA flood grant, and charges for services surpassed anticipated levels by \$212,421, primarily as a result of capital project administrative charges, engineering fees and plan check fees.

Total General Fund expenditures were under budget by \$203,180 (1.8 percent). Within the general government department human resources was under budget due to a vacant position and information systems was under budget due to savings in computer software and maintenance costs. Building inspection was over budget, due to personal costs and contracted electrical inspections. Miscellaneous was under budget due to a placeholder in the budget for pay plan adjustments, it was not practical to allocate the contingency to departments. The unbudgeted transfer out (\$916,470) was made in accordance with the City's fund balance policy regarding excess fund balance in the General Fund.

# **Capital Assets and Debt Administration**

**Capital assets.** The City's investment in capital assets for its governmental and business-type activities as of December 31, 2019 amounts to \$131,355,175 (net of accumulated depreciation). This investment in capital assets includes land, buildings and structures, machinery and equipment, distribution and collection systems, park facilities, roads, trails, and sidewalks, and pedestrian tunnels and bridges. The total increase in the City's investment in capital assets for the current fiscal year was 4.1 percent (a 4.6 percent increase for governmental activities and a 3.2 percent increase for business-type activities).

# City of Shoreview's Capital Assets (Net of Depreciation)

		nmental vities	Business-Type Activities		Total		
	2019	2018	2019	2018	2019	2018	
Land	\$ 7,001,880	\$ 6,919,380	\$ 325,202	\$ 325,202	\$ 7,327,082	\$ 7,244,582	
Buildings and structures	38,656,748	22,307,539	15,643,040	16,154,589	54,299,788	38,462,128	
Machinery and equipment	4,766,878	4,823,951	1,574,463	1,680,489	6,341,341	6,504,440	
Distribution and collection systems	_	_	29,200,307	27,544,254	29,200,307	27,544,254	
Infrastructure	27,941,623	24,820,268	_	_	27,941,623	24,820,268	
Construction in progress	3,711,574	19,605,574	2,533,460	2,048,137	6,245,034	21,653,711	
Total	\$ 82,078,703	\$ 78,476,712	\$ 49,276,472	\$ 47,752,671	\$ 131,355,175	\$ 126,229,383	

Major capital asset events during the current fiscal year included the following:

- A variety of capital assets for governmental activities including the Community Center expansion (\$16,722,858) were completed at a cumulative cost of \$23,223,673. Construction in progress at year-end for governmental activities is \$3,711,574.
- Various capital assets for business-type activities were completed at a cumulative cost of \$2,713,811. Construction in progress for business-type activities as of the end of the current fiscal year is \$2,533,460.

Additional information on the City's capital assets can be found in Note 5 of the notes to financial statements.

**Long-term debt.** At the end of the current fiscal year, the City had total bonded debt outstanding of \$45,795,000 (excluding unamortized premiums), a decrease of \$4,725,000 from 2018. The entire bonded debt amount is backed by the full faith and credit of the City. An additional \$1,745,000 of outstanding certificates of participation financed building improvements and a \$5,195,035 loan payable financed land acquisition. Unamortized premium on City debt totaled \$1,848,428. The liability for compensated absences totals \$479,958. The City's net pension liability is \$4,948,256.

	Govern	ımeı	ntal	Busine	ss-T	ype			
	Acti	vitie	s	Acti	vitie	s	To	tal	
	 2019		2018	2019		2018	2019		2018
General obligation improvement bonds	\$ 2,004,730	\$	2,348,969	\$ _	\$	_	\$ 2,004,730	\$	2,348,969
General obligation bonds	22,603,408		23,866,636	_		_	22,603,408		23,866,636
General obligation revenue bonds	_		_	23,035,290		26,326,501	23,035,290		26,326,501
Loans payable	5,195,035		5,195,035	_		-	5,195,035		5,195,035
Certificates of participation	1,745,000		2,145,000	_		_	1,745,000		2,145,000
Compensated absences	379,263		334,081	100,695		105,604	479,958		439,685
Net pension liability	3,930,400		3,983,502	1,017,856		964,948	4,948,256		4,948,450
Total	\$ 35,857,836	\$	37,873,223	\$ 24,153,841	\$	27,397,053	\$ 60,011,677	\$	65,270,276

The decrease in outstanding debt presented in the table above is partially due to the City issuing \$1,505,000 of General Obligation Refunding Bonds in 2018. As previously discussed, the refunded debt remained outstanding at December 31, 2018 and was called for redemption on February 1, 2019.

The City maintains a bond rating from Standard & Poor's Financial Services, LLC of AAA for general obligation debt.

State statutes limit the amount of general obligation debt a Minnesota city may issue to 3 percent of total estimated market value. The current debt limitation for the City is \$98,141,004. The City's net debt applicable to this limit totals \$9,620,097.

Additional information on the City's long-term debt can be found in Note 6 of the notes to financial statements.

# **Economic Factors and Next Year's Budgets and Rates**

- The 2019 annual average unemployment rate (not seasonally adjusted) for the City was 2.6 percent, which compares favorably to 3.2 percent unemployment for the state of Minnesota, and 3.7 percent unemployment nationally. Current unemployment rate information related to the COVID 19 pandemic is not available.
- The current property tax collection rate for the current period is 98.8 percent.
- Building permit activity in the current period resulted in permit valuation equal to \$77.0 million. New residential and commercial construction accounted for 31 percent of building permit values. Reinvestment in homes through improvements to property by homeowners accounted for 32 percent of building permit values, and commercial property accounted for the remaining 37 percent of building permit values.
- The 2020 adopted levy supports the 2020 budget.

All of these factors were considered in preparing the City's budget for the 2020 fiscal year.

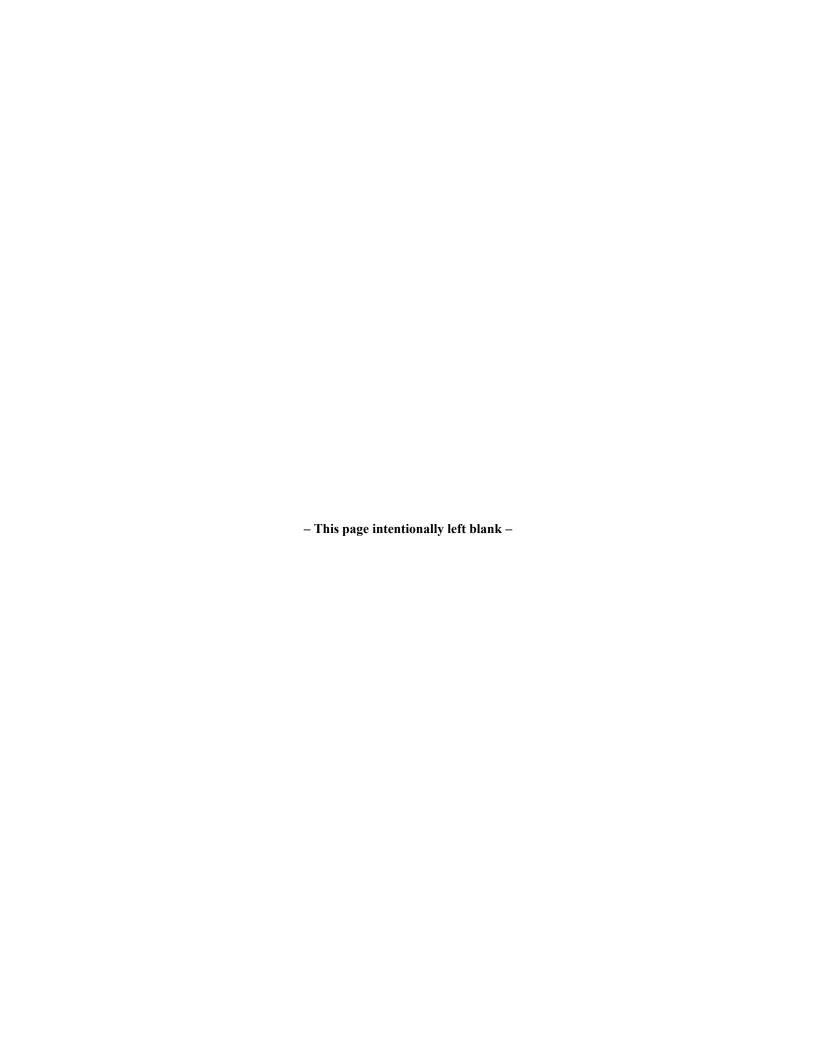
Water, sewer, surface water management, and street light rates were increased for the 2020 budget year. The increase for the average customer was 9.2 percent for water, 2.0 percent for sewer, 3.5 percent for surface water management, and 3.0 percent for street lights. The total impact on the average residential customer is estimated to be 4.8 percent. These rate increases were necessary to support operating costs, capital costs, and debt repayment.

# **Requests for Information**

This financial report is designed to provide a general overview of the City's finances for all those with an interest in the City's finances. Questions concerning any of the information provided in this report or requests for additional financial information should be addressed to the Office of the Finance Director, 4600 Victoria Street North, Shoreview, Minnesota 55126.

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# $\begin{array}{c} \text{FINANCIAL SECTION} \, - \\ \text{BASIC FINANCIAL STATEMENTS} \\ \hline \boldsymbol{TAB} \end{array}$



# BASIC FINANCIAL STATEMENTS

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Statement of Net Position December 31, 2019

		Primary Government	t
	Governmental	Business-Type	
	Activities	Activities	Total
Assets			
Cash and investments	\$ 29,036,393	\$ 9,442,217	\$ 38,478,610
Accrued interest receivable	51,301	13,927	65,228
Accounts receivable	431,105	2,361,757	2,792,862
Loan receivable	56,124	2,301,737	56,124
Taxes receivable	278,884	_	278,884
Special assessments receivable	1,709,784	27,222	1,737,006
Internal balances	(91,449)	91,449	-
Due from other governmental units	292,462	73,637	366,099
Prepaid items	57,665	192,265	249,930
Capital assets	31,003	172,203	247,730
Nondepreciable	10,713,454	2,858,662	13,572,116
Depreciable (net of accumulated depreciation)	71,365,249	46,417,810	117,783,059
Total assets	113,900,972	61,478,946	175,379,918
	113,700,772	01,470,540	173,377,710
Deferred outflows of resources			
Deferred pension resources	319,478	82,734	402,212
Liabilities			
Accounts payable	392,241	87,095	479,336
Salaries payable	358,450	82,280	440,730
Contracts payable	468,566	179,111	647,677
Accrued bond interest payable	347,352	274,705	622,057
Deposits payable	685,420	185	685,605
Due to other governmental units	291,981	16,662	308,643
Unearned revenue	75,806		75,806
Compensated absences payable	,		,
Due within one year	32,449	8,614	41,063
Due in more than one year	346,814	92,081	438,895
Loan payable	5.0,01.	>2,001	.50,070
Due in more than one year	5,195,035	_	5,195,035
Certificates of participation payable	3,173,033		3,173,033
Due within one year	415,000	_	415,000
Due in more than one year	1,330,000	_	1,330,000
Bonds payable	1,550,000		1,550,000
Due within one year	1,600,000	1,905,000	3,505,000
Due in more than one year	23,008,138	21,130,290	44,138,428
Net pension liability	23,000,130	21,130,270	77,130,720
Due in more than one year	3,930,400	1,017,856	4,948,256
Total liabilities	38,477,652	24,793,879	63,271,531
	30,477,032	24,773,077	03,271,331
Deferred inflows of resources			
State aid received for subsequent years	10,061	_	10,061
Deferred pension resources	765,543	198,254	963,797
Total deferred inflows of resources	775,604	198,254	973,858
Net position			
Net investment in capital assets	50,530,530	26,376,882	76,907,412
Restricted for			
Business loan program	165,777	_	165,777
Cable television	53,280	_	53,280
Debt service	3,090,405	_	3,090,405
Economic development	75,335	_	75,335
Housing and redevelopment	225,546	_	225,546
Recycling	586,211	_	586,211
Trunk facility	-	36,105	36,105
Tax increment purposes	2,484,760	-	2,484,760
Unrestricted	17,755,350	10,156,560	27,911,910
Total net position	\$ 74,967,194	\$ 36,569,547	\$ 111,536,741
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Statement of Activities

For The Year Ended December 31, 2019

	Expen	Expenses		
Functions/programs				
Primary government				
Governmental activities				
General government	\$ 2,8	18,666	\$	1,572,258
Public safety		69,668		59,193
Public works	4,2	72,497		983,472
Parks and recreation	8,4	36,181		5,144,790
Community development	2,0	06,036		1,265,253
Interest on long-term debt	7	68,658		_
Total governmental activities	22,6	71,706		9,024,966
Business-type activities				
Water	3,1	23,860		3,102,813
Sewer	4,1	18,957		4,509,362
Surface water	1,3	66,392		1,947,975
Street lights	3	25,531		724,438
Total business-type activities	8,9	34,740		10,284,588
Total primary government	\$ 31,6	06,446	\$	19,309,554

Net (Expense) Revenue and
Changes in Net Position

Program	Revenues	<b>.</b>		Changes in Net Position					
Operat			Capital	Primary Government					
Grants	-	C	Frants and	Governmental Business-Type					
Contribu	itions	Co	ntributions		Activities	ctivities Activities			Total
\$	38,241	\$	_	\$	(1,208,167)	\$	_	\$	(1,208,167)
	298,992		_		(4,011,483)		_		(4,011,483)
4	189,659		1,163,634		(1,635,732)		_		(1,635,732)
	75,812		305,265		(2,910,314)		_		(2,910,314)
	9,457		_		(731,326)		_		(731,326)
	_		_		(768,658)		_		(768,658)
	912,161		1,468,899		(11,265,680)				(11,265,680)
	2,427		6,355		_		(12,265)		(12,265)
	1,016		201,588		_		593,009		593,009
	6,192		_		_		587,775		587,775
	_		_		_		398,907		398,907
	9,635		207,943		_		1,567,426		1,567,426
\$ 9	921,796	\$	1,676,842		(11,265,680)		1,567,426		(9,698,254)
General rev	enues								
Property t					12,365,629		_		12,365,629
Tax incre		ections			959,072		_		959,072
Franchise					1,254,280		_		1,254,280
Grants an	d contribu	tions not							
restricted	d to specif	ic progra	ms		41,864		_		41,864
Unrestrict	ted investr	nent earn	ings		926,217		299,578		1,225,795
Gain on d	isposal of	capital a	ssets		90,307		_		90,307
Transfers					750,414		(750,414)		_
Total	general re	venues a	nd transfers		16,387,783		(450,836)		15,936,947
Chang	ge in net p	osition			5,122,103		1,116,590		6,238,693
Net position					69,845,091		35,452,957		105,298,048
Net position	n – ending			\$	74,967,194	\$	36,569,547	\$	111,536,741

Balance Sheet Governmental Funds December 31, 2019

		General	Community Center Operation		Recreation Programs		Municipal State Aid
Assets							
Cash and investments	\$	6,387,832	\$	2,112,237	\$	1,041,052	\$ 2,170,604
Accrued interest receivable		9,780		3,709		1,845	3,959
Accounts receivable (net of							
allowance for uncollectibles)		69,396		45,362		_	_
Loan receivable		_		_		_	_
Taxes receivable		204,717		_		_	_
Special assessments receivable		_		_		_	_
Interfund receivable		_		_		_	_
Due from other governmental units		34,023		_		101	29,341
Prepaid items		28,641		7,528		10,907	 _
Total assets	\$	6,734,389	\$	2,168,836	\$	1,053,905	\$ 2,203,904
Liabilities							
Accounts payable	\$	118,659	\$	107,229	\$	7,963	\$ _
Salaries payable		201,860		90,670		42,283	_
Contracts payable		_		_		_	_
Deposits payable		551,091		134,329		_	_
Interfund payable		_		_		_	_
Due to other governmental units		225,175		27,290		396	_
Unearned revenue		185		_		_	_
Total liabilities		1,096,970		359,518		50,642	 _
Deferred inflows of resources							
Unavailable revenue – loan receivable		_		_		_	_
Unavailable revenue – property taxes		44,407		_		_	_
Unavailable revenue – special assessments		_		_		_	_
State aid received for subsequent years		10,061		_		_	_
Total deferred inflows of resources		54,468		_		_	_
Fund balances (deficits)							
Nonspendable		28,641		7,528		10,907	_
Restricted		20,041		7,320		10,507	_
Committed		_		1,801,790		992,356	_
Assigned		_		-		-	2,203,904
Unassigned		5,554,310		_		_	
Total fund balances (deficits)	-	5,582,951		1,809,318		1,003,263	 2,203,904
Total liabilities, deferred inflows of		-,,		-,,-10		.,,	 .,=,
resources, and fund balances (deficits)	\$	6,734,389	\$	2,168,836	\$	1,053,905	\$ 2,203,904

\$ 2,713,266		Street Renewal		apital Asset eplacement		Community Investment	Go	Other overnmental Funds	E	Intra- Activity liminations	G	Total overnmental Funds
16.633	\$		\$		\$		\$		\$	_ _	\$	
16.633		_		387		214,084		101,575		_		430,804
248,802		_		_		_				_		
				26,555		_				_		•
A		248,802		_		- 77 957				(891 200)		1,/09,/84
\$ 2,984,164 \$ 1,264,082 \$ 4,386,193 \$ 9,255,631 \$ (891,200) \$ 29,159,904 \$ \$ - \$ \$ 372,056 \$ - \$ \$ 372,056 \$ - \$ 348,080 \$ - \$ - \$ 348,080 \$ - \$ - \$ 348,080 \$ - \$ - \$ 348,080 \$ - \$ - \$ 348,080 \$ - \$ - \$ 685,420 \$ - \$ 685,420 \$ - \$ 291,666 \$ - \$ - \$ 685,420 \$ - \$ 291,666 \$ - \$ - \$ 75,806 \$ - \$ - \$ 75,806 \$ - \$ - \$ 75,806 \$ - \$ - \$ 75,806 \$ - \$ - \$ 75,806 \$ - \$ - \$ 75,806 \$ - \$ - \$ 75,806 \$ - \$ - \$ 75,806 \$ - \$ - \$ 1,440,632 \$ - \$ - \$ 1,688,581 \$ - \$ - \$ 10,061 \$ 253,390 \$ 8,414 \$ - \$ 1,506,446 \$ - \$ 1,832,718 \$ - \$ - \$ - \$ 1,245,645 \$ - \$ 1,199,267 \$ 4,312,786 \$ 302,948 \$ - \$ 1,139,921 \$ 2,730,774 \$ 1,199,267 \$ 4,312,786 \$ 302,948 \$ - \$ 1,339,921 \$ 2,730,774 \$ 1,199,267 \$ 4,312,786 \$ 302,948 \$ - \$ 1,339,921 \$ 2,730,774 \$ 1,199,267 \$ 4,312,786 \$ 302,948 \$ - \$ 1,339,921 \$ 2,730,774 \$ 1,199,267 \$ 4,312,786 \$ 6,253,329 \$ - \$ 25,095,592 \$ 2,984,164 \$ 1,264,082 \$ 4,386,193 \$ 9,255,631 \$ (891,200) \$ 29,159,904 \$ 1,480,5254		_		44,745		-				(0)1,200)		243,994
\$ - \$ 56,401 \$ 5,207 \$ 76,597 \$ - \$ 372,056		-	_	-		-				-		
	\$	2,984,164	\$	1,264,082	\$	4,386,193	\$	9,255,631	\$	(891,200)	\$	29,159,904
	\$	_	\$	56.401	\$	5.207	\$	76,597	\$	_	\$	372.056
		_		_		_				_	,	
		_		_		_		468,566		_		
		_		_		_		901 200		(801.200)		685,420
Total Properties   Total Prope		_		_		_				(891,200)		- 291.666
Table   Tabl		_		_		68,200				_		
5,441         8,414         -         9,690         -         67,952           247,949         -         -         1,440,632         -         1,688,581           -         -         -         -         -         10,061           253,390         8,414         -         1,506,446         -         1,822,718           -         -         -         -         5,490,701         -         5,490,701           2,730,774         1,199,267         4,312,786         302,948         -         11,339,921           -         -         -         -         (794,115)         -         3,449,549           -         -         -         -         (794,115)         -         4,760,195           2,730,774         1,199,267         4,312,786         6,253,329         -         25,095,592           \$2,984,164         \$ 1,264,082         \$ 4,386,193         \$ 9,255,631         (891,200)         \$ 29,159,004           Fund balance reported above         \$ 25,095,592         \$ 25,095,592         \$ 25,095,592           Amounts reported for governmental activities in the Statement of Net Position are different because:         Capital assets used in governmental activities are not financial resources and, therefore, are not reported				56,401				1,495,856		(891,200)		2,241,594
5,441         8,414         -         9,690         -         67,952           247,949         -         -         1,440,632         -         1,688,581           -         -         -         -         -         10,061           253,390         8,414         -         1,506,446         -         1,822,718           -         -         -         -         5,490,701         -         5,490,701           2,730,774         1,199,267         4,312,786         302,948         -         11,339,921           -         -         -         -         (794,115)         -         3,449,549           -         -         -         -         (794,115)         -         4,760,195           2,730,774         1,199,267         4,312,786         6,253,329         -         25,095,592           \$2,984,164         \$ 1,264,082         \$ 4,386,193         \$ 9,255,631         (891,200)         \$ 29,159,004           Fund balance reported above         \$ 25,095,592         \$ 25,095,592         \$ 25,095,592           Amounts reported for governmental activities in the Statement of Net Position are different because:         Capital assets used in governmental activities are not financial resources and, therefore, are not reported												
247,949		_		_		_		56,124		_		56,124
				8,414		_				_		
253,390 8,414 — 1,506,446 — 1,822,718  8,150 — 55,226 5,490,701 — 5,490,701 2,730,774 1,199,267 4,312,786 302,948 — 11,339,921 1,245,645 — 3,449,549 (794,115) — 4,760,195 2,730,774 1,199,267 4,312,786 6,253,329 — 25,095,592  \$ 2,984,164 \$ 1,264,082 \$ 4,386,193 \$ 9,255,631 \$ (891,200) \$ 29,159,904  Fund balance reported above \$ 25,095,592  Amounts reported for governmental activities in the Statement of Net Position are different because: Capital assets used in governmental activities are not financial resources and, therefore, are not reported in the funds. Other long-term assets are not available to pay for current period expenditures and, therefore, are reported as unavailable revenue in the funds.  The assets, liabilities, and deferred inflows/outflows of the internal service funds are included in governmental activities in the Statement of Net Position. Long-term liabilities, including bonds payable, are not due and payable in the current period and, therefore, are not reported in the funds.  Deferred outflows and inflows of pension resources are not current financial resources and the long-term net pension liability is not due and payable in the current period and, therefore, are not reported in the funds.  (28,463,295)		247,949		_		_		1,440,632		_		
5,490,701 - 5,490,701 2,730,774 1,199,267 4,312,786 302,948 - 11,339,921 1,245,645 - 3,449,549 (794,115) - 4,760,195 2,730,774 1,199,267 4,312,786 6,253,329 - 25,095,592  \$ 2,984,164 \$ 1,264,082 \$ 4,386,193 \$ 9,255,631 \$ (891,200) \$ 29,159,904  Fund balance reported above \$ 25,095,592  Amounts reported for governmental activities in the Statement of Net Position are different because:  Capital assets used in governmental activities are not financial resources and, therefore, are not reported in the funds.  Other long-term assets are not available to pay for current period expenditures and, therefore, are reported as unavailable revenue in the funds.  The assets, liabilities, and deferred inflows/outflows of the internal service funds are included in governmental activities in the Statement of Net Position.  Long-term liabilities, including bonds payable, are not due and payable in the current period and, therefore, are not reported in the funds.  Deferred outflows and inflows of pension resources are not current financial resources and the long-term net pension liability is not due and payable in the current period and, therefore, are not reported in the funds.  (28,463,295)		253,390		8,414				1,506,446				
-				·								
2,730,774 1,199,267 4,312,786 302,948 — 11,339,921 ————————————————————————————————————		_		_		_				_		55,226
1,245,645 - 3,449,549 (794,115) - 4,760,195  2,730,774 1,199,267 4,312,786 6,253,329 - 25,095,592  \$ 2,984,164 \$ 1,264,082 \$ 4,386,193 \$ 9,255,631 \$ (891,200) \$ 29,159,904  Fund balance reported above  Amounts reported for governmental activities in the Statement of Net Position are different because:  Capital assets used in governmental activities are not financial resources and, therefore, are not reported in the funds.  Other long-term assets are not available to pay for current period expenditures and, therefore, are reported as unavailable revenue in the funds.  The assets, liabilities, and deferred inflows/outflows of the internal service funds are included in governmental activities in the Statement of Net Position.  Long-term liabilities, including bonds payable, are not due and payable in the current period and, therefore, are not reported in the funds.  Deferred outflows and inflows of pension resources are not current financial resources and the long-term net pension liability is not due and payable in the current period and, therefore, are not reported in the funds.  (28,463,295)		-		-		-				_		
		2,730,774		1,199,267		4,312,786				_		
2,730,774 1,199,267 4,312,786 6,253,329 — 25,095,592  \$ 2,984,164 \$ 1,264,082 \$ 4,386,193 \$ 9,255,631 \$ (891,200) \$ 29,159,904  Fund balance reported above \$ 25,095,592  Amounts reported for governmental activities in the Statement of Net Position are different because:  Capital assets used in governmental activities are not financial resources and, therefore, are not reported in the funds.  Other long-term assets are not available to pay for current period expenditures and, therefore, are reported as unavailable revenue in the funds.  Internal service funds are used by management to charge costs to individual funds.  The assets, liabilities, and deferred inflows/outflows of the internal service funds are included in governmental activities in the Statement of Net Position.  Long-term liabilities, including bonds payable, are not due and payable in the current period and, therefore, are not reported in the funds.  Deferred outflows and inflows of pension resources are not current financial resources and the long-term net pension liability is not due and payable in the current period and, therefore, are not reported in the funds.  (28,463,295)		_		_		_				_		
Fund balance reported above  Amounts reported for governmental activities in the Statement of Net Position are different because:  Capital assets used in governmental activities are not financial resources and, therefore, are not reported in the funds.  Other long-term assets are not available to pay for current period expenditures and, therefore, are reported as unavailable revenue in the funds.  Internal service funds are used by management to charge costs to individual funds.  The assets, liabilities, and deferred inflows/outflows of the internal service funds are included in governmental activities in the Statement of Net Position.  Long-term liabilities, including bonds payable, are not due and payable in the current period and, therefore, are not reported in the funds.  Deferred outflows and inflows of pension resources are not current financial resources and the long-term net pension liability is not due and payable in the current period and, therefore, are not reported in the funds.  (28,463,295)		2,730,774		1,199,267		4,312,786				_		
Amounts reported for governmental activities in the Statement of Net Position are different because:  Capital assets used in governmental activities are not financial resources and, therefore, are not reported in the funds.  Other long-term assets are not available to pay for current period expenditures and, therefore, are reported as unavailable revenue in the funds.  Internal service funds are used by management to charge costs to individual funds.  The assets, liabilities, and deferred inflows/outflows of the internal service funds are included in governmental activities in the Statement of Net Position.  Long-term liabilities, including bonds payable, are not due and payable in the current period and, therefore, are not reported in the funds.  Deferred outflows and inflows of pension resources are not current financial resources and the long-term net pension liability is not due and payable in the current period and, therefore, are not reported in the funds.  (28,463,295)	\$	2,984,164	\$	1,264,082	\$	4,386,193	\$	9,255,631	\$	(891,200)	\$	29,159,904
Capital assets used in governmental activities are not financial resources and, therefore, are not reported in the funds.  Other long-term assets are not available to pay for current period expenditures and, therefore, are reported as unavailable revenue in the funds.  Internal service funds are used by management to charge costs to individual funds.  The assets, liabilities, and deferred inflows/outflows of the internal service funds are included in governmental activities in the Statement of Net Position.  Long-term liabilities, including bonds payable, are not due and payable in the current period and, therefore, are not reported in the funds.  (28,463,295)  Deferred outflows and inflows of pension resources are not current financial resources and the long-term net pension liability is not due and payable in the current period and, therefore, are not reported in the funds.  (4,231,005)	Fun	d balance repo	rted abo	ove							\$	25,095,592
reported in the funds.  Other long-term assets are not available to pay for current period expenditures and, therefore, are reported as unavailable revenue in the funds.  Internal service funds are used by management to charge costs to individual funds.  The assets, liabilities, and deferred inflows/outflows of the internal service funds are included in governmental activities in the Statement of Net Position.  Long-term liabilities, including bonds payable, are not due and payable in the current period and, therefore, are not reported in the funds.  Deferred outflows and inflows of pension resources are not current financial resources and the long-term net pension liability is not due and payable in the current period and, therefore, are not reported in the funds.  (28,463,295)												
reported as unavailable revenue in the funds.  Internal service funds are used by management to charge costs to individual funds.  The assets, liabilities, and deferred inflows/outflows of the internal service funds are included in governmental activities in the Statement of Net Position.  Long-term liabilities, including bonds payable, are not due and payable in the current period and, therefore, are not reported in the funds.  Deferred outflows and inflows of pension resources are not current financial resources and the long-term net pension liability is not due and payable in the current period and, therefore, are not reported in the funds.  (28,463,295)				overnmental acti	ivities a	re not financial	resourc	es and, therefore	e, are no	t		74,805,254
Internal service funds are used by management to charge costs to individual funds.  The assets, liabilities, and deferred inflows/outflows of the internal service funds are included in governmental activities in the Statement of Net Position.  Long-term liabilities, including bonds payable, are not due and payable in the current period and, therefore, are not reported in the funds.  Deferred outflows and inflows of pension resources are not current financial resources and the long-term net pension liability is not due and payable in the current period and, therefore, are not reported in the funds.  (28,463,295)						for current perio	od expe	nditures and, the	refore,	are		
The assets, liabilities, and deferred inflows/outflows of the internal service funds are included in governmental activities in the Statement of Net Position.  Long-term liabilities, including bonds payable, are not due and payable in the current period and, therefore, are not reported in the funds.  Deferred outflows and inflows of pension resources are not current financial resources and the long-term net pension liability is not due and payable in the current period and, therefore, are not reported in the funds.  (28,463,295)  (4,231,005)		-				41	4 - 1 - 41-	: 41				1,812,657
in governmental activities in the Statement of Net Position.  Long-term liabilities, including bonds payable, are not due and payable in the current period and, therefore, are not reported in the funds.  Deferred outflows and inflows of pension resources are not current financial resources and the long-term net pension liability is not due and payable in the current period and, therefore, are not reported in the funds.  (28,463,295)  (4,231,005)				-	_	-			ncluded			
therefore, are not reported in the funds. (28,463,295)  Deferred outflows and inflows of pension resources are not current financial resources and the long-term net pension liability is not due and payable in the current period and, therefore, are not reported in the funds. (4,231,005)							orritar se	vice rands are i	iiciaaca			5,947,991
Deferred outflows and inflows of pension resources are not current financial resources and the long-term net pension liability is not due and payable in the current period and, therefore, are not reported in the funds. (4,231,005)						are not due and	payable	e in the current p	eriod a	nd,		
net pension liability is not due and payable in the current period and, therefore, are not reported in the funds. (4,231,005)			-						4.4	1		(28,463,295)
Net position of governmental activities \$ 74,967,194												(4,231,005)
	Net	position of go	vernme	ntal activities							\$	74,967,194

Statement of Revenues, Expenditures, and Changes in Fund Balances Governmental Funds For The Year Ended December 31, 2019

	General	Community Center Operation	Recreation Programs	Municipal State Aid
Revenues				
Taxes				
General property taxes	\$ 8,215,756	\$ -	\$ -	\$ -
Tax increments	_	_	_	_
Franchise tax	_	_	_	_
Special assessments	_	_	_	_
Licenses and permits	1,097,166	_	_	_
Intergovernmental	630,218	_	_	805,121
Charges for services	1,638,512	3,365,366	1,767,371	_
Fines and forfeits	55,843	_	_	_
Earnings on investments	166,442	63,134	31,394	67,370
Billboard fees	_	_	_	_
Antenna fees	_	_	_	_
Park dedication fees	_	_	_	_
Other	21,233	36,112	2,210	
Total revenues	11,825,170	3,464,612	1,800,975	872,491
Expenditures				
Current				
General government	2,232,560	_	_	_
Public safety	4,053,334	_	_	_
Public works	1,676,884	_	_	_
Parks and recreation	2,194,848	3,489,910	1,762,113	_
Community development	816,437	_	_	_
Capital outlay				
General government	_	_	_	_
Public works	_	_	_	_
Parks and recreation	_	_	_	_
Community development	_	_	_	_
Debt service				
Principal	_	_	_	_
Interest	_	_	_	_
Fiscal charges				
Total expenditures	10,974,063	3,489,910	1,762,113	
Revenues over (under) expenditures	851,107	(25,298)	38,862	872,491
Other financing sources (uses)				
Payment to refunded bond escrow agent	_	_	_	_
Transfers in	900,000	277,000	100,000	300,000
Transfers out	(1,353,470)			(758,882)
Total other financing sources (uses)	(453,470)	277,000	100,000	(458,882)
Net change in fund balances	397,637	251,702	138,862	413,609
Fund balances – January 1	5,185,314	1,557,616	864,401	1,790,295
Fund balances – December 31	\$ 5,582,951	\$ 1,809,318	\$ 1,003,263	\$ 2,203,904

-	Street Renewal	Capital Asset Replacement	Community Investment	Other Governmental Funds	Intra- Activity Eliminations	Total Governmental Funds
	\$ 937,041	\$ 1,522,057	\$ 3	\$ 1,515,031	\$ -	\$12,189,888
	-	-	— — — — — — — — — — — — — — — — — — —	956,923	_	956,923
	_	_	851,909	402,371	_	1,254,280
	106,962	_	,	203,356	_	310,318
	_	_	_	_	_	1,097,166
	_	44,745	7,000	194,304	_	1,681,388
	_	_	_	693,748	_	7,464,997
	_	_	_	_	_	55,843
	92,969	33,275	171,384	225,427	_	851,395
	_	_	58,312	_	_	58,312
	_	_	427,865	_	_	427,865
	_	_	298,265	_	_	298,265
		276		39,917		99,748
	1,136,972	1,600,353	1,814,738	4,231,077		26,746,388
	_	_	_	365,419	_	2,597,979
	_	175,163	_	53,712	_	4,282,209
	30,036	35,519	_	535,254	_	2,277,693
	_	228,073	18,750	1,926	_	7,695,620
	_	_	_	1,195,701	_	2,012,138
	_	_	_	133,164	_	133,164
	_	_	_	4,200,279	_	4,200,279
	_	593,605	37,449	1,826,798	_	2,457,852
	_	_	-	165,805	_	165,805
				,		,
	_	_	_	1,475,000	_	1,475,000
	_	_	_	708,939	_	708,939
				12,131		12,131
	30,036	1,032,360	56,199	10,674,128	_	28,018,809
	1,106,936	567,993	1,758,539	(6,443,051)		(1,272,421)
	_	_	_	(160,000)	_	(160,000)
	_	316,470	300,000	5,078,584	(6,572,054)	700,000
	(1,000,325)	(738,041)	(2,471,336)	(250,000)	6,572,054	
	(1,000,325)	(421,571)	(2,171,336)	4,668,584		540,000
-	106,611	146,422	(412,797)	(1,774,467)	_	(732,421)
	2,624,163	1,052,845	4,725,583	8,027,796		25,828,013
:	\$ 2,730,774	\$ 1,199,267	\$ 4,312,786	\$ 6,253,329	\$ -	\$25,095,592

Reconciliation of the Statement of Revenues, Expenditures, and Changes in Fund Balances of Governmental Funds to the Statement of Activities
For The Year Ended December 31, 2019

**Statement 5** 

Amounts reported for governmental activities in the Statement of Activities are different because:

Net change in fund balances – total governmental funds.	\$ (732,421)
Governmental funds report capital outlays as expenditures. However, in the	
Statement of Activities the cost of those assets is allocated over their	
estimated useful lives and reported as depreciation expense. This is the	
difference between depreciation and capital additions in the current period.	4,260,064
The Statement of Activities reports gains and losses arising from the trade-in or disposal	
of existing assets to acquire new capital assets. Conversely, governmental funds simply	
report proceeds on sale of capital assets.	(328,780)
Revenues in the Statement of Activities that do not provide current financial resources and	
are not reported as revenues in the funds.	(69,391)
The issuance of long-term debt (e.g. bonds, leases) provides current financial resources to	
governmental funds, while the repayment of the principal of long-term debt consumes the	
current financial resources of governmental funds. Neither transaction, however, has any	
effect on net position. Also, governmental funds report the effect of premiums,	
discounts, and similar items when debt is first issued, whereas material amounts	
are deferred and amortized in the Statement of Activities. This amount is the net effect of	
these differences in the treatment of long-term debt and related items.	1,715,599
Long-term pension activity is not reported in governmental funds.	26,621

Some expenses reported in the Statement of Activities do not require the use of current financial resources and, therefore, are not reported as expenditures in governmental funds. (80,176)

Internal service funds are used by management to charge costs to individual funds. This amount is the portion of net revenue attributable to and reported with governmental activities.

Change in net position of governmental activities.

The transfer out of governmental capital assets contributed to enterprise funds.

399,573 \$ 5,122,103

(68,986)

Statement of Net Position

Dittierne of Fiet Foottion
Proprietary Funds
December 31, 2019

		Durings Time Activities   Extermine Fourth				Governmental Activities –	
		Business-Type Activities – Enterprise Funds Surface Street Totals					
	Water	Sewer	Water	Street Lights	Current Year	Internal Service Funds	
Assets							
Current assets							
Cash and investments	\$ 2.771.440	\$ 3,692,292	\$ 1,925,198	\$ 1,053,287	\$ 9,442,217	\$ 2,695,003	
Accrued interest receivable	3,072	7,359	1,882	1,614	13,927	4,396	
Accounts receivable	2,0.	.,	-,	-,		.,	
Customers	634,035	998,989	441,079	108,473	2,182,576	301	
Customer accounts certified to county	56,098	81,945	28,739	12,399	179,181	_	
Taxes receivable			,			3,207	
Due from other governmental units	441	2,784	70,091	321	73,637	48,468	
Prepaid items	4,058	185,321	2,704	182	192,265	2,439	
Total current assets	3,469,144	4,968,690	2,469,693	1,176,276	12,083,803	2,753,814	
Noncurrent assets							
Special assessments receivable	12,430	11,903	2,701	188	27,222	_	
Capital assets							
Land	27,577	11,459	286,166	_	325,202	36,293	
Buildings and structures	19,181,579	1,992,588	_	_	21,174,167	6,929,379	
Machinery and equipment	2,552,665	87,475	8,538	723	2,649,401	6,678,418	
Distribution and collection systems	20,995,486	14,016,734	15,403,898	3,034,504	53,450,622		
Construction in progress	863,728	1,144,432	490,921	34,379	2,533,460	_	
Total capital assets	43,621,035	17,252,688	16,189,523	3,069,606	80,132,852	13,644,090	
Less accumulated depreciation	(16,293,018)	(9,208,460)	(4,021,854)	(1,333,048)	(30,856,380)	(6,370,641)	
Total capital assets (net of							
accumulated depreciation)	27,328,017	8,044,228	12,167,669	1,736,558	49,276,472	7,273,449	
Total noncurrent assets	27,340,447	8,056,131	12,170,370	1,736,746	49,303,694	7,273,449	
Total assets	30,809,591	13,024,821	14,640,063	2,913,022	61,387,497	10,027,263	
Deferred outflows of resources							
Deferred pension resources	34,389	30,809	17,536		82,734	10,618	
~	·						
Liabilities							
Current liabilities					.=		
Accounts payable	33,799	26,162	12,895	14,239	87,095	20,185	
Salaries payable	33,226	30,594	17,527	933	82,280	10,370	
Contracts payable	12,794	166,317	-	_	179,111	_	
Accrued bond interest payable	197,111	34,910	42,684	_	274,705	42,797	
Deposits payable	185	-	_	_	185	-	
Due to other governmental units	16,573	89		_	16,662	315	
Compensated absences payable	3,471	3,157	1,787	199	8,614	772	
Bonds payable	1,175,000	285,000	445,000		1,905,000	285,000	
Total current liabilities	1,472,159	546,229	519,893	15,371	2,553,652	359,439	
Noncurrent liabilities							
Compensated absences payable (net of							
current portion)	37,099	33,748	19,102	2,132	92,081	8,248	
Bonds payable (net of current portion)	15,592,949	2,601,184	2,936,157	_	21,130,290	3,474,676	
Net pension liability	423,076	379,036	215,744		1,017,856	130,634	
Total noncurrent liabilities	16,053,124	3,013,968	3,171,003	2,132	22,240,227	3,613,558	
Total liabilities	17,525,283	3,560,197	3,690,896	17,503	24,793,879	3,972,997	
Deferred inflows of resources							
Deferred pension resources	82,405	73,827	42,022		198,254	25,444	
Net position							
Net investment in capital assets	10,560,068	5,262,486	8,817,770	1,736,558	26,376,882	3,513,773	
Restricted for trunk facility	,,	36,105		_	36,105		
Unrestricted	2,676,224	4,123,015	2,106,911	1,158,961	10,065,111	2,525,667	
Total net position	\$ 13,236,292	\$ 9,421,606	\$ 10,924,681	\$ 2,895,519	36,478,098	\$ 6,039,440	
A directment to mellers the constitution of	and anomalous from the extension	lated to a second	. C d.		01 440		
Adjustment to reflect the consolidation of internal Net position of business-type activities	nai service fund activities re	iated to enterprise	e iunas.		\$ 36,569,547		
rect position of business-type activities					φ 50,507,547		

Statement of Revenues, Expenses, and Changes in Fund Net Position Proprietary Funds For The Year Ended December 31, 2019 Statement 7

	Business-Type Activities – Enterprise Funds					Governmental Activities –
		• •	Totals	Internal		
	Water	Sewer	Water	Lights	Current Year	Service Funds
Operating revenues						
Customer billings	\$ 3,075,847	\$ 4,504,988	\$ 1,938,861	\$ 724,247	\$ 10,243,943	\$ 1,393,949
Water meter sales	14,451		_	_	14,451	_
Other	12,515	4,374	9,114	191	26,194	
Total operating revenues	3,102,813	4,509,362	1,947,975	724,438	10,284,588	1,393,949
Operating expenses						
MCES sewer service charges	_	2,185,998	_	_	2,185,998	_
Administrative charges	250,020	358,730	117,080	34,820	760,650	_
Personal services	792,087	715,086	453,188	20,124	1,980,485	258,209
Materials and supplies	53,533	27,106	13,117	749	94,505	239,891
Water meters	26,725	_	_	_	26,725	_
Contractual services	456,627	402,565	372,024	35,910	1,267,126	171,899
Utilities	151,834	8,389	8,696	145,813	314,732	19,804
Insurance	9,183	17,990	2,286	205	29,664	18,742
Depreciation	950,017	329,271	308,618	87,427	1,675,333	710,759
Total operating expenses	2,690,026	4,045,135	1,275,009	325,048	8,335,218	1,419,304
Operating income (loss)	412,787	464,227	672,966	399,390	1,949,370	(25,355)
Nonoperating revenues (expenses)						
General property taxes	_	_	_	_	_	182,889
Earnings on investments	85,316	132,261	54,541	27,460	299,578	74,822
Intergovernmental revenue	2,427	1,016	6,192	_	9,635	28,222
Gain on sale of capital assets	_	_	_	_	_	90,307
Other	_	_	-	_	_	18,805
Interest	(426,613)	(70,471)	(90,014)	_	(587,098)	(91,544)
Fiscal charges	(5,838)	(1,427)	(4,571)		(11,836)	(2,657)
Total nonoperating revenues (expenses)	(344,708)	61,379	(33,852)	27,460	(289,721)	300,844
Income (loss) before	50.0 <b>5</b> 0	<b>505</b> 505	520.111	12 5 0 5 0	1 550 510	277.400
contributions and transfers	68,079	525,606	639,114	426,850	1,659,649	275,489
Contributions	51,527	206,988	18,414	_	276,929	4,096
Transfers						
Transfers in	_	_	_	_	_	119,400
Transfers out	(393,000)	(203,000)	(186,000)	(37,400)	(819,400)	_
Total transfers	(393,000)	(203,000)	(186,000)	(37,400)	(819,400)	119,400
Change in net position	(273,394)	529,594	471,528	389,450	1,117,178	398,985
Net position – January 1,	13,509,686	8,892,012	10,453,153	2,506,069	35,360,920	5,640,455
Net position – December 31	\$ 13,236,292	\$ 9,421,606	\$ 10,924,681	\$2,895,519	\$ 36,478,098	\$ 6,039,440
Change in net position reported above \$ 1,117,178  Amounts reported for business-type activities in the Statement of Activities are different because:  Transfer in of capital assets from governmental activities. 68,986						
Governmental activities contribution revenue reported above						
Internal service funds are used by management to charge the cost of equipment maintenance						
and insurance to individual funds. This amount is the portion of net revenue attributable						
to and reported with business-type activities.					(588)	
Change in net position of business-type activities	es				\$ 1,116,590	

Statement of Cash Flows Proprietary Funds

For The Year Ended December 31, 2019

						Governmental
	Business-Type Activities – Enterprise Funds					Activities -
					Totals	Internal
	Water	Sewer	Water	Lights	Current Year	Service Funds
Cash flows from operating activities						
Receipts from customers and users Receipts from interfund services provided	\$ 3,096,810	\$ 4,501,900	\$ 1,922,990	\$ 717,342	\$10,239,042	\$ – 1,393,949
Payments to suppliers	(729,926)	(2,633,587)	(390,006)	(181,091)	(3,934,610)	(444,014)
Payments to employees	(784,667)	(699,807)	(399,708)	(18,569)	(1,902,751)	(248,771)
Payments for interfund services used	(250,020)	(358,730)	(117,080)	(34,820)	(760,650)	(2.0,7,1)
Miscellaneous revenue	54,986	882	502	(= 1,===)	56,370	19,109
Net cash flows from operating activities	1,387,183	810,658	1,016,698	482,862	3,697,401	720,273
Cash flows from noncapital financing activities						
Transfer to other funds	(393,000)	(203,000)	(186,000)	(37,400)	(819,400)	
Cash flows from capital and related financing activities						
Proceeds from sales of capital assets	_	_	_	_	_	77,529
Acquisition and construction of capital assets	(1,019,749)	(1,168,095)	(618,029)	(95,219)	(2,901,092)	(458,224)
Receipts from taxpayers	(1,015,7.15)	(1,100,000)	(010,02)	(>3,21>)	(2,>01,0>2)	183,623
Transfers from other funds	_	_	_	_	_	119,400
Contributions	6,355	201,588	135,000	_	342,943	4,096
Principal paid on capital debt	(2,190,000)	(525,000)	(495,000)	_	(3,210,000)	(280,000)
Interest and paying agent fees on capital debt	(471,371)	(83,575)	(97,370)	_	(652,316)	(109,569)
Net cash flows from capital	(171,571)	(65,575)	(51,510)		(002,010)	(10),00)
and related financing activities	(3,674,765)	(1,575,082)	(1,075,399)	(95,219)	(6,420,465)	(463,145)
Cash flows from investing activities						
Earnings on investments	89,579	135,533	56,780	27,392	309,284	75,937
Net change in cash and cash equivalents	(2,591,003)	(831,891)	(187,921)	377,635	(3,233,180)	333,065
Cash and cash equivalents – January 1	5,362,443	4,524,183	2,113,119	675,652	12,675,397	2,361,938
Cash and cash equivalents – December 31	\$ 2,771,440	\$ 3,692,292	\$ 1,925,198	\$ 1,053,287	\$ 9,442,217	\$ 2,695,003
Reconciliation of operating income (loss) to net cash						
flows from operating activities						
Operating income (loss)	\$ 412,787	\$ 464,227	\$ 672,966	\$ 399,390	\$ 1,949,370	\$ (25,355)
Adjustments to reconcile operating income (loss)						
to net cash flows from operating activities						
Miscellaneous revenue	54,986	882	502	_	56,370	19,109
Depreciation	950,017	329,271	308,618	87,427	1,675,333	710,759
Decrease (increase) in receivables	(6,003)	(7,462)	(24,985)	(7,096)	(45,546)	_
Decrease (increase) in prepaid items	(788)	(570)	(307)	(145)	(1,810)	(1,369)
Decrease (increase) in deferred outflows	37,749	32,843	12,168	_	82,760	10,599
Increase (decrease) in payables	(28,477)	19,546	53,270	3,286	47,625	15,055
Increase (decrease) in deferred inflows	(33,088)	(28,079)	(5,534)		(66,701)	(8,525)
Total adjustments	974,396	346,431	343,732	83,472	1,748,031	745,628
Net cash flows from operating activities	\$ 1,387,183	\$ 810,658	\$ 1,016,698	\$ 482,862	\$ 3,697,401	\$ 720,273
Noncash investing, capital, and financing activities						
Contributions of capital assets –						
Governmental funds	\$ 45,172	\$ 5,400	\$ 18,414	\$ -	\$ 68,986	\$ -
Capital asset purchase on account -						
Accounts payable	_	10,871	_	_	10,871	_
Contracts payable	12,794	136,220	(15,325)	_	133,689	_
Due from other governmental units –						
Contribution	_	_	(135,000)	_	(135,000)	_
Capital assets	84,496	_	_	_	84,496	_
Proceeds from sales of capital assets	_	_	_	_	_	20,550
Miscellaneous revenue	(52,559)	134	5,690	_	(46,735)	27,918
Taxes receivable	_	_	_	_	_	(734)

Statement of Fiduciary Net Position Fiduciary Fund December 31, 2019 Statement 9

	Custodial Fund
Assets	
Cash and investments	\$ 405,566
Accrued interest receivable	1,792
Total assets	407,358
Net position	
Restricted for other organizations	\$ 407,358

Statement of Changes in Fiduciary Net Position Fiduciary Fund For The Year Ended December 31, 2019 Statement 10

	Custodial Fund
Additions	
Earnings on investments	\$ 8,524
Deductions	
Payment of interest earnings	
to other organizations	7,346
Net change in fiduciary net position	1,178
Net position - beginning, as restated	406,180
Net position - ending	\$ 407,358

Notes to Financial Statements December 31, 2019

#### Note 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The City of Shoreview, Minnesota (the City) was incorporated in 1957 and operates under the state of Minnesota Statutory Plan B (Council – Manager) form of government. The City provides the following municipal services: public safety (police, fire, civil defense, and animal control), highways and streets, sanitation and health, parks and recreation, public improvements, community development, and general administrative services.

The accounting policies of the City conform to accounting principles generally accepted in the United States of America applicable to governmental units as promulgated by the American Institute of Certified Public Accountants (AICPA) and the Governmental Accounting Standards Board (GASB). The following is a summary of the significant accounting policies.

#### A. FINANCIAL REPORTING ENTITY

In accordance with GASB pronouncements and accounting principles generally accepted in the United States of America, the financial statements of the reporting entity should include the primary government and its component units. The City includes all funds, organizations, institutions, agencies, departments, and offices that are not legally separate. Component units are legally separate organizations for which the elected officials of the City are financially accountable and are included within the basic financial statements of the City because of their operational or financial relationship with the City.

The City is considered financially accountable for a component unit if it appoints a voting majority of the organization's governing body and is able to impose its will on the organization by significantly influencing the programs, projects, activities, or level of service performed or provided by the organization, or if there is a potential for the organization to provide specific financial benefits to, or impose specific financial burdens on, the City. Also, the City has operational responsibility of the EDA. It is this criterion that results in the EDA being reported as a blended component unit.

#### **Blended Component Unit**

Shoreview Economic Development Authority (EDA) – The EDA was created to carry out the housing and economic development activities within the City. The EDA's governing body is substantively the same as the City and there is a financial benefit and burden relationship between the City and the EDA. Management of the City has operational responsibility for the EDA and the EDA provides services exclusively to the City. Although the EDA currently has no debt, the issuance of debt requires City Council approval and repayment of debt would be made entirely with resources of the City. The EDA does not issue a separate set of financial statements.

Notes to Financial Statements December 31, 2019

#### B. GOVERNMENT-WIDE AND FUND FINANCIAL STATEMENTS

The government-wide financial statements (i.e., the Statement of Net Position and the Statement of Activities) report information on all of the nonfiduciary activities of the primary government and its component units. *Governmental activities*, which normally are supported by taxes and intergovernmental revenues, are reported separately from *business-type activities*, which rely to a significant extent on fees and charges for support.

The Statement of Activities demonstrates the degree to which the direct expenses of a given function or business-type activity are offset by program revenues. *Direct expenses* are those that are clearly identifiable with a specific function or business-type activity. *Program revenues* include: 1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or business-type activity; and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or business-type activity. Taxes and other items not included among program revenues are reported instead as *general revenues*.

Separate financial statements are provided for governmental funds, proprietary funds, and fiduciary funds, even though the latter are excluded from the government-wide financial statements. Major individual governmental funds and major individual enterprise funds are reported as separate columns in the fund financial statements.

# C. MEASUREMENT FOCUS, BASIS OF ACCOUNTING, AND FINANCIAL STATEMENT PRESENTATION

The government-wide financial statements are reported using the *economic resources measurement focus* and the *accrual basis of accounting*, as are the proprietary and fiduciary fund financial statements. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met. The City's only fiduciary fund is the Custodial Fund.

Governmental fund financial statements are reported using the *current financial resources measurement focus* and the *modified accrual basis of accounting*. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be *available* when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the government considers all revenues, except reimbursement grants, to be available if they are collected within 60 days of the end of the current fiscal period. Reimbursement grants are considered available if they are collected within one year of the end of the current fiscal period. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, as well as expenditures related to compensated absences, pension benefits and claims and judgments, are recorded only when payment is due.

Notes to Financial Statements December 31, 2019

Property taxes, special assessments, intergovernmental revenues, charges for services, and interest associated with the current fiscal period are all considered to be susceptible to accrual and so have been recognized as revenues of the current fiscal period. Only the portion of special assessments receivable due within the current fiscal period is considered to be susceptible to accrual as revenue of the current period. All other revenue items are considered to be measurable and available only when cash is received by the government.

The government reports the following major governmental funds:

The *General Fund* is the government's primary operating fund. It accounts for all financial resources of the general government, except those required to be accounted for in another fund.

The Community Center Operation Fund (Special Revenue Fund type) accounts for all operations of the community center, including maintenance of the facility and services offered for a fee basis. The fund's primary revenue sources are memberships, daily user fees, room rentals and concessions.

The Recreation Programs Fund (Special Revenue Fund type) accounts for recreational and social programs offered on a fee basis. Revenues are user fees of various programs and activities which fund administrative and direct program expenditures.

The *Municipal State Aid Fund* (Capital Project Fund type) accounts for the City's allocation of the state collected highway use tax. The allocation is based on population and need for construction of designated state aid streets.

The *Street Renewal Fund* (Capital Project Fund type) provides financing for the replacement and/or rehabilitation of the City's street system. This fund has a minimum required fund balance of \$2 million per city policy.

The Capital Asset Replacement Fund (Capital Project Fund type) provides financing for the replacement of all capital assets.

The Community Investment Fund (Capital Project Fund type) provides financing for improvements having a community-wide benefit.

The government reports the following major proprietary funds:

The Water Fund accounts for the water service charges which are used to finance the water system operations.

The Sewer Fund accounts for the sewer service charges which are used to finance the sanitary sewer system operations.

The Surface Water Fund accounts for the surface water charges which are used to finance the surface water system operations.

The Street Lights Fund accounts for the street light charges which are used to finance the street light system operations.

Notes to Financial Statements December 31, 2019

Additionally, the government reports the following fund types:

Internal service funds account for the activities of the City's short-term disability self-insurance, liability claims, and central garage funds. These services are provided to other departments of the City on a cost reimbursement basis.

The Custodial Fund accounts for the assets of the Hockey Association held by the City in a custodial capacity.

As a general rule, the effect of interfund activity has been eliminated from the government-wide financial statements. Exceptions to this general rule are transactions that would be treated as revenues, expenditures, or expenses if they involved external organizations, such as buying goods and services or payments in lieu of taxes, which are similarly treated when they involve other funds of the City. Elimination of these charges would distort the direct costs and program revenues reported for the various functions concerned.

Amounts reported as *program revenues* include: 1) charges to customers or applicants for goods, services, or privileges provided; 2) operating grants and contributions; and 3) capital grants and contributions, including special assessments. Internally dedicated resources are reported as *general revenues* rather than as program revenues. Likewise, general revenues include all taxes.

Proprietary funds distinguish *operating* revenues and expenses from *nonoperating* items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenues of the Water, Sewer, Surface Water, and Street Lights Funds and of the City's internal service funds are charges to customers for sales and services. Operating expenses for enterprise funds and internal service funds include the cost of sales and services, administrative expenses, and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as nonoperating revenues and expenses.

#### D. BUDGETS

Budgets are legally adopted on a basis consistent with accounting principles generally accepted in the United States of America. Annual appropriated budgets are legally adopted for the General Fund and all special revenue funds. Budgeted expenditure appropriations lapse at year-end.

Encumbrance accounting, under which purchase orders, contracts, and other commitments for the expenditure of monies are recorded in order to reserve that portion of the appropriation, is not employed by the City because it is at present not considered necessary to assure effective budgetary control or to facilitate effective cash management.

#### E. LEGAL COMPLIANCE - BUDGETS

The City follows these procedures in establishing the budgetary data reflected in the financial statements:

- 1. The city manager submits to the City Council a proposed operating budget for the fiscal year commencing the following January 1. The operating budget includes proposed expenditures and the means of financing them.
- 2. Public hearings are conducted to obtain taxpayer comments.

Notes to Financial Statements December 31, 2019

- 3. The budget is legally enacted through passage of a resolution on a departmental basis (general government, public safety, public works, parks and recreation and community development) which is the legal level of control, and can be expended by each department based upon detailed budget estimates for individual expenditure accounts.
- 4. The city manager is authorized to transfer appropriations within any department budget. Adjustments to appropriations between departments or between funds, and budget additions and deletions must be authorized by the City Council.
- 5. Formal budgetary integration is employed as a management control device during the year for the General Fund and special revenue funds.
- 6. Legal debt obligation indentures determine the appropriation level and debt service tax levies for the debt service funds. Supplementary budgets are adopted for the proprietary funds to determine and calculate user charges. These debt service and budget amounts represent general obligation bond indenture provisions and net income for operations and capital maintenance and are not reflected in the financial statements.
- 7. A capital improvement program is reviewed annually by the City Council for the capital project funds. However, appropriations for major projects are not adopted until the actual bid award of the improvement. The appropriations are not reflected in the financial statements.

The following is a listing of nonmajor special revenue funds whose expenditures exceeded budget appropriations:

	(	Original					
	and Final				Over		
	Budget Actual					Budget	
Nonmajor funds							
Special revenue fund							
Recycling	\$	501,180	\$	535,254	\$	34,074	
Cable TV		170,259		314,167		143,908	

The over expenditures were funded by available fund balance and revenues in excess of budget.

#### F. CASH AND INVESTMENTS

Cash and investment balances from all funds are pooled and invested to the extent available in various securities as authorized by state law. Earnings from investments are allocated to individual funds on the basis of the fund's equity in the cash and investment pool. Interest on restricted cash and investments is allocated directly to the applicable fund. Investment income is accrued at the balance sheet date.

The City provides temporary advances to funds that have insufficient cash balances by means of an advance from another fund shown as interfund receivables in the advancing fund, and an interfund payable in the fund with the deficit, until adequate resources are received. These interfund balances are eliminated on the government-wide financial statements.

Notes to Financial Statements December 31, 2019

The City generally reports investments at fair value. The Minnesota Municipal Money Market Fund is an external investment pool regulated by Minnesota Statutes that is not registered with the Securities and Exchange Commission (SEC), but follows the same regulatory rules of the SEC. The City's investment in this fund is measured at the net position value per share provided by the pool, which is based on an amortized cost method that appoximates fair value. For this investment pool, there are no unfunded commitments, redemption frequency is daily, and there is no redemption notice required for the Liquid Class; the redemption notice period is 14 days for the Plus Class.

The City categorizes its fair value measurements within the fair value hierarchy established by accounting principles generally accepted in the United States of America. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets; Level 2 inputs are significant other observable inputs; and Level 3 inputs are significant unobservable inputs.

Debt securities classified in Level 2 of the fair value hierarchy are valued using a matrix pricing technique. Matrix pricing is used to value securities based on the securities' relationship to benchmark quoted prices.

See Note 3 for the City's recurring fair value measurements as of year-end.

For purposes of the Statement of Cash Flows, the City considers all highly liquid investments with a maturity of three months or less when purchased to be cash equivalents. All of the cash and investments allocated to the proprietary fund types have original maturities of 90 days or less. Therefore, the entire balance in such fund types are considered to be cash equivalents.

#### G. RECEIVABLES AND PAYABLES

During the course of operations, numerous transactions occur between individual funds for goods provided or services rendered. Short-term interfund loans are classified as "interfund receivables/payables." All short-term interfund receivables and payables at year-end are planned to be eliminated in the subsequent year. Long-term interfund loans are classified as "interfund loan receivable/payable." Any residual balances outstanding between the governmental activities and business-type activities are reported in the government-wide financial statements as "internal balances." Internal balances on the Statement of Net Position also consist of prior and current year internal service fund costs in excess of charges to business-type activities.

Property taxes and special assessment receivables have been reported net of estimated uncollectible accounts (see Note 1. H. and I.). Because utility bills are considered liens on property, no estimated uncollectible amounts are established. Uncollectible amounts are not material for other receivables and have not been reported.

## H. PROPERTY TAX REVENUE RECOGNITION

The City Council annually adopts a tax levy and certifies it to the county in December (levy/assessment date) of each year for collection in the following year. The county is responsible for billing and collecting all property taxes for itself, the City, the local school district, and other taxing authorities. Such taxes become a lien on January 1 and are recorded as receivables by the City at that date. Real property taxes are payable (by property owners) on May 15 and October 15 of each calendar year. Personal property taxes are payable by taxpayers on February 28 and June 30 of each year. These taxes are collected by the county and remitted to the City on or before July 15 and December 15 of the same year. Delinquent collections for November and December are received the following January. The City has no ability to enforce payment of property taxes by property owners. The county possesses this authority.

Notes to Financial Statements December 31, 2019

#### GOVERNMENT-WIDE AND PROPRIETARY FUND FINANCIAL STATEMENTS

The City recognizes property tax revenue in the period for which taxes were levied. Uncollectible property taxes are not material and have not been reported.

## GOVERNMENTAL FUND FINANCIAL STATEMENTS

The City recognizes property tax revenue when it becomes both measurable and available to finance expenditures of the current period. In practice, current and delinquent taxes received by the City in July, December, and January are recognized as revenue for the current year. Taxes collected by the county by December 31 (remitted to the City the following January) and taxes not received at year-end are classified as delinquent and due from county taxes receivable. The portion of governmental fund delinquent taxes not collected by the City in January is fully offset by a deferred inflow of resources because they are not available to finance current expenditures.

The City's property tax revenue includes payments from the Metropolitan Revenue Distribution (Fiscal Disparities Formula) per Minnesota Statute § 473F. This statute provides a means of spreading a portion of the taxable valuation of commercial/industrial real property to various taxing authorities within the defined metropolitan area. The valuation "shared" is a portion of commercial/industrial property valuation growth since 1971. Property taxes paid to the City through this formula for 2019 totaled \$1,079,291. Receipt of property taxes from this "fiscal disparities pool" does not increase or decrease total tax revenue.

#### I. SPECIAL ASSESSMENT REVENUE RECOGNITION

Special assessments are levied against benefited properties for the cost or a portion of the cost of special assessment improvement projects in accordance with state statutes. These assessments are collectible by the City over a term of years usually consistent with the term of the related bond issue. Collection of annual installments (including interest) is handled by the County Auditor in the same manner as property taxes. Property owners are allowed to (and often do) prepay future installments without interest or prepayment penalties.

Once a special assessment roll is adopted, the amount attributed to each parcel is a lien upon that property until full payment is made or the amount is determined to be excessive by the City Council or court action. If special assessments are allowed to go delinquent, the property is subject to tax forfeit sale and the first proceeds of that sale (after costs, penalties, and expenses of sale) are remitted to the City in payment of delinquent special assessments. Generally, the City will collect the full amount of its special assessments not adjusted by City Council or court action. Pursuant to state statutes, a property shall be subject to a tax forfeit sale after three years unless it is homesteaded or is agricultural or seasonal recreational land, in which event the property is subject to such sale after five years.

#### GOVERNMENT-WIDE FINANCIAL STATEMENTS

The City recognizes special assessment revenue in the period that the assessment roll was adopted by the City Council. Uncollectible special assessments are not material and have not been reported.

Notes to Financial Statements December 31, 2019

#### GOVERNMENTAL FUND FINANCIAL STATEMENTS

Revenue from special assessments is recognized by the City when it becomes measurable and available to finance expenditures of the current fiscal period. In practice, current and delinquent special assessments received by the City are recognized as revenue for the current year. Special assessments that are collected by the county by December 31 (remitted to the City the following January) are also recognized as revenue for the current year. All remaining delinquent, deferred, and special deferred assessments receivable in governmental funds are completely offset by a deferred inflow of resources.

#### J. INVENTORIES

The original cost of materials and supplies has been recorded as expenditures at the time of purchase for both the governmental and proprietary funds. These funds do not maintain material amounts of materials and supplies.

#### K. PREPAID ITEMS

Certain payments to vendors reflect costs applicable to future accounting periods and are recorded as prepaid items in both the government-wide and fund financial statements. Prepaid items are reported using the consumption method and recorded as expenditures/expenses at the time of consumption.

#### L. CAPITAL ASSETS

Capital assets, which include property, plant, equipment, and infrastructure assets (e.g., roads, bridges, sidewalks, and similar items), are reported in the applicable governmental or business-type activities columns in the government-wide financial statements. Capital assets are defined by the City as assets with an initial, individual cost of more than \$5,000 (amount not rounded) and an estimated useful life in excess of one year. Such assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded at the estimated acquisition value at the date of donation.

In the case of the initial capitalization of general infrastructure assets (i.e., those reported by governmental activities) the City chose to include all such items regardless of their acquisition date. These assets are reported at historical cost.

The City estimated historical cost for the initial reporting of these assets through back trending (estimating the current replacement cost and utilizing an appropriate price-level index to deflate the cost to the acquisition year). As the City constructs or acquires additional infrastructure assets each period, they will be capitalized and reported at historical cost.

The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend assets lives are not capitalized.

Major outlays for capital assets and improvements are capitalized as projects are constructed. Interest incurred during the construction phase of capital assets of business-type activities is included as part of the capitalized value of the assets constructed. For the year ended December 31, 2019, no interest was capitalized in connection with construction in progress.

Notes to Financial Statements December 31, 2019

Property, plant, and equipment of the City is depreciated using the straight-line method over the following estimated useful lives:

Assets	
Building and structures	20–75 years
Machinery and equipment	5–20 years
Distribution and collection systems	50 years
Streets	35 years
Street lights	25 years
Trails and sidewalks	25–30 years
Pedestrian tunnels and bridges	35 years

#### M. COMPENSATED ABSENCES

It is the City's policy to permit employees to accumulate earned but unused annual leave benefits. All annual leave is accrued when incurred in the government-wide and proprietary fund financial statements. Annual leave is payable when used or upon termination of employment. A liability for these amounts is reported in governmental funds only if they have matured, for example, as a result of employee resignations and retirements.

## N. LONG-TERM OBLIGATIONS

In the government-wide financial statements, and proprietary fund types in the fund financial statements, long-term debt and other long-term obligations are reported as liabilities in the applicable governmental activities, business-type activities, or proprietary fund type statement of net position. The recognition of bond premiums and discounts are amortized over the life of the bonds using the straight-line method. Bonds payable are reported net of the applicable bond premium or discount. Bond issuance costs are reported as an expense in the period incurred.

In the fund financial statements, governmental fund types recognize bond premiums and discounts, as well as bond issuance costs, during the current period. The face amount of debt issued is reported as other financing sources. Premiums received on debt issuances are reported as other financing sources while discounts on debt issuances are reported as other financing uses. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures.

Notes to Financial Statements December 31, 2019

#### O. FUND BALANCE CLASSIFICATIONS/FLOW ASSUMPTIONS

In the fund financial statements, governmental funds report fund balances in classifications that disclose constraints for which those fund balances can be spent. These classifications are as follows:

Nonspendable – consists of amounts that are not in spendable form, such as prepaid items.

*Restricted* – consists of amounts related to externally imposed constraints established by creditors, grantors or contributors; or constraints imposed by state statutory provisions.

Committed – consists of internally imposed constraints. These constraints are established by Resolution of the City Council.

Assigned – consists of internally imposed constraints. These constraints reflect the specific purpose for which it is the City's intended use. These constraints are established by the City Council and/or management. Pursuant to City Council Resolution, the City Manager or Finance Director is authorized to establish assignments of fund balance.

*Unassigned* – is the residual classification for the General Fund and also reflects negative residual amounts in other funds.

When both restricted and unrestricted resources are available for an allowable use, it is the City's policy to use restricted resources first, then unrestricted resources as they are needed.

When committed, assigned or unassigned resources are available for use, it is the City's policy to use resources in the following order: 1) committed, 2) assigned, and 3) unassigned.

#### P. NET POSITION CLASSIFICATIONS/FLOW ASSUMPTIONS

In the government-wide and proprietary fund financial statements, net position represents the difference between assets, liabilities and deferred inflows/outflows (as applicable). Net position is displayed in three components:

Net Investment in Capital Assets – Consists of capital assets, net of accumulated depreciation, reduced by any outstanding debt attributable to acquire capital assets.

Restricted Net Position – Consists of net position that is restricted when there are limitations imposed on their use through external restrictions imposed by creditors, grantors, or laws or regulations of other governments.

*Unrestricted Net Position* – All other net position that does not meet the definition of "restricted" or "net investment in capital assets."

When both restricted and unrestricted resources are available for an allowable use, it is the City's policy to use the restricted resources first, then unrestricted resources as they are needed.

Notes to Financial Statements December 31, 2019

## Q. INTERFUND TRANSACTIONS

Interfund services provided and used are accounted for as revenues, expenditures, or expenses. Transactions that constitute reimbursements to a fund for expenditures/expenses initially made from it that are properly applicable to another fund, are recorded as expenditures/expenses in the reimbursing fund and as reductions of expenditures/expenses in the fund that is reimbursed. Interfund loans are reported as an interfund loan receivable or payable which offsets the movement of cash between funds. All other interfund transactions are reported as transfers.

#### R. USE OF ESTIMATES

The preparation of financial statements, in accordance with accounting principles generally accepted in the United States of America, requires management to make estimates that affect amounts and disclosures reported in the financial statements during the reporting period. Actual results could differ from such estimates.

#### S. DEFERRED OUTFLOWS/INFLOWS OF RESOURCES

In addition to assets and liabilities, the statements of financial position or balance sheets will sometimes report separate sections for deferred outflows or inflows of resources. These separate financial statement elements represent a consumption or acquisition of net position that applies to a future period and so will not be recognized as an outflow of resources (expense/expenditure) or an inflow of financial resources (revenue) until then.

The City reports deferred outflows and inflows of resources related to pensions reported in the government-wide and proprietary funds Statement of Net Position. These deferred outflows and inflows result from differences between expected and actual experience, changes of assumptions, changes in proportion, difference between projected and actual earnings on pension plan investments, and from contributions to the plan subsequent to the measurement date and before the end of the reporting period. These amounts are deferred and amortized as required under pension standards.

Unavailable revenue, arises only under a modified accrual basis of accounting and, therefore, is only reported in the governmental funds balance sheet. The governmental funds report unavailable revenue from three sources: loans, property taxes and special assessments. These amounts are deferred and recognized as an inflow of resources in the period that the amounts become available.

Imposed nonexchange revenue transactions, state aid received for subsequent years, is deferred and recognized as an inflow of resources in the period that the resources are appropriated. This item is reported both in the governmental fund balance sheet and the government-wide Statement of Net Position as a deferred inflow of resources.

Notes to Financial Statements December 31, 2019

#### T. STATE-WIDE PENSION PLANS

For purposes of measuring the net pension liability, deferred outflows/inflows of resources, and pension expense, information about the fiduciary net position of the Public Employees Retirement Association (PERA) and additions to/deductions from the PERA's fiduciary net position have been determined on the same basis as they are reported by the PERA except that the PERA's fiscal year-end is June 30. For this purpose, plan contributions are recognized as of employer payroll paid dates and benefit payments and refunds are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

The PERA has a special funding situation created by a direct aid contribution made by the state of Minnesota. The direct aid is a result of the merger of the Minneapolis Employees Retirement Fund into the PERA on January 1, 2015.

#### U. CHANGE IN ACCOUNTING PRINCIPLE

During the year ended December 31, 2019, the City implemented GASB Statement No. 84, Fiduciary Activities. This statement establishes criterial for identifying fiduciary activities of all state and local governments. Activities meeting the criteria are required to be reported in a fiduciary fund in the basic financial statements and present a statement of fiduciary net position and a statement of changes in fiduciary net position. The City's fiduciary fund uses the economic resources measurement focus and the accrual basis of accounting, prior to implementing GASB Statement No. 84 this activity was reported in an agency fund and did not involve the measurement of operating results. This standard required retroactive implementation, which resulted in the restatement of net position as of December 31, 2018. The restatement resulted in an increase in net position of \$406,180 as of January 1, 2019.

#### Note 2 RECONCILIATION OF GOVERNMENT-WIDE AND FUND FINANCIAL STATEMENTS

# 1. <u>EXPLANATION OF CERTAIN DIFFERENCES BETWEEN THE GOVERNMENTAL FUND BALANCE SHEET AND THE GOVERNMENT-WIDE STATEMENT OF NET POSITION</u>

The governmental fund Balance Sheet includes a reconciliation between *fund balances* – *total governmental funds* and *net position* – *governmental activities* as reported in the government-wide Statement of Net Position. One element of that reconciliation explains that "long-term liabilities, including bonds payable, are not due and payable in the current period and, therefore, are not reported in the funds." The details of this (\$28,463,295) difference are as follows:

Long-term debt payable	\$ (26,765,035)
Issuance premium	(1,023,462)
Accrued interest payable	(304,555)
Compensated absences	(370,243)
Net adjustment to reduce fund balances – total	
Net adjustment to reduce fund balances – total governmental funds to arrive at net position –	

Notes to Financial Statements December 31, 2019

Another element of that reconciliation explains that "internal service funds are used by management to charge the costs of fleet management, short-term disability insurance, and liability claims to individual funds. The net position of the internal service funds is included in governmental activities in the Statement of Net Position." The details of this \$5,947,991 difference are as follows:

Net position of the internal service funds	\$ 6,039,440
Add: Internal payable representing charges in excess of	
costs to business-type activities – prior years	(92,037)
Add: Internal receivable representing costs in excess of	
charges to business-type activities – current year	588
Net adjustment to increase fund balances – total	
governmental funds to arrive at net position –	
governmental activities	\$ 5,947,991

Another element of that reconciliation explains that governmental funds do not report long-term amounts related to pensions. The deferred outflows and inflows are not current financial resources and the long-term net pension liability is not due and payable in the current period and, therefore, is not reported in the funds. The details of this (\$4,231,005) difference are as follows:

Deferred outflows of pension resources	\$ 308,860
Long-term net pension liability	(3,799,766)
Deferred inflows of pension resources	 (740,099)
Net adjustment to reduce fund balances – total governmental funds to arrive at net position –	
governmental activities	\$ (4,231,005)

# 2. EXPLANATION OF CERTAIN DIFFERENCES BETWEEN THE GOVERNMENTAL FUND STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES AND THE GOVERNMENT-WIDE STATEMENT OF ACTIVITIES

The governmental fund Statement of Revenues, Expenditures, and Changes in Fund Balances includes a reconciliation between *net changes in fund balances – total governmental funds* and *changes in net position of governmental activities* as reported in the government-wide Statement of Activities. One element of that reconciliation explains that "governmental funds report capital outlays as expenditures. However, in the Statement of Activities the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense." The details of this \$4,260,064 difference are as follows:

Capital outlay	\$ 6,957,100
Depreciation expense	 (2,697,036)
Net adjustment to increase net changes in fund	
balances – total governmental funds to arrive at	
changes in net position of governmental activities	\$ 4,260,064

Notes to Financial Statements December 31, 2019

Another element of that reconciliation states that "revenues on the Statement of Activities that do not provide current financial resources are not reported as revenues in the funds." The details of this (\$69,391) difference are as follows:

Loan receivable deferred inflow of resources	
At December 31, 2018	\$ (65,392)
At December 31, 2019	56,124
General property taxes deferred inflow of resources	
At December 31, 2018	(72,951)
At December 31, 2019	67,952
Special assessments deferred inflow of resources	
At December 31, 2018	(1,743,705)
At December 31, 2019	 1,688,581
Net adjustment to decrease net changes in fund	
balances – total governmental funds to arrive at	
changes in net position of governmental activities	\$ (69,391)

Another element of that reconciliation states that "the issuance of long-term debt (e.g., bonds and leases) provides current financial resources to governmental funds, while the repayment of the long-term debt consumes the current financial resources of governmental funds." Neither transaction, however, has any effect on net position. The details of this \$1,715,599 difference are as follows:

Principal repayments	
General obligation improvement bonds	\$ 335,000
General obligation capital improvement plan bonds	130,000
General obligation street reconstruction bonds	350,000
General obligation tax abatement bonds	420,000
Certificates of participation	400,000
Premium/discount on debt issuance	80,599
Net adjustment to net changes in fund	
balances – total governmental funds to arrive at changes in net position of governmental activities	\$ 1,715,599

Notes to Financial Statements December 31, 2019

Another element of that reconciliation states that "some expenses reported in the Statement of Activities do not require the use of current financial resources and, therefore, are not reported as expenditures in governmental funds." The details of this (\$80,176) difference are as follows:

Compensated absences	\$ (46,190)
Accrued interest	 (33,986)
Net adjustment to net changes in fund	
balances – total governmental funds to arrive at	
changes in net position of governmental activities	\$ (80,176)

#### Note 3 DEPOSITS AND INVESTMENTS

#### A. DEPOSITS

In accordance with Minnesota Statutes, the City maintains deposits at those depository banks authorized by the City Council, all of which are members of the Federal Reserve System.

The following is considered the most significant risk associated with deposits:

<u>Custodial Credit Risk</u> – In the case of deposits, this is the risk that in the event of a failure, the City's deposits may be lost. Minnesota Statutes require that all city deposits be protected by insurance, surety bond, or collateral. The fair value of collateral pledged must equal 110 percent of the deposits not covered by insurance or bonds.

Minnesota Statutes require that securities pledged as collateral be held in safekeeping by the city treasurer or in a restricted account at the Federal Reserve Bank or in an account at a trust department of a commercial bank or other financial institution that is not owned or controlled by the financial institution furnishing the collateral. Authorized collateral includes the following:

- a) United States government treasury bills, treasury notes, and treasury bonds;
- b) Issues of United States government agencies and instrumentalities as quoted by a recognized industry quotation service available to the government entity;
- c) General obligation securities of any state or local government with taxing powers which is rated "A" or better by a national bond rating service, or revenue obligation securities of any state or local government with taxing powers which is rated "AA" or better by a national bond rating service;
- d) Unrated general obligation securities of a local government with taxing powers may be pledged as collateral against funds deposited by that same local government entity;
- e) Irrevocable standby letters of credit issued by Federal Home Loan Banks to a municipality accompanied by written evidence that the bank's public debt is rated "AA" or better by Moody's Investors Service, Inc. or Standard & Poor's Corporation; and
- f) Time deposits that are fully insured by any federal agency.

Notes to Financial Statements December 31, 2019

The City has no additional deposit policies addressing custodial credit risk.

At year-end, the carrying amount of the City's deposits was \$9,741,096 and the bank balance was \$9,777,272. The entire bank balance was covered by federal depository insurance or by collateral held by the City's agent in the City's name.

#### B. INVESTMENTS

As of December 31, 2019, the City had the following cash and investments:

	Concentration					
	Risk	Fair Value	Interest Risk	- Maturity Dura	ation in Years	Carrying
	Over 5%	Measurement	Less than	1 to 5	6 to 10	Amount at
Investment Type	of Portfolio	Using	1 Year	Years	Years	Fair Value
Federal National Mortgage						
Association	1.7%	Level 1	\$ -	\$ 499,065	\$ -	\$ 499,065
Federal National Mortgage						
Association	1.4%	Level 2	399,021	_	_	399,021
Federal Home Loan Mortgage						
Corporation	1.4%	Level 2	_	399,136	_	399,136
Federal Home Loan Bank	1.7%	Level 1	499,655	_	_	499,655
Federal Farm Credit Bank	1.5%	Level 2	_	451,094	_	451,094
Municipal bonds	**	Level 2	1,526,269	3,951,743	526,340	6,004,352
Marketable certificates of deposit	**	Level 2	4,204,748	4,000,577	_	8,205,325
Investment pools/mutual funds						
Minnesota Municipal Money Market						
4M Fund	N/A	Amortized Cost	12,483,627	_	_	12,483,627
Western Asset Institutional Govt.	N/A	Level 1	120,238	_	_	120,238
First American Government Oblig.	N/A	Level 1	25,795	_	_	25,795
Wells Fargo Advantage Government						
Money Market Fund	N/A	Level 1	43,492			43,492
Total investments			\$19,302,845	\$ 9,301,615	\$ 526,340	29,130,800
Deposits						9,741,096
Petty cash						12,280
Totals						\$38,884,176
Government-wide Statement of Net Pos	sition					
Cash and investments						\$38,478,610
Statement of Fiduciary Net Position – C	Sustodial Fund					Ψυσ,σ,σ1σ
Cash and investments						405,566
Totals						\$38,884,176
10000						Ψ 50,001,170

<sup>\*\* -</sup> Individual bonds and marketable certificates of deposit are less than 5%

Investments are subject to various risks, the following of which are considered the most significant:

<u>Custodial Credit Risk</u> – For investments, this is the risk that in the event of a failure of the counterparty to an investment transaction (typically a broker-dealer) the City would not be able to recover the value of its investments or collateral securities that are in the possession of an outside party. The City does not have a formal investment policy addressing this risk, but typically limits its exposure by only purchasing insured or registered investments, or by the control of who holds the securities.

N/A - Not Applicable

NAV – Valued at Net Asset Value. No unfunded commitments, redemption frequency is quarterly, and redemption notice period equals 30 days.

Notes to Financial Statements December 31, 2019

<u>Credit Risk</u> – This is the risk that an issuer or other counterparty to an investment will not fulfill its obligations. Minnesota Statutes authorize the City to invest in the following:

- a) Direct obligations or obligations guaranteed by the United States or its agencies, its instrumentalities, or organizations created by an act of Congress, excluding mortgage-backed securities defined as high risk.
- b) Shares of investment companies registered under the Federal Investment Company Act of 1940 that receive the highest credit rating, are rated in one of the two highest rating categories by a national bond rating service, and all of the investments have a final maturity of 13 months or less, and whose only investments are in securities described in (a) above, general obligation tax-exempt securities, or repurchase or reverse repurchase agreements.
- c) Obligations of any state or local municipality as follows:
  - 1) any security which is a general obligation of any state or local government with taxing powers which is rated "A" or better by a national bond rating service;
  - 2) any security which is a revenue obligation of any state or local government with taxing powers which is rated "AA" or better by a national bond rating service; and
  - 3) a general obligation of the Minnesota housing finance agency which is a moral obligation of the state of Minnesota and is rated "A" or better by a national bond rating agency.
- d) Bankers' acceptance of United States banks eligible for purchase by the Federal Reserve System.
- e) Commercial paper issued by United States corporations or their Canadian subsidiaries, rated of the highest quality category by at least two national rating agencies, and maturing in 270 days or less.
- f) Guaranteed Investment Contracts guaranteed by a United States commercial bank, domestic branch of a foreign bank, or a United States insurance company, and with a credit quality in one of the top two highest categories by a national bond rating agency.
- g) Repurchase or reverse repurchase agreements and securities lending agreements with financial institutions qualified as a "depository" by the governmental entity, with banks that are members of the Federal Reserve System with capitalization exceeding \$10,000,000; that are a primary reporting dealer in U.S. government securities to the Federal Reserve Bank of New York; or certain Minnesota securities broker-dealers; or a bank qualified as a depositor.
- h) General obligation temporary bonds of the same governmental entity issued under § 429.091, Subdivision 7; § 469.178, Subdivision 5; or § 475.61, Subdivision 6.

The City's investment policy does not further address credit risk. As of December 31, 2019, the City's investment in obligations of U.S. government agencies that are only implicitly guaranteed by the U.S. government (e.g., securities issued by the Federal National Mortgage Association, Federal Home Loan Mortgage Corporation, Federal Home Loan Bank and Federal Farm Credit Bank), received Aaa credit ratings from Moody's Investors Service, Inc. and AA+ from Standard & Poor's Corporation. The City's investment in Western Asset Institutional Government., First American Government Obligation and Wells Fargo Advantage Government Money Market Fund received Aaa credit ratings from Moody's Investors Service, Inc. and AAA from Standard & Poor's Corporation. The City's investments in municipal bonds were rated A and Aa by Moody's Investors Service, Inc. and A and AA by Standard & Poor's Ratings Services in the amount of \$1,017,751, \$3,790,422, \$492,107, and \$704,072, respectively.

Notes to Financial Statements December 31, 2019

<u>Concentration Risk</u> – This is the risk associated with investing a significant portion of the City's investment (considered 5 percent or more) in the securities of a single issuer, excluding U.S. guaranteed investments (such as treasuries), investment pools, and mutual funds. The City's investment policies do not limit the concentration of investments.

<u>Interest Rate Risk</u> – This is the risk of potential variability in the fair value of fixed rate investments resulting from changes in interest rates (the longer the period for which an interest rate is fixed, the greater the risk). The City does not have an investment policy limiting the duration of investments.

#### Note 4 RECEIVABLES

Significant receivable balances not expected to be collected within one year of December 31, 2019 are as follows:

			C	Certified		Utility							
				Utility	C	ustomer	De	elinquent		Special			
	Α	ccounts	Α	ccounts	A	ccounts	P	Property Assessme		Property Assessmen		ssessment	
	Re	eceivable	Re	Receivable		Receivable		Taxes	R	eceivable	 Total		
Major funds													
General	\$	12,702	\$	_	\$	_	\$	21,005	\$	-	\$ 33,707		
Street Renewal		_		_		_		2,574		223,203	225,777		
Capital Asset Replacement		_		_		_		3,980		_	3,980		
Water		_		11,772		52,895		_		9,958	74,625		
Sewer		_		17,196		82,461		_		9,409	109,066		
Surface Water		_		6,031		36,325		_		1,949	44,305		
Street Lights		_		2,602		13,624		_		_	16,226		
Nonmajor governmental funds								4,050		1,329,541	 1,333,591		
	\$	12,702	\$	37,601	\$	185,305	\$	31,609	\$	1,574,060	\$ 1,841,277		

Notes to Financial Statements December 31, 2019

# Note 5 CAPITAL ASSETS

Capital asset activity for the year ended December 31, 2019 was as follows:

		Beginning Balance	Increases Decreases		_		creases	ses Adjustments			Ending Balance
Primary government											
Governmental activities											
Capital assets, not being depreciated											
Land	\$	6,919,380	\$	82,500	\$	_	\$	_	\$	7,001,880	
Construction in progress	-	19,605,574		5,899,931	-	16,665	(21,77	7.266)	_	3,711,574	
Total capital assets, not being depreciated		26,524,954		5,982,431		16,665	(21,77			10,713,454	
Comital assats hains damesiated											
Capital assets, being depreciated		26 706 564		661 155			16.72	2 050		54.002.977	
Building and structures		36,706,564		664,455 639,452		187,433	16,72	2,858		54,093,877	
Machinery and equipment		10,343,787		,	2		5.05	4 400		10,795,806	
Infrastructure		63,219,081		60,000		,996,486		4,408		65,337,003	
Total capital assets, being depreciated		110,269,432		1,363,907		,183,919	21,77	7,266		30,226,686	
Less accumulated depreciation for											
Building and structures		14,399,025		1,038,104		_		-		15,437,129	
Machinery and equipment		5,519,836		688,753		179,661		-		6,028,928	
Infrastructure		38,398,813		1,680,938	2	,684,371				37,395,380	
Total accumulated depreciation		58,317,674		3,407,795	2	,864,032				58,861,437	
Total capital assets being depreciated – net		51,951,758	(	(2,043,888)		319,887	21,77	7,266		71,365,249	
Governmental activities capital assets - net	\$	78,476,712	\$	3,938,543	\$	336,552	\$		\$	82,078,703	
		Beginning Balance	I	ncreases	De	creases	Adjust	ments		Ending Balance	
Primary government											
Business-type activities											
Capital assets, not being depreciated											
Land	\$	325,202	\$	_	\$	_	\$	_	\$	325,202	
Construction in progress		2,048,137		2,659,164		_	(2,17	3,841)		2,533,460	
Total capital assets, not being depreciated		2,373,339		2,659,164		_	(2,17	3,841)		2,858,662	
Capital assets, being depreciated											
Building and structures		21,174,167								21,174,167	
Machinery and equipment		2,649,401								2,649,401	
Distribution and collection systems		50,741,645		539,970		4,834	2 17	3,841		53,450,622	
Total capital assets, being depreciated		74,565,213	•	539,970		4,834		3,841		77,274,190	
		, ,						,			
Less accumulated depreciation for											
Building and structures		5,019,578		511,549		_		-		5,531,127	
Machinery and equipment		968,912		106,026		_		-		1,074,938	
Distribution and collection systems		23,197,391		1,057,758		4,834		24		24,250,315	
Total accumulated depreciation		29,185,881		1,675,333		4,834				30,856,380	
Total capital assets being depreciated – net		45,379,332	(	(1,135,363)			2,17	3,841		46,417,810	
Business-type activities capital assets – net	\$	47,752,671	\$	1,523,801	\$		\$		\$	49,276,472	

Notes to Financial Statements December 31, 2019

Depreciation expense was charged to functions/programs of the government as follows:

Governmental activities	
General government	\$ 209,705
Public safety	87,459
Public works	1,679,776
Parks and recreation	719,263
Community development	833
Capital assets held by the City's internal service funds are	
charged to the various functions based on their usage of the assets	710,759
Total depreciation expense – governmental activities	\$ 3,407,795
Business-type activities	
Water	\$ 950,017
Sewer	329,271
Surface water	308,618
Street lights	87,427
Total depreciation expense – business-type activities	\$ 1,675,333

# **COMMITMENTS**

At December 31, 2019, the City had construction project contracts in progress. The commitments related to the remaining contract balances are summarized as follows:

Project	Amount
St. Albans Watermain Extension	\$ 4,083
Commons Master Plan Phase I	1,821,315
Owasso Boulevard N Reconstruction	6,774,684
Wabasso Neighborhood Improvements	11,643
County Road E Trail	175,999
County Road E Watermain Extension	747
Schutta Road Sanitary Sewer	91,813
Total construction commitments	\$ 8,880,284

Notes to Financial Statements December 31, 2019

# Note 6 LONG-TERM DEBT

The City issues general obligation bonds and certificates of participation to provide funds for the acquisition and construction of major capital facilities. The reporting entity's long-term debt is segregated between the amounts to be repaid from governmental activities and amounts to be repaid from business-type activities.

# **GOVERNMENTAL ACTIVITIES**

As of December 31, 2019, the governmental activities long-term debt of the City consisted of the following:

	Issue Date	Final Maturity Date	Interest Rate	Authorized and Issued	Outstanding 12/31/2019
G.O. improvement bonds					
2009 Improvement Bonds	11/15/2009	02/01/2021	3.00-4.00%	\$ 235,000	\$ 50,000
2013 Refunding Improvement Bonds	03/06/2013	02/01/2022	2.00	235,000	30,000
2013 Improvement Bonds	12/05/2013	02/01/2035	3.00-4.00	1,775,000	1,435,000
2014 Refunding Improvement Bonds	12/04/2014	02/01/2022	2.00-3.00	100,000	45,000
2015 Improvement Bonds	09/17/2015	02/01/2026	2.00-4.00	295,000	225,000
2018 Refunding Improvement Bonds	12/27/2018	02/01/2025	5.00	150,000	150,000
Total G.O. improvement bonds				2,790,000	1,935,000
Other G.O. improvement bonds					
G.O. Refunding Capital Improvement Plan Bonds of 2013	03/06/2013	02/01/2020	2.00	750,000	130,000
G.O. Refunding Street Reconstruction Bonds of 2013	03/06/2013	02/01/2022	2.00	1,380,000	605,000
G.O. Street Reconstruction Bonds of 2013	03/06/2013	02/01/2028	2.00-2.375	2,415,000	1,530,000
G.O. Capital Improvement Plan Refunding Bonds of 2014	12/04/2014	02/01/2030	2.00-3.00	4,670,000	3,640,000
G.O. Tax Abatement Bonds of 2017	11/16/2017	02/01/2038	3.00-5.00	12,865,000	12,445,000
G.O. Street Reconstruction Bonds of 2018	12/27/2018	02/01/2034	3.00-5.00	3,180,000	3,180,000
Total other G.O. improvement bonds				25,260,000	21,530,000
-					
Unamortized premium	N/A	N/A	N/A	N/A	1,143,138
Loan payable					
Metropolitan Right-of-Way Acquisition Loan Fund	09/26/2006	N/A	_	6,000,000	5,195,035
Certificates of participation					
Refunding Certificates of Participation 2011	04/01/2011	08/01/2023	2.00-3.75	4,620,000	1,745,000
Compensated absences	N/A	N/A	N/A	N/A	379,263
Net pension liability	N/A	N/A	N/A	N/A	3,930,400
Total city indebtedness – governmental activities				\$ 38,670,000	\$ 35,857,836

Notes to Financial Statements December 31, 2019

# BUSINESS-TYPE ACTIVITIES

As of December 31, 2019, the business-type activities long-term debt of the City consisted of the following:

	Issue Date	Final Maturity Date	Interest Rate	Authorized and Issued	Outstanding 12/31/2019
G.O. revenue bonds					
Water Revenue Bonds of 2007	11/01/2007	02/01/2023	3.50-4.15 %	\$ 845,000	\$ 280,000
Sewer Revenue Bonds of 2007	11/01/2007	02/01/2023	3.50-4.15	260,000	85,000
Surface Water Revenue Bonds of 2007	11/01/2007	02/01/2023	3.50-4.15	600,000	195,000
Surface Water Revenue Bonds of 2009	11/15/2009	02/01/2021	3.00-4.00	1,180,000	245,000
Water Revenue Bonds of 2013A	03/06/2013	02/01/2023	2.00	775,000	330,000
Surface Water Revenue Bonds of 2013A	03/06/2013	02/01/2023	2.00	960,000	405,000
Water Refunding Revenue Bonds of 2013B	03/06/2013	02/01/2022	2.00	610,000	200,000
Sewer Refunding Revenue Bonds of 2013B	03/06/2013	02/01/2022	2.00	285,000	65,000
Water Revenue Bonds of 2013C	12/05/2013	02/01/2024	3.00	305,000	155,000
Surface Water Revenue Bonds of 2013C	12/05/2013	02/01/2024	3.00	190,000	100,000
Water Refunding Revenue Bonds of 2014	12/04/2014	02/01/2026	2.00-3.00	915,000	600,000
Sewer Refunding Revenue Bonds of 2014	12/04/2014	02/01/2026	2.00-3.00	730,000	470,000
Surface Water Refunding Revenue Bonds of 2014	12/04/2014	02/01/2026	2.00-3.00	265,000	180,000
Water Revenue Bonds of 2015	09/17/2015	02/01/2036	2.00-4.00	6,885,000	6,065,000
Sewer Revenue Bonds of 2015	09/17/2015	02/01/2031	2.00-4.00	1,650,000	1,380,000
Surface Water Revenue Bonds of 2015	09/17/2015	02/01/2031	2.00-4.00	860,000	720,000
Water Revenue Bonds of 2016	01/14/2016	02/01/2036	2.00-3.00	6,995,000	6,055,000
Sewer Revenue Bonds of 2016	01/14/2016	02/01/2031	2.00-3.00	230,000	185,000
Surface Water Revenue Bonds of 2016	01/14/2016	02/01/2031	2.00-3.00	380,000	310,000
Water Refunding Revenue Bonds of 2018	12/27/2018	02/01/2025	5.00	1,010,000	1,010,000
Sewer Refunding Revenue Bonds of 2018	12/27/2018	02/01/2025	5.00	245,000	245,000
Surface Water Refunding Revenue Bonds of 2018	12/27/2018	02/01/2025	5.00	100,000	100,000
Water Revenue Bonds of 2018	12/27/2018	02/01/2034	3.00-5.00	1,585,000	1,585,000
Sewer Revenue Bonds of 2018	12/27/2018	02/01/2029	3.00-5.00	345,000	345,000
Surface Water Revenue Bonds of 2018	12/27/2018	02/01/2034	3.00-5.00	1,020,000	1,020,000
Total G.O. revenue bonds				29,225,000	22,330,000
Unamortized premium	N/A	N/A	N/A	N/A	705,290
Compensated absences payable	N/A	N/A	N/A	N/A	100,695
Net pension liability	N/A	N/A	N/A	N/A	1,017,856
Total city indebtedness – business-type activities				\$ 29,225,000	\$ 24,153,841

 $N/A-Not\ Applicable$ 

Notes to Financial Statements December 31, 2019

#### **GOVERNMENTAL ACTIVITIES**

Annual debt service requirements to maturity for the governmental activities long-term debt are as follows:

			Ot	her		
	G.O. Improve	ement Bonds	G.O. Improv	ement Bonds	Certificates o	f Participation
Year Ending	Government	al Activities	Governmen	tal Activities	Governmen	tal Activities
December 31,	Principal	Interest	Principal	Interest	Principal	Interest
2020	\$ 185,000	\$ 63,360	\$ 1,415,000	\$ 685,776	\$ 415,000	\$ 62,057
2021	195,000	57,210	1,340,000	647,102	430,000	48,155
2022	175,000	51,135	1,380,000	605,675	440,000	33,750
2023	150,000	45,660	1,205,000	560,127	460,000	17,250
2024	155,000	40,610	1,240,000	512,682	_	_
2025	170,000	35,535	1,275,000	463,145	_	_
2026	115,000	31,230	1,310,000	411,883	_	_
2027	80,000	28,320	1,350,000	358,026	_	_
2028	85,000	25,680	1,395,000	309,742	_	_
2029	85,000	22,960	1,235,000	270,870	_	_
2030	90,000	19,800	1,275,000	233,220	_	_
2031	85,000	16,300	930,000	200,145	_	_
2032	85,000	12,900	955,000	171,870	_	_
2033	90,000	9,400	985,000	142,575	_	_
2034	95,000	5,700	1,015,000	112,178	_	_
2035	95,000	1,900	770,000	85,200	_	_
2036	_	_	790,000	61,800	_	_
2037	_	_	820,000	37,650	_	_
2038	_	_	845,000	12,675	_	_
			,	,		
Total	\$ 1,935,000	\$ 467,700	\$ 21,530,000	\$ 5,882,341	\$ 1,745,000	\$ 161,212

It is not practical to determine the specific year for payment of long-term accrued compensated absences and the net pension liability.

The Metropolitan Right-of-Way Acquisition Loan Fund loan payable repayment is subject to conveyance of the property purchased with the loan to the Minnesota Department of Transportation and the timing of the completion of the highway improvement is currently not known; therefore, it is not practical to determine the annual requirements to amortize this noninterest-bearing note.

Notes to Financial Statements December 31, 2019

# **BUSINESS-TYPE ACTIVITIES**

Annual debt service requirements to maturity for the business-type long-term debt are as follows:

	G.O. Revenue Bonds					
Year Ending	Business-Type Activities					
December 31,		Principal		Interest		
		_				
2020	\$	1,905,000	\$	632,220		
2021		1,965,000		574,611		
2022		1,895,000		515,105		
2023		1,855,000		454,380		
2024		1,575,000		399,846		
2025		1,570,000		353,998		
2026		1,340,000		314,047		
2027		1,175,000		280,629		
2028		1,195,000		248,600		
2029		1,235,000		215,844		
2030		1,225,000		181,934		
2031		1,265,000		147,240		
2032		860,000		116,608		
2033		890,000		90,104		
2034		915,000		61,865		
2035		720,000		35,863		
2036		745,000		12,087		
Total	\$	22,330,000	\$	4,634,981		

It is not practical to determine the specific year for payment of long-term accrued compensated absences and net pension liability.

Notes to Financial Statements December 31, 2019

#### **CHANGE IN LONG-TERM LIABILITIES**

Long-term liability activity for the year ended December 31, 2019, was as follows:

	Beginning Balance	Additions	Deletions	Ending Balance	Due Within One Year
Governmental activities					
Bonds payable					
G.O. improvement bonds	\$ 2,270,000	\$ -	\$ 335,000	\$ 1,935,000	\$ 185,000
Other G.O. improvement bonds	22,710,000	_	1,180,000	21,530,000	1,415,000
Premium	1,235,605	_	92,467	1,143,138	_
Total bonds payable	26,215,605	_	1,607,467	24,608,138	1,600,000
Loan payable	5,195,035	_	_	5,195,035	_
Certificates of participation	2,145,000	_	400,000	1,745,000	415,000
Compensated absences	334,081	440,920	395,738	379,263	32,449
Net pension liability	3,983,502	410,123	463,225	3,930,400	_
Total governmental activity					
long-term liabilities	\$ 37,873,223	\$ 851,043	\$ 2,866,430	\$ 35,857,836	\$ 2,047,449
Business-type activities					
G.O. revenue bonds	\$ 25,540,000	\$ -	\$ 3,210,000	\$ 22,330,000	\$ 1,905,000
Premium	786,501	_	81,211	705,290	
Total bonds payable	26,326,501	-	3,291,211	23,035,290	1,905,000
Compensated absences	105,604	100,159	105,068	100,695	8,614
Net pension liability	964,948	172,869	119,961	1,017,856	
Total business-type activity		. ,		, , , , , , , , , , , , , , , , , , , ,	
long-term liabilities	\$ 27,397,053	\$ 273,028	\$ 3,516,240	\$ 24,153,841	\$ 1,913,614

The governmental activities loans payable, compensated absences, and net pension liability are generally liquidated by the General Fund, special revenue funds, and capital project funds.

Financing of the certificates of participation will be provided from the General Fund, Capital Asset Replacement Fund, Community Investment Fund and Closed Bond Fund.

All general obligation indebtedness outstanding at December 31, 2019 is backed by the full faith and credit of the City, including improvement, other improvement, and revenue bonds. Delinquent assessments receivable at December 31, 2019 totaled \$2,101.

### **BOND REFUNDING**

On December 27, 2018 the City issued the \$1,505,000 General Obligation Refunding Bonds, Series 2018B, with an average interest rate of 2.49%, to be used for refunding \$160,000 of the General Obligation Improvement Bonds, Series 2008A with an average interest rate of 4.23%, \$1,090,000 of the General Obligation Water Improvement Bonds, Series 2008A with an average interest rate of 4.23%, \$265,000 of the General Obligation Sewer Improvement Bonds,

Notes to Financial Statements December 31, 2019

Series 2008A with an average interest rate of 4.23% and \$105,000 of the General Obligation Surface Water Improvement Bonds, Series 2008A with an average interest rate of 4.23%. The refunding resulted in a gross debt service savings of \$8,721, \$61,272, \$14,995, \$5,856 over the next seven years and an economic gain of \$8,214, \$56,497, \$13,665, \$5,525 for the General Obligation Improvement Bonds, Series 2008A, General Obligation Water Improvement Bonds, Series 2008A, General Obligation Sewer Improvement Bonds, Series 2008A, and General Obligation Surface Water Improvement Bonds, Series 2008A respectively. The 2008 refunded bonds were called for redemption on February 1, 2019. Both the refunding and refunded debt were reported in the City's financial statements until the call date of the refunded debt.

#### DEFERRED AD VALOREM TAX LEVIES – BONDED DEBT

General obligation bond issues sold by the City are financed by ad valorem tax levies. General obligation improvement bond issues sold by the City are partially financed by ad valorem tax levies in addition to special assessments levied against the benefiting properties. When a bond issue to be financed partially or completely by ad valorem tax levies is sold, specific annual amounts of such tax levies are stated in the bond resolution and the county auditor is notified and instructed to levy these taxes over the appropriate years. The future tax levies are subject to cancellation when and if the City has provided alternative sources of financing. The City Council is required to levy any additional taxes found necessary for full payment of principal and interest. These future scheduled tax levies are not shown as assets in the accompanying financial statements at December 31, 2019. Future scheduled tax levies for all bonds outstanding at December 31, 2019 totaled \$14,366,137.

#### **CONDUIT DEBT OBLIGATIONS**

From time to time, the City has issued industrial revenue bonds to provide financial assistance to private-sector entities for the acquisition and construction of industrial and commercial facilities deemed to be in the public interest. The bonds are secured by the property financed and are payable solely from payments received on the underlying mortgage loans. Upon repayment of the bonds, ownership of the acquired facilities transfers to the private-sector entity served by the bond issuance. Not the City, the state, nor any political subdivision thereof is obligated in any manner for repayment of the bonds. Accordingly, the bonds are not reported as liabilities in the accompanying financial statements.

As of December 31, 2019, there is one industrial revenue bond outstanding, with an aggregate principal amount payable of \$648,434.

# TAX ABATEMENT AGREEMENTS

The City in order to spur economic development and redevelopment has entered into private development agreements regarding certain tax increment properties. These agreements may in substance be a tax abatement but will depend on their individual circumstances. The City currently has five agreements that would be considered a tax abatement under GASB Statement No. 77. Included in the developer agreements are provisions for tax increment pay-as-you-go revenue notes in accordance with Minnesota Statute, Chapter 469. These notes provide for the payment of principal and interest at set rates and terms. The notes are not a general obligation of the City and are payable solely from available tax increments (repayment is required only if sufficient tax increments are received) and the note is cancelled at the end of the repayment term, whether or not the note has been repaid in full. Accordingly, these note balances are not reflected in the long-term debt balances of the City.

Notes to Financial Statements December 31, 2019

Details of the pay-as-you-go revenue notes are as follows:

#### TIF District #6 Lexington Shores, LLC (Gateway)

In 2001 the City entered into a development agreement with Lexington Shores, LLC to assist the developer with the financing of certain costs associated with the Gateway redevelopment project within TIF District #6. For this agreement, the City used an economic development vehicle known as tax increment financing whereby tax increment revenue is generated on the incremental increase in value above a base value established on the date that the tax increment district is created. In 2001 the City issued two Tax Increment Notes in the amount of \$1,500,000 (Note 1) and \$527,000 (Note 2), with interest of 7.0%. The City will abate 100 percent of the incremental taxes received less administrative costs through execution of the tax increment revenue pay-as-you-go notes to be retired in 2028. No payments are made on Note 2 until Note 1 is paid in full. The outstanding principal balance of Note 1 as of December 31, 2019, was \$1,226,491 and the City rebated \$117,037 in the current year. The outstanding principal balance on Note 2 was \$527,000 and the City did not have any rebate in the current year.

#### TIF District #8 Lakeview Terrace, LLC (Lakeview Terrace)

In 2013 the City entered into a development agreement with Lakeview Terrace, LLC to assist the developer with the financing of certain costs associated with the Lakeview Terrace apartment project within TIF District #8. For this agreement, the City used an economic development vehicle known as tax increment financing whereby tax increment revenue is generated on the incremental increase in value above a base value established on the date that the tax increment district is created. In 2015 the City issued a Tax increment note in the amount of \$2,000,000 with interest of 5.5%. The City will abate 67 percent of incremental taxes received after a 10% administrative fee through execution of the tax increment revenue pay-as-you-go note to be retired in 2040. The outstanding principal balance as of December 31, 2019, was \$1,591,865 and the City rebated \$215,700 in the current year.

#### TIF District #9 TSI Incorporated

In 2012 the City entered into a development agreement with TSI Incorporated to assist the company with the financing of certain expansion costs associated with their corporate campus within TIF District #9. For this agreement, the City used an economic development vehicle known as tax increment financing whereby tax increment revenue is generated on the incremental increase in value above a base value established on the date that the tax increment district is created. In 2014 the City issued a Tax increment note in the amount of \$500,000 with interest of 5.0%. The City will abate 90 percent of incremental taxes received through execution of the tax increment revenue pay-as-you-go note to be retired in 2021. The outstanding principal balance as of December 31, 2019, was \$228,787 and the City rebated \$81,076 in the current year.

## TIF District #10 McMillan Group, LLC (Elevage)

In 2016 the City entered into a development agreement with Elevage Development Group, LLC to assist the developer with the financing of certain costs associated with the McMillan apartment project within TIF District #10. For this agreement, the City used an economic development vehicle known as tax increment financing whereby tax increment revenue is generated on the incremental increase in value above a base value established on the date that the tax increment district is created. In 2018 the City issued a Tax increment note in the amount of \$2,950,000 with interest of 4.5%. The City will rebate 75 percent of incremental taxes received through execution of the tax increment revenue pay-as-you-go note to be retired in 2044. The outstanding principal balance as of December 31, 2019, was \$2,928,318 and the City rebated \$182,088 in the current year.

Notes to Financial Statements December 31, 2019

#### TIF District #11 Greco Ridge, LLC (Loden)

In 2017 the City entered into a development agreement with Greco Ridge, LLC to assist the developer with the financing of certain costs associated with the Loden apartment project within TIF District #11. For this agreement, the City used an economic development vehicle known as tax increment financing whereby tax increment revenue is generated on the incremental increase in value above a base value established on the date that the tax increment district is created. In 2019 the City issued a Tax increment note in the amount of \$7,400,000 with interest of 5.5% for phase I of the project. The City will rebate 90 percent of incremental taxes received through execution of the tax increment revenue pay-as-you-go note to be retired in 2043. The outstanding principal balance as of December 31, 2019, was \$7,400,000 and the City rebated \$0 in the current year.

The City is authorized to create a tax increment financing plan under Minnesota Statute, Chapter 469.175. The criteria that must be met under the statute are that, in the opinion of the municipality:

- The proposed development or redevelopment would not reasonably be expected to occur solely through private investment within the reasonably foreseeable future;
- The increased market value of the site that could reasonably be expected to occur without the use of tax increment financing would be less than the increase in the market value estimated to result from the proposed development after subtracting the present value of the projected tax increments for the maximum duration of the district permitted by the plan. The requirements of this item do not apply if the district is a housing district;
- The tax increment financing plan conforms to the general plan for the development or redevelopment of the municipality as a whole; and
- The tax increment financing plan will afford maximum opportunity, consistent with the sound needs of the municipality as a whole, for the development or redevelopment of the project by private enterprise.

#### PLEDGED REVENUE

The City has issued Certificates of Participation, Capital Improvement, Tax Abatement and Utility Improvement bonds for the construction of buildings, public works infrastructure, and park and recreation facilities. Specific revenues are pledged for the payments of interest and future retirement of the obligations. As of December 31, 2019, the following pledges were in place:

#### G.O. Capital Improvement Plan Refunding Bonds of 2014

The City pledged \$1,137,187 of Central Garage charges, property tax collections, earnings on investments, intergovernmental revenue, and transfers from utility funds to meet the debt service commitment on the bonds. The debt was originally issued in 2010 to finance the Central Garage building renovation. Refunding Bonds were issued in 2014 and the 2010 bonds were called for redemption in 2015. The 2014 Refunding Bonds have a final maturity date of February 1, 2030. The pledged revenues represent 64 percent of the revenue stream, and \$4,238,106 of the pledge commitment remains outstanding.

#### G.O. Water Revenue Bonds

The City pledged \$1,063,902 of operating revenue, intergovernmental revenue earnings on investments and capital contributions to meet the debt service commitment on the bonds. The debt was originally issued in years 2007–2018

Notes to Financial Statements December 31, 2019

to finance water system infrastructure improvements and has a final maturity date of years 2022–2036. The pledged revenues represent 33 percent of the revenue stream, and \$19,964,841 of the pledge commitment remains outstanding.

#### G.O. Sewer Revenue Bonds

The City pledged \$925,363 of operating revenue, intergovernmental revenue, earnings on investments and capital contributions to meet the debt service commitment on the bonds. The debt was originally issued in years 2007–2018 to finance sewer system infrastructure improvements and it has a final maturity date of years 2022–2031. The pledged revenues represent 19 percent of the revenue stream, and \$3,189,658 of the pledge commitment remains outstanding.

#### G.O. Surface Water Revenue Bonds

The City pledged \$856,317 of operating revenue, intergovernmental revenue, earnings on investments and capital contributions to meet the debt service commitment on the bonds. The debt was originally issued in years 2007–2018 to finance surface water system infrastructure improvements and it has a final maturity date of years 2021–2034. The pledged revenues represent 43 percent of the revenue stream, and \$3,810,482 of the pledge commitment remains outstanding.

#### Refunding Certificates of Participation of 2011

The City pledged \$469,356 of earnings on investments and transfers from other funds to meet the debt service commitment on the certificates. The certificates were issued in 2011 to refund the Certificates of Participation of 2002 which financed the community center expansion and they have a final maturity date of August 1, 2023. The pledged revenues represent 100 percent of the revenue stream, and \$1,906,212 of the pledge commitment remains outstanding.

#### G.O. Tax Abatement Bonds of 2017

The City pledged \$853,057 of property taxes and transfers from other funds to meet the debt service commitment on the bonds. The bonds were issued in 2017 to financed the 2017 community center expansion and they have a final maturity date of February 1, 2038. The pledged revenues represent 100 percent of the revenue stream, and \$16,648,300 of the pledge commitment remains outstanding.

Revenue available to meet debt service requirements is shown in the following table:

				Del	ents	
		Direct	Available		Interest and	
	Gross	Operating	Net		Paying Agent	
Bond Issue	Revenue	Expenses	Revenue	Principal	Fees	Total
G.O. Capital Improvement Plan Refunding Bonds of 2014	\$ 1,781,133	\$ 643,946 *	\$ 1,137,187	\$ 280,000	\$ 94,201	\$ 374,201
G.O. Water Revenue Bonds	3,196,911	2,133,009 *	1,063,902	2,190,000	432,451	2,622,451
G.O. Sewer Revenue Bonds	4,844,227	3,918,864 *	925,363	525,000	71,898	596,898
G.O. Surface Water Revenue Bonds	2,008,708	1,152,391 *	856,317	495,000	94,585	589,585
Refunding Certificates of Participation of 2011	469,356	_	469,356	400,000	76,058	476,058
G.O. Tax Abatement Bonds of 2017	853,057		853,057	420,000	442,850	862,850
	\$ 13,153,392	\$ 7,848,210	\$ 5,305,182	\$ 4,310,000	\$ 1,212,043	\$ 5,522,043

<sup>\*</sup> Direct operating expenses exclude depreciation expense

Notes to Financial Statements December 31, 2019

#### NOTE 7 DEFINED BENEFIT PENSION PLANS – STATE-WIDE

#### A. Plan Description

The City participates in the following cost-sharing, multiple-employer defined benefit pension plans administered by the PERA of Minnesota. The PERA's defined benefit pension plans are established and administered in accordance with Minnesota Statutes, Chapters 353 and 356. The PERA's defined benefit pension plans are tax-qualified plans under Section 401(a) of the Internal Revenue Code.

#### General Employees Retirement Fund (GERF)

All full-time and certain part-time employees of the City are covered by the GERF. The GERF members belong to the Coordinated Plan. Coordinated Plan members are covered by Social Security.

#### **B.** Benefits Provided

The PERA provides retirement, disability, and death benefits. Benefit provisions are established by state statute and can only be modified by the State Legislature. Vested, terminated employees who are entitled to benefits, but are not receiving them yet, are bound by the provisions in effect at the time they last terminated their public service.

#### **GERF Benefits**

Benefits are based on a member's highest average salary for any five successive years of allowable service, age, and years of credit at termination of service. Two methods are used to compute benefits for the PERA's Coordinated Plan members. Members hired prior to July 1, 1989, receive the higher of Method 1 or Method 2 formulas. Only Method 2 is used for members hired after June 30, 1989. Under Method 1, the accrual rate for Coordinated members is 1.2 percent of average salary for each of the first 10 years of service and 1.7 percent of average salary for each additional year. Under Method 2, the accrual rate for Coordinated members is 1.7 percent of average salary for all years of service. For members hired prior to July 1, 1989, a full annuity is available when age plus years of service equal 90 and normal retirement age is 65. For members hired on or after July 1, 1989, normal retirement age is the age for unreduced Social Security benefits capped at 66.

Annuities, disability benefits, and survivor benefits are increased effective every January 1. Beginning January 1, 2019, the post-retirement increase will be equal to 50.0 percent of the cost of living adjustment (COLA) announced by the Social Security Administration, with a minimum increase of at least 1.0 percent and a maximum of 1.5 percent. Recipients that have been receiving the annuity or benefit for at least a full year as of June 30 before the effective date of the increase, will receive the full increase. For recipients receiving the annuity or benefit for at least one month, but less than a full year as of the June 30 before the effective date of the increase, will receive a reduced prorated increase. For members retiring on January 1, 2024 or later, the increase will be delayed until normal retirement age (age 65 if hired prior to July 1, 1989, or age 66 for individuals hired on or after July 1, 1989). Members retiring under Rule of 90 are exempt from the delay to normal retirement.

# C. Contributions

Minnesota Statutes, Chapter 353 sets the rates for employer and employee contributions. Contribution rates can only be modified by the State Legislature.

Notes to Financial Statements December 31, 2019

#### **GERF Contributions**

Coordinated Plan members were required to contribute 6.50 percent of their annual covered salary in fiscal year 2019. The City was required to contribute 7.50 percent for Coordinated Plan members. The City's contributions to the GERF for the year ended December 31, 2019 were \$501,753. The City's contributions were equal to the required contributions as set by state statute.

#### **D.** Pension Costs

#### **GERF Pension Costs**

At December 31, 2019, the City reported a liability of \$4,948,256 for its proportionate share of the GERF's net pension liability. The net pension liability was measured as of June 30, 2019, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date. The City's proportion of the net pension liability was based on the City's contributions received by the PERA during the measurement period for employer payroll paid dates from July 1, 2018 through June 30, 2019, relative to the total employer contributions received from all of the PERA's participating employers. The City's proportionate share was .0895 percent at the end of the measurement period and .0892 percent for the beginning of the period.

The City's net pension liability reflected a reduction due to the state of Minnesota's contribution of \$16 million to the fund in 2019. The state of Minnesota is considered a nonemployer contributing entity and the state's contribution meets the definition of a special funding situation. The amount recognized by the City as its proportionate share of the net pension liability, the direct aid, and total portion of the net pension liability that was associated with the City were as follows:

City's proportionate share of the net pension liability	\$ 4,948,256
State's proportionate share of the net pension liability	
associated with the City	\$ 153,660

For the year ended December 31, 2019, the City recognized pension expense of \$553,901 for its proportionate share of the GERF's pension expense. In addition, the City recognized an additional \$11,508 as pension expense (and grant revenue) for its proportionate share of the state of Minnesota's contribution of \$16 million to the GERF.

Notes to Financial Statements December 31, 2019

At December 31, 2019, the City reported its proportionate share of the GERF's deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	(	Deferred Outflows Resources	-	Deferred Inflows Resources
Differences between expected and actual economic experience	\$	137,472	\$	_
Changes in actuarial assumptions		_		389,609
Differences between projected and actual investment earnings		_		493,846
Changes in proportion		12,482		80,342
Contributions paid to the PERA subsequent to the measurement				
date		252,258		
Total	\$	402,212	\$	963,797

A total of \$252,258 reported as deferred outflows of resources related to pensions resulting from city contributions subsequent to the measurement date that will be recognized as a reduction of the net pension liability in the year ending December 31, 2020. Other amounts reported as deferred outflows and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

Year Ending December 31,	Pension Expense Amount
2020 2021 2022 2023	\$ (319,535) (407,730) (94,552) 7,974
Total	\$ (813,843)

#### E. Actuarial Assumptions

The total pension liability in the June 30, 2019 actuarial valuation was determined using an individual entry-age normal actuarial cost method and the following actuarial assumptions:

Inflation	2.50%	per year
Active member payroll growth	3.25%	per year
Investment rate of return	7.50%	per year

Salary increases were based on a service-related table. Mortality rates for active members, retirees, survivors, and disabilitants were based on RP-2014 tables for males or females, as appropriate, with slight adjustments to fit the PERA's experience. Cost of living benefit increases after retirement for retirees are assumed to be: 1.25 percent per year.

Notes to Financial Statements December 31, 2019

Actuarial assumptions used in the June 30, 2019 valuation were based on the results of actuarial experience studies. The most recent four-year experience study in the GERF was completed in 2019. Economic assumptions were updated in 2018 based on a review of inflation and investment return assumptions.

The following changes in actuarial assumptions and plan provisions occurred in 2019:

#### Changes in Actuarial Assumptions

• The mortality projection scale was changed from MP-2017 to MP-2018.

#### Changes in Plan Provisions

• The employer supplemental contribution was changed prospectively, decreasing from \$31.0 million to \$21.0 million per year. The state's special funding contribution was changed prospectively, requiring \$16.0 million due per year through 2031.

The Minnesota State Board of Investment, which manages the investments of the PERA, prepares an analysis of the reasonableness on a regular basis of the long-term expected rate of return using a building-block method in which best-estimate ranges of expected future rates of return are developed for each major asset class. These ranges are combined to produce an expected long-term rate of return by weighting the expected future rates of return by the target asset allocation percentages. The target allocation and best estimates of geometric real rates of return for each major asset class are summarized in the following table:

	Target	Long-Term Expected
Asset Class	Allocation	Real Rate of Return
Domestic equity	35.5%	5.10%
Private markets	25.0%	5.90%
Fixed income	20.0%	0.75%
International equity	17.5%	5.90%
Cash equivalents	2.0%	_
Total	100.0%	

#### F. Discount Rate

The discount rate used to measure the total pension liability in 2019 was 7.5 percent. The projection of cash flows used to determine the discount rate assumed that contributions from plan members and employers will be made at rates set in Minnesota Statutes. Based on these assumptions, the fiduciary net position of the GERF was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

#### G. Pension Liability Sensitivity

The following table presents the City's proportionate share of the net pension liability for all plans it participates in, calculated using the discount rate disclosed in the preceding paragraph, as well as what the City's proportionate share of the net pension liability would be if it were calculated using a discount rate 1 percentage point lower or 1 percentage point higher than the current discount rate:

Notes to Financial Statements December 31, 2019

	1% Decrease in Discount Rate (6.5%)		Di	Discount Rate (7.5%)		6 Increase in iscount Rate (8.5%)
The City's proportionate share of the GERF net pension liability	\$	8,134,664	\$	4,948,256	\$	2,317,240

#### H. Pension Plan Fiduciary Net Position

Detailed information about the GERF's fiduciary net position is available in a separately-issued PERA financial report that includes financial statements and required supplementary information. That report may be obtained on the PERA website at www.mnpera.org, by writing to the PERA at 60 empire Drive, Suite 200, St. Paul, Minnesota 55103 or by calling (651) 296-7460 or (800) 652-9026.

#### **Note 8 – DEFINED CONTRIBUTION PLAN**

Councilmembers of the City are covered by the Public Employees Defined Contribution Plan (PEDCP), a multiple-employer deferred compensation plan administered by the PERA. The PEDCP is a tax qualified plan under Section 401(a) of the Internal Revenue Code and all contributions by or on behalf of employees are tax deferred until time of withdrawal.

Plan benefits depend solely on amounts contributed to the plan plus investment earnings, less administrative expenses. Minnesota Statutes, Chapter 353D.03, specifies plan provisions, including the employee and employer contribution rates for those qualified personnel who elect to participate. An eligible elected official who decides to participate contributes 5 percent of salary which is matched by the elected official's employer. For ambulance service personnel, employer contributions are determined by the employer, and for salaried employee contributions must be a fixed percentage of salary. Employer contributions for volunteer personnel may be a unit value for each call or period of alert duty. Employees who are paid for their services may elect to make member contributions in an amount not to exceed the employer share. Employer and employee contributions are combined and used to purchase shares in one or more of the seven accounts of the Minnesota Supplemental Investment Fund. For administering the plan, the PERA receives 2 percent of employer contributions and twenty-five hundredths of 1 percent (0.25 percent) of the assets in each member's account annually.

Total contributions made by the City for the last three fiscal years were:

For the Year Ended		Contributi	on Amo	ount	Percentage of (	Covered Payroll	Required Rate for Employees
December 31,			Employer		Employee	Employer	and Employers
2019	\$	1,951	\$	1,951	5%	5%	5%
2018	\$	1,893	\$	1,893	5%	5%	5%
2017	\$	1,893	\$	1,893	5%	5%	5%

Notes to Financial Statements December 31, 2019

#### Note 9 INTERFUND RECEIVABLES/PAYABLES AND TRANSFERS

Interfund receivable and payable balances at December 31, 2019 are as follows:

Fund	Re	eceivable	Payable		
Major funds Community Investment Nonmajor governmental funds	\$	77,957 813,243	\$	- 891,200	
Total	\$	891,200	\$	891,200	

Interfund receivables/payables are used for temporary cash deficits. These balances will be eliminated by future tax increment receipts and intergovernmental revenue.

#### Interfund transfers:

	Transfer In															
	Community					Capital										
				Center	R	ecreation				Asset	Co	mmunity	Nonmajor		Internal	
	G	eneral	C	peration	F	rograms	N	<b>Municipal</b>	Re	placement	In	vestment	Governmental		Service	
Transfers out		Fund		Fund		Fund		State Aid		Fund		Fund	Funds		Funds	Total
General Fund	\$	_	\$	277,000	s	100,000	\$	300,000	\$	316,470	\$	300,000	\$ 60,000	\$	_	\$ 1,353,470
Municipal State Aid Fund	Ψ		Ψ	277,000	Ψ	100,000	Ψ	300,000	Ψ	310,470	Ψ	500,000	758,882	Ψ	_	758,882
Street Renewal Fund												_	1,000,325		_	1,000,325
Capital Asset Replacement Fund												_	738.041		_	738,041
Community Investment Fund		_		_		_		_		_		_	2,471,336		_	2,471,336
Nonmajor governmental funds		200,000		_		_		_		_		_	50,000		_	250,000
Water Fund		350,000		_		_		_		_		_	-		43,000	393,000
Sewer Fund		160,000		_		_		_		_		_	_		43,000	203,000
Surface Water Fund		155,000		_		_		_		_		_	_		31,000	186,000
Street Lights Fund		35,000		_		_		_				_			2,400	37,400
Total transfers out	\$	900,000	\$	277,000	\$	100,000	\$	300,000	\$	316,470	\$	300,000	\$ 5,078,584	\$	119,400	\$ 7,391,454

Interfund transfers allow the City to allocate financial resources to the funds that receive benefits from services provided by another fund. All of the City's interfund transfers fall under that category. All of the 2019 transfers are considered routine and consistent with previous practices.

# Note 10 CAPITAL LEASE

In 2011, the City issued refunding certificates of participation for the lease of the community center expansion area. The lease is paid in semi-annual installments, and final payment is due August 1, 2023. Depreciation in the amount of \$73,826 has been recorded as depreciation expense during 2019.

Notes to Financial Statements December 31, 2019

The net book value of assets under capital lease at December 31, 2019 is as follows:

	December 31, 2019
Building and structures Accumulated depreciation	\$ 5,337,794 (1,228,731)
Net	\$ 4,109,063

The following is a schedule of future minimum lease payments under the capital lease:

	Community			
	Center			
Year	Expansion			
2020	\$ 477,05			
2021		478,155		
2022		473,750		
2023		477,250		
Total		1,906,212		
Less amount representing interest		(161,212)		
Present value of minimum lease payments	\$	1,745,000		

# Note 11 OPERATING LEASE PAYABLE

During 2019 the City leased five copier machines under one lease agreement. The lease expires in June 2022, and calls for monthly lease payments of \$2,044. Lease expenditures for the year ended December 31, 2019 amounted to \$24,533.

Future minimum annual lease payments at December 31, 2019 are as follows:

Year Ending		
December 31,	(	Copiers
2020	\$	24,533
2021		24,533
2022		12,267
Total	\$	61,333

Notes to Financial Statements December 31, 2019

#### Note 12 COMMITMENTS AND CONTINGENCIES

#### A. RISK MANAGEMENT

The City is exposed to various risks of loss related to torts: theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters.

Workers' compensation coverage for City employees and councilmembers is provided through a pooled self-insurance program through the League of Minnesota Cities Insurance Trust (LMCIT). The City pays an annual premium to LMCIT. The City is subject to supplemental assessments if deemed necessary by the LMCIT. The LMCIT reinsures through Workers' Compensation Reinsurance Association (WCRA) as required by law. For workers' compensation, the City is not subject to a deductible. The City's workers' compensation coverage prior to December 1, 2004 is retrospectively rated. With this type of coverage, final premiums are determined after loss experience is known. The amount of premium adjustment, if any, is considered immaterial and not recorded until received or paid.

Other insurance coverage is provided through a pooled self-insurance program through LMCIT. The City pays an annual premium to the LMCIT. The City is subject to supplemental assessments if deemed necessary by the LMCIT. The LMCIT reinsures through commercial companies for claims in excess of various amounts. The City retains risk for deductible portions. These deductibles are considered immaterial to the financial statements.

The City continues to carry commercial insurance for other risks of loss, including disability insurance. There were no significant reductions in insurance from the previous year or settlements in excess of insurance coverage for any of the past three fiscal years.

The City established the Short-Term Disability Self-Insurance Fund to account for the receipt of monthly premiums paid by employees and costs incurred in providing short-term disability insurance to employees on a self-insured basis. Under this program, the Short-Term Disability Self-Insurance Fund provides coverage for losses up to two-thirds of any employee's gross wages. Benefits begin on the sixteenth working day and cover up to three calendar months. The City purchases commercial insurance for long-term disability for claims which exceed three months.

The City established the Liability Claims Fund to account for losses in the City's general package insurance. Under this program, the Liability Claims Fund provides coverage for losses up to \$25,000 for each claim (annual aggregate is \$75,000).

All funds of the City participate in these two programs and make payments to these funds based on historical cost information. GASB Statement No. 10 requires that a liability for claims be reported if information prior to the issuance of the financial statements indicates that it is probable that a liability has been incurred at the date of the financial statements and the amount of the loss can be reasonably estimated. As of the date of the report, liabilities that have occurred are immaterial.

#### B. LITIGATION

The City attorney has indicated that existing and pending lawsuits, claims, and other actions in which the City is a defendant are either covered by insurance; of an immaterial amount; or, in the judgment of the City attorney, remotely recoverable by plaintiffs.

Notes to Financial Statements December 31, 2019

#### C. FEDERAL AND STATE FUNDS

The City receives financial assistance from federal and state governmental agencies in the form of grants. The disbursement of funds received under these programs generally requires compliance with the terms and conditions specified in the grant agreements and is subject to audit by the grantor agencies. Any disallowed claims resulting from such audits could become a liability of the applicable fund. However, in the opinion of management, any such disallowed claims will not have a material effect on any of the financial statements of the individual fund types included herein or on the overall financial position of the City at December 31, 2019.

#### D. TAX INCREMENT DISTRICTS

The City's tax increment districts are subject to review by the state of Minnesota Office of the State Auditor. Any disallowed claims or misuse of tax increments could become a liability of the applicable fund. Management has indicated that they are not aware of any instances of noncompliance which would have a material effect on the financial statements.

#### E. PURCHASE POWER COMMITMENT

During 2019 the City entered into an agreement with Ideal Energy to install two solar array systems on the roof of the City's public works maintenance facility. Ideal Energy will own and operate the systems for thirteen and fifteen years respectively and the City has agreed to purchase the electricity generated from the systems at an agreed upon rate.

Notes to Financial Statements December 31, 2019

# **Note 13 FUND BALANCES**

# A. CLASSIFICATIONS

At December 31, 2019, a summary of the governmental fund balance classifications are as follows:

	General Fund	Major Special Revenue Funds	Major Capital Project Funds	Other Funds	Total
Nonspendable					
Prepaid items	\$ 28,641	\$ 18,435	\$	\$ 8,150	\$ 55,226
Restricted for					
Business loan program	_	_	_	165,777	165,777
Cable television	_	=	=	53,280	53,280
Debt service	_	=	_	1,948,858	1,948,858
Economic development	_	=	_	78,193	78,193
Housing and redevelopment	_	_	_	229,323	229,323
Recycling	_	=	=	588,783	588,783
Tax increment purposes				2,426,487	2,426,487
Total restricted	_	_		5,490,701	5,490,701
Committed to					
Community center operations	_	1,801,790	_	_	1,801,790
Recreation programs	_	992,356	_	_	992,356
Street improvements	_	, _	2,730,774	_	2,730,774
Capital asset replacements	_	=	1,199,267	_	1,199,267
Community projects	_	_	4,312,786	_	4,312,786
Cable television	_	_		208,180	208,180
Slice of Shoreview event	_	_	_	94,768	94,768
Total committed	_	2,794,146	8,242,827	302,948	11,339,921
Assigned to					
Street improvements	_	_	2,203,904	_	2,203,904
Debt service	_	_	=,200,>0:	1,095,241	1,095,241
Computer systems	_	_	_	150,404	150,404
Total assigned			2,203,904	1,245,645	3,449,549
Unassigned	5,554,310	_		(794,115)	4,760,195
Total	\$ 5,582,951	\$ 2,812,581	\$ 10,446,731	\$ 6,253,329	\$ 25,095,592

Notes to Financial Statements December 31, 2019

#### B. MINIMUM UNASSIGNED FUND BALANCE POLICY

The City Council has formally adopted a policy regarding the minimum unassigned fund balance for the General Fund. The most significant revenue source of the General Fund is property taxes. This revenue source is received in two installments during the year—June and December. As such, it is the City's goal to begin each fiscal year with sufficient working capital to fund operations between each semi-annual receipt of property taxes. The policy also addresses the potential for unanticipated events and special temporary allocations as established by the City Council for specific purposes.

The policy establishes a year-end targeted unassigned fund balance for working capital needs at 50 percent of the ensuing years' General Fund tax levy, and levy-based state aids. The working capital allocation shall be reduced by the balance of any prepaid items at year-end. The unassigned unanticipated event fund balance is established at 10 percent of the ensuing years' budgeted General Fund expenditures. At December 31, 2019, the unassigned working capital fund balance was 50 percent of the ensuing years' General Fund tax levy, and levy-based aids. The unassigned unanticipated event fund balance was ten percent of the ensuing years' budgeted General Fund expenditures.

#### C. DEFICIT FUND BALANCES

The City had deficit fund balances at December 31, 2019 as follows:

	 Amount
Nonmajor Funds	 _
Capital Project	
District #8 Lakeview Terrace	\$ 719,253
District #11 Loden	1,007
Owasso Blvd. North Reconstruction	 73,855
Total	\$ 794,115

The District #8 Lakeview Terrace and District #11 Loden deficits will be eliminated through future tax increment revenue. The Owasso Blvd. North Reconstruction deficit will be eliminated through the issuance of future bonds and the receipt of intergovernmental revenue.

Notes to Financial Statements December 31, 2019

#### Note 14 HOME ENERGY IMPROVEMENT LOAN RECEIVABLE

In 2010, the Economic Development Authority (EDA) started a home energy improvement loan program. As of December 31, 2019, the EDA had six loans outstanding with interest rates ranging from 3.00 to 6.00 percent. The terms are 120 to 180 months and call for monthly payments.

Future minimum loan receipts at December 31, 2019 are as follows:

		Home Energy				
		Imp	Improvement			
Year		Loa	n Program			
2020		\$	13,687			
2021			7,251			
2022			7,251			
2023			7,251			
2024			7,251			
2025			6,179			
2026			2,940			
2027			2,072			
2028			2,072			
2029			2,072			
2030			2,072			
2031			2,072			
2032			2,072			
2033			2,072			
2034			518			
Total			66,832			
Less amount representing interest			(10,708)			
Total loan rece	eivable	\$	56,124			

#### **Note 15 SUBSEQUENT EVENTS**

#### A. INVESTMENT FAIR VALUES

The City generally reports its investments at fair value based on standards described earlier in these notes. Subsequent to year end, the novel coronavirus (COVID-19) pandemic has caused significant volatility in economic conditions, including substantial reductions in the quoted active-market prices of some investments. The City's portfolio consists primarily of shorter-term investments, many with guaranteed maturity values. The City does not expect any losses ultimately realized from this market decline to be material. However, the potential negative impact could be heightened if increased demand on City resources and/or a sustained economic downturn hampers the City's ability to hold such investments to maturity as planned. The potential future impact of these conditions on the fair value of the City's investment portfolio is not determinable at this time.

Notes to Financial Statements December 31, 2019

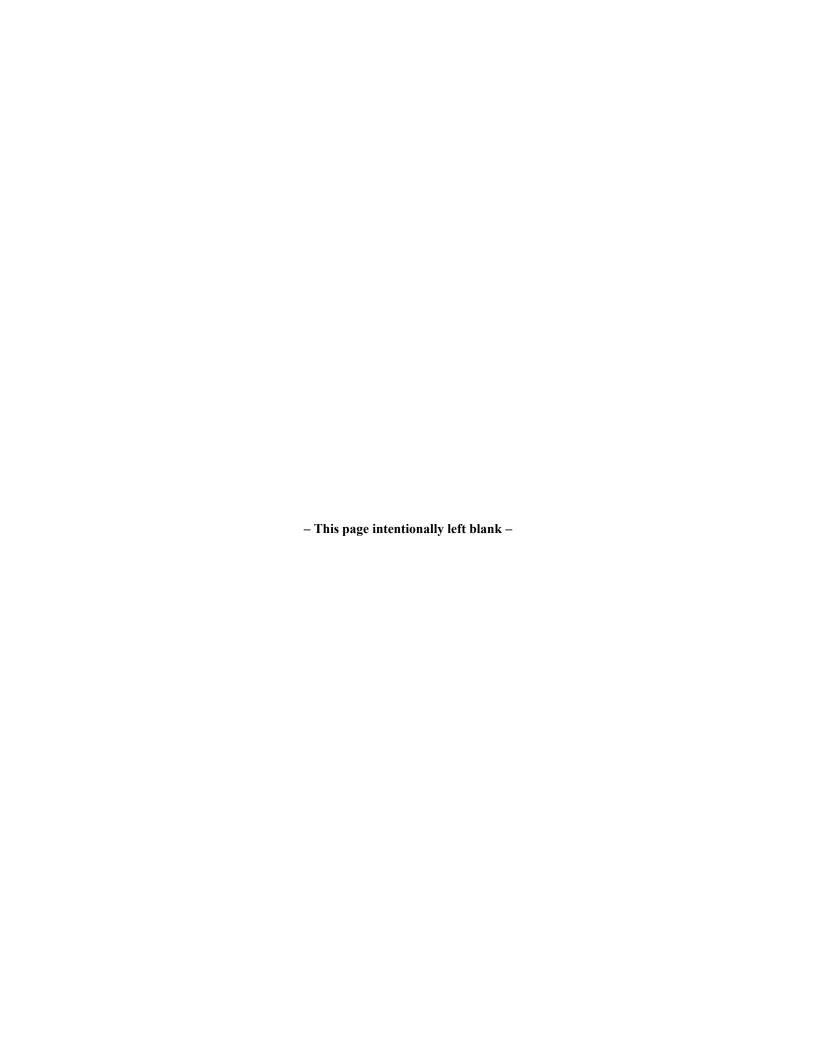
#### **B. CITY OPERATIONS**

In March of 2020 in response to the COVID-19 pandemic the Governor of Minnesota issued a stay at home order requiring the closure of certain non-critical businesses. The stay at home order resulted in the closure of the City's community center and the suspension of all recreation program activities on March 16, 2020. The order has resulted in substantial declines in revenue of the Community Center and Recreation Programs funds. The Governor's announcement on May 20, 2020 indicated that the City may reopen the community center and continue recreation program activities on June 15, subject to the City establishing and implementing a COVID-19 Preparedness Plan. It is the City's intension to reopen the community center and resume recreation program activities on a limited basis on June 15. The total potential financial impact of the closure and suspension of activities on the Community Center and Recreation Programs funds is not determinable at this time and could be heightened if additional future restrictions are adopted at the state level.

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# FINANCIAL SECTION – REQUIRED SUPPLEMENTARY FINANCIAL INFORMATION OTHER THAN MD&A

# **TAB**



# REQUIRED SUPPLEMENTARY INFORMATION

# CITY OF SHOREVIEW, MINNESOTA

Required Supplementary Information
Budgetary Comparison Schedule – General Fund
For The Year Ended December 31, 2019

Statement 11 Page 1 of 2

	Original and Final Budget	Actual Amounts	Variance With Final Budget
Revenues			
General property taxes			
Current	\$ 8,185,180	\$ 8,209,864	\$ 24,684
Other	_	5,892	5,892
Total general property taxes	8,185,180	8,215,756	30,576
Licenses and permits			
Business	40,000	44,945	4,945
Non-business	335,000	1,052,221	717,221
Total licenses and permits	375,000	1,097,166	722,166
Intergovernmental			
Federal			
FEMA flood grant	_	4,426	4,426
State			
Road maintenance	270,000	268,374	(1,626)
Market value homestead credit	_	174	174
PERA aid	20,122	20,122	_
State fire aid	280,000	298,667	18,667
Other	_	1,099	1,099
Local			
Aggregate gravel tax	500	1,306	806
Other	35,000	36,050	1,050
Total intergovernmental	605,622	630,218	24,596
Charges for services			
General government	600	1,353	753
Public works	361,381	405,072	43,691
Parks and recreation	7,000	9,573	2,573
Community development	71,500	216,384	144,884
Administrative charges	404050	404050	
Special revenue funds	104,960	104,960	_
Capital project funds	120,000	140,520	20,520
Enterprise funds	760,650	760,650	
Total charges for services	1,426,091	1,638,512	212,421
Fines and forfeits	47,500	55,843	8,343
Earnings on investments	60,000	166,442	106,442
Other	14,850	21,233	6,383
Total revenues	10,714,243	11,825,170	1,110,927
Expenditures			
General government			
Current			
Council and Commissions	171,420	153,529	17,891
Administration	522,830	515,987	6,843
Human resources	341,949	264,424	77,525
Elections	8,500	9,232	(732)
Communications	238,041	220,162	17,879
Finance and accounting	585,853	574,225	11,628
Information systems	457,464	390,556	66,908
Legal	120,000	104,445	15,555
Total general government	2,446,057	2,232,560	213,497

Required Supplementary Information
Budgetary Comparison Schedule – General Fund
For The Year Ended December 31, 2019

Statement 11 Page 2 of 2

	Original and Final Budget	Actual Amounts	Variance With Final Budget
Expenditures (continued)			
Public safety			
Current			
Police	2,347,005	2,310,896	36,109
Fire	1,723,779	1,742,438	(18,659)
Total public safety	4,070,784	4,053,334	17,450
Public works			
Current			
Public works administration and engineering	395,768	432,384	(36,616)
Streets	985,426	940,427	44,999
Trail management	145,144	139,303	5,841
Forestry	165,510	164,770	740
Total public works	1,691,848	1,676,884	14,964
Parks and recreation	· · · · · · · · · · · · · · · · · · ·	_	
Current			
Parks and recreation administration	587,338	609,071	(21,733)
Municipal buildings	139,800	149,732	(9,932)
Park and sports area maintenance	1,436,296	1,436,045	251
Total parks and recreation	2,163,434	2,194,848	(31,414)
Community development	· · · · · · · · · · · · · · · · · · ·	_	
Current			
Planning and zoning administration	451,032	457,272	(6,240)
Building inspection	253,910	359,165	(105,255)
Total community development	704,942	816,437	(111,495)
Miscellaneous			
Current			
Wage contingency	100,178		100,178
Total expenditures	11,177,243	10,974,063	203,180
Revenues over (under) expenditures	(463,000)	851,107	1,314,107
Other financing sources (uses)			
Transfers in	900,000	900,000	_
Transfers out	(437,000)	(1,353,470)	(916,470)
Total other financing sources (uses)	463,000	(453,470)	(916,470)
Net change in fund balance	\$	397,637	\$ 397,637
Fund balance – January 1		5,185,314	
Fund balance – December 31		\$ 5,582,951	

For The Year Ended December 31, 2019

Required Supplementary Information
Budgetary Comparison Schedule – Community Center Operations Fund

**Statement 12** 

	Original and Final Budget	Actual Amounts	Variance With Final Budget		
Revenues Charges for services Earnings on investments Other	\$ 3,069,630 7,000 12,500	\$ 3,365,366 63,134 36,112	\$ 295,736 56,134 23,612		
Total revenues	3,089,130	3,464,612	375,482		
Expenditures Parks and recreation Current Personal services Materials and supplies Contractual services Total expenditures Revenues over (under) expenditures	1,999,040 543,736 676,792 3,219,568 (130,438)	2,025,761 607,174 856,975 3,489,910 (25,298)	(26,721) (63,438) (180,183) (270,342) 105,140		
Other financing sources (uses) Transfers in Net change in fund balance Fund balance – January 1 Fund balance – December 31	437,000 \$ 306,562	277,000 251,702 1,557,616 \$ 1,809,318	(160,000) \$ (54,860)		

Required Supplementary Information

Budgetary Comparison Schedule – Recreation Programs Fund
For The Year Ended December 31, 2019

Statement 13

	Original				
	and Final	Actual	Variance With		
	Budget	Amounts	Final Budget		
Revenues					
Charges for services	\$ 1,497,095	\$ 1,767,371	\$ 270,276		
Earnings on investments	3,000	31,394	28,394		
Other		2,210	2,210		
Total revenues	1,500,095	1,800,975	300,880		
Expenditures					
Parks and recreation					
Current					
Personal services	1,297,686	1,397,979	(100,293)		
Materials and supplies	93,693	92,519	1,174		
Contractual services	209,654	271,615	(61,961)		
Total expenditures	1,601,033	1,762,113	(161,080)		
Revenues over (under) expenditures	(100,938)	38,862	139,800		
Other financing sources (uses)					
Transfers in	100,000	100,000	_		
Transfers out	(160,000)	_	160,000		
Total other financing sources (uses)	(60,000)	100,000	160,000		
Net change in fund balance	\$ (160,938)	138,862	\$ 299,800		
Fund balance – January 1		864,401			
Fund balance – December 31		\$ 1,003,263			

Required Supplementary Information (Last Ten Years\*)

Schedule of City's and Non-Employer Proportionate Share of Net Pension Liability –

PERA – General Employees Retirement Fund

Schedule of City Contributions -

PERA – General Employees Retirement Fund

For The Year Ended December 31, 2019

### PERA – General Employees Retirement Fund Schedule of City's and Non-Employer Proportionate Share of Net Pension Liability

			Proportionate											
							S	hare of the						
						City's								
					Pro	oportionate	L	iability and			City's			
					Sł	nare of the		the City's			Proportionate	Plan Fiduciary		
						State of	S	hare of the			Share of the	Net Position		
		City's		City's	M	innesota's		State of			Net Pension	as a		
	PERA Fiscal	Proportion	Pr	oportionate	Pro	oportionate	Minnesota's				Liability as a	Percentage		
	Year-End Date	of the Net	S	hare of the	Sł	nare of the	Share of the		City's		Percentage of	of the Total		
City Fiscal	(Measurement	Pension	N	let Pension	Ne	et Pension	Net Pension			Covered	Covered	Pension		
Year-End Date	Date)	Liability		Liability	]	Liability	ty Liability			Payroll	Payroll	Liability		
12/31/2015	06/30/2015	0.0939%	\$	4,866,385	\$	_	\$	4,866,385	\$	5,518,544	88.18%	78.20%		
12/31/2016	06/30/2016	0.0927%	\$	7,526,779	\$	98,291	\$	7,625,070	\$	5,751,467	130.87%	68.90%		
12/31/2017	06/30/2017	0.0900%	\$	5,745,541	\$	72,239	\$	5,817,780	\$	5,792,074	99.20%	75.90%		
12/31/2018	06/30/2018	0.0892%	\$	4,948,450	\$	162,272	\$	5,110,722	\$	5,947,266	83.21%	79.50%		
12/31/2019	06/30/2019	0.0895%	\$	4,948,256	\$	153,660	\$	5,101,916	\$	6,331,126	78.16%	80.20%		

### PERA – General Employees Retirement Fund Schedule of City Contributions

			Cor	ntributions	Contributions						
			in I	Relation to		as a					
	St	tatutorily	the	Statutorily	Cor	ntribution			Percentage		
City Fiscal	F	Required	Required Deficiency					Covered	of Covered		
Year-End Date	Cor	ntributions	Cor	ntributions	butions (Excess)			Payroll	Payroll		
12/31/2015	\$	417,738	\$	417,738	\$	_	\$	5,569,840	7.50%		
12/31/2016	\$	437,884	\$	437,884	\$	_	\$	5,838,453	7.50%		
12/31/2017	\$	439,966	\$	439,966	\$	_	\$	5,866,213	7.50%		
12/31/2018	\$	448,635	\$	448,635	\$	_	\$	5,981,792	7.50%		
12/31/2019	\$	501,753	\$	501,753	\$		\$	6,690,030	7.50%		

Note 1: \*The City implemented GASB Statement No. 68 in fiscal 2015 (using a June 30, 2015 measurement date). This information is not available for previous fiscal years. Ten years of information will be presented as it becomes available.

Required Supplementary Information Notes to RSI December 31, 2019

### Note A LEGAL COMPLIANCE – BUDGETS

The General Fund, Community Center Operations Fund, and Recreation Programs Fund budgets are legally adopted on a basis consistent with accounting principles generally accepted in the United States of America. The legal level of budgetary control is at the department level (general government, public safety, public works, parks and recreation, community development, and miscellaneous) for all funds. For the year ended December 31, 2019, the following is a list of funds whose departments exceeded budgeted appropriations:

	Original				
	and Final	Over			
	 Budget	 Actual	 Budget		
Major funds					
General Fund					
Parks and recreation	\$ 2,163,434	\$ 2,194,848	\$ 31,414		
Community Development	704,942	816,437	111,495		
Community Center Operations Fund	3,219,568	3,489,910	270,342		
Recreation Programs Fund	1,601,033	1,762,113	161,080		

The General Fund, Community Center Operations Fund and Recreation Programs Fund over expenditures were funded by greater than anticipated revenues.

### Note B PERA – GENERAL EMPLOYEES RETIREMENT FUND

### 2019 CHANGES IN ACTUARIAL ASSUMPTIONS

• The mortality projection scale was changed from MP-2017 to MP-2018.

### 2019 CHANGES IN PLAN PROVISIONS

• The employer supplemental contribution was changed prospectively, decreasing from \$31.0 million to \$21.0 million per year. The state's special funding contribution was changed prospectively, requiring \$16.0 million due per year through 2031.

### 2018 CHANGES IN ACTUARIAL ASSUMPTIONS

- The mortality projection scale was changed from MP-2015 to MP-2017.
- The assumed benefit increase was changed from 1.00 percent per year through 2044, and 2.50 percent per year thereafter, to 1.25 percent per year.

#### 2018 CHANGES IN PLAN PROVISIONS

• The augmentation adjustment in early retirement factors is eliminated over a five-year period starting July 1, 2019, resulting in actuarial equivalence after June 30, 2024.

Required Supplementary Information Notes to RSI December 31, 2019

- Interest credited on member contributions decreased from 4.00 percent to 3.00 percent, beginning July 1, 2018.
- Deferred augmentation was changed to 0.00 percent, effective January 1, 2019. Augmentation that has already accrued for deferred members will still apply.
- Contribution stabilizer provisions were repealed.
- Post-retirement benefit increases were changed from 1.00 percent per year with a provision to increase to 2.50 percent upon attainment of 90.00 percent funding ratio to 50.00 percent of the Social Security Cost of Living Adjustment, not less than 1.00 percent and not more than 1.50 percent, beginning January 1, 2019.
- For retirements on or after January 1, 2024, the first benefit increase is delayed until the retiree reaches normal retirement age; does not apply to Rule of 90 retirees, disability benefit recipients, or survivors.
- Actuarial equivalent factors were updated to reflect revised mortality and interest assumptions.

#### 2017 CHANGES IN ACTUARIAL ASSUMPTIONS

- The Combined Service Annuity (CSA) loads were changed from 0.80 percent for active members and 60.00 percent for vested and nonvested deferred members. The revised CSA loads are now zero percent for active member liability, 15.00 percent for vested deferred member liability, and 3.00 percent for nonvested deferred member liability.
- The assumed post-retirement benefit increase rate was changed from 1.00 percent per year for all years, to 1.00 percent per year through 2044, and 2.50 percent per year thereafter.

### 2017 CHANGES IN PLAN PROVISIONS

- The state's contribution for the Minneapolis Employees Retirement Fund equals \$16.0 million in 2017 and 2018, and \$6.0 million thereafter.
- The Employer Supplemental Contribution for the Minneapolis Employees Retirement Fund changed from \$21.0 million to \$31.0 million in calendar years 2019 to 2031. The state's contribution changed from \$16.0 million to \$6.0 million in calendar years 2019 to 2031.

### 2016 CHANGES IN ACTUARIAL ASSUMPTIONS

- The assumed post-retirement benefit increase rate was changed from 1.00 percent per year through 2035 and 2.50 percent per year thereafter, to 1.00 percent per year for all years.
- The assumed investment return was changed from 7.90 percent to 7.50 percent. The single discount rate changed from 7.90 percent to 7.50 percent.

Required Supplementary Information Notes to RSI December 31, 2019

• Other assumptions were changed pursuant to the experience study June 30, 2015. The assumed future salary increases, payroll growth, and inflation were decreased by 0.25 percent to 3.25 percent for payroll growth, and 2.50 percent for inflation.

### 2015 CHANGES IN ACTURIAL ASSUMPTIONS:

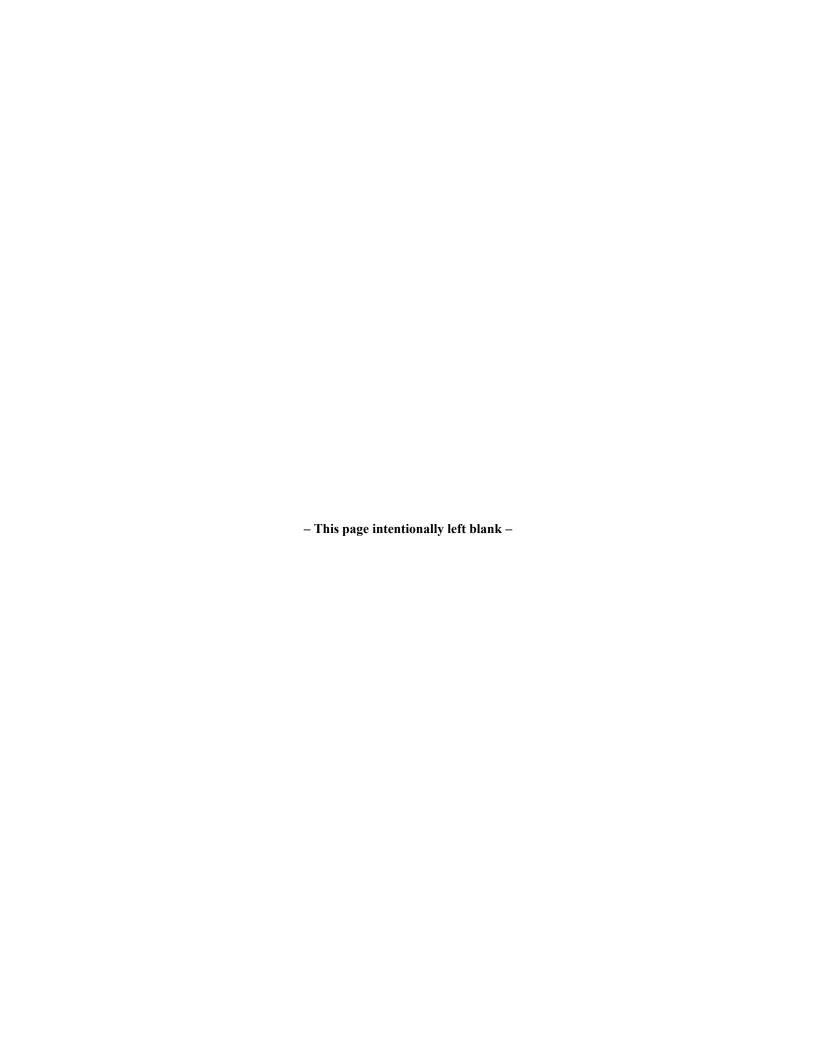
• The assumed post-retirement benefit increase rate was changed from 1.0 percent per year through 2030, and 2.5 percent per year thereafter, to 1.0 percent per year through 2035, and 2.5 percent per year thereafter.

### 2015 CHANGES IN PLAN PROVISIONS:

• On January 1, 2015, the Minneapolis Employees Retirement Fund was merged into the General Employees Fund, which increased the total pension liability by \$1.1 billion and increased the fiduciary plan net position by \$892 million. Upon consolidation, state and employer contributions were revised; the State's contribution of \$6 million, which meets the special funding situation definition, is due September 2015.

# FINANCIAL SECTION – COMBINING AND INDIVIDUAL NONMAJOR FUND STATEMENTS AND SCHEDULES

# **TAB**



# COMBINING AND INDIVIDUAL NONMAJOR FUND STATEMENTS AND SCHEDULES

# NONMAJOR GOVERNMENTAL FUNDS

### SPECIAL REVENUE FUNDS

Special revenue funds are used to account for and report the proceeds of specific revenue sources that are restricted, committed, or assigned to expenditures for specified purposes other than debt service or capital projects.

### DEBT SERVICE FUNDS

Debt service funds are used to account for and report the accumulation of restricted, committed, or assigned resources for the payment of interest, principal, and related costs on long-term debt.

### CAPITAL PROJECT FUNDS

Capital project funds are used to account for and report financial resources that are restricted, committed, or assigned to expenditures for capital outlays including the acquisition or construction of major capital facilities (other than those financed by proprietary funds).

Combining Balance Sheet Nonmajor Governmental Funds December 31, 2019

	Special Revenue		 Debt Service		Capital Project	Totals Nonmajor Governmental Funds		
Assets								
Cash and investments	\$	1,337,239	\$ 3,006,614	\$	2,298,025	\$	6,641,878	
Accrued interest receivable		2,124	5,416		2,583		10,123	
Accounts receivable		101,575	_		_		101,575	
Loan receivable		_	_		56,124		56,124	
Taxes receivable		6,198	18,735		2,839		27,772	
Special assessments receivable		_	1,460,982		_		1,460,982	
Interfund receivable		1,007	_		812,236		813,243	
Due from other governmental units		36,561	_		99,223		135,784	
Prepaid items		8,150					8,150	
Total assets	\$	1,492,854	\$ 4,491,747	\$	3,271,030	\$	9,255,631	
Liabilities								
Accounts payable	\$	43,857	\$ 1,546	\$	31,194	\$	76,597	
Salaries payable		13,267	_		_		13,267	
Contracts payable		_	_		468,566		468,566	
Interfund payable		_	_		891,200		891,200	
Due to other governmental units		_	_		38,805		38,805	
Unearned revenue		7,421	_		_		7,421	
Total liabilities		64,545	1,546		1,429,765		1,495,856	
Deferred inflows of resources								
Unavailable revenue – loan receivable		_	_		56,124		56,124	
Unavailable revenue – property taxes		1,855	5,470		2,365		9,690	
Unavailable revenue – special assessments		_	1,440,632		_		1,440,632	
Total deferred inflows of resources		1,855	1,446,102		58,489		1,506,446	
Fund balances								
Nonspendable		8,150	_		_		8,150	
Restricted		1,115,356	1,948,858		2,426,487		5,490,701	
Committed		302,948	_		_		302,948	
Assigned		_	1,095,241		150,404		1,245,645	
Unassigned		_	_		(794,115)		(794,115)	
Total fund balances		1,426,454	 3,044,099		1,782,776		6,253,329	
Total liabilities, deferred inflows of								
resources, and fund balances	\$	1,492,854	\$ 4,491,747	\$	3,271,030	\$	9,255,631	

Combining Statement of Revenues, Expenditures, and Changes in Fund Balances Nonmajor Governmental Funds For The Year Ended December 31, 2019 **Statement 16** 

	Special Revenue	Debt Service	Capital Project	Totals Nonmajor Governmental Funds		
Revenues						
Taxes						
General property taxes	\$ 356,658	\$ 1,118,595	\$ 39,778	\$ 1,515,031		
Tax increments	_	_	956,923	956,923		
Franchise tax	402,371	_	_	402,371		
Special assessments	_	203,356	_	203,356		
Intergovernmental	95,081	_	99,223	194,304		
Charges for services	605,770	_	87,978	693,748		
Earnings on investments	36,145	66,485	122,797	225,427		
Other	39,917			39,917		
Total revenues	1,535,942	1,388,436	1,306,699	4,231,077		
Expenditures						
Current						
General government	276,181	_	89,238	365,419		
Public safety		_	53,712	53,712		
Public works	535,254	_	_	535,254		
Parks and recreation	_	_	1,926	1,926		
Community development	314,849	_	880,852	1,195,701		
Capital outlay	·					
General government	76,755	_	56,409	133,164		
Public works	_	_	4,200,279	4,200,279		
Parks and recreation	35,959	_	1,790,839	1,826,798		
Community development	_	_	165,805	165,805		
Debt service						
Principal	_	1,475,000	_	1,475,000		
Interest	_	708,939	_	708,939		
Fiscal charges		12,131		12,131		
Total expenditures	1,238,998	2,196,070	7,239,060	10,674,128		
Revenues over (under) expenditures	296,944	(807,634)	(5,932,361)	(6,443,051)		
Other financing sources (uses)						
Payment to refunded bond escrow agent	_	(160,000)	_	(160,000)		
Transfers in	10,000	982,000	4,086,584	5,078,584		
Transfers out	(200,000)	(50,000)	-,000,50 <b>-</b>	(250,000)		
Total other financing sources (uses)	(190,000)	772,000	4,086,584	4,668,584		
Net change in fund balances	106,944	(35,634)	(1,845,777)	(1,774,467)		
Fund balances – January 1	1,319,510	3,079,733	3,628,553	8,027,796		
Fund balances – December 31	\$ 1,426,454	\$ 3,044,099	\$ 1,782,776	\$ 6,253,329		

### NONMAJOR SPECIAL REVENUE FUNDS

The City had the following special revenue funds during the year:

<u>Recycling</u> – This fund was established to account for the City's recycling program. Revenues are received through a joint powers agreement with Ramsey County and a user charge is assessed on property tax statements to all residential property. The City maintains a contract with a private hauler for the curbside collection of all recyclable materials.

<u>Cable TV</u> – This fund was established to account for transactions associated with cable television in the City. Franchise and Public Education and Government (PEG) Access fees are restricted for cable television operating and capital expenditures.

<u>Slice of Shoreview Event</u> – This fund was established to account for all costs, donations, sponsorships, and entrance fees associated with the Slice of Shoreview event.

<u>Economic Development Authority</u> – This fund was established to account for economic development programs and activities within the City. Minnesota Statutes restrict the use of revenues for economic development purposes.

<u>Housing and Redevelopment Authority</u> – This fund was established to account for housing and redevelopment programs and activities within the City. Minnesota Statutes restrict the use of revenues for housing and redevelopment purposes.

Subcombining Balance Sheet Nonmajor Special Revenue Funds December 31, 2019

Statement 17

	Recycling	Cable TV	Slice of Shoreview Event	Economic Development Authority	Housing and Redevelopment Authority	Total Nonmajor Special Revenue Funds
Assets						
Cash and investments	\$ 586,593	\$ 178,044	\$ 93,238	\$ 247,338	\$ 232,026	\$ 1,337,239
Accrued interest receivable	782	445	187	389	321	2,124
Accounts receivable	_	100,075	1,500	_	_	101,575
Taxes receivable	_	_	_	2,542	3,656	6,198
Interfund receivable	_	_	_	_,	1,007	1,007
Due from other governmental units	30,599	_	_	5,962	, _	36,561
Prepaid items	85	7,841	33	71	120	8,150
Total assets	\$ 618,059	\$ 286,405	\$ 94,958	\$ 256,302	\$ 237,130	\$ 1,492,854
Liabilities						
Accounts payable	\$ 27,152	\$ 15,459	<b>\$</b> 157	\$ 882	\$ 207	\$ 43,857
Salaries payable	2,039	1,645	_	3,187	6,396	13,267
Unearned revenue	_	_	_	7,421	, –	7,421
Total liabilities	29,191	17,104	157	11,490	6,603	64,545
Deferred inflows of resources						
Unavailable revenue – property taxes				771	1,084	1,855
Fund balances						
Nonspendable	85	7,841	33	71	120	8,150
Restricted	588,783	53,280	_	243,970	229,323	1,115,356
Committed	_	208,180	94,768	_	· —	302,948
Total fund balances	588,868	269,301	94,801	244,041	229,443	1,426,454
Total liabilities, deferred inflows of						
resources, and fund balances	\$ 618,059	\$ 286,405	\$ 94,958	\$ 256,302	\$ 237,130	\$ 1,492,854

Subcombining Statement of Revenues, Expenditures, and Changes in Fund Balances Nonmajor Special Revenue Funds For The Year Ended December 31, 2019 **Statement 18** 

	Recyc	Recycling Cable TV		Slice of Shoreview Event		Economic Development Authority		Housing and Redevelopment Authority		Total Nonmajor Special Revenue Funds		
Revenues												
Taxes												
General property taxes	\$	_	\$	_	\$	_	\$	149,033	\$	207,625	\$	356,658
Franchise tax		_	402,	371		_		_		, –		402,371
Intergovernmental	85	,624	ĺ	_		_		9,457		_		95,081
Charges for services	577	,461		_		28,309		_		_		605,770
Earnings on investments	13	,300	7,	569		3,189		6,613		5,474		36,145
Other		226	1,	950		37,741		_		_		39,917
Total revenues	676	,611	411,	411,890		69,239		165,103		213,099		1,535,942
Expenditures												
Current												
General government		_	201,	453		74,728		_		_		276,181
Public works	535	,254	,	_		_		_		_		535,254
Community development		_		_		_		153,644		161,205		314,849
Capital outlay								,		,		,
General government		_	76,	755		_		_		_		76,755
Parks and recreation		_	35,			_		-		_		35,959
Total expenditures	535	,254	314,	167		74,728		153,644		161,205		1,238,998
Revenues over (under) expenditures	141	,357	97,	723		(5,489)		11,459		51,894		296,944
Other financing sources (uses)												
Transfers in		_		_		10,000		_		_		10,000
Transfers out		_	(200,	(000		_		_		_		(200,000)
Total other financing sources (uses)		_	(200,	000)		10,000		=		_		(190,000)
Net change in fund balances	141	,357	(102,	277)		4,511		11,459		51,894		106,944
Fund balances – January 1		,511	371,		90,290		232,582		177,549		1	1,319,510
Fund balances – December 31	\$ 588	,868	\$ 269,	301	\$	94,801	\$	244,041	\$	229,443	\$ 1	1,426,454

### NONMAJOR DEBT SERVICE FUNDS

The City had the following debt service funds during the year:

<u>Refunding Certificates of Participation of 2011</u> – This fund was established to provide financing for the 2011 refunding lease. Revenue sources are from transfers from other funds.

- <u>G.O. Capital Improvement Plan Refunding Bonds of 2013</u> This fund was established to provide financing for the 2013 Refunding Capital Improvement Plan Bonds. The 2013 bonds refunded the 2004 bonds. Revenue sources are from property tax collections.
- <u>G.O. Street Reconstruction Refunding Bonds of 2013</u> This fund was established to provide financing for the 2013 Refunding Street Reconstruction Bonds. Revenue sources are from property tax collections.
- <u>G.O. Street Reconstruction Bonds of 2013</u> This fund was established to provide financing for the 2013 Street Reconstruction Bonds. Revenue sources are from property tax collections.
- <u>G.O. Street Reconstruction Bonds of 2018</u> This fund was established to provide financing for the 2018 Street Reconstruction Bonds. Revenue sources are from property tax collections and transfers from other funds.
- <u>G.O. Tax Abatement Bonds of 2017</u> This fund was established to provide financing for the 2017 Tax Abatement Bonds of 2017. Revenue sources are from tax collections and transfers in from other funds.
- <u>G.O. Improvement Refunding Bonds of 2013</u> This fund was established to provide financing for the 2013 Refunding Improvement Bonds. The 2013 bonds refunded the 2006 bonds. Revenue sources are from special assessments and property tax collections.

- G.O. Improvement Bonds of 2008/Refunding 2018 This fund was established to provide financing for the 2008 Improvement Bonds. Revenue sources are from special assessments and property tax collections. These bonds were refunded by the G.O. Improvement Bonds of 2018, and were called for redemption on February 1, 2019.
- <u>G.O. Improvement Bonds of 2009</u> This fund was established to provide financing for the 2009 Improvement Bonds. Revenue sources are from special assessments and property tax collections.
- <u>G.O. Improvement Bonds of 2013</u> This fund was established to provide financing for the 2013 Improvement Bonds. Revenue sources are from special assessments and property tax collections.
- G.O. Improvement Refunding Bonds of 2014 This fund was established to provide financing for the 2014 Refunding Improvement Bonds. The 2010 bonds were refunded by the 2014 bonds. Revenue sources are from special assessments and property tax collections.
- <u>G.O. Improvement Bonds of 2015</u> This fund was established to provide financing for the 2015 Improvement Bonds. Revenue sources are from special assessments and property tax collections.

<u>Closed Bonds</u> – This fund is used to account for previous special assessment bond issues refunded with existing funds. Outstanding special assessment balances are used for related debt service expenditures (fiscal and paying agent fees) and temporary and permanent financing of various capital improvements.

Subcombining Balance Sheet Nonmajor Debt Service Funds December 31, 2019 Statement 19 Page 1 of 2

	C	Refunding ertificates of Participation of 2011	Im Plar	O. Capital provement a Refunding ands of 2013	Rec R	O. Street onstruction efunding ads of 2013	G.O. Street Reconstruction Bonds of 2013	
Assets								
Cash and investments	\$	456,493	\$	124,831	\$	185,022	\$	165,415
Accrued interest receivable		2,127		81		103		106
Taxes receivable								
Delinquent		_		734		1,190		1,050
Due from county		_		1,566		2,538		2,242
Special assessments receivable								
Delinquent		_		_		_		_
Deferred		_		_		_		_
Due from county		_		_		_		_
Total assets	\$	458,620	\$	127,212	\$	188,853	\$	168,813
Liabilities								
Accounts payable	\$		\$		\$		\$	
Deferred inflows of resources								
Unavailable revenue – property taxes		_		734		1,190		1,050
Unavailable revenue – special assessments		_		_		_		_
Total deferred inflows of resources		_		734		1,190		1,050
Fund balances								
Restricted		458,620		126,478		187,663		167,763
Assigned		_		_		_		_
Total fund balances		458,620		126,478		187,663		167,763
Total liabilities, deferred inflows of						·		•
resources, and fund balances	\$	458,620	\$	127,212	\$	188,853	\$	168,813

Subcombining Balance Sheet Nonmajor Debt Service Funds December 31, 2019

		construction Bonds of 2018	A	G.O. Tax batement Bonds of 2017	Impi Re	G.O. rovement funding ls of 2013	G.O. Improvement Bonds of 2008/ Refunding 2018	
Assets								
Cash and investments	\$	278,142	\$	193,982	\$	5,459	\$	71,897
Accrued interest receivable		266		_		_		111
Taxes receivable								
Delinquent		958		1,490		48		_
Due from county		2,909		3,914		96		_
Special assessments receivable								
Delinquent		_		_		_		_
Deferred		_		_		_		55,968
Due from county		_		_	1,261			9,827
Total assets	\$	282,275	\$	199,386	\$	6,864	\$	137,803
Liabilities								
Accounts payable	\$		\$	450	\$		\$	
Deferred inflows of resources								
Unavailable revenue – property taxes		958		1,490		48		_
Unavailable revenue – special assessments		_		_		_		55,968
Total deferred inflows of resources		958		1,490		48		55,968
Fund balances								
Restricted		281,317		197,446		6,816		81,835
Assigned		_		_		_		_
Total fund balances	1	281,317		197,446		6,816		81,835
Total liabilities, deferred inflows of resources, and fund balance	\$	282,275	\$	199,386	\$	6,864	\$	137,803
*			_					

G.O. Improvement Bonds of 2009		G.O. Improvement Bonds of 2013		G.O. Improvement Refunding Bonds of 2014		G.O. Improvement Bonds of 2015		Closed Bonds	Total Nonmajor Debt Service Funds		
\$	9,823	\$	250,572	\$	35,599	\$	136,125	\$ 1,093,254	\$	3,006,614	
	7		350		55		223	1,987		5,416	
	_		_		_		_	_		5,470	
	_		_		_		_	_		13,265	
	1,727		_		_		_	_		1,727	
	38,990		1,231,188		15,702		97,057	_		1,438,905	
	112		6,537		127		2,486	_		20,350	
\$	50,659	\$	1,488,647	\$	51,483	\$	235,891	\$ 1,095,241	\$	4,491,747	
\$	615	\$	437	\$	32	\$	12	\$ _	\$	1,546	
	_		_		_		_	_		5,470	
	40,717		1,231,188		15,702		97,057	_		1,440,632	
	40,717		1,231,188		15,702		97,057			1,446,102	
	0.227		257,022		25.740		120 022			1 040 050	
	9,327		257,022		35,749		138,822	1,095,241		1,948,858 1,095,241	
	9,327		257,022		35,749		138,822	1,095,241		3,044,099	
\$	50,659	\$	1,488,647	\$	51,483	\$	235,891	\$ 1,095,241	\$	4,491,747	

Subcombining Statement of Revenues, Expenditures, and Changes in Fund Balances Nonmajor Debt Service Funds For The Year Ended December 31, 2019 Statement 20 Page 1 of 2

	Refunding	G.O. Capital	G.O. Street	G.O. Street		
	Certificates of	Improvement	Reconstruction	Reconstruction		
	Participation	Plan Refunding	Refunding	Bonds		
	of 2011	Bonds of 2013	Bonds of 2013	of 2013		
Revenues						
General property taxes	\$ -	\$ 131,339	\$ 212,926	\$ 188,049		
Special assessments	_	_	_	_		
Earnings on investments	9,356	1,382	1,754	1,797		
Total revenues	9,356	132,721	214,680	189,846		
Expenditures						
Debt service						
Principal	400,000	130,000	195,000	155,000		
Interest	74,058	3,900	14,050	34,819		
Fiscal charges	2,000	567	2,044	2,394		
Total expenditures	476,058	134,467	211,094	192,213		
Revenues over (under) expenditures	(466,702)	(1,746)	3,586	(2,367)		
Other financing sources (uses)						
Payment to refunded bond escrow agent	_	_	_	_		
Transfers in	460,000	_	_	_		
Transfers out	_	_	_	_		
Total other financing sources (uses)	460,000	_	_	_		
Net change in fund balances	(6,702)	(1,746)	3,586	(2,367)		
Fund balances – January 1	465,322	128,224	184,077	170,130		
Fund balances – December 31	\$ 458,620	\$ 126,478	\$ 187,663	\$ 167,763		

Subcombining Statement of Revenues, Expenditures, and Changes in Fund Balances Nonmajor Debt Service Funds For The Year Ended December 31, 2019

	Rec	O. Street onstruction Bonds of 2018		G.O. Tax Abatement Bonds of 2017	Imp: Re	G.O. rovement funding ds of 2013	G.O. Improvement Bonds of 2008/ Refunding 2018		
Revenues									
General property taxes	\$	247,252	\$	331,057	\$	7,971	\$	_	
Special assessments		_		_		1,942		23,896	
Earnings on investments		4,529		_				3,027	
Total revenues		251,781		331,057		9,913	26,923		
Expenditures									
Debt service									
Principal	_			420,000		5,000	20,000		
Interest		70,469		442,400		650		8,271	
Fiscal charges		438		450		94	386		
Total expenditures		70,907		862,850		5,744		28,657	
Revenues over (under) expenditures		180,874		(531,793)		4,169		(1,734)	
Other financing sources (uses)									
Payment to refunded bond escrow agent	_			_		_	(160,000)		
Transfers in	_			522,000		_	_		
Transfers out	_		_			_	_		
Total other financing sources (uses)				522,000		_	(160,000)		
Net change in fund balances	180,874		(9,793)			4,169	(161,734)		
Fund balances – January 1		100,443		207,239		2,647	243,569		
Fund balances – December 31	\$	281,317	\$	197,446	\$	6,816	\$ 81,835		

G.O. Improvement Bonds of 2009		G.O. Improvement Bonds of 2013		G.O. Improvement Refunding Bonds of 2014		G.O. provement Bonds of 2015		Closed Bonds	Total Nonmajor Debt Service Funds		
\$	11,840 117 11,957	\$	120,660 5,954 126,614	\$	8,965 946 9,911	\$ 30,139 3,806 33,945	\$ 1 5,914 33,817 39,732		\$	1,118,595 203,356 66,485 1,388,436	
	25,000 2,437 615 28,052 (16,095)		85,000 50,385 3,094 138,479 (11,865)		10,000 1,500 37 11,537 (1,626)	 30,000 6,000 12 36,012 (2,067)		39,732		1,475,000 708,939 12,131 2,196,070 (807,634)	
\$	(16,095) 25,422 9,327	\$	- - - (11,865) 268,887 257,022	\$	- - (1,626) 37,375 35,749	\$ - - (2,067) 140,889 138,822	\$	(50,000) (50,000) (50,000) (10,268) 1,105,509 1,095,241	<u> </u>	(160,000) 982,000 (50,000) 772,000 (35,634) 3,079,733 3,044,099	

### NONMAJOR CAPITAL PROJECT FUNDS

The City had the following capital project funds during the year:

<u>Tax Increment Financing District #1 Deluxe</u> – This fund accounts for the receipt and use of tax increment collections in development district number two.

<u>Tax Increment Financing District #4 Scandia Shores</u> – This fund is used to account for the receipt and use of tax increment collections in tax increment district number four within development district number two.

<u>Tax Increment Financing District #6 Gateway</u> – This fund is used to account for the receipt and use of tax increment collections in tax increment district number six within development district number two.

<u>Tax Increment Financing District #7 Shoreview Senior Living</u> – This fund is used to account for the receipt and use of tax increment collections in tax increment district number seven within development district number two.

<u>Tax Increment Financing District #8 Lakeview Terrace</u> – This fund is used to account for the receipt and use of tax increment collections in tax increment district number eight within development district number two.

<u>Tax Increment Financing District #9 TSI Inc.</u> – This fund is used to account for the receipt and use of tax increment collections in tax increment district number nine within development district number two.

<u>Tax Increment Financing District #10 Elevage</u> – This fund is used to account for the receipt and use of tax increment collections in tax increment district number ten within development district number two.

<u>Tax Increment Financing District #11 Loden</u> – This fund is used to account for the receipt and use of tax increment collections in tax increment district number eleven within development district number two.

<u>Information Technology</u> – This fund is used to account for the planned replacement and or improvement of computer systems.

The following city improvement project funds are temporary capital project funds which are setup to account for construction costs and capital purchases indicated by the title of each fund.

Bridge/Lion/Arner/Dale Reconstruction Community Center Expansion Commons Master Plan 2018/2019 Street Rehabilitation Dale Court North & South Water Main Owasso Blvd. North Reconstruction Wabasso Neighborhood Reconstruction County Road E Trail St. Albans Water Main Extension

Subcombining Balance Sheet Nonmajor Capital Project Funds December 31, 2019

### Tax Increment Financing

	District #1 Deluxe			istrict #4 ndia Shores			District #7 Shoreview Senior Living		L	vistrict #8 akeview Terrace
Assets		1 220 100		4 - 0 - 40		44.250			Φ.	121 110
Cash and investments	\$	1,330,180	\$	160,749	\$	14,368	\$	5,594	\$	131,418
Accrued interest receivable		1,685		62		31		349		230
Loan receivable		32,038		24,086		_		_		_
Taxes receivable						2 1 40				
Delinquent		_		_		2,149		_		_
Due from county Interfund receivable		912 226		_		_		_		_
		812,236		_		_		_		_
Due from other governmental units Total assets	\$	2,176,139	\$	184,897	\$	16,548	\$	5,943	\$	131,648
Total assets	Ф	2,170,139	Þ	104,097	Ф	10,346	Þ	3,943	Þ	131,046
Liabilities										
Accounts payable	\$	44	\$	11	\$	_	\$	_	\$	_
Contracts payable		_		_		_		_		_
Interfund payable		_		_		_		_		812,236
Due to other governmental units		_		_		_		_		38,665
Total liabilities		44		11		_		_		850,901
Deferred inflows of resources										
Unavailable revenue – loan receivable		32,038		24,086						
Unavailable revenue – property taxes		32,038		24,080		2,149		_		_
Total deferred inflows of resources		32,038		24,086		2,149				
Total deferred liftions of resources		32,030		24,000		2,147				
Fund balances										
Restricted		2,144,057		160,800		14,399		5,943		_
Assigned		_		_		-				_
Unassigned		_		<del>_</del> ,		<del>_</del> ,				(719,253)
Total fund balances		2,144,057		160,800		14,399		5,943		(719,253)
Total liabilities, deferred inflows of		, , ,		, -		, -		, -		. , -,
resources, and fund balances	\$	2,176,139	\$	184,897	\$	16,548	\$	5,943	\$	131,648

Subcombining Balance Sheet Nonmajor Capital Project Funds December 31, 2019

### Tax Increment Financing

	District #9 TSI Inc.			strict #10 Elevage	District #11 Loden		Information Technology		Commons Master Plan	
Assets										
Cash and investments	\$	41,150	\$	60,014	\$	_	\$	151,972	\$	309,200
Accrued interest receivable		72		52		_		102		_
Loan receivable		_		_		_		_		_
Taxes receivable										
Delinquent		_		_		_		216		_
Due from county		_		_		_		474		_
Interfund receivable		_		_		_		_		_
Due from other governmental units		_		_				_		_
Total assets	\$	41,222	\$	60,066	\$	_	\$	152,764	\$	309,200
Liabilities										
Accounts payable	\$		\$		\$		\$	2,144	\$	17,893
Contracts payable	Ψ	_	Ψ	_	Ψ		Ψ	2,144	Ψ	291,307
Interfund payable						1,007				271,307
Due to other governmental units		_		_		1,007		_		_
Total liabilities					-	1,007		2,144		309,200
Total habilities						1,007		2,144		309,200
Deferred inflows of resources										
Unavailable revenue – loan receivable		_		_		_		_		_
Unavailable revenue – property taxes								216		
Total deferred inflows of resources								216		
Fund balances										
Restricted		41,222		60,066		_		_		_
Assigned		, –		_		_		150,404		_
Unassigned		_		_		(1,007)		_		
Total fund balances		41,222		60,066		(1,007)		150,404		
Total liabilities, deferred inflows of		·-, <b>-</b>		,		(-,/)		,		
resources, and fund balances	\$	41,222	\$	60,066	\$	_	\$	152,764	\$	309,200

St	8/2019 treet bilitation		Owasso Blvd. North Reconstruction		Wabasso Neighborhood Reconstruction		Neighborhood County I		nty Road E Trail				Total Nonmajor Capital Project Funds
\$	140	\$	_	\$	77,335	\$	_	\$	15,905	\$	2,298,025		
	_		_		_		_		_		2,583		
	_		_		_		_		_		56,124		
	_		_		_		_		_		2,365		
	_		_		_		_		_		474		
	_		_		_		_		_		812,236		
Φ.	1.40	Φ.		Ф.		Ф	99,223	Ф	15.005	ф	99,223		
\$	140	\$		\$	77,335	\$	99,223	\$	15,905	\$	3,271,030		
\$	_	\$	4,241	\$	965	\$	5,896	\$	_	\$	31,194		
	_		69,614		76,370		15,370		15,905		468,566		
	_		_		_		77,957		_		891,200		
	140										38,805		
	140		73,855		77,335		99,223		15,905		1,429,765		
	_		_		_		_		_		56,124		
											2,365		
											58,489		
	_		_		_		_		_		2,426,487		
	_		_		_		_		_		150,404		
			(73,855)								(794,115)		
			(73,855)								1,782,776		
\$	140	\$		\$	77,335	\$	99,223	\$	15,905	\$	3,271,030		

Subcombining Statement of Revenues, Expenditures, and Changes in Fund Balances
Nonmajor Capital Project Funds
For The Year Ended December 31, 2019

	Tax Increment Financing										
	District #1 Deluxe		District #4 Scandia Shores		District #6 Gateway		S	District #7 horeview nior Living			
Revenues											
Taxes											
General property taxes	\$	_	\$	_	\$	_	\$	_			
Tax increments		_		184,443		118,209		_			
Intergovernmental		_		_		_		_			
Charges for services		33,352		914		_		_			
Earnings on investments		61,347		4,498		532		5,943			
Total revenues		94,699		189,855		118,741		5,943			
Expenditures											
Current											
General government		_		_		_		_			
Public safety		_		-		_		_			
Parks and recreation		_		-		_		_			
Community development		6,422		29,762		118,209		219,046			
Capital outlay											
General government		_		_		_		_			
Public works		_		_		_		_			
Parks and recreation		_		_		_		_			
Community development		_		165,805		_		_			
Total expenditures		6,422		195,567		118,209		219,046			
Revenues over (under) expenditures		88,277		(5,712)		532		(213,103)			
Other financing sources (uses)											
Transfers in		_		_		_		_			
Net change in fund balances	-	88,277		(5,712)		532		(213,103)			
Fund balances – January 1		2,055,780		166,512		13,867		219,046			
Fund balances – December 31	\$	2,144,057	\$	160,800	\$	14,399	\$	5,943			

	Tax Increment Financing										
District #8 Lakeview Terrace		District #9 TSI Inc.		District #10 Elevage		District #11 Loden			formation chnology	Bridge/Lion Arner/Dale Reconstruction	
\$	320,200 - - 3,912 324,112	\$	90,410 - - 1,233 91,643	\$	243,661 - - 882 244,543	\$	- - - - -	\$	39,778 - - - 1,733 41,511	\$	- - - - -
	- - 241,503		- - - 81,885		- - - 183,476		- - - 549		89,238 - - -		- - - -
	241,503 82,609		81,885 9,758		- - - - 183,476 61,067		549 (549)		56,409 - - - 145,647 (104,136)		113,096 - - 113,096 (113,096)
\$	82,609 (801,862) (719,253)	\$	9,758 31,464 41,222	\$	61,067 (1,001) 60,066	\$	(549) (458) (1,007)	\$	127,493 23,357 127,047 150,404	\$	113,096 - - -

CITY OF SHOREVIEW, MINNESOTA
Subcombining Statement of Revenues, Expenditures, and
Changes in Fund Balances Nonmajor Capital Project Funds For The Year Ended December 31, 2019

	Community Center Commons Expansion Master Plan			2018/2019 Street Rehabilitation		Nortl	le Court  1 & South ter Main	
Revenues								
Taxes								
General property taxes	\$	_	\$	_	\$	_	\$	_
Tax increments		_		_		_		_
Intergovernmental		_		_		_		_
Charges for services		_		_		53,712		_
Earnings on investments		_		_		42,717		_
Total revenues		_		_		96,429		_
Expenditures								
Current								
General government		_		_		_		_
Public safety		_		_		53,712		_
Parks and recreation		_		1,926		_		_
Community development		_		_		_		_
Capital outlay								
General government		_		_		_		_
Public works		_		_		2,405,987		2,831
Parks and recreation		9,899		1,780,940		_		_
Community development		_		_		_		_
Total expenditures		9,899		1,782,866		2,459,699		2,831
Revenues over (under) expenditures		(9,899)		(1,782,866)		(2,363,270)		(2,831)
Other financing sources (uses)								
Transfers in		9,899		1,782,866		545,112		2,831
Net change in fund balances		_				(1,818,158)		_
Fund balances – January 1		_		_		1,818,158		_
Fund balances – December 31	\$	_	\$	_	\$		\$	

	vasso Blvd. North construction	Wabasso Neighborhood Reconstruction	County Road E Trail	St. Albans Water Main Extension	Total Nonmajor Capital Project Funds
\$	_	\$ -	\$ -	\$ -	\$ 39,778
	_	_	_	_	956,923
	_	_	99,223	_	99,223
	_	_	_	_	87,978
			99,223		1,306,699
					00.220
	_	_	_	_	89,238 53,712
	_	_	_	_	1,926
	_	_	_	_	880,852
	_	_	_	_	56,409
	347,625	841,726	446,342	42,672	4,200,279
	_	_	_	_	1,790,839
					165,805
	347,625	841,726	446,342	42,672	7,239,060
	(347,625)	(841,726)	(347,119)	(42,672)	(5,932,361)
	273,770	841,726	347,119	42,672	4,086,584
	(73,855)	=	_	_	(1,845,777)
Φ.	(50.055)	_	_		3,628,553
\$	(73,855)	\$	\$ -	\$ -	\$ 1,782,776

Nonmajor Special Revenue Fund – Recycling Schedule of Revenues, Expenditures, and Changes in Fund Balance – Budget and Actual For The Year Ended December 31, 2019

	a	Original nd Final Budget	Actual Amounts	Variance With Final Budget	
Revenues					
Intergovernmental	\$	80,000	\$ 85,624	\$	5,624
Charges for services					
Recycling fees		553,500	577,461		23,961
Earnings on investments		_	13,300		13,300
Other		_	226		226
Total revenues		633,500	676,611		43,111
Expenditures					
Public works					
Current					
Personal services		49,029	48,714		315
Materials and supplies		1,500	333		1,167
Contractual services		450,651	486,207		(35,556)
Total expenditures		501,180	535,254		(34,074)
Net change in fund balances	\$	132,320	141,357	\$	9,037
Fund balances – January 1			447,511		
Fund balances – December 31			\$ 588,868		

Nonmajor Special Revenue Fund – Cable TV Schedule of Revenues, Expenditures, and Changes in Fund Balance – Budget and Actual For The Year Ended December 31, 2019

	(	Original			
	a	nd Final	Actual	Variance With	
		Budget	 Amounts	Fin	nal Budget
Revenues					
Franchise Taxes					
General Franchise tax	\$	310,000	\$ 302,740	\$	(7,260)
PEG Access tax		100,000	99,631		(369)
Total franchise tax		410,000	402,371		(7,629)
Earnings on investments		1,900	7,569		5,669
Other		1,200	1,950		750
Total revenues		413,100	 411,890		(1,210)
Expenditures					
General government					
Current					
Personal services		37,257	39,952		(2,695)
Materials and supplies		500	23,473		(22,973)
Contractual services		102,502	138,028		(35,526)
Capital outlay		_	76,755		(76,755)
Parks and Recreation					
Capital outlay		30,000	 35,959		(5,959)
Total expenditures		170,259	314,167		(143,908)
Revenues over (under) expenditures		242,841	97,723		(145,118)
Other financing sources (uses)					
Transfers out		(200,000)	(200,000)		_
Net change in fund balances	\$	42,841	(102,277)	\$	(145,118)
Fund balances – January 1			371,578		
Fund balances – December 31			\$ 269,301		

Nonmajor Special Revenue Fund – Slice of Shoreview Event Schedule of Revenues, Expenditures, and Changes in Fund Balance – Budget and Actual For The Year Ended December 31, 2019

	aı	Original nd Final Budget	Actual mounts	Variance With Final Budget		
Revenues						
Charges for services	\$	27,500	\$ 28,309	\$	809	
Earnings on investments		_	3,189		3,189	
Contributions		35,000	37,741		2,741	
Total revenues		62,500	69,239		6,739	
Expenditures						
General government						
Current						
Materials and supplies		2,000	845		1,155	
Contractual services		75,700	 73,883		1,817	
Total expenditures		77,700	 74,728		2,972	
Revenues over (under) expenditures		(15,200)	(5,489)		9,711	
Other financing sources (uses)						
Transfer in		10,000	10,000		_	
Net change in fund balances	\$	(5,200)	4,511	\$	9,711	
Fund balances – January 1			90,290			
Fund balances – December 31			\$ 94,801			

Nonmajor Special Revenue Fund – Economic Development Authority Schedule of Revenues, Expenditures, and Changes in Fund Balance – Budget and Actual For The Year Ended December 31, 2019

	Original and Final Budget		Actual amounts	 ance With
Revenues				
General property taxes				
Current	\$	150,000	\$ 148,287	\$ (1,713)
Other			 746	 746
Total general property taxes		150,000	 149,033	(967)
Intergovernmental		15,000	9,457	(5,543)
Earnings on investments		_	6,613	6,613
Total revenues		165,000	 165,103	103
Expenditures				
Community development				
Current				
Personal services		93,116	80,774	12,342
Supplies		6,000	4,310	1,690
Contractual services		62,601	68,560	(5,959)
Total expenditures		161,717	 153,644	8,073
Net change in fund balance	\$	3,283	11,459	\$ 8,176
Fund balances – January 1			232,582	 
Fund balances – December 31			\$ 244,041	

Nonmajor Special Revenue Fund – Housing and Redevelopment Authority Schedule of Revenues, Expenditures, and Changes in Fund Balance – Budget and Actual For The Year Ended December 31, 2019

	(	Original				
	a	and Final	Actual	Vari	ance With	
		Budget	 Amounts	Final Budget		
D.						
Revenues						
General property taxes						
Current	\$	210,000	\$ 207,493	\$	(2,507)	
Other			 132		132	
Total general property taxes		210,000	207,625		(2,375)	
Earnings on investments			 5,474		5,474	
Total revenues		210,000	213,099		3,099	
Expenditures						
Community development						
Current						
Personal services		160,952	95,504		65,448	
Contractual services		40,400	 65,701		(25,301)	
Total expenditures		201,352	 161,205	·	40,147	
Net change in fund balance	\$	8,648	51,894	\$	43,246	
Fund balances – January 1			 177,549			
Fund balances – December 31			\$ 229,443			

#### INTERNAL SERVICE FUNDS

The internal service funds were established to account for the financing of goods or services provided by one department to other departments of the City on a cost-reimbursement basis. Records are maintained on the accrual basis of accounting.

<u>Short-Term Disability Self-Insurance Fund</u> – This fund accounts for the receipt of monthly premiums paid by employees and costs incurred in providing short-term disability insurance to employees on a self-insured basis.

<u>Liability Claims Fund</u> – This fund was established to account for losses in the City's general package insurance under the deductible amount of \$25,000 per loss/\$75,000 annual limit.

<u>Central Garage Fund</u> – This fund accounts for the operation of the Service Center and vehicle maintenance and replacement. Rental rates and user fees are charged to various departments for the use of the facility and equipment.

**CITY OF SHOREVIEW, MINNESOTA**Combining Statement of Net Position Internal Service Funds December 31, 2019

	Short-Term Disability Self-Insurance	Liability Claims	Central Garage	Total
Assets				
Current assets				
Cash and investments	\$ 49,930	\$ 258,040	\$ 2,387,033	\$ 2,695,003
Accrued interest receivable	94	493	3,809	4,396
Accounts receivable	_	_	301	301
Taxes receivable	_	_	3,207	3,207
Due from other governmental units	_	_	48,468	48,468
Prepaid items	_	_	2,439	2,439
Total current assets	50,024	258,533	2,445,257	2,753,814
Noncurrent assets	· · · · · · · · · · · · · · · · · · ·	·		
Capital assets				
Land	_	_	36,293	36,293
Buildings and structures	_	_	6,929,379	6,929,379
Machinery and equipment	_	_	6,678,418	6,678,418
Total capital assets			13,644,090	13,644,090
Less accumulated depreciation	_	_	(6,370,641)	(6,370,641)
Total capital assets (net of				
accumulated depreciation)	_	_	7,273,449	7,273,449
Total assets	50,024	258,533	9,718,706	10,027,263
	,			
Deferred outflows of resources Deferred pension resources			10,618	10,618
Liabilities				
Current liabilities				
Accounts payable	_	_	20,185	20,185
Salaries payable	_	_	10,370	10,370
Accrued bond interest payable	_	_	42,797	42,797
Due to other governmental units	_	_	315	315
Compensated absences payable	_	_	772	772
Bonds payable	_	_	285,000	285,000
Total current liabilities			359,439	359,439
Noncurrent liabilities				
Compensated absences payable (net of				
current portion)	_	_	8,248	8,248
Bonds payable (net of			-,	3,2 13
current portion)	_	_	3,474,676	3,474,676
Net pension liability	_	_	130,634	130,634
Total noncurrent liabilities			3,613,558	3,613,558
Total liabilities			3,972,997	3,972,997
Deferred inflows of resources				
Deferred pension resources	_	_	25,444	25,444
1			- 1	
Net position				
Net investment in capital assets	_	_	3,513,773	3,513,773
Unrestricted	50,024	258,533	2,217,110	2,525,667
Total net position	\$ 50,024	\$ 258,533	\$ 5,730,883	\$ 6,039,440

#### Statement 29

## CITY OF SHOREVIEW, MINNESOTA

Combining Statement of Revenues, Expenses, and Changes in Fund Net Position Internal Service Funds For The Year Ended December 31, 2019

		ort-Term	T 1 111			
		sability	Liability Claims		Central	T-4-1
	Sell-	Insurance	 Claims		Garage	 Total
Operating revenues						
Customer billings	\$	8,156	\$ 	\$	1,385,793	\$ 1,393,949
Operating expenses						
Personal services		10,437	_		247,772	258,209
Materials and supplies		_	_		239,891	239,891
Contractual services		_	54,162		117,737	171,899
Utilities		_	_		19,804	19,804
Insurance		_	_		18,742	18,742
Depreciation			_		710,759	710,759
Total operating expenses		10,437	54,162		1,354,705	1,419,304
Operating income (loss)		(2,281)	(54,162)		31,088	(25,355)
Nonoperating revenues (expenses)						
General property taxes		_	_		182,889	182,889
Earnings on investments		1,605	8,388		64,829	74,822
Intergovernmental revenue		_	_		28,222	28,222
Gain on sale of capital assets		_	_		90,307	90,307
Other		_	16,590		2,215	18,805
Interest		_	_		(91,544)	(91,544)
Fiscal charges		_	_		(2,657)	(2,657)
Total nonoperating revenues (expenses)		1,605	24,978		274,261	300,844
Income (loss) before transfers		(676)	(29,184)		305,349	275,489
Capital contributions		_	_		4,096	4,096
Transfers						
Transfer in		_	_		119,400	119,400
Change in net position		(676)	(29,184)		428,845	398,985
Net position – January 1,		50,700	287,717		5,302,038	5,640,455
Net position – December 31	\$	50,024	\$ 258,533	\$	5,730,883	\$ 6,039,440

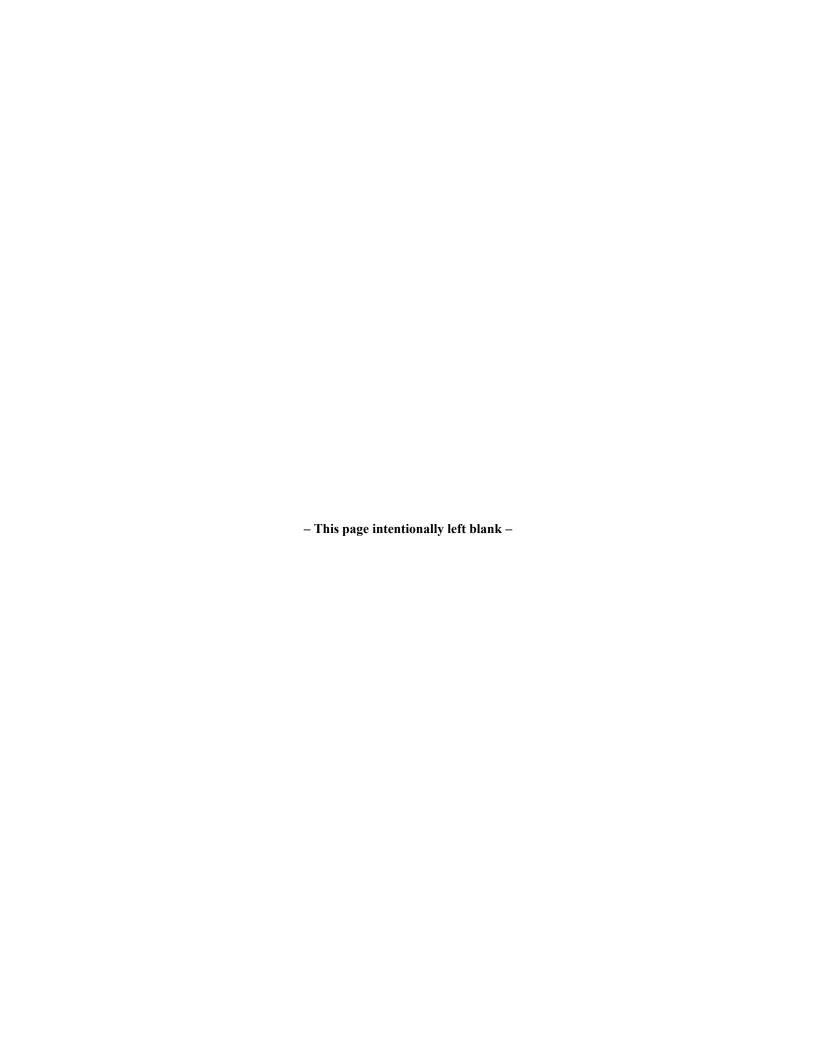
#### Statement 30

## CITY OF SHOREVIEW, MINNESOTA

Combining Statement of Cash Flows Internal Service Funds For The Year Ended December 31, 2019

	D	ort-Term isability -Insurance		Liability Claims		Central Garage		Total
Cash flows from operating activities								
Receipts from interfund services provided	\$	8,156	\$	_	\$	1,385,793	\$	1,393,949
Payments to suppliers	Ψ	-	Ψ	(57,802)	Ψ	(386,212)	Ψ	(444,014)
Payments to employees		(11,013)		-		(237,758)		(248,771)
Miscellaneous revenue		_		16,590		2,519		19,109
Net cash flows from operating activities		(2,857)		(41,212)		764,342		720,273
Cash flows from capital and related financing activities								
Proceeds from sales of capital assets		_		_		77,529		77,529
Acquisition and construction of capital assets		_		_		(458,224)		(458,224)
Receipts from taxpayers		_		_		183,623		183,623
Transfers from other funds		_		_		119,400		119,400
Contributions		_		_		4,096		4,096
Principal paid on capital debt		_		_		(280,000)		(280,000)
Interest and paying agent fees on capital debt		_		_		(109,569)		(109,569)
Net cash flows from capital								
and related financing activities						(463,145)		(463,145)
Cash flows from investing activities								
Earnings on investments		1,511		8,699		65,727		75,937
Net change in cash and cash equivalents		(1,346)		(32,513)		366,924		333,065
Cash and cash equivalents – January 1		51,276		290,553		2,020,109		2,361,938
Cash and cash equivalents – December 31	\$	49,930	\$	258,040	\$	2,387,033	\$	2,695,003
Reconciliation of operating income (loss) to net cash								
flows from operating activities								
Operating income (loss)	\$	(2,281)	\$	(54,162)	\$	31,088	\$	(25,355)
Adjustments to reconcile operating income (loss) to net								<u> </u>
cash flows from operating activities								
Miscellaneous revenue		_		16,590		2,519		19,109
Depreciation		_		-		710,759		710,759
Decrease (increase) in prepaid items		_		-		(1,369)		(1,369)
Decrease (increase) in deferred outflows		_		_		10,599		10,599
Increase (decrease) in payables		(576)		(3,640)		19,271		15,055
Increase (decrease) in deferred inflows		_		_		(8,525)		(8,525)
Total adjustments		(576)		12,950		733,254		745,628
Net cash flows from operating activities	\$	(2,857)	\$	(41,212)	\$	764,342	\$	720,273
Noncash investing, capital, and financing activities								
Due from other governmental units –								
Proceeds from sales of capital assets	\$	_	\$	_	\$	20,550	\$	20,550
Miscellaneous revenue		_		_		27,918		27,918
Taxes receivable		_		_		(734)		(734)

# $\begin{array}{c} \text{FINANCIAL SECTION} \, - \\ \text{SUPPLEMENTARY FINANCIAL INFORMATION} \\ \hline \boldsymbol{TAB} \end{array}$



# SUPPLEMENTARY FINANCIAL INFORMATION

	Interest Rate	Issue Date	Maturity Date
Bonded indebtedness			
G.O. improvement bonds			
2008 Improvement Bonds	3.50-4.375%	11/15/2008	02/01/2025
2009 Improvement Bonds	3.00-4.00%	11/15/2008	02/01/2021
2013 Refunding Improvement Bonds	2.00%	03/06/2013	02/01/2021
2013 Improvement Bonds	3.00-4.00%	12/05/2013	02/01/2035
2014 Refunding Improvement Bonds	2.00-3.00%	12/04/2014	02/01/2022
2015 Improvement Bonds	2.00-4.00%	09/17/2015	02/01/2026
2018 Refunding Improvement Bonds	5.00%	12/27/2018	02/01/2025
Total G.O. improvement bonds			
Other G.O. improvement bonds			
G.O. Refunding Capital Improvement Plan Bonds of 2013	2.00%	03/06/2013	02/01/2020
G.O. Refunding Street Reconstruction Bonds of 2013	2.00%	03/06/2013	02/01/2022
G.O. Street Reconstruction Bonds of 2013	2.00-2.375%	03/06/2013	02/01/2028
G.O. Capital Improvement Plan Refunding Bonds of 2014	2.00-3.00%	12/04/2014	02/01/2030
G.O. Tax Abatement Bonds of 2017	3.00-5.00%	11/16/2017	02/01/2038
G.O. Street Reconstruction Bonds of 2018	3.00-5.00%	12/27/2018	02/01/2034
Total other G.O. improvement bonds			
G.O. revenue bonds			
G.O. Water Revenue Bonds of 2007	3.50-4.15%	11/01/2007	02/01/2023
G.O. Water Revenue Bonds of 2008	3.50-4.375%	11/15/2008	02/01/2025
G.O. Water Revenue Bonds of 2013A	2.00%	03/06/2013	02/01/2023
G.O. Water Refunding Revenue Bonds of 2013B	2.00%	03/06/2013	02/01/2022
G.O. Water Revenue Bonds of 2013C	3.00%	12/05/2013	02/01/2024
G.O. Water Refunding Revenue Bonds of 2014	2.00-3.00%	12/04/2014	02/01/2026
G.O. Water Revenue Bonds of 2015	2.00-4.00%	09/17/2015	02/01/2036
G.O. Water Revenue Bonds of 2016	2.00-3.00%	01/14/2016	02/01/2036
G.O. Water Refunding Revenue Bonds of 2018	5.00%	12/27/2018	02/01/2025
G.O. Water Revenue Bonds of 2018	3.00-5.00%	12/27/2018	02/01/2034
G.O. Sewer Revenue Bonds of 2007	3.50-4.15%	11/01/2007	02/01/2023
G.O. Sewer Revenue Bonds of 2008	3.50-4.375%	11/15/2008	02/01/2025
G.O. Sewer Refunding Revenue Bonds of 2013B	2.00%	03/06/2013	02/01/2022
G.O. Sewer Refunding Revenue Bonds of 2014	2.00-3.00%	12/04/2014	02/01/2026
G.O. Sewer Revenue Bonds of 2015	2.00-4.00%	09/17/2015	02/01/2031
G.O. Sewer Revenue Bonds of 2016	2.00-3.00%	01/14/2016	02/01/2031
G.O. Sewer Refunding Revenue Bonds of 2018	5.00%	12/27/2018	02/01/2025
G.O. Sewer Revenue Bonds of 2018	3.00-5.00%	12/27/2018	02/01/2029
G.O. Surface Water Revenue Bonds of 2007	3.50-4.15%	11/01/2007	02/01/2023
G.O. Surface Water Revenue Bonds of 2008	3.50-4.375%	11/15/2008	02/01/2025
G.O. Surface Water Revenue Bonds of 2009	3.00-4.00%	11/15/2009	02/01/2021
G.O. Surface Water Revenue Bonds of 2013A	2.00%	03/06/2013	02/01/2023
G.O. Surface Water Revenue Bonds of 2013C	3.00%	12/05/2013	02/01/2024
G.O. Surface Water Refunding Revenue Bonds of 2014	2.00-3.00%	12/04/2014	02/01/2026
G.O. Surface Water Revenue Bonds of 2015	2.00-4.00%	09/17/2015	02/01/2031
G.O. Surface Water Revenue Bonds of 2016	2.00-3.00%	01/14/2016	02/01/2031
G.O. Surface Water Refunding Revenue Bonds of 2018	5.00%	12/27/2018	02/01/2025
G.O. Surface Water Revenue Bonds of 2018	3.00-5.00%	12/27/2018	02/01/2034
Total G.O. revenue bonds			
Total bonded indebtedness			
Unamortized manium	NI/A	NI/A	NI/A
Unamortized premium  Refunding Contificates of Portionation of 2011	N/A	N/A	N/A
Refunding Certificates of Participation of 2011	2.00–3.75%	04/01/2011	08/01/2023
Loan payable	N/A	09/26/2006 N/A	N/A N/A
Compensated absences Net pension liability	N/A N/A	N/A N/A	N/A N/A
Total city indebtedness	1 <b>N</b> / <b>A</b>	IN/A	1 <b>V</b> /A
Total City Illucuteuliess			

Prior	r Years		20	)19		Principal	Interest
Authorized		Outstanding			Outstanding	Due	Due
and Issued	Payments	12/31/2018	Issued	Payments	12/31/2019	in 2020	in 2020
\$ 330,000	\$ 150,000	\$ 180,000	\$ -	\$ 180,000	\$ -	\$ -	\$ -
235,000	160,000	75,000	_	25,000	50,000	25,000	1,500
235,000	200,000	35,000	_	5,000	30,000	10,000	500
1,775,000	255,000	1,520,000	_	85,000	1,435,000	85,000	47,835
100,000	45,000	55,000	_	10,000	45,000	15,000	1,125
295,000	40,000	255,000	_	30,000	225,000	30,000	5,400
150,000	950,000	150,000		335,000	150,000	20,000	7,000
3,120,000	850,000	2,270,000		333,000	1,935,000	185,000	63,360
750,000	490,000	260,000	_	130,000	130,000	130,000	1,300
1,380,000	580,000	800,000	_	195,000	605,000	195,000	10,150
2,415,000	730,000	1,685,000	_	155,000	1,530,000	155,000	31,719
4,670,000	750,000	3,920,000	_	280,000	3,640,000	285,000	98,437
12,865,000	_	12,865,000	_	420,000	12,445,000	505,000	428,525
3,180,000		3,180,000			3,180,000	145,000	115,645
25,260,000	2,550,000	22,710,000		1,180,000	21,530,000	1,415,000	685,776
845,000	505,000	340,000	_	60,000	280,000	65,000	10,117
2,365,000	1,120,000	1,245,000	_	1,245,000		-	-
775,000	365,000	410,000	_	80,000	330,000	80,000	5,800
610,000	345,000	265,000	_	65,000	200,000	65,000	3,350
305,000	120,000	185,000		30,000	155,000	30,000	4,200
915,000	235,000	680,000		80,000	600,000	80,000	15,050
6,885,000	510,000	6,375,000	_	310,000	6,065,000	315,000	164,102
6,995,000	620,000	6,375,000	_	320,000	6,055,000	320,000	150,050
	020,000		_	320,000		· · · · · · · · · · · · · · · · · · ·	
1,010,000	_	1,010,000	_	_	1,010,000	145,000	46,875
1,585,000	155,000	1,585,000	_	20.000	1,585,000	75,000	57,648
260,000	155,000	105,000	_	20,000	85,000	20,000	3,068
580,000	275,000	305,000	_	305,000	-	20.000	1 100
285,000	200,000	85,000	_	20,000	65,000	20,000	1,100
730,000	195,000	535,000	_	65,000	470,000	65,000	11,763
1,650,000	170,000	1,480,000	_	100,000	1,380,000	100,000	34,317
230,000	30,000	200,000	_	15,000	185,000	15,000	4,163
245,000	_	245,000	_	_	245,000	35,000	11,375
345,000	_	345,000	_	_	345,000	30,000	13,800
600,000	360,000	240,000	_	45,000	195,000	45,000	7,050
230,000	110,000	120,000	_	120,000	_	_	_
1,180,000	820,000	360,000	_	115,000	245,000	120,000	7,400
960,000	460,000	500,000	_	95,000	405,000	100,000	7,100
190,000	70,000	120,000	_	20,000	100,000	20,000	2,700
265,000	60,000	205,000	_	25,000	180,000	25,000	4,525
860,000	90,000	770,000	_	50,000	720,000	50,000	17,912
380,000	45,000	335,000	_	25,000	310,000	25,000	6,975
100,000	_	100,000	_	_	100,000	15,000	4,625
1,020,000	_	1,020,000			1,020,000	45,000	37,155
32,400,000 60,780,000	6,860,000	25,540,000 50,520,000		3,210,000 4,725,000	22,330,000 45,795,000	1,905,000 3,505,000	632,220 1,381,356
N/A	N/A	2,022,106	N/A	N/A 400,000	1,848,428	N/A	N/A
4,620,000 6,000,000	2,475,000	2,145,000 5,195,035	_	400,000	1,745,000 5,195,035	415,000	62,057
	804,965		541.070	500.907	, ,	41.062	_
N/A	N/A	439,685	541,079	500,806	479,958	41,063	NT/A
N/A \$ 71,400,000	N/A \$ 13,539,965	\$ 65 270 276	\$ 1,124,071	\$ 6,208,992	\$ 60.011.677	N/A \$ 3.061.063	N/A \$ 1,443,413
\$ 71,400,000	\$ 13,539,965	\$ 65,270,276	\$ 1,124,071	\$ 6,208,992	\$ 60,011,677	\$ 3,961,063	\$ 1,443,413

Taxable Valuations, Tax Levies, and Tax Rates

	Tax Capacity Values 2017/2018		Tax Capacity Values 2018/2019	
Taxable valuations				
Real estate	\$ 34,566,421		\$ 36,856,582	
Personal property	239,129		216,621	
Fiscal disparities net	559,118		586,096	
Less captured tax increment value	(828,481)		(840,268)	
Totals	\$ 34,536,187		\$ 36,819,031	
Tax levies				
Year of extension	2017		2018	
Year of collection	2018		2019	
		Tax		Tax
	Certified	Capacity	Certified	Capacity
	Levy	Rate	Levy	Rate
Taxes levied				
General Fund	\$ 7,896,736	22.822%	\$ 8,185,180	22.191%
Shoreview EDA	120,000	0.347%	150,000	0.407%
Capital project funds	2,689,000	7.771%	2,511,000	6.808%
Debt service funds	742,235	2.145%	1,127,000	3.055%
Central Garage Fund	184,000	0.532%	184,000	0.499%
Totals	\$ 11,631,971	33.617%	\$ 12,157,180	32.960%
Shoreview HRA	\$ 110,000	0.318%	\$ 210,000	0.595%

Schedule of Deferred Tax Levies Other General Obligation Bonds December 31, 2019

Year of Tax Levy/Collection	In Pla	O. Capital approvement n Refunding ands of 2014	Rec R	O. Street construction efunding ands of 2013		G.O. Street construction Bonds of 2013		G.O. Street construction Bonds of 2018		G.O. Tax Abatement Bonds of 2017		Total
2019/2020	\$	184,000	\$	214,000	\$	190,000	\$	250,000	\$	334,000	\$	1,172,000
2020/2021	ψ	414,921	Ψ	224,910	ψ	201,567	Ψ	289,952	ψ	513,855	Ψ	1,645,205
2021/2022		· · · · · · · · · · · · · · · · · · ·		224,910		· · · · · · · · · · · · · · · · · · ·		· · · · · · · · · · · · · · · · · · ·		,		
		415,656		_		198,102		293,312		483,729		1,390,799
2022/2023		413,345		_		199,887		289,112		451,393		1,353,737
2023/2024		410,917		_		201,121		289,900		411,566		1,313,504
2024/2025		412,755		_		196,987		290,162		369,751		1,269,655
2025/2026		407,295		_		198,102		292,052		331,149		1,228,598
2026/2027		406,928		_		198,863		291,265		290,182		1,187,238
2027/2028		400,995		_		_		289,427		254,757		945,179
2028/2029		400,155		_		_		292,683		222,662		915,500
2029/2030		_		_		_		290,372		188,437		478,809
2030/2031		_		_		_		287,905		152,011		439,916
2031/2032		_		_		_		290,530		113,316		403,846
2032/2033		_		_		_		292,430		72,287		364,717
2033/2034										34,096		34,096
Totals	\$	3,866,967	\$	438,910	\$	1,584,629	\$	4,029,102	\$	4,223,191	\$	14,142,799

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Schedule of Deferred Tax Levies General Obligation Improvement Bonds December 31, 2019

Year of									
Tax Levy/	Re	funding	Re	efunding			Re	efunding	
Collection		2014		2013B 2013C			2018B	Total	
	•								
2019/2020	\$	_	\$	8,000	\$	_	\$	_	\$ 8,000
2020/2021		5,855		8,668		11,705		18,656	44,884
2021/2022		_		_		8,713		17,343	26,056
2022/2023		_		_		5,720		16,031	21,751
2023/2024		_		_		13,228		19,968	33,196
2024/2025		_		_		10,764		_	10,764
2025/2026		_		_		8,076		_	8,076
2026/2027		_		_		10,638		_	10,638
2027/2028		_		_		7,782		_	7,782
2028/2029		_		_		10,176		_	10,176
2029/2030		_		_		10,461		_	10,461
2030/2031		_		_		6,891		_	6,891
2031/2032		_		_		8,571		_	8,571
2032/2033		_		_		10,041		_	10,041
2033/2034						6,051			6,051
Total	\$	5,855	\$	16,668	\$	128,817	\$	71,998	\$ 223,338

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Debt Service Payments to Maturity Revenue Bonds December 31, 2019 Exhibit 5 Page 1 of 3

		Water Reven	ue Bonds	
	2007	2013A	Refunding 2013B	2013C
Bonds payable	\$ 280,000	\$ 330,000	\$ 200,000	\$ 155,000
Future interest payable	23,620	13,400	6,100	11,925
Totals	\$ 303,620	\$ 343,400	\$ 206,100	\$ 166,925
Payments to maturity				
2020	\$ 75,117	\$ 85,800	\$ 68,350	\$ 34,200
2021	77,400	84,200	67,050	33,300
2022	74,547	87,550	70,700	32,400
2023	76,556	85,850	_	31,500
2024	_	_	_	35,525
2025	_	_	_	_
2026	_	_	_	_
2027	_	_	_	_
2028	_	_	_	_
2029	_	_	_	_
2030	_	_	_	_
2031	_	_	_	_
2032	_	_	_	_
2033	_	_	_	_
2034	_	_	_	_
2035	_	_	_	_
2036				
Totals	\$ 303,620	\$ 343,400	\$ 206,100	\$ 166,925

Debt Service Payments to Maturity Revenue Bonds December 31, 2019

			V	Vater I	Revenue Bor	nds			
	R	efunding 2014	2015		2016		2018	R	efunding 2018
Bonds payable Future interest payable	\$	600,000 57,688	\$ 6,065,000 1,513,814	\$	6,055,000 1,449,400	\$	1,585,000 448,644	\$	1,010,000 160,250
Totals	\$	657,688	\$ 7,578,814	\$	7,504,400	\$	2,033,644	\$	1,170,250
Payments to maturity									
2020	\$	95,050	\$ 479,102	\$	470,050	\$	132,648	\$	191,875
2021		92,650	476,153		473,550		134,547		189,500
2022		90,250	476,402		471,900		136,248		196,625
2023		93,094	474,653		470,150		137,297		198,125
2024		91,181	479,302		463,350		137,673		194,250
2025		99,038	477,153		461,500		137,797		199,875
2026		96,425	479,852		469,000		133,298		_
2027		_	477,028		465,387		133,672		_
2028		_	473,152		461,200		134,398		_
2029		_	477,971		461,350		136,022		_
2030		_	472,340		460,763		137,498		_
2031		_	476,538		459,400		133,897		_
2032		_	371,455		383,375		135,223		_
2033		_	371,613		383,175		136,300		_
2034		_	370,725		382,675		137,126		_
2035		_	373,988		381,875		_		_
2036		_	371,387		385,700				
Totals	\$	657,688	\$ 7,578,814	\$	7,504,400	\$	2,033,644	\$	1,170,250

			Sewer Rev	enue	Bonds		
2007	efunding 2013B	R	efunding 2014		2015	2016	2018
\$ 85,000 7,298	\$ 65,000 2,050	\$	470,000 44,256	\$	1,380,000 220,085	\$ 185,000 28,744	\$ 345,000 73,850
\$ 92,298	\$ 67,050	\$	514,256	\$	1,600,085	\$ 213,744	\$ 418,850
\$ 23,068	\$ 21,100	\$	76,763	\$	134,317	\$ 19,163	\$ 43,800
22,263	20,700		74,812		131,818	18,862	42,600
21,448	25,250		72,863		133,742	18,563	41,400
25,519	_		71,156		134,968	18,262	40,050
_	_		74,637		131,667	17,963	43,425
_	_		72,975		134,418	17,662	41,675
_	_		71,050		132,117	17,344	40,100
_	_		_		134,647	16,987	43,400
_	_		_		131,827	16,613	41,800
_	_		_		133,609	16,219	40,600
_	_		_		135,200	15,806	_
_	_		_		131,755	20,300	_
_	_		_		_	_	_
_	_		_		_	_	_
_	_		_		_	_	_
_	_		_		_	_	_
 						 	 _

514,256

\$

92,298

\$

\$

67,050

\$ 1,600,085

213,744

\$

418,850

Debt Service Payments to Maturity Revenue Bonds December 31, 2019

	 Sewer Revenue Bonds efunding	 Surfa	ice Wa	ter Revenue I	Bonds	
	 2018	2007		2009		2013A
Bonds payable Future interest payable	\$ 245,000 38,375	\$ 195,000 16,326	\$	245,000 9,900	\$	405,000 16,350
Totals	\$ 283,375	\$ 211,326	\$	254,900	\$	421,350
Payments to maturity						
2020	\$ 46,375	\$ 52,050	\$	127,400	\$	107,100
2021	49,500	55,138		127,500		105,100
2022	47,500	53,100		_		103,100
2023	45,500	51,038		_		106,050
2024	48,375	_		_		_
2025	46,125	_		_		_
2026	_	_		_		_
2027	_	_		_		_
2028	_	_		_		_
2029	_	_		_		_
2030	_	_		_		_
2031	_	_		_		_
2032	_	_		_		_
2033	_	_		_		_
2034	_	_		_		_
2035	_	_		_		_
2036	_			_		_
Totals	\$ 283,375	\$ 211,326	\$	254,900	\$	421,350

CC	TT7-4	Revenue	D 1-
Surface	water	Revenue	DONGS

	2013C	R	efunding 2014	2015	2016		2018	R	efunding 2018	Total
\$	100,000 7,500	\$	180,000 17,162	\$ 720,000 114,774	\$ 310,000 48,200	\$	1,020,000 289,270	\$	100,000 16,000	\$22,330,000 4,634,981
\$	107,500	\$	197,162	\$ 834,774	\$ 358,200	\$	1,309,270	\$	116,000	\$26,964,981
\$	22,700 22,100	\$	29,525 28,775	\$ 67,912 71,588	\$ 31,975 31,475	\$	82,155 90,155	\$	19,625 18,875	\$ 2,537,220 2,539,611
	21,500 20,900 20,300		28,025 27,369 26,806	69,937 68,013 71,312	30,975 30,475 29,975		87,955 85,480 87,605		18,125 17,375 21,500	2,410,105 2,309,380 1,974,846
	_ _ _		26,212 30,450	70,113 68,912 67,653	29,475 28,944 28,350		89,480 86,555 88,505		20,500	1,923,998 1,654,047 1,455,629
	_ _		_ _	71,180 69,474	27,725 27,069		85,705 88,530		_ _	1,443,600 1,450,844
	_ _ _		_ _ _	67,735 70,945 –	31,312 30,450		86,280 88,955 86,555		_ _ _	1,406,934 1,412,240 976,608
	_ _		_ _	_ _	_ _		89,016 86,339		_ _	980,104 976,865
<u> </u>	107,500	\$	197,162	\$ 834,774	\$ 358,200	<u> </u>	1,309,270	\$	116,000	755,863 757,087 \$26,964,981

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Debt Service Payments to Maturity General Obligation Improvement Bonds December 31, 2019

	G.O. Improvement Bonds										
			Refunding		Refunding		F		efunding		
		2009		2013B	2013C		2014	 2015		2018	Total
Bonds payable	\$	50,000	\$	30,000	\$ 1,435,000	\$	45,000	\$ 225,000	\$	150,000	\$ 1,935,000
Future interest payable		2,000		900	419,375		2,025	19,650		23,750	467,700
Total	\$	52,000	\$	30,900	\$ 1,854,375	\$	47,025	\$ 244,650	\$	173,750	\$ 2,402,700
Payments to maturity											
2020	\$	26,500	\$	10,500	\$ 132,835	\$	16,125	\$ 35,400	\$	27,000	\$ 248,360
2021		25,500		10,300	135,210		15,675	34,650		30,875	252,210
2022		_		10,100	137,435		15,225	33,750		29,625	226,135
2023		_		_	134,585		_	32,700		28,375	195,660
2024		_		_	131,735		_	36,750		27,125	195,610
2025		_		_	138,735		_	36,050		30,750	205,535
2026		_		_	110,880		_	35,350		_	146,230
2027		_		_	108,320		_	_		_	108,320
2028		_		_	110,680		_	_		_	110,680
2029		_		_	107,960		_	_		_	107,960
2030		_		_	109,800		_	_		_	109,800
2031		_		_	101,300		_	_		_	101,300
2032		_		_	97,900		_	_		_	97,900
2033		_		_	99,400		_	_		_	99,400
2034		_		_	100,700		_	_		_	100,700
2035		_		_	96,900		_	_		_	96,900
	\$	52,000	\$	30,900	\$ 1,854,375	\$	47,025	\$ 244,650	\$	173,750	\$ 2,402,700

Debt Service Payments to Maturity Other General Obligation Bonds December 31, 2019

	Capital Plan Refunding 2013	Street Refunding 2013	Street 2013	Capital Plan Refunding 2014	Tax Abatement 2017	Street 2018	Total
Bonds payable	\$ 130,000	\$ 605,000	\$ 1,530,000	\$ 3,640,000	\$12,445,000	\$ 3,180,000	\$21,530,000
Future interest payable	1,300	18,450	160,022	598,106	4,203,300	901,163	5,882,341
Total	\$ 131,300	\$ 623,450	\$ 1,690,022	\$ 4,238,106	\$ 16,648,300	\$ 4,081,163	\$27,412,341
Payments to maturity							
2020	\$ 131,300	\$ 205,150	\$ 186,719	\$ 383,437	\$ 933,525	\$ 260,645	\$ 2,100,776
2020	\$ 151,500	206,200	188,569	389,663	928,225	274,445	1,987,102
2021	_	212,100	190,318	390,512	920,000	272,745	1,985,675
2022		212,100	187,019	392,263	911,000	274,845	1,765,127
2023	_	_	188,456	390,006	903,500	270,720	1,752,682
2024	_	_	189,575	387,225	890,125	271,220	1,738,145
2023	_	_	185,638	388,000	876,000	272,245	1,721,883
2020	_	_	186,531	382,725	866,000	272,770	1,708,026
2027	_	_	,		· · · · · · · · · · · · · · · · · · ·		
	_	_	187,197	382,225	861,300	274,020	1,704,742
2029	_	_	_	376,500	857,175	272,195	1,505,870
2030	_	_	_	375,550	857,525	275,145	1,508,220
2031	_	_	_	_	857,275	272,870	1,130,145
2032	_	_	_	_	856,425	270,445	1,126,870
2033	_	_	_	_	854,975	272,600	1,127,575
2034	_	_	_	_	852,925	274,253	1,127,178
2035	_	_	_	_	855,200	_	855,200
2036	_	_	_	_	851,800	_	851,800
2037	_	_	_	_	857,650	_	857,650
2038					857,675		857,675
	\$ 131,300	\$ 623,450	\$ 1,690,022	\$ 4,238,106	\$ 16,648,300	\$ 4,081,163	\$ 27,412,341

Debt Service Payments to Maturity Certificates of Participation December 31, 2019

	Ce	Refunding Certificates of Participation 2011	
Bonds payable	\$	1,745,000	
Future interest payable		161,212	
Total	\$	1,906,212	
Payments to maturity 2020 2021 2022 2023	\$	477,057 478,155 473,750 477,250	
2023	\$	1,906,212	
	Ψ	1,700,212	

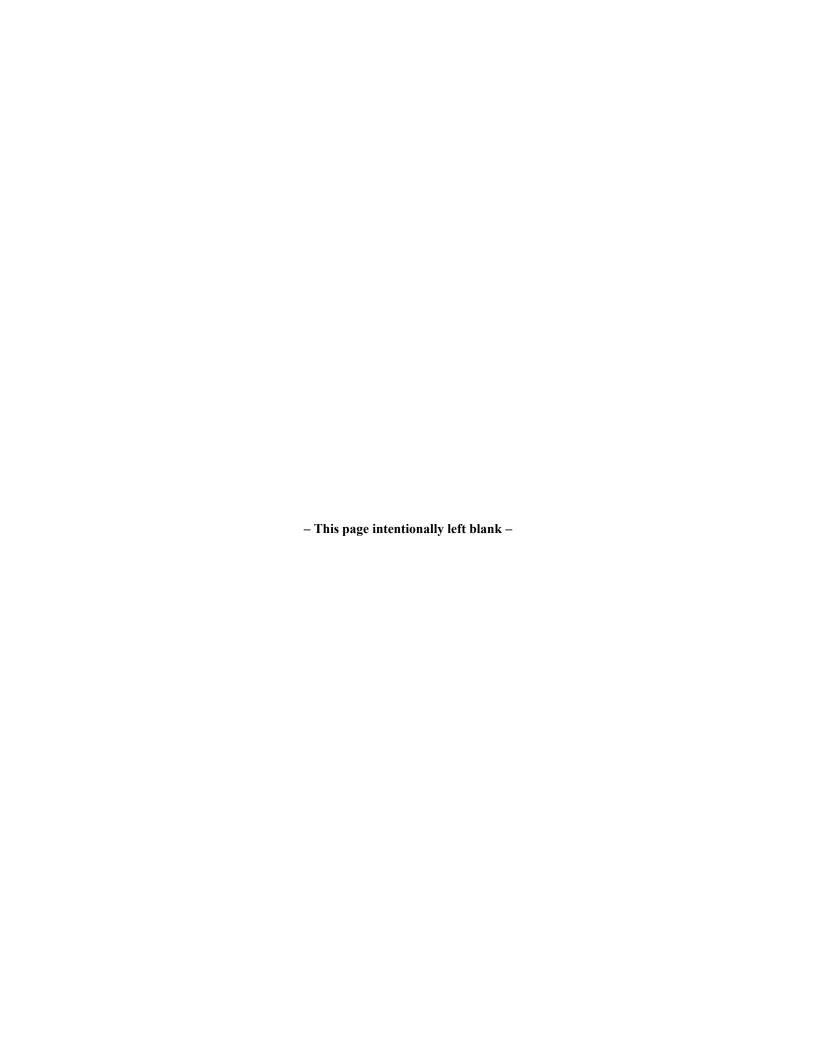
Combining Schedule of Property and Equipment For The Year Ended December 31, 2019

	Capital Assets					
	Balance – January 1, 2019	Increases	Decreases	Adjustments	Balance – December 31, 2019	
Governmental activities						
Governmental activities (excluding						
internal service funds)						
Land	\$ 6,883,087	\$ 82,500	\$ -	\$ -	\$ 6,965,587	
Buildings and structures	29,777,185	664,455	_	16,722,858	47,164,498	
Machinery and equipment	3,936,160	181,228	_	_	4,117,388	
Infrastructure	63,219,081	60,000	2,996,486	5,054,408	65,337,003	
Construction in progress	19,605,574	5,899,931	16,665	(21,777,266)	3,711,574	
Total	123,421,087	6,888,114	3,013,151		127,296,050	
Internal service fund						
Central garage						
Land	36,293	_	_	_	36,293	
Buildings and structures	6,929,379	_	_	_	6,929,379	
Machinery and equipment	6,407,627	458,224	187,433	_	6,678,418	
Total central garage	13,373,299	458,224	187,433	_	13,644,090	
Total governmental activities	136,794,386	7,346,338	3,200,584		140,940,140	
Business-type activities						
Water utility						
Land	27,577	_	_	_	27,577	
Buildings and structures	19,181,579	_	_	_	19,181,579	
Machinery and equipment	2,552,665	_	_	_	2,552,665	
Distribution system	19,878,672	296,899	_	819,915	20,995,486	
Construction in progress	818,331	865,312	_	(819,915)	863,728	
Total water utility	42,458,824	1,162,211			43,621,035	
Sewer utility						
Land	11,459			_	11,459	
Buildings and structures	1,992,588			_	1,992,588	
Machinery and equipment	87,475	_	_	_	87,475	
Collection system	13,609,503	182,231	_	225,000	14,016,734	
Construction in progress	231,077	1,138,355	_	(225,000)	1,144,432	
Total sewer utility	15,932,102	1,320,586		(223,000)	17,252,688	
Surface water management utility	207.177				207.177	
Land	286,166	_	_	_	286,166	
Machinery and equipment	8,538	_	_	1.056.226	8,538	
Collection system	14,347,562	(21.110	_	1,056,336	15,403,898	
Construction in progress	926,139	621,118		(1,056,336)	490,921	
Total surface water management utility	15,568,405	621 119			16,189,523	
utility	13,308,403	621,118			10,169,323	
Street light utility						
Machinery and equipment	723	_	_	_	723	
Distribution system	2,905,908	60,840	4,834	72,590	3,034,504	
Construction in progress	72,590	34,379		(72,590)	34,379	
Total street light utility	2,979,221	95,219	4,834		3,069,606	
Total business-type activities	76,938,552	3,199,134	4,834		80,132,852	
Total government	\$ 213,732,938	\$ 10,545,472	\$ 3,205,418	\$	\$ 221,072,992	
				_		

	Ac	Net Capital Assets				
Balance – January 1, 2019	Increases	Decreases	Adjustments	Balance – December 31, 2019	Balance – January 1, 2019	Balance – December 31, 2019
\$ –	\$ -	\$ -	\$ –	\$ -	\$ 6,883,087	\$ 6,965,587
11,652,310	785,767	_	_	12,438,077	18,124,875	34,726,421
2,427,008	230,331	_	_	2,657,339	1,509,152	1,460,049
38,398,813	1,680,938	2,684,371	_	37,395,380	24,820,268	27,941,623
_	_	_	_	_	19,605,574	3,711,574
52,478,131	2,697,036	2,684,371		52,490,796	70,942,956	74,805,254
_	_	_	_	_	36,293	36,293
2,746,715	252,337	_	_	2,999,052	4,182,664	3,930,327
3,092,828	458,422	179,661		3,371,589	3,314,799	3,306,829
5,839,543	710,759	179,661		6,370,641	7,533,756	7,273,449
58,317,674	3,407,795	2,864,032		58,861,437	78,476,712	82,078,703
					27.577	27.577
4 007 694	421 451	_	_	4 510 125	27,577	27,577
4,087,684	431,451 101,302	_	_	4,519,135 1,017,964	15,093,895 1,636,003	14,662,444
916,662 10,338,655	417,264	_	_	10,755,919	9,540,017	1,534,701 10,239,567
10,556,055	417,204	_		10,733,919	818,331	863,728
15,343,001	950,017			16,293,018	27,115,823	27,328,017
_	_	_	_	_	11,459	11,459
931,894	80,098	_	_	1,011,992	1,060,694	980,596
43,362	4,474	_	_	47,836	44,113	39,639
7,903,933	244,699	_	_	8,148,632	5,705,570	5,868,102
_	_	_	_	_	231,077	1,144,432
8,879,189	329,271			9,208,460	7,052,913	8,044,228
_	_	_	_	_	286,166	286,166
8,275	176	_	_	8,451	263	87
3,704,961	308,442	_	_	4,013,403	10,642,601	11,390,495
					926,139	490,921
3,713,236	308,618			4,021,854	11,855,169	12,167,669
613	74	_	_	687	110	36
1,249,842	87,353	4,834	_	1,332,361	1,656,066	1,702,143
	_	,	_	, , , , , , , , , , , , , , , , , , ,	72,590	34,379
1,250,455	87,427	4,834		1,333,048	1,728,766	1,736,558
29,185,881	1,675,333	4,834		30,856,380	47,752,671	49,276,472
\$ 87,503,555	\$ 5,083,128	\$ 2,868,866	\$ -	\$ 89,717,817	\$ 126,229,383	\$ 131,355,175

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# TAB



## III. STATISTICAL SECTION (UNAUDITED)

This part of the City of Shoreview, Minnesota's (the City) comprehensive annual financial report presents detailed information as a context for understanding what the information in the financial statements, note disclosures, and required supplementary information says about the City's overall financial health.

Contents:	Table No.
Financial Trends	1–5
These schedules contain trend information to help the reader understand how the City's financial performance and well-being have changed over time.	
Revenue Capacity	6–12
These schedules contain information to help the reader assess the City's most significant revenue source, including the property tax and utility revenue.	
Debt Capacity	13–17
These schedules present information to help the reader assess the affordability of the City's current levels of outstanding debt and the City's ability to issue additional debt in the future.	
Demographic and Economic Information	18–19
These schedules offer demographic and economic indicators to help the reader understand the environment within which the City's financial activities take place.	
Operating Indicators	20–22
These schedules contain service and infrastructure data to help the reader understand how the information in the City's financial report relates to the services the City provides, and the activities it performs.	
Sources: Unless otherwise noted, the information in these schedules is derived from the	

comprehensive annual financial report for the relevant year.

Net Position by Component Last Ten Fiscal Years (Accrual Basis of Accounting)

	Fiscal Year					
	2010	2011	2012	2013		
Governmental activities						
Net investment in capital assets	\$ 39,050,369	\$ 40,029,233	\$ 40,154,929	\$41,391,324		
Restricted	5,329,637	6,325,795	5,364,477	4,646,335		
Unrestricted	10,475,310	10,991,847	12,597,300	10,639,322		
Total governmental activities net position	\$ 54,855,316	\$ 57,346,875	\$ 58,116,706	\$ 56,676,981		
Business-type activities						
Net investment in capital assets	\$ 20,512,610	\$ 20,704,816	\$ 21,585,799	\$ 21,332,825		
Restricted	408,379	246,811	183,496	217,442		
Unrestricted	7,090,656	6,974,381	7,185,024	8,556,468		
Total business-type activities net position	\$ 28,011,645	\$ 27,926,008	\$ 28,954,319	\$ 30,106,735		
Primary government						
Net investment in capital assets	\$ 59,562,979	\$ 60,734,049	\$ 61,740,728	\$ 62,724,149		
Restricted	5,738,016	6,572,606	5,547,973	4,863,777		
Unrestricted	17,565,966	17,966,228	19,782,324	19,195,790		
Total primary government net position	\$ 82,866,961	\$ 85,272,883	\$ 87,071,025	\$86,783,716		

Note: The City implemented GASB Statement No. 68 and GASB Statement No. 71 in fiscal 2015. Years prior to 2015 have not been restated.

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2014	2015	2016	2017	2018	2019
\$40,908,853 7,253,717 13,905,130	\$41,037,296 7,856,109 12,962,834	\$ 42,222,816 6,620,922 14,277,070	\$ 42,933,016 6,692,255 16,713,271	\$ 46,904,126 6,640,221 16,300,744	\$ 50,530,530 6,681,314 17,755,350
\$ 62,067,700	\$ 61,856,239	\$ 63,120,808	\$ 66,338,542	\$ 69,845,091	\$ 74,967,194
\$ 22,829,472 224,368 8,141,056	\$ 24,444,045 23,338 7,264,111	\$ 22,950,528 13,267 9,716,503	\$ 23,889,946 80,825 9,843,259	\$ 23,247,084 47,983 12,157,890	\$ 26,376,882 36,105 10,156,560
\$ 31,194,896	\$31,731,494	\$ 32,680,298	\$ 33,814,030	\$ 35,452,957	\$ 36,569,547
\$ 63,738,325 7,478,085 22,046,186	\$ 65,481,341 7,879,447 20,226,945	\$ 65,173,344 6,634,189 23,993,573	\$ 66,822,962 6,773,080 26,556,530	\$ 70,151,210 6,688,204 28,458,634	\$ 76,907,412 6,717,419 27,911,910
\$ 93,262,596	\$ 93,587,733	\$ 95,801,106	\$ 100,152,572	\$ 105,298,048	\$ 111,536,741

Changes in Net Position Last Ten Fiscal Years (Accrual Basis of Accounting)

	Fiscal Year			
	2010	2011	2012	
Evenences				
Expenses Governmental activities				
General government	\$ 2,192,010	\$ 2,227,952	\$ 2,349,276	
Public safety	2,642,094	2,783,332	3,113,032	
Public works	3,512,821	3,909,642	3,998,390	
Parks and recreation	5,737,675	6,169,365	6,128,769	
	1,472,700	1,398,228	2,904,944	
Community development				
Interest on long-term debt	697,523 16,254,823	911,854	595,009 19,089,420	
Total governmental activities expenses	10,234,823	17,400,573	19,089,420	
Business-type activities				
Water	2,051,213	2,281,299	2,206,516	
Sewer	3,173,831	3,315,044	3,283,498	
Surface water	906,527	966,638	1,019,008	
Street lights	282,638	318,063	275,412	
Total business-type activities expenses	6,414,209	6,881,044	6,784,434	
Total primary government expenses	\$ 22,669,032	\$ 24,281,417	\$ 25,873,854	
Program revenues				
Government activities				
Charges for services				
General government	\$ 1,210,068	\$ 1,309,819	\$ 1,248,377	
Public safety	36,315	64,225	70,304	
Public works	692,040	741,563	828,857	
Parks and recreation	3,385,971	3,620,548	3,651,544	
Community development	579,792	479,074	611,623	
Operating grants and contributions	250,264	311,246	320,347	
Capital grants and contributions	881,392	1,145,697	852,396	
Total governmental activities program revenues	7,035,842	7,672,172	7,583,448	
Business-type activities				
Charges for services				
Water	2,009,301	2,186,139	2,918,022	
Sewer	3,254,199	3,548,325	3,568,777	
Surface water	926,154	1,008,151	1,147,539	
Street lights	348,778	365,475	456,284	
Operating grants and contributions	_	_	_	
Capital grants and contributions	37,176	27,878	109,985	
Total business-type activities program revenues	6,575,608	7,135,968	8,200,607	
Total primary government program revenues	\$ 13,611,450	\$ 14,808,140	\$ 15,784,055	
			<del>_</del>	

Note: The City implemented GASB Statement No. 68 and GASB Statement No. 71 in fiscal 2015. Years prior to 2015 have not been restated.

	Fiscal Year							
	2013	2014	2015	2016	2017	2018	2019	
\$	2,582,399	\$ 2,529,960	\$ 2,561,018	\$ 2,779,242	\$ 2,889,824	\$ 2,738,134	\$ 2,818,666	
	3,543,388	3,568,459	3,676,952	3,836,127	4,469,412	4,145,531	4,369,668	
	6,798,886	5,178,104	4,201,869	4,591,903	4,191,821	4,619,159	4,272,497	
	6,123,840	6,726,335	6,800,000	7,247,189	7,265,886	7,180,495	8,436,181	
	2,210,253	1,580,709	1,459,408	3,047,976	1,658,775	1,566,796	2,006,036	
	730,200	680,281	409,442	342,529	479,563	759,972	768,658	
	21,988,966	20,263,848	19,108,689	21,844,966	20,955,281	21,010,087	22,671,706	
	2,238,481	2,251,547	2,376,328	2,736,575	2,867,238	3,090,385	3,123,860	
	3,498,374	3,569,836	3,599,737	3,721,041	3,813,241	3,777,594	4,118,957	
	954,828	1,032,375	1,095,693	1,275,433	1,273,020	1,306,195	1,366,392	
	295,949	305,615	305,572	295,184	305,275	317,788	325,531	
	6,987,632	7,159,373	7,377,330	8,028,233	8,258,774	8,491,962	8,934,740	
\$	28,976,598	\$ 27,423,221	\$ 26,486,019	\$ 29,873,199	\$ 29,214,055	\$ 29,502,049	\$ 31,606,446	
\$	1,405,214	\$ 1,286,854	\$ 1,493,962	\$ 1,513,923	\$ 1,428,626	\$ 1,506,804	\$ 1,572,258	
	55,362	52,034	56,076	55,164	50,779	62,596	59,193	
	918,543	833,176	840,649	922,381	912,497	961,129	983,472	
	3,744,316	3,837,325	3,866,453	3,832,222	4,066,937	3,824,104	5,144,790	
	758,157	746,075	541,413	797,376	1,232,151	697,794	1,265,253	
	1,345,155	1,401,114	670,100	985,665	797,103	1,012,976	912,161	
	911,375	3,360,726	1,342,886	1,112,367	1,300,509	1,243,109	1,468,899	
	9,138,122	11,517,304	8,811,539	9,219,098	9,788,602	9,308,512	11,406,026	
	2 <04.050	2 401 221	2.500.260	2.071.246	2 244 714	2 212 610	2 102 012	
	2,694,959	2,481,331	2,589,260	2,871,346	3,244,714	3,313,619	3,102,813	
	3,777,352	3,859,639	3,945,284	4,054,563	4,280,337	4,346,724	4,509,362	
	1,221,047	1,371,166	1,474,485	1,618,068	1,782,349	1,855,874	1,947,975	
	474,872	495,367	521,184	555,704	640,876	681,628	724,438	
	76.009	- 173,961	129,750	22,715	406 40.561	7,379 501,000	9,635	
	76,008 8,244,238	8,381,464	9,316,818	417,907 9,540,303	40,561 9,989,243	10,706,224	207,943	
Ф.								
\$	17,382,360	\$ 19,898,768	\$ 18,128,357	\$ 18,759,401	\$ 19,777,845	\$ 20,014,736	\$ 21,908,192	

Changes in Net Position Last Ten Fiscal Years (Accrual Basis of Accounting)

	Fiscal Year			
	2010	2011	2012	
Net (expense) revenue				
Governmental activities	\$ (9,218,981)	\$ (9,728,201)	\$ (11,505,972)	
Business-type activities	161,399	254,924	1,416,173	
••				
Total primary government net expense	\$ (9,057,582)	\$ (9,473,277)	\$ (10,089,799)	
General revenues and other changes in				
net position				
Governmental activities				
Taxes				
Property taxes	\$ 8,620,022	\$ 8,911,670	\$ 9,243,083	
Tax increments	1,935,523	2,035,627	1,980,051	
Franchise tax	283,344	287,206	301,530	
Unrestricted grants and contributions	40,762	41,851	33,369	
Investment earnings	168,822	374,378	231,716	
Gain on disposal of capital assets	29,473	64,709	26,561	
Transfers	273,253	504,319	459,493	
Total governmental activities	11,351,199	12,219,760	12,275,803	
Business-type activities				
Investment earnings	65,535	163,758	71,631	
Transfers	(273,253)	(504,319)	(459,493)	
Total business-type activities	(207,718)	(340,561)	(387,862)	
Total primary government	\$ 11,143,481	\$ 11,879,199	\$ 11,887,941	
Change in net position				
Governmental activities	\$ 2,132,218	\$ 2,491,559	\$ 769,831	
Business-type activities	(46,319)	(85,637)	1,028,311	
Total primary government	\$ 2,085,899	\$ 2,405,922	\$ 1,798,142	

Note: The City implemented GASB Statement No. 68 and GASB Statement No. 71 in fiscal 2015. Years prior to 2015 have not been restated.

			Fiscal Year			
2013	2014	2015	2016	2017	2018	2019
\$ (12,850,844)	\$ (8,746,544)	\$ (10,297,150)	\$ (12,625,868)	\$ (11,166,679)	\$ (11,701,575)	\$ (11,265,680)
1,256,606	1,222,091	1,939,488	1,512,070	1,730,469	2,214,262	1,567,426
\$ (11,594,238)	\$ (7,524,453)	\$ (8,357,662)	\$ (11,113,798)	\$ (9,436,210)	\$ (9,487,313)	\$ (9,698,254)
\$ 9,666,218	\$ 9,776,446	\$ 10,347,760	\$ 10,903,874	\$ 11,088,974	\$ 11,616,082	\$ 12,365,629
1,882,775	1,816,702	1,148,397	753,738	861,608	1,027,508	959,072
456,242	1,120,948	1,395,125	1,278,643	1,275,995	1,259,315	1,254,280
33,500	33,218	35,331	58,743	34,541	65,663	41,864
(553,422)	849,339	294,151	208,622	328,996	473,304	926,217
56,763	78,143	44,577	43,147	91,798	71,356	90,307
(130,957)	462,467	588,446	643,670	702,501	694,896	750,414
11,411,119	14,137,263	13,853,787	13,890,437	14,384,413	15,208,124	16,387,783
(235,147)	328,537	98,325	80,404	105,764	119,561	299,578
130,957	(462,467)	(588,446)	(643,670)	(702,501)	(694,896)	(750,414)
(104,190)	(133,930)	(490,121)	(563,266)	(596,737)	(575,335)	(450,836)
\$ 11,306,929	\$ 14,003,333	\$ 13,363,666	\$ 13,327,171	\$ 13,787,676	\$ 14,632,789	\$ 15,936,947
\$ (1,439,725)	\$ 5,390,719	\$ 3,556,637	\$ 1,264,569	\$ 3,217,734	\$ 3,506,549	\$ 5,122,103
1,152,416	1,088,161	1,449,367	948,804	1,133,732	1,638,927	1,116,590
\$ (287,309)	\$ 6,478,880	\$ 5,006,004	\$ 2,213,373	\$ 4,351,466	\$ 5,145,476	\$ 6,238,693

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Governmental Activities Tax Revenues by Source Last Ten Fiscal Years (Accrual Basis of Accounting) Table 3

Fiscal Year	General Property Tax	Tax Increments	Franchise Tax	Total
2010	\$ 8,620,022	\$ 1,935,523	\$ 283,344	\$ 10,838,889
2011	8,911,670	2,035,627	287,206	11,234,503
2012	9,243,083	1,980,051	301,530	11,524,664
2013	9,666,218	1,882,775	456,242	12,005,235
2014	9,776,446	1,816,702	1,120,948	12,714,096
2015	10,347,760	1,148,397	1,395,125	12,891,282
2016	10,903,874	753,738	1,278,643	12,936,255
2017	11,088,974	861,608	1,275,995	13,226,577
2018	11,616,082	1,027,508	1,259,315	13,902,905
2019	12,365,629	959,072	1,254,280	14,578,981

Fund Balances of Governmental Funds Last Ten Fiscal Years (Modified Accrual Basis of Accounting)

	Fiscal Year							
	2010		2011 (1)		2012		2013	
General Fund								
Nonspendable								
Prepaid items	\$	_	\$	17,954	\$	69,213	\$	82,971
Assigned		_		_		_		_
Unassigned		_	,	3,958,458		4,066,796		4,220,635
Reserved		6,463		_		_		_
Unreserved	3,9	14,672				_		_
Total General Fund	\$ 3,9	21,135	\$ :	3,976,412	\$	4,136,009	\$	4,303,606
All other governmental funds								
Nonspendable								
Prepaid items	\$	_	\$	9,924	\$	8,680	\$	14,642
Restricted		_		5,955,357		5,105,880		6,832,418
Committed		_		5,030,274		5,562,550		5,517,902
Assigned		_		1,200,724		1,858,594		967,183
Unassigned		_		(46,333)		(222,622)		(1,294,351)
Reserved	5,3	36,946		_		_		_
Unreserved, reported in								
Special revenue funds	1,3	38,648		_		_		_
Capital projects funds	3,8	84,575		_		_		_
Total all other governmental funds	\$ 10,5	60,169	\$ 13	2,149,946	\$ 1	2,313,082	\$	12,037,794

<sup>(1)</sup> The implementation of GASB Statement No. 54 in 2011 resulted in a significant change in the City's fund balance classifications. Prior year information has not been restated.

Table 4

	Fiscal Year							
_	2014	2015	2016	2017	2018	2019		
\$	63,953 - 4,383,445	\$ 11,164 - 4,615,960	\$ 135,985 - 4,673,293	\$ 80,440 30,000 4,915,075	\$ 863,722 - 4,321,592	\$ 28,641 - 5,554,310		
	_	_	_	_	_	_		
\$	4,447,398	\$ 4,627,124	\$ 4,809,278	\$ 5,025,515	\$ 5,185,314	\$ 5,582,951		
\$	7,097,111 7,046,321 2,090,550	\$ 3,925 6,220,156 8,957,012 2,804,058	\$ 22,169 4,954,524 10,065,588 2,936,626	\$ 4,058 16,266,250 12,466,505 2,619,061	\$ 20,541 7,301,624 11,101,004 3,022,851	\$ 26,585 5,490,701 11,339,921 3,449,549		
	(907,931) -	(1,104,502)	(989,146) -	(904,624) -	(803,321)	(794,115) -		
_	-	— — — — — — — — — — — — — — — — — — —		- - -	- - -			
_ \$	15,328,401	\$ 16,880,649	\$ 16,989,761	\$ 30,451,250	\$ 20,642,699	\$ 19,512,641		

Changes in Fund Balances of Governmental Funds Last Ten Fiscal Years (Modified Accrual Basis of Accounting)

	Fiscal Year					
	2010	2011	2012	2013		
D						
Revenues Taxes						
	¢ 0.640.003	¢ 0.042.065	¢ 0.011.224	¢ 0.462.072		
General property taxes	\$ 8,649,002	\$ 8,843,965	\$ 9,011,334	\$ 9,463,973		
Tax increments Franchise tax	1,935,523	2,035,627	1,980,051	1,882,775		
	283,344	287,206	301,530	456,242		
Special assessments	208,473	193,372	181,035	149,647		
Licenses and permits	501,198	441,243	540,755	648,306		
Intergovernmental	449,736 5 012 643	1,180,975	913,123	1,973,301		
Charges for services	5,012,643	5,272,954	5,380,786	5,857,355		
Fines and forfeits	32,813	62,135	67,000	52,440		
Earnings on investments	133,828	352,042	216,714	(508,781)		
Payments in lieu of taxes	110,000	110,000	110,000	-		
Billboard fees	-	-	43,557	51,667		
Antenna fees	228,607	319,150	246,611	243,606		
Loan payments	21,750	21,750	_	-		
Miscellaneous	88,001	87,816	154,427	147,399		
Total revenues	17,654,918	19,208,235	19,146,923	20,417,930		
Expenditures						
Current						
General government	2,086,403	2,062,470	2,205,967	2,385,455		
Public safety	2,557,182	2,697,842	3,027,782	3,458,358		
Public works	1,913,770	2,235,780	2,335,935	5,172,372		
Parks and recreation	5,213,371	5,746,983	5,620,067	5,634,141		
Community development	1,468,725	1,392,619	2,903,360	2,206,684		
Miscellaneous	120,007	-				
Capital outlay	1,295,891	2,191,037	1,362,235	6,938,968		
Debt service	-,-,-,-,-	_,,_,	-,,	2,5 2 2,5 2 2		
Principal	1,120,000	1,125,000	1,335,000	1,395,000		
Interest	495,569	359,612	397,416	329,902		
Fiscal charges	16,511	7,601	10,407	126,892		
Payment to refunded bond escrow agent	-	85,989	-	-		
Total expenditures	16,287,429	17,904,933	19,198,169	27,647,772		
Revenues over (under) expenditures	1,367,489	1,303,302	(51,246)	(7,229,842)		
	1,507,109	1,505,502	(31,210)	(1,223,012)		
Other financing sources (uses)						
Issuance of refunding debt	_	4,620,000	_	2,365,000		
Bonds issued	140,000	_	_	4,190,000		
Premium on debt issuance	_	_	_	285,435		
Discount on debt issuance	(1,120)	(44,759)	_	_		
Payments to refunded bond escrow agent	_	(4,575,241)	_	(135,000)		
Sale of capital assets	_	752	250	3,290		
Transfers in	324,074	341,000	373,729	413,426		
Total other financing sources (uses)	462,954	341,752	373,979	7,122,151		
Net change in fund balances	\$ 1,830,443	\$ 1,645,054	\$ 322,733	\$ (107,691)		
Debt service as a percentage of						
noncapital expenditures	10.8%	9.4%	9.7%	8.3%		

Fiscal Year											
2014	2015	2016	2017	2018	2019						
\$ 9,617,824	\$ 10,124,526	\$ 10,726,142	\$ 10,907,023	\$ 11,433,913	\$ 12,189,888						
1,811,837	1,193,506	753,761	861,608	1,027,508	956,923						
1,120,948	1,395,125	1,278,643	1,275,995	1,259,315	1,254,280						
262,313	294,239	323,464	311,968	351,436	310,318						
628,033	500,102	695,250	1,000,637	634,797	1,097,166						
2,474,156	1,341,381	1,674,144	1,484,186	1,778,150	1,681,388						
5,698,863	5,886,182	5,896,213	6,126,896	5,832,229	7,464,997						
49,430	52,581	51,264	47,899	59,366	55,843						
787,765	274,698	196,028	307,559	445,005	851,395						
_	_	_	_	_	_						
50,300	51,809	53,363	58,716	52,862	58,312						
300,670	359,711	399,928	430,740	464,364	427,865						
_	_	_	_	_	_						
365,766	155,786	223,692	426,631	118,077	398,013						
23,167,905	21,629,646	22,271,892	23,239,858	23,457,022	26,746,388						
2 252 502	2.255.105	2.51.5.200	2 <22 525	2.510.522	2 505 050						
2,352,792	2,355,197	2,516,388	2,633,535	2,518,533	2,597,979						
3,483,427	3,592,309	3,751,349	4,384,589	4,059,505	4,282,209						
2,614,448	2,551,991	2,886,255	2,116,201	2,586,700	2,277,693						
6,218,662	6,260,728	6,551,569	6,622,590	6,593,145	7,695,620						
1,581,136	1,444,053	3,016,431	1,626,053	1,643,991	2,012,138						
1,600,173	- 1,498,097	2,574,263	5,166,469	- 18,232,967	6,957,100						
1,000,173	1,470,077	2,374,203	3,100,407	10,232,707	0,237,100						
1,265,000	1,265,000	1,030,000	1,010,000	1,849,965	1,475,000						
408,211	326,013	267,231	245,175	538,698	708,939						
5,254	9,526	3,082	126,460	51,392	12,131						
_	_	_	, _	_	, <u> </u>						
19,529,103	19,302,914	22,596,568	23,931,072	38,074,896	28,018,809						
3,638,802	2,326,732	(324,676)	(691,214)	(14,617,874)	(1,272,421)						
	<u> </u>										
100.000				150,000							
100,000	-	_	-	150,000	_						
-	295,000	_	12,865,000	3,180,000	_						
5,822	14,637	_	831,537	164,640	_						
(860,000)	(1,490,000)	_	_	_	(160,000)						
7,914	4,107	4,369	13,849	807,190	(100,000)						
541,861	581,498	611,573	658,554	667,292	700,000						
(204,403)	(594,758)	615,942	14,368,940	4,969,122	540,000						
\$ 3,434,399	\$ 1,731,974	\$ 291,266	\$ 13,677,726	\$ (9,648,752)	\$ (732,421)						
ψ 3,+34,377	φ 1,731,774	φ 291,200	φ 13,0//,/20	Φ (2,040,132)	φ (732,421)						
9.3%	8.9%	6.5%	6.7%	12.0%	10.4%						
J.J /0	0.7/0	0.5/0	0.7 /0	12.0/0	10.7/0						

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Fiscal Year	Real Pro Residential Property	perty Commercial Property	Personal Property	Ü	cultural and ellaneous	Less Captured Tax Incremer Value	Total Taxable Net at Tax Capacity Value	Total Direct Tax Rate	Total Market Value	Net Tax Capacity as a Percentage of Market Value
2010	\$ 26,372,797	\$8,238,244	\$ 269,727	\$	8,996	\$ 1,933,124	. , ,		\$3,015,578,000	1.1%
2011	24,749,422	7,524,515	276,239		23,332	1,784,85	2 30,788,656	30.671%	2,838,577,100	1.1%
2012	22,153,383	7,228,211	296,285		21,668	1,549,07	8 28,150,469	33.252%	2,568,566,800	1.1%
2013	20,538,954	6,704,036	311,101		60,854	1,379,783	3 26,235,162	36.970%	2,404,938,000	1.1%
2014	20,887,523	6,674,198	192,279		59,021	1,319,882	26,493,139	37.490%	2,412,883,200	1.1%
2015	23,239,953	6,664,044	206,444		60,102	920,19	5 29,250,348	34.873%	2,640,693,400	1.1%
2016	24,122,506	6,414,987	217,494		60,810	607,343	30,208,454	35.357%	2,698,385,600	1.1%
2017	26,119,554	6,513,377	234,673		62,086	702,51:	5 32,227,175	34.302%	2,861,312,100	1.1%
2018	28,149,733	6,915,965	239,129		59,841	828,48	1 34,536,187	33.617%	3,068,151,200	1.1%
2019	30,228,796	7,158,969	216,621		54,913	840,26	8 36,819,031	32.960%	3,271,366,800	1.1%
Percentag	e of Total Net Tax	Capacity Value								
2010	80.0%	25.0%	0.8%		0.1%	6.0	% 100.0%			
2011	80.4%	24.4%	0.9%		0.1%	5.8				
2012	78.7%	25.7%	1.0%		0.1%	5.5		,		
2013	78.3%	25.6%	1.2%		0.2%	5.3				
2014	78.9%	25.2%	0.7%		0.3%	5.1				
2015	79.4%	22.8%	0.7%		0.2%	3.1				
2016	79.9%	21.2%	0.7%		0.2%	2.0				
2017	81.1%	20.2%	0.7%		0.2%	2.2				
2018	81.5%	20.0%	0.7%		0.2%	2.4				
2019	82.1%	19.4%	0.6%		0.2%	2.3				

Tax exempt property values are not included in total net capacity value.

Source: Ramsey County Assessor's Office

Property Tax Rates
Direct and Overlapping (1) Governments
Last Ten Fiscal Years

	Fiscal Year				
	2010	2011	2012		
Tax Capacity Rates:					
City of Shoreview					
General Fund	20.053%	21.634%	23.148%		
Special revenue	20.03370	0.085%	0.197%		
Capital project	5.786%	6.821%	7.552%		
Debt service	1.730%	1.797%	1.582%		
Internal service	_	0.334%	0.773%		
Total city tax rate	27.569%	30.671%	33.252%		
Shoreview HRA	0.169%	0.198%	0.254%		
Overlapping rates					
Ramsey County	46.598%	50.801%	56.945%		
Ramsey County Library	3.650%	3.877%	4.372%		
Total county tax rate	50.248%	54.678%	61.317%		
Rice Creek Watershed	1.511%	1.618%	2.348%		
Metro Watershed	_	_	3.043%		
School Districts					
District No. 621	24.560%	25.573%	29.044%		
District No. 623	13.065%	14.566%	17.065%		
Other					
Regional rail	3.700%	3.921%	4.330%		
Metropolitan Council	2.261%	2.313%	2.706%		
Mosquito Control	0.480%	0.503%	0.571%		
Total Direct and Overlapping Tax Capacity Rates:					
Grass Lake, No. 621	108.987%	117.857%	131.474%		
Rice Creek, No. 621	110.498%	119.475%	133.822%		
Metro Watershed, No. 621	_	_	134.517%		
Grass Lake, No. 623	97.492%	106.850%	119.495%		
Rice Creek, No. 623	99.003%	108.468%	121.843%		
Metro Watershed, No. 623	_	_	122.538%		
State-Wide Tax Capacity Rates:					
Commercial, industrial, and non-electric public utilities	45.881%	49.043%	51.100%		
Cabins	17.755%	19.145%	20.750%		
Market Value Tax Rates:					
Overlapping rates					
School Districts					
District No. 621	0.18882%	0.19536%	0.21242%		
District No. 623	0.20374%	0.19715%	0.19591%		

Source: Ramsey County Assessor's office

<sup>(1)</sup> Overlapping rates are those of local, county, regional, and state governments that apply to property owners within the City. Not all overlapping rates apply to all city property owners (e.g., the rates for special districts apply only to the portion of the government's property owners whose property is located within the geographic boundaries of the special district).

Fiscal Year													
2013	2014	2015	2016	2017	2018	2019							
25.557%	25.842%	23.853%	24.267%	23.588%	22.822%	22.191%							
0.231%	0.302%	0.306%	0.365%	0.356%	0.347%	0.407%							
8.545%	8.580%	8.160%	8.302%	8.096%	7.771%	6.808%							
1.929%	2.071%	1.848%	1.813%	1.693%	2.145%	3.055%							
0.708%	0.695%	0.706%	0.610%	0.569%	0.532%	0.499%							
36.970%	37.490%	34.873%	35.357%	34.302%	33.617%	32.960%							
0.289%	0.345%	0.323%	0.332%	0.325%	0.318%	0.595%							
60.638%	59.105%	54.462%	54.012%	51.173%	49.473%	48.565%							
4.602%	4.630%	4.460%	4.873%	4.677%	4.489%	4.315%							
65.240%	63.735%	58.922%	58.885%	55.850%	53.962%	52.880%							
2.322%	2.346%	2.205%	2.108%	1.985%	1.826%	1.858%							
3.643%	4.499%	4.259%	4.214%	3.813%	3.746%	3.387%							
29.444%	29.734%	27.378%	26.245%	25.305%	28.464%	26.330%							
15.464%	16.251%	17.180%	20.958%	18.894%	34.396%	31.686%							
4.528%	4.196%	3.938%	4.091%	3.875%	3.830%	3.886%							
2.776%	2.729%	2.525%	2.379%	2.243%	2.153%	2.098%							
0.573%	0.554%	0.511%	0.475%	0.455%	0.440%	0.423%							
139.820%	138.783%	128.470%	127.764%	122.355%	122.784%	119.172%							
142.142%	141.129%	130.675%	129.872%	124.340%	124.610%	121.030%							
143.463%	143.282%	132.729%	131.978%	126.168%	126.530%	122.559%							
125.840%	125.300%	118.272%	122.477%	115.944%	128.716%	124.528%							
128.162%	127.646%	120.477%	124.585%	117.929%	130.542%	126.386%							
129.483%	129.799%	122.531%	126.691%	119.757%	132.462%	127.915%							
52.523%	52.160%	50.840%	48.641%	45.802%	43.865%	42.416%							
22.327%	22.836%	21.703%	21.167%	20.845%	20.779%	19.962%							
0.22834%	0.21069%	0.21901%	0.22261%	0.20712%	0.19725%	0.18765%							
0.24553%	0.25826%	0.25930%	0.21044%	0.19350%	0.21951%	0.22529%							

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Principal Property Taxpayers Current Year and Nine Years Ago Table 8

			2019			2010					
		Percentage					Percentage				
	Taxable Net				of Total Net		Taxable Net			of Total Net	
	Market 7 Value		Tax Capacity		Tax Capacity	Market	Tax Capacity			Tax Capacity	
Taxpayer			Value	Rank	Value	Value	Value		Rank	Value	
Wells Fargo	\$ 34,615,000		\$ 691,550	1	1.88%	\$ 46,400,000	\$	927,250	2	2.81%	
Terrace Apartments Company	31,922,300		399,030	2	1.08%	21,699,600		271,246	7	0.82%	
Deluxe Corporation	18,000,000		359,250	3	0.98%	37,000,000		739,250	3	2.24%	
Medtronic	14,126,500		281,780	4	0.77%	20,225,100		403,752	4	1.23%	
Dayton Hudson Corporation	13,963,000		278,510	5	0.76%	17,575,000		350,750	5	1.06%	
Lakeshore Oaks Apartments LLP	21,965,000		274,565	6	0.75%	_		_	_	_	
Shoreview Senior Living	21,606,300		270,079	7	0.73%	_		_	_	_	
TSI Inc.	13,500,000		269,250	8	0.73%	8,945,100		178,152	10	0.54%	
Lakeview Terrace	20,767,700		259,596	9	0.71%	_		_	_	_	
Carroll Ventures Company	19,600,000		245,000	10	0.67%	_		_	_	_	
Ari - Shoreview Corp. Center, LLC	_		_	_	_	50,699,100		1,013,232	1	3.07%	
Canis Rice Creek, LLC	_		_	_	_	16,383,200		326,164	6	0.99%	
Fox UTV Holdings, Inc.	_		_	_	_	13,281,700		263,226	8	0.80%	
Xcel Energy/NSP	_		_	_		12,286,800		245,736	9	0.75%	
Total	\$ 210,065,800	_	\$ 3,328,610		9.06%	\$ 244,495,600	\$	4,718,758		14.31%	

Rank is based on taxable net tax capacity value.

Source: Ramsey County Board of Equalization and Assessment

Property Tax Levies and Collections Last Ten Fiscal Years

I	Total Tax	Collections (Refunds) Within the Fiscal Year												
Levy Year	Levy for Fiscal Year (1)	2010	2011	2012	2013	2014	2015	2016						
1 eai	Fiscal Teal (1)	2010 2011 2011		2012	2015	2014	2013	2010						
<b>Property Taxes:</b>														
2009 and prior	\$ 8,350,663	\$ 30,543	\$ (60,331)	\$ (3,323)	\$ 2,930	\$ 2,234	\$ 3,271	\$ -						
2010	8,731,773	8,608,884	29,965	(69,854)	(5,977)	3,529	476	5,785						
2011	9,051,713	_	8,980,471	(7,542)	(11,727)	(65,999)	759	2,202						
2012	9,360,028	_	_	9,262,995	28,098	(40,783)	(36,120)	3,508						
2013	9,679,510	_	_	_	9,607,386	14,812	(26,344)	5,740						
2014	10,009,093	_	_	_	_	9,922,551	11,781	1,371						
2015	10,362,788	_	_	_	_	_	10,283,315	32,320						
2016	10,767,725	_	_	_	_	_	_	10,708,778						
2017	11,190,497	_	_	_	_	_	_	_						
2018	11,741,840	_	_	_	_	_	_	_						
2019	12,367,045	_	_	_	_	_	_	_						
Non-levy collections (2)		9,575	(8,254)	43,440	26,253	(38,859)	94,302	150,889						
Total collections v	vithin fiscal year	\$ 8,649,002	\$ 8,941,851	\$ 9,225,716	\$ 9,646,963	\$ 9,797,485	\$ 10,331,440	\$ 10,910,593						
Tax Increments:														
2009 and prior	\$ 2,037,210	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -						
2009 and prior 2010	2,096,947	1,935,523	9,302	Φ –	φ –	Φ –	Φ –	φ –						
2010	2,094,246	1,733,323	2,026,325	9,864	_	(13,785)	_	_						
2012	2,013,059	_		1,939,529	(8,553)	(7,020)	_	_						
2013	1,917,808	_	_	1,,55,,52,	1,891,327	10,706	_	(5,625)						
2014	1,837,507	_	_	_	-	1,821,936	25	(5,622)						
2015	1,193,512	_	_	_	_	-	1,193,481	(5,630)						
2016	776,270	_	_	_	_	_	1,175,101	770,638						
2017	868,354	_	_	_	_	_	_	770,030						
2017	1,027,508	_	_	_	_	_	_	_						
2019	1,013,478	_	_	_	_	_	_	_						
Non-levy collection	, ,	_	_	30,658	_	_	_	_						
-		\$ 1,935,523	\$ 2,035,627	\$ 1,980,051	\$ 1,882,774	\$ 1,811,837	\$ 1,193,506	\$ 753,761						
Total collections within fiscal year		ψ 1,733,323	Ψ 4,033,041	ψ 1,700,031	ψ 1,002,774	ψ 1,011,037	Ψ 1,173,300	Ψ 133,101						

<sup>(1)</sup> Net of county rounding adjustment.

<sup>(2)</sup> Non-levy collections include interest, petitions, and other collections that do not reduce uncollected taxes.

Collections (Refunds) Within the Fiscal Year	Percentage Collected Within the	Total Collec	tions to Date		Total Und	
	Fiscal Year		Percentage			Percentage
2017 2018 2019	of the Levy	Amount	of Levy	Adjustments	Amount	of Levy
\$ - \$ - \$	98.5%	\$8,199,529	98.2%	\$ (151,134)	\$ -	0.00%
	98.6%	8,572,808	98.2%	(158,965)	_	0.00%
(1,804) – –	99.2%	8,896,360	98.3%	(155,353)	_	0.00%
668 2,777 –	99.0%	9,221,143	98.5%	(138,885)	_	0.00%
157 1,249 150	99.3%	9,603,150	99.2%	(81,640)	(5,280)	-0.05%
458 1,696 350	99.1%	9,938,207	99.3%	(68,346)	2,540	0.03%
(21,193) 2,436 1,064	99.2%	10,297,942	99.4%	(62,340)	2,506	0.02%
17,544 (8,941) 2,990	99.5%	10,720,371	99.6%	(42,833)	4,521	0.04%
11,105,813 30,948 (25,606)		11,111,155	99.3%	(72,541)	6,801	0.06%
- 11,690,537 (7,701)		11,682,836	99.5%	(50,681)	8,323	0.07%
- 12,224,575	98.8%	12,224,575	98.8%	(95,055)	47,415	0.38%
(12,367) (105,163) 177,146	<del>-</del>					
\$ 11,089,276 \$ 11,615,539 \$ 12,372,968					\$ 66,826	
	=					
\$ - \$ - \$ -	98.5%	\$ 2,007,418	98.5%	\$ (29,792)	\$ -	0.00%
	92.3%	1,944,825	92.7%	(152,122)	_	0.00%
	96.8%	2,022,404	96.6%	(71,842)	_	0.00%
	96.3%	1,923,956	95.6%	(89,103)	_	0.00%
	98.6%	1,896,408	98.9%	(21,400)	_	0.00%
	99.2%	1,816,339	98.8%	(21,168)	_	0.00%
	100.0%	1,187,851	99.5%	(5,661)	_	0.00%
	99.3%	770,638	99.3%	(5,632)	_	0.00%
861,608 – –	99.2%	861,608	99.2%	(6,746)	_	0.00%
- 1,027,508 -	100.0%	1,027,508	100.0%	_	_	0.00%
- 956,923	94.4%	956,923	94.4%	(54,406)	2,149	0.21%
		-		,	_	
\$ 861,608 \$ 1,027,508 \$ 956,923	<del>-</del>				\$ 2,149	

Water Sold by Type of Customer Last Ten Fiscal Years (in millions of gallons)

	Residential											
	Tier 1 –		Tier 2 –									
	First		Second	Tier 3 –								
	10,000		20,000	Remaining	Total							
	Gallons		Gallons	Gallons	Residential							
2010	362.0		230.8	94.8	687.6							
2011	360.5		221.7	94.7	676.9							
			(2) Residential									
	Tier 1 –	Tier 2 –	Tier 3 –									
	First	Second	Third	Tier 4 –								
	5,000	5,000	20,000	Remaining	Total							
	Gallons	Gallons	Gallons	Gallons	Residential							
2012	199.7	165.0	250.7	148.8	764.2							
2013	201.1	161.8	219.1	107.5	689.5							
2014	201.6	155.9	187.6	55.5	600.6							
2015	202.7	153.9	176.5	63.1	596.2							
2016	205.8	154.2	177.5	66.6	604.1							
2017	207.5	157.7	185.2	62.3	612.7							
2018	205.1	151.0	168.6	63.7	588.4							
2019	213.4	153.5	139.0	34.8	540.7							
		Pero	centage of Total V	Vater Sold								
2010	39.8%		25.3%	10.4%	75.5%							
2011	40.6%		24.9%	10.6%	76.1%							
2012	19.5%	16.2%	24.6%	14.6%	74.9%							
2013	22.1%	17.8%	24.0%	11.8%	75.7%							
2014	25.3%	19.6%	23.6%	7.0%	75.5%							
2015	25.7%	19.5%	22.4%	8.0%	75.6%							
2016	26.2%	19.7%	22.7%	8.5%	77.1%							
2017	26.2%	19.9%	23.4%	7.9%	77.4%							
2018	26.5%	19.5%	21.8%	8.2%	76.0%							
2019	30.2%	21.7%	19.7%	4.9%	76.5%							

<sup>(1)</sup> The City does not bill the various departments for water use; this consumption is for tracking purposes only.

Source: City of Shoreview utility billing department

<sup>(2)</sup> In 2012, the City adjusted its tiers for residential accounts by splitting the first tier into two tiers.

Commercial/Industrial/Hotel/Motel/Public Institutions	
Religious/Charitable/Residential Irrigation Only Accounts	s

Religiou	ıs/Charitable/Residen	ccounts				
Tier 1 – First 50,000 Gallons	Tier 2 – Second 1,150,000 Gallons	Tier 3 – Remaining Water Consumed	Total Commercial/ Industrial, Etc.	Shoreview City Accounts (1)	Total Water Sold	
27.0	141.3	32.3	200.6	22.6	910.8	
26.1	126.7	41.7	194.5	19.0	890.4	
	nercial/Industrial/Hote us/Charitable/Residen					
Tier 1 –	Tier 2 –	Tier 3 –	Total			
First	Second	Remaining	Commercial/	Shoreview	Total	
50,000	1,150,000	Water	Industrial,	City	Water	
Gallons	Gallons	Consumed	Etc.	Accounts (1)	Sold	
28.2	151.5	49.5	229.2	26.0	1,019.4	
27.0	135.3	39.1	201.4	20.2	911.1	
26.7	126.0	26.4	179.1	16.8	796.5	
26.8	118.8	26.0	171.6	21.6	789.4	
26.5	114.4	17.4	158.3	21.2	783.6	
25.9	107.6	18.8	152.4	26.0	791.1	
26.7	117.9	21.7	166.3	20.4	775.1	
26.1	103.9	20.2	150.2	15.4	706.3	
		Percentage of T	otal Water Sold			
3.0%	15.5%	3.5%	22.0%	2.5%	100.0%	
2.9%	14.2%	4.7%	21.8%	2.1%	100.0%	
2.8%	14.8%	4.9%	22.5%	2.6%	100.09	
3.0%	14.8%	4.3%	22.1%	2.2%	100.09	
3.4%	15.7%	3.3%	22.4%	2.1%	100.09	
3.4%	15.0%	3.3%	21.7%	2.7%	100.09	
3.4%	14.6%	2.2%	20.2%	2.7%	100.09	
3.3%	13.6%	2.4%	19.3%	3.3%	100.09	
3.4%	15.2%	2.8%	21.4%	2.6%	100.0%	
3.7%	14.7%	2.9%	21.3%	2.2%	100.0%	

Residential Utility Rates per Quarter Last Ten Fiscal Years

	Water										Surface Water Management																																										
					R	ate per 1	,000 (	Gallons				Per Uni	it		Pe	r Acre																																					
		Base Rate er Unit	I 10	Tier 1 First 10,000 Gallons		First 10,000		First 10,000		First 10,000		First 10,000		First 10,000		First 10,000		First 10,000		First 10,000		First 10,000		First 10,000		First 10,000		First 10,000		First 10,000		First 10,000		First 10,000		First 10,000		First 10,000		First 10,000			Se 20	ier 2 econd 0,000 allons	Rer	Fier 3 maining allons	Single- Family		Town Home	Co	ndos	N	artments and Mobile Homes
2010 2011	\$	10.00 11.00	\$	0.920 1.010				1.860 2.050	\$	2.950 3.250	\$ 14.52 15.97		15.38 16.92		21.44 33.58	\$	121.44 133.58																																				
					(1)	Water						S	urface W	ater Ma	anageme	nt																																					
				Rate per 1,000 Gallons							]	Per Uni	it		Pe	r Acre																																					
		Base Rate er Unit	I 5	ier 1 First ,000 allons	Se 5	ier 2 econd ,000 allons	T 20	ier 3 Third 0,000 allons	Rer	Fier 4 maining allons	Single- Family		Town Home	Co	Condos		artments and Mobile Homes																																				
2012 2013 2014 2015 2016 2017	\$	13.00 13.40 13.96 14.94 16.73 18.74	\$	1.04 1.08 1.13 1.21 1.36 1.52	\$	1.69 1.74 1.81 1.94 2.17 2.43	\$	2.34 2.41 2.51 2.69 3.01 3.37	\$	3.84 3.96 4.13 4.42 4.95 5.54	\$ 17.57 19.33 21.26 23.39 25.73 28.30	5	18.61 20.47 22.52 24.77 27.25 29.98	1 1 1 2	46.94 61.63 77.79 95.57 15.13 36.64	\$	146.94 161.63 177.79 195.57 215.13 236.64																																				
2018 2019		19.49 20.27		1.58 1.64		2.53 2.63		3.50 3.64		5.76 5.99	29.72 31.21	2	31.48 33.05	2	48.47 60.89		248.47 260.89																																				

Source: City of Shoreview utility billing department

<sup>(1)</sup> Conservation rates restructured in 2012 to split the first residential tier into two tiers.

Table 11

Sewer										Street Lighting				
			Use I	Rate per ur	nit (Ba	sed on Wi	nter W	ater Use)				Per	Unit	
Base Ti Rate 5,		Less Than 5,000	Tier 2 Between 5,000 and 10,000 Gallons		Tier 3 Between 10,001 and 20,000 Gallons		Between 20,001 and 30,000 Gallons		Greater Than 30,000 Gallons		Single- and Multi- Family		Condos, Apartments, and Mobile Homes	
32.51 35.76	\$	13.74 15.11	\$	23.65 26.02	\$	36.27 39.90	\$	49.33 54.26	\$	64.09 70.50	\$	6.94 7.29	\$	5.20 5.46
Sewer											Street Lighting			
Use Rate per unit (Based on Winter Water Use)									Per	Unit				
	-	Γier 1	-	Γier 2	,	Tier 3	-	Γier 4	ſ	Tier 5				
		Less	В	etween	В	Between		etween	C	Greater	S	ingle-	Co	ondos,
Base		Than	5,0	000 and	10,	001 and	20,	- ,		Than	and		Apartments,	
Rate	:	5,000	1	0,000	2	20,000	3	30,000 30,000		0,000	Multi-		and Mobile	
er Unit	<u> </u>	allons	G	allons		Gallons		Gallons Gallons		allons	Family		Homes	
35.76 37.91 39.05 40.22 41.43 42.67 43.95 45.27	\$	15.11 16.02 16.50 17.00 17.51 18.04 18.58	\$	26.02 27.58 28.41 29.26 30.14 31.04 31.97	\$	39.90 42.29 43.56 44.87 46.22 47.61 49.04 50.51	\$	54.26 57.52 59.25 61.03 62.86 64.75 66.69	\$	70.50 74.73 76.97 79.28 81.66 84.11 86.63	\$	9.11 9.47 9.85 10.24 10.85 12.48 13.23 13.89	\$	6.83 7.10 7.38 7.68 8.14 9.36 9.92 10.42
	Rate er Unit  32.51 35.76  Base Rate er Unit  35.76 37.91 39.05 40.22 41.43 42.67 43.95	Base Rate er Unit  32.51 35.76  Base Rate er Unit  35.76  35.76  37.91 39.05 40.22 41.43 42.67 43.95	Rate 5,000 er Unit Gallons  32.51 \$ 13.74 35.76 15.11  Tier 1 Less Base Than Rate 5,000 er Unit Gallons  35.76 \$ 15.11 37.91 16.02 39.05 16.50 40.22 17.00 41.43 17.51 42.67 18.04 43.95 18.58	Tier 1 Less B Base Than 5,000 1 Gallons C  32.51 \$ 13.74 \$ 35.76 15.11   Use I  Tier 1 Less B Base Than 5,000 1 15.11  Gallons C  32.51 \$ 13.74 \$ 35.76 15.11  Tier 1 Less B Gallons C  35.76 \$ 15.11 \$ 37.91 16.02 39.05 16.50 40.22 17.00 41.43 17.51 42.67 18.04 43.95 18.58	Use Rate per unall	Use Rate per unit (Bates   Tier 1   Tier 2   Less   Between   Base   Than   5,000 and   10,000   2   2   2   2   2   2   2   2   2	Use Rate per unit (Based on Williams	Use Rate per unit (Based on Winter	Use Rate per unit (Based on Winter Water Use)   Tier 1	Use Rate per unit (Based on Winter Water Use)   Tier 1	Use Rate per unit (Based on Winter Water Use)   Tier 1	Use Rate per unit (Based on Winter Water Use)   Tier 1	Use Rate per unit (Based on Winter Water Use)	Use Rate per unit (Based on Winter Water Use)

Commercial Utility Rates per Quarter Last Ten Fiscal Years

		W	ate
--	--	---	-----

Fiscal	Ва	se Rate	Rate per 1,000 Gallons								
Year	Per	Account	First	50,000	Next 1	,150,000	All R	emaining			
2010	\$	10.00	\$	1.40	\$	1.86	\$	2.95			
2011		11.00		1.54		2.05		3.25			
2012		13.00		1.69		2.34		3.84			
2013		13.40		1.74		2.41		3.96			
2014		13.96		1.81		2.51		4.13			
2015		14.94		1.94		2.69		4.42			
2016		16.73		2.17		3.01		4.95			
2017		18.74		2.43		3.37		5.54			
2018		19.49		2.53		3.50		5.76			
2019		20.27		2.63		3.64		5.99			

Source: City of Shoreview utility billing department

Table 12

				Surf	ace Water	5	Street	
	Sewer	•		Ma	nagement	Lights		
Sewer	Availability	Ra	ite per		Rate	Rate		
(	Charge	1	,000		Per	Per		
Per	Account	G	allons	ons Acr			Acre	
\$	32.51	\$	3.47	\$	121.44	\$	20.82	
	35.76		3.82		133.58		21.86	
	35.76		3.82		146.94		27.33	
	37.91		4.05		161.63		28.42	
	39.05		4.17		177.79		29.56	
	40.22		4.30		195.57		30.74	
	41.43		4.43		215.13		32.58	
	42.67		4.56		236.64		37.47	
	43.95		4.70		248.47		39.72	
	45.27		4.84		260.89		41.71	

Ratios of Outstanding Debt by Type Last Ten Fiscal Years

	Governmental Activities												
		General		Other		General							
	(	Obligation		General	(	Obligation							
	In	nprovement	(	Obligation	Ta	Tax Increment		Certificates		Loan		Water	
Fiscal Year		Bonds		Bonds		Bonds		of Participation		Payable		Bonds	
2010	\$	1,610,000	\$	8,950,000	\$	2,180,000	\$	4,680,000	\$	6,000,000	\$	5,710,000	
2011		1,350,000		8,705,000		1,830,000		4,620,000		6,000,000		5,250,000	
2012		1,065,000		8,355,000		1,320,000		4,330,000		6,000,000		4,700,000	
2013		2,780,000		12,395,000		690,000		3,985,000		6,000,000		5,930,000	
2014		2,620,000		15,645,000		350,000		3,635,000		6,000,000		5,880,000	
2015		2,680,000		8,810,000		_		3,275,000		6,000,000		11,355,000	
2016		2,480,000		8,125,000		_		2,910,000		6,000,000		17,900,000	
2017		2,305,000		20,270,000		_		2,535,000		6,000,000		16,940,000	
2018		2,270,000		22,710,000		_		2,145,000		5,195,035		18,470,000	
2019		1,935,000		21,530,000		_		1,745,000		5,195,035		16,280,000	

Business-

Note: Details regarding the City's outstanding debt can be found in the notes to financial statements.

- (1) See Table 6 Taxable Net Tax Capacity Value and Estimated Market Value of Taxable Property for the estimated actual market value.
- (2) See Table 18 Demographic and Economic Statistics schedule for estimated personal income and population data.

Business-Ty	pe A	ctivities										
		Surface					Percenta Estima	_	Percentage Estimated a			
Sewer		Water	Unaı	nortized	Tot	tal Primary	Persor	nal	Market Valu	ue of		
Bonds		Bonds	Pre	emium	Go	overnment	Income	(2)	Property (	(1)	Per C	apita (2)
\$ 2,220,000	\$	2,780,000	\$	_	\$	34,130,000		3.20%	1	.13%	\$	1,319
2,130,000		2,555,000		_		32,440,000		3.02%	1	.14%		1,295
1,985,000		2,300,000		_		30,055,000		2.69%	1	.17%		1,197
1,995,000		3,190,000		403,427		37,368,427		3.28%	1	.55%		1,470
2,400,000		3,095,000		632,915		40,257,915		3.35%	1	.67%		1,571
3,135,000		3,345,000		869,556		39,469,556		3.09%	1	.49%		1,534
3,190,000		3,390,000		958,363		44,953,363		3.36%	1	.67%		1,723
2,960,000		3,030,000	1	1,699,503		55,739,503		4.03%	1	.95%		2,114
3,300,000		3,770,000	2	2,022,106		59,882,141		4.12%	1	.95%		2,264
2,775,000		3,275,000	1	,848,428		54,583,463		3.45%	1	.67%		2,061

Ratios of Net General Bonded Debt Outstanding Last Ten Fiscal Years

	Go	vernmental Activi	ities	Business-Type Activities					
	General	Other	General			_			
	Obligation	General	Obligation			Surface			
	Improvement	Obligation	Tax Increment	Water	Sewer	Water			
Fiscal Year	Bonds	Bonds	Bonds	Bonds	Bonds	Bonds			
2010	\$ 1,610,000	\$ 8,950,000	\$ 2,180,000	\$ 5,710,000	\$ 2,220,000	\$ 2,780,000			
2011	1,350,000	8,705,000	1,830,000	5,250,000	2,130,000	2,555,000			
2012	1,065,000	8,355,000	1,320,000	4,700,000	1,985,000	2,300,000			
2013	2,780,000	12,395,000	690,000	5,930,000	1,995,000	3,190,000			
2014	2,620,000	15,645,000	350,000	5,880,000	2,400,000	3,095,000			
2015	2,680,000	8,810,000	_	11,355,000	3,135,000	3,345,000			
2016	2,480,000	8,125,000	_	17,900,000	3,190,000	3,390,000			
2017	2,305,000	20,270,000	_	16,940,000	2,960,000	3,030,000			
2018	2,270,000	22,710,000	_	18,470,000	3,300,000	3,770,000			
2019	1,935,000	21,530,000	_	16,280,000	2,775,000	3,275,000			

Note: Details regarding the City's outstanding debt can be found in the notes to financial statements.

<sup>(1)</sup> See Table 6 – Taxable Net Tax Capacity Value and Estimated Market Value of Taxable Property for the estimated actual market value.

<sup>(2)</sup> See Table 18 – Demographic and Economic Statistics schedule.

Table 14

						Percentage of		
		R	esources	Net	Estimated Actual			
Unaı	Unamortized		Res	stricted for	General	Market Value of		
Pr	emium	Total	Re	epayment	Bonded Deb	t Property (1)	Per C	Capita (2)
\$	_	\$23,450,000	\$	939,736	\$22,510,264	0.75%	\$	870
	_	21,820,000		980,000	20,840,000	0.73%		832
	_	19,725,000		881,898	18,843,102	0.73%		750
	403,427	27,383,427		3,325,237	24,058,190	1.00%		946
	632,915	30,622,915		2,577,845	28,045,070	1.16%		1,094
	869,556	30,194,556		1,136,688	29,057,868	1.10%		1,130
	958,363	36,043,363		1,145,579	34,897,784	1.29%		1,337
1,	699,503	47,204,503		1,110,868	46,093,635	1.61%		1,748
2,	022,106	52,542,106		1,508,902	51,033,204	1.66%		1,930
1,	848,428	47,643,428		1,490,238	46,153,190	1.41%		1,743

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Direct and Overlapping Governmental Activities Debt as of December 31, 2019

Governmental Unit	Gross Debt Outstanding (1)	Estimated Percentage Applicable (2)	nated Share of erlapping Debt
Overlapping debt			
Ramsey County	\$ 175,477,000	6.784%	\$ 11,903,622
Independent School District No. 621 (Mounds View)	235,390,000	30.747%	72,375,821
Independent School District No. 623 (Roseville)	175,710,000	3.617%	6,355,038
Special Independent School District No. 916 (Vo-Tech)	77,200,000	11.885%	9,175,124
Metropolitan Council	1,555,384,035	0.863%	13,416,815
Rice Creek Watershed District	255,531	16.130%	 41,216
Total overlapping debt			113,267,636
City of Shoreview direct debt (1)			 31,548,173
Total direct and overlapping debt			\$ 144,815,809
Debt Ratios			
Ratio of debt per capita (26,480 population, Table 18) Ratio of debt to net tax capacity valuations (after fiscal dispar Ratio of debt to estimated actual market value of property (\$3	\$ 5,469 393.32% 4.43%		

Sources: Assessed value data used to estimate applicable percentages provided by the County Board of Equalization and Assessment. Debt outstanding data provided by the county.

Note: Overlapping governments are those that coincide, at least in part, with the geographic boundaries of the City. This schedule estimates the portion of the outstanding debt of those overlapping governments that is borne by the residents and businesses of the City. This process recognizes that, when considering the government's ability to issue and repay long-term debt, the entire debt burden borne by the residents and businesses should be taken into account. However, this does not imply that every taxpayer is a resident, and therefore responsible for repaying the debt, of each overlapping government.

- (1) Gross bonded and direct debt outstanding includes all general obligation, certificate of participation debt and loans.
- (2) The percentage of overlapping debt applicable is estimated using taxable assessed property values. Applicable percentages were estimated by determining the portion of the county's taxable assessed value that is within the government's boundaries and dividing it by the county's total taxable assessed value.

Legal Debt Margin Information Last Ten Fiscal Years

				Fisca	l Year		
	2010		2011		2012		2013
Debt limit	\$	90,467,340	\$	85,157,333	\$	77,057,004	\$ 72,148,140
Total net debt applicable to limit		12,747,163		12,442,328		11,798,714	13,168,149
Legal debt margin	\$	77,720,177	\$	72,715,005	\$	65,258,290	\$ 58,979,991
Total net debt applicable to the limit as a percentage of debt limit		14.09%		14.61%		15.31%	18.25%

TO: 1	T 7
Fiscal	l Year
TISCA	i i Cai

				1180a	ı ı cai				
2014		2015		2016		2017	2018		2019
\$ 72,386,49 16,872,66		79,220,802 11,095,214	\$	80,951,568 10,064,636	\$	85,839,363 8,985,056	\$ 92,044,536 10,947,380	\$	98,141,004 9,620,097
\$ 55,513,83	3 \$	68,125,588	\$	70,886,932	\$	76,854,307	\$ 81,097,156	\$	88,520,907
23.31	%	14.01%		12.43%		10.47%	11.89%		9.80%
Legal Debt Ma	gin Calc	ulation for Fisca	ıl Yea	r 2019					
Market value (1	oayable 20	019 value, Table	e 6)					\$3	,271,366,800
Debt limit (3%	of marke	t value)							98,141,004
Debt applicable Other general Certificates of Less cash set as general obliga Total net	obligation  f particip  ide for restion debt	ation epayment of							9,085,000 1,745,000 (1,209,903) 9,620,097
Legal del	t margin							\$	88,520,907

Pledged Revenue Coverage Last Ten Fiscal Years Table 17

		Less	Net			
Fiscal	Utility	Operating	Available		Service	Times
Year	Revenues	Expenses (1)	Revenue	Principal	Interest	Coverage
Water Per	enue Bonds					
2010	\$ 2,042,580	\$ 1,339,306	\$ 703,274	\$ 425,000	\$ 192,894	1.14
2010	2,279,802	1,368,874	910,928	460,000	202,063	1.38
2012	2,966,297	1,405,259	1,561,038	550,000	183,921	2.13
2013	2,585,461	1,403,838	1,181,623	460,000	183,026	1.84
2014	2,668,132	1,432,452	1,235,680	965,000	163,432	1.10
2015	2,639,110	1,430,934	1,208,176	1,410,000	181,749	0.76
2016	2,929,180	1,570,611	1,358,569	450,000	462,503	1.49
2017	3,285,821	1,609,969	1,675,852	960,000	436,998	1.20
2018	3,354,356	1,693,957	1,660,399	1,065,000	409,713	1.13
2019	3,190,556	1,740,009	1,450,547	2,190,000	426,613	0.55
Sewer Rev	venue Bonds					
2010	\$ 3,274,000	\$ 2,869,607	\$ 404,393	\$ 80,000	\$ 57,495	2.94
2011	3,617,492	2,953,041	664,451	90,000	76,061	4.00
2012	3,604,257	2,893,667	710,590	145,000	72,489	3.27
2013	3,718,390	3,100,871	617,519	275,000	67,690	1.80
2014	3,973,536	3,163,229	810,307	325,000	58,703	2.11
2015	3,981,855	3,191,670	790,185	915,000	53,375	0.82
2016	4,085,178	3,328,440	756,738	175,000	82,853	2.93
2017	4,324,274	3,403,098	921,176	230,000	75,034	3.02
2018	4,402,907	3,377,484	1,025,423	250,000	68,294	3.22
2019	4,642,639	3,715,864	926,775	525,000	70,471	1.56
	ater Management Re	, ,		,	,	
2010	\$ 937,550	\$ 656,073	\$ 281,477	\$ 130,000	\$ 90,408	1.28
2010	1,032,620	669,298	363,322	225,000	91,277	1.15
2011	1,159,830	710,054	449,776	255,000	84,797	1.13
2012	1,188,105	621,960	566,145	415,000	84,608	1.13
2013	1,411,270	695,548	715,722	360,000	80,992	1.13
2014	1,485,119	752,030	733,089	610,000	73,517	1.02
2015	1,630,559	922,576	707,983	335,000	88,721	1.67
2016	1,799,161	903,944	895,217	360,000	78,096	2.04
2017	1,799,161	930,275	947,889	380,000	67,526	2.04
2018	2,008,708	966,391	1,042,317	495,000	90,014	1.78
2019	2,008,708	900,391	1,042,317	493,000	90,014	1./8

Note: Details regarding the City's outstanding debt can be found in the notes to financial statements. Utility revenues include operating revenue, earnings on investments and the federal credit associated with Build America Bonds and Intergovernmental revenue.

<sup>(1)</sup> Operating expenses do not include depreciation.

Estimated

		Estimated						
		Personal						
		Income	Per	Capita	School	School		
Fiscal		(Amounts Express	sed Pe	rsonal	Enrollment	Enrollment	Unemploym	ent
Year	Population (1)	in Whole Dollars)	(2) Inco	ome (3)	District No. 621 (4)	District No. 623 (4)	Rate (5)	
2010	25,882	\$ 1,065,950,1	70 \$	41,185	9,849	6,795	6.5	%
2011	25,043	1,075,496,6		42,946	9,914	6,916	5.6	
2012	25,118	1,117,977,0	62	44,509	10,006	7,061	4.7	%
2013	25,429	1,138,863,1	94	44,786	10,232	7,196	4.0	%
2014	25,630	1,202,047,0	00	46,900	10,521	7,271	3.3	%
2015	25,723	1,275,269,1	71	49,577	10,762	7,500	3.0	%
2016	26,092	1,339,563,2	80	51,340	11,145	7,550	3.2	%
2017	26,366	1,383,951,3	40	52,490	11,297	7,615	2.9	%
2018	26,447	1,452,839,4	98	54,934	11,389	7,664	2.3	%
2019	26,480	1,580,405,8	40	59,683	11,655	7,580	2.6	%

#### Notes/Sources:

- (1) Population figures other than census year are estimates provided by the Metropolitan Council. The last census was taken in 2010. Figures are as of December 31 of the prior year.
- (2) This estimated personal income number is calculated by taking the per capita personal income and multiplying it by the City's population. Also see note (3) regarding the per capita personal income figures.
- (3) Per capital personal income data is provided by the Bureau of Economic Analysis. The 2010–2018 data is for Ramsey County, in which the City resides, the smallest region applicable to the City that this information is available for. The 2019 figure is an estimate for the state of Minnesota as there were no other relevant estimates available at the time of this report.
- (4) The City is served by two independent school districts. District No. 621 covers approximately 90% of the City, while District No. 623 covers approximately 10% of the City. Accordingly, not all students enrolled in District No. 621 or District No. 623 live in the City.
- (5) Annual average unemployment provided by the Minnesota Department of Employment & Economic Development.

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Principal Employers Current Year and Nine Years Ago Table 19

		2019			2010	
	'		Percentage			Percentage
			of Total City			of Total City
Employer	Employees	Rank	Employment	Employees	Rank	Employment
Wells Fargo	1,200	1	11.28%	614	3	5.23%
Deluxe Corporation	1,150	2	10.81%	1,026	1	8.75%
<b>Cummins Power Generation</b>	600	3	5.64%	_	_	_
Target Corporation	500	4	4.70%	350	5	2.98%
TSI Inc.	485	5	4.56%	325	6	2.77%
Westinghouse (PaR Nuclear)	300	6	2.82%	_	_	_
PaR Systems	275	7	2.59%	110	9	0.94%
Hill-Rom	250	8	2.35%	_	_	_
Ally Financial Services	247	9	2.32%	_	_	_
Kowalski's	225	10	2.12%	_	_	_
Medtronic	_	_	_	869	2	7.41%
Empi, Inc.	_	_	_	430	4	3.67%
Taylor Corporation	_	_	_	198	7	1.69%
City of Shoreview	_	_	_	135	8	1.15%
Rainbow Foods		_		91	10	0.78%
Total	5,232		49.19%	4,148		35.36%

Source: City of Shoreview Community Development Department

Total City employment provided by the Minnesota Department of Employment & Economic Development.

Budgeted Full-Time Equivalent City Government Employees by Function Last Ten Fiscal Years

	Budgete	Budgeted Full-Time Equivalent Employees as of December 31,					
	2010	2011	2012	2013	2014		
Function							
General government	14.05	12.66	14.69	13.46	14.22		
Public safety							
Emergency services	0.08	0.08	0.07	0.08	0.08		
Public works							
Engineering	4.05	4.05	4.03	4.03	4.03		
Maintenance	6.83	6.83	6.84	7.12	7.68		
Parks and recreation							
Administration	6.00	5.00	4.00	4.00	4.44		
Maintenance	9.51	9.71	9.95	9.95	10.00		
Community center	36.03	36.68	36.44	36.61	38.44		
Recreation programs	26.08	28.54	29.13	29.74	32.73		
Community development	5.82	5.82	5.84	6.56	6.95		
Water	8.33	8.35	8.40	8.39	8.41		
Sewer	7.34	7.35	7.41	7.41	7.44		
Surface water	3.52	3.52	3.55	3.55	3.67		
Street lights	0.20	0.20	0.20	0.20	0.28		
Central garage	2.40	2.40	2.40	2.40	2.40		
Total	130.24	131.19	132.95	133.50	140.77		
Full-time	79.75	79.00	79.00	79.00	83.36		
Part-time	0.75	0.75	1.55	1.55	0.42		
Associate	49.74	51.44	52.40	52.95	56.99		
Total	130.24	131.19	132.95	133.50	140.77		

Source: City Finance Department

Table 20

Budgeted Full-Time Equivalent Employees as of December 31,

	d Full-Time Equ			
2015	2016	2017	2018	2019
13.80	14.59	14.08	13.60	13.40
_	_	_	_	_
3.83	4.01	3.43	3.05	3.05
7.68	7.63	7.64	8.07	8.33
4.50	4.10	4.60	5.02	5.44
10.00	10.02	9.83	11.25	11.55
38.52	37.55	37.04	42.25	43.52
31.52	34.47	32.94	33.90	37.93
7.00	7.25	7.25	7.39	8.14
8.28	8.18	8.29	8.02	8.69
7.30	7.20	7.31	7.03	7.15
3.74	3.96	4.04	4.03	4.03
0.20	0.25	0.15	0.10	0.20
2.40	2.40	2.40	2.40	2.40
138.77	141.61	139.00	146.11	153.83
82.00	84.32	84.86	84.56	87.47
1.10	1.60	0.50	0.60	1.13
55.67	55.69	53.64	60.95	65.23
138.77	141.61	139.00	146.11	153.83

Operating Indicators by Function

Last Ten Fiscal Years

	2010	Fiscal Year 2011	2012
Function			
Police (contracted with Ramsey County Sheriff's Department)			
Calls for service	6,298	6,443	6,661
Fire (contractual service with Lake Johanna Fire Department)	0,270	0,443	0,001
Calls for service	806	988	1,060
Public works	000	700	1,000
Salt (tons)	525	438	373
Crack sealant (pounds)	9,000	13,500	9,000
Asphalt repairs (tons of asphalt)	579	775	505
Recyclables collected (tons)	3,342	2,985	3,165
Trails resurfaced (miles)	4.50	5.00	9.90
Parks and recreation	4.50	5.00	7.70
Recreation program users (registered participants)	20,679	26,317	28,601
Community program attendance (non-fee programs)	20,077	57,055	49,542
Community center users	627,822	699,025	692,616
Community development	027,022	099,023	092,010
Permits issued	1,044	922	867
Permit valuation (millions)	\$ 42.1	\$ 21.9	\$ 29.9
Water	φ 42.1	φ 21.9	φ 29.9
Water main breaks	14	3	3
Meters replaced	61	25	16
Curb box repairs (water valves)	458	385	225
Hydrants repaired	42	75	18
Average annual residential water use per household	82,742	81,368	91,605
Average daily consumption (millions of gallons)	2.91	2.69	3.01
Maximum daily gallons pumped (millions)	9.46	5.91	6.97
Sewer	<b>7.40</b>	5.91	0.97
Sewage flow (millions of gallons)	865	914	791
Miles jetted	72	82	82
Miles rodded	38	32	35
Miles inspected	40	60	40
Surface water management	40	00	40
Material dredged from ponds (yards)	795		
Sweepings collected (tons of material)	250	200	250
Miles of street swept	405	353	405
Street sweeping rounds per year	5	333 4	5
Lake augmentation, gallons pumped (millions)	221.2	4	110.7
Central garage	221.2	_	110.7
	17 500	14 676	14.090
Gallons of gas Gallons of diesel	17,500 20,000	14,676 20,002	14,980
	20,000 164	20,002	23,183
Oil changes Tires replaced	42	116	114 54
Tires replaced	42	1 /	54

Sources: Various city departments

Note: Indicators are not available for the general government city functions.

N/A Indicators are not available for these years.

\*Community program attendance (non-fee programs) represent data not quantified prior to 2011.

Table 21

	Fiscal Year												
20	)13	,	2014	2	2015		2016		2017	2	2018		2019
	7,057		8,128		8,574		8,533		8,839		8,895		9,150
	1,275		1,449		1,597		1,784		1,858		1,948		2,037
	500		460		250		300		400		678		552
1	2,000		7,500		12,600		15,000		10,000		8,000		9,500
	380		278		265		232		453		770		436
	3,242		2,762		2,735		2,683		2,421		2,508		2,488
	5.00		_		6.20		7.72		7.30		6.50		_
2	25,726		29,270		28,404		27,478		27,814		25,089		53,288
4	7,964		39,261		43,218		33,150		36,524		17,245		32,666
69	8,892	5	593,172		20,509	:	564,444	:	544,713		28,918		511,220
	1,312		1,053		1,141		1,332		1,602		1,307		2,222
\$	42.4	\$	40.3	\$	21.7	\$	41.9	\$	100.3	\$	27.9	\$	77.0
Ф	42.4	Ф	40.3	Ф	21.7	φ	41.7	φ	100.3	φ	21.9	Φ	77.0
	10		15		5		7		10		16		12
	23		45		34		52		32		20		32
	75		105		97		85		128		105		138
	25		35		11		32		10		22		35
8	32,554		73,557		72,575		73,879		70,850		69,882		64,069
	2.69		2.43		2.14		2.26		2.24		2.27		2.04
	7.68		5.88		5.24		5.54		4.86		4.84		4.33
	871		813		764		840		763		840		865
	62		81		52		62		72		68		80
	32		30		22		_		_		_		_
	40		44		62		45		45		50		85
	_		_		_		_		_		_		_
	350		350		250		83		180		188		719
	794		794		904		792		1,017		904		678
	9		9		8		7		9		8		6
	8.7		-		_		_		_		_		_
1	7,333		14,469		19,780		20,053		18,608		24,054		24,962
	4,727		20,914		17,677		17,497		16,572		17,030		22,440
2	78		89		90		84		81		64		87
	53		39		29		35		53		53		40
	55		37		47		33		55		55		40

Capital Asset Statistics by Function Last Ten Fiscal Years

	Fiscal Year				
	2010	2011	2012	2013	
Function					
Public safety					
Police (contractual service with Ramsey					
County Sheriff's Department)					
Patrol units (24-hour)	2	2	2	2	
Fire (contractual service with Lake	2	L	2	2	
Johanna Fire Department)					
Fire stations in service	4	4	4	4	
Number of firefighters	60	60	60	60	
Public works	00	00	00	00	
Streets (miles)	92.49	92.63	92.69	92.69	
Culture and recreation	72.77	72.03	72.07	72.07	
Parks acreage	268	268	268	268	
Parks	10	10	10	10	
Park buildings	8	8	8	8	
Picnic shelters	6	6	6	7	
Community center (square footage)	111,000	111,000	111,000	111,000	
Water	111,000	111,000	111,000	111,000	
Water mains (miles)	102.8	103.0	103.0	103.0	
Fire hydrants	1,318	1,325	1,327	1,328	
Wells	6	6	1,327	1,326	
Maximum storage capacity	O	O	O	Ü	
(millions of gallons)	4	4	4	4	
Sewer	·		·	·	
Sanitary sewers (miles)	107.9	108.2	108.2	108.2	
Lift stations	17	17	17	17	
Surface water management	17	17	17	1,	
Storm water lift stations	5	4	4	4	
Storm ponds	200	200	200	201	
Street lights	692	692	701	717	
Succe iigitto	072	0,2	/01	/1/	

Sources: Various city departments

Note: No capital asset indicators are available for the general government and community development functions.

Table 22

Fiscal Year							
2014	2015	2016	2017	2018	2019		
2	2	2	2	2	2		
4	4	4	3	3	3		
60	60	79	78	82	79		
93.21	93.21	93.32	93.32	93.32	93.32		
268	268	268	268	268	268		
10	10	10	10	10	11		
8	8	8	8	8	8		
7	7	7	7	7	7		
111,000	111,000	111,000	111,000	134,992	134,992		
103.0	103.0	103.4	103.4	104.0	104.0		
1,330	1,328	1,332	1,336	1,340	1,340		
6	6	6	6	6	6		
4	4	4	4	4	4		
108.5	108.5	108.6	108.6	108.6	108.6		
17	18	19	19	19	19		
4	4	4	4	4	4		
202	198	198	198	198	198		
=24	= - 4	=0=	000	000	0.00		

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