Budget Hearing Agenda

Published date and time: December 3, 2018 at 7:00 p.m.

1.	Open public hearing at (time)
2.	Staff presentation
3.	Public testimony and questions (citizen comments)
4.	Council comments
5.	Announce - Final budget adoption will occur at the regular city council meeting on December 17, 2018 at 7:00 p.m.
6.	Motion to close the public hearing by Council member,
	Seconded by Council member at (time).
	Roll Call Ayes Nays
	Denkinger
	Johnson
	Quigley
	Springhorn
	Martin

Regular Council Meeting December 3, 2018 TO: Mayor and City Council

FROM: Fred Espe, Finance Director

DATE: November 21, 2018

RE: Budget Hearing

Budget Hearing

The City's hearing on the revised 2019 budget and the 2019 tax levy is scheduled for 7:00 p.m. on December 3. The **2019 Budget Summary** booklet will serve as the primary handout for the hearing. This informational document has been available at city hall and on the City's website since Wednesday, November 21.

Additional materials that were prepared by the City or Ramsey County will also be available at the budget hearing. These handouts are listed below, and a copy of each is attached to this report.

Booklets

- 1. 2019 Budget Summary
- 2. Community Benchmarks (dated August 2018)
- 3. Utility Operations and 2019 Utility Rates

Other Documents

- 4. Power Point presentation for budget hearing
- 5. 2019 Shoreview Property Tax Dollar
- 6. Budget Hearing notice (copy of notice published in newspaper)
- 7. State Property Tax Refund information
- 8. Process to Appeal Estimated Market Value (from Ramsey County)

Final adoption of budget items is scheduled for the December 17 regular Council meeting.

Note: The following pages contain excerpts from recent staff memos relating to the 2019 budget, tax levy, and property taxes. The information is intended to serve as additional support for the budget hearing.

Preliminary Property Tax Levy

The table below provides a comparison of the 2018 adopted levy, the 2019 levy as originally planned in the biennial budget, and the revised City Manager's recommended 2019 levy that was adopted by the City Council in September. When reviewing the areas impacting the total levy (as shown in the column at the far right-hand side of the table), the portion of the levy supporting City services (including the tax supported share of staff costs) causes a 2.48% increase in the tax levy. The remaining 2.04% increase in the levy is the result of debt, capital replacement funds, capital improvement funds, and the Economic Development Authority (EDA). The increase in the General Fund share of the levy is due primarily to increases in the police and fire contracts (\$112,105 after a reduction of \$50,000 for increased State Fire Aid). The police contract is increasing 2.2% and the fire contract is increasing 4.5%. General Fund wage and benefit adjustments for city employees make up \$324,407 of the proposed tax levy increase including the pay plan adjustments that were discussed with the Council at the November 13th Council workshop.

	2018		2019		2019	С	hange from 2	2018 Adopted	Impact
	Adopted		Original	Re	commended	to	2019 Recom	mended Levy	on Total
	Levy		Levy		Levy		Dollars	Percent	Levy *
\$	7,896,736	\$	8,370,839	\$	8,185,180	\$	288,444	3.65%	2.48%
	120,000		125,000		150,000		30,000	25.00%	0.26%
	926,235		1,311,000		1,311,000		384,765	41.54%	3.31%
	1,124,000		941,000		941,000		(183,000)	-16.28%	-1.57%
	1,525,000		1,530,000		1,530,000		5,000	0.33%	0.04%
	40,000		40,000		40,000		-	0.00%	0.00%
\$	11,631,971	\$	12,317,839	\$	12,157,180	\$	525,209	4.52%	4.52%
\$	110,000		115,000	\$	210,000		100,000	90.91%	
\$	31,341,089			\$	33,286,816	\$	1,945,727	6.21%	
	33.617%				33.193%			-1.26%	
	0.318%				0.599%			88.36%	
\$	1,096,008			\$	1,108,392	\$	12,384	1.13%	
\$	10,535,963		•	\$	11,048,788	\$	512,825	4.87%	
	4.85%				4.87%				
mp	uted as the i	m	oact on the "	Tota	al City Levy"				
	\$ \$ \$ \$ \$	Adopted Levy \$ 7,896,736 120,000 926,235 1,124,000 1,525,000 40,000 \$ 11,631,971 \$ 110,000 \$ 31,341,089 33.617% 0.318% \$ 1,096,008 \$ 10,535,963 4.85%	Adopted Levy \$ 7,896,736 \$ 120,000 926,235 1,124,000 1,525,000 40,000 \$ 11,631,971 \$ \$ 110,000 \$ 31,341,089 33.617% 0.318% \$ 1,096,008 \$ 10,535,963 4.85%	Adopted	Adopted Levy Levy \$ 7,896,736 \$ 8,370,839 \$ 120,000 125,000 926,235 1,311,000 1,124,000 941,000 1,525,000 1,530,000 40,000 40,000 \$ 11,631,971 \$ 12,317,839 \$ \$ 110,000 115,000 \$ \$ 31,341,089 \$ 33.617% 0.318% \$ \$ 1,096,008 \$ \$ 10,535,963 \$ 4.85%	Adopted Levy Original Levy Recommended Levy \$ 7,896,736 \$ 8,370,839 \$ 8,185,180 120,000 125,000 150,000 926,235 1,311,000 1,311,000 1,124,000 941,000 941,000 40,000 1,530,000 1,530,000 40,000 40,000 40,000 \$ 11,631,971 \$ 12,317,839 \$ 12,157,180 \$ 31,341,089 \$ 33,286,816 33.617% 33.193% 0.318% 0.599% \$ 1,096,008 \$ 1,108,392 \$ 10,535,963 \$ 11,048,788	Adopted Levy Original Levy Recommended Levy to Levy \$ 7,896,736 \$ 8,370,839 \$ 8,185,180 \$ 120,000 926,235 1,311,000 1,311,000 1,124,000 941,000 941,000 40,000 40,000 40,000 \$ 11,631,971 \$ 12,317,839 \$ 12,157,180 \$ 31,341,089 \$ 33,286,816 \$ 33,193% 0.318% 0.599% \$ 1,096,008 \$ 1,108,392 \$ 11,048,788 \$ 10,535,963 \$ 14,87% \$ 4.87%	Adopted Levy Original Levy Recommended Levy to 2019 Recommended Dollars \$ 7,896,736 \$ 8,370,839 \$ 8,185,180 \$ 288,444 120,000 125,000 150,000 30,000 926,235 1,311,000 1,311,000 384,765 1,124,000 941,000 941,000 (183,000) 1,525,000 1,530,000 1,530,000 5,000 40,000 40,000 40,000 \$ 11,631,971 \$ 12,317,839 \$ 12,157,180 \$ 525,209 \$ 110,000 115,000 \$ 210,000 100,000 \$ 31,341,089 \$ 33,286,816 \$ 1,945,727 33.617% 33.193% 0.599% \$ 1,096,008 \$ 1,108,392 \$ 12,384 \$ 10,535,963 \$ 11,048,788 \$ 512,825 4.85% 4.87% \$ 512,825	Adopted Levy Original Levy Recommended Levy to 2019 Recommended Levy \$ 7,896,736 \$ 8,370,839 \$ 8,185,180 \$ 288,444 3.65% 120,000 125,000 150,000 30,000 25.00% 926,235 1,311,000 1,311,000 384,765 41.54% 1,124,000 941,000 (183,000) -16.28% 1,525,000 1,530,000 5,000 0.33% 40,000 40,000 40,000 - 0.00% \$ 11,631,971 \$ 12,317,839 \$ 12,157,180 \$ 525,209 4.52% \$ 110,000 115,000 \$ 210,000 100,000 90.91% \$ 31,341,089 \$ 33,286,816 \$ 1,945,727 6.21% 0.318% 0.599% 88.36% \$ 1,096,008 \$ 1,108,392 \$ 12,384 1.13% \$ 10,535,963 \$ 11,048,788 \$ 512,825 4.87% 4.85% 4.85% 4.87% 4.87%

Combined debt levies increase \$384,765. Increases include the new Community Center expansion debt (\$134,765), and the 2018 Street Reconstruction Bonds (\$250,000). In prior years the City spent approximately \$300,000 to \$320,000 on sealcoating City streets. In 2017 the City discontinued sealcoating streets and a majority of the funds dedicated to sealcoating are being redirected toward the repayment of a \$3,065,000 debt issue. Therefore, the debt levy for the street bonds does not have a significant impact on the total levy. The proceeds of the bond issue will be used to finance street rehabilitation projects that are currently under construction and planned for next year.

The proposed 2019 preliminary tax levy that was adopted in September included an estimated 8% and 3% rate increase for health and dental insurance respectively. The actual rate increases are 6% for health and 0% for dental. This resulted in a reduction of the General Fund levy of \$5,178.

A listing of specific items impacting the preliminary tax levy is as follows:

The first section of the box shows changes resulting from a reevaluation of all General Fund revenues to reflect current development activity, preliminary capital projects and transfers from Utility funds. All revenue changes combined account for a 1.54% decrease in the total tax levy.

The second section of the box shows changes in General Fund expenditures. These items account for a 4.01% increase in the total proposed tax levy.

The net impact of General Fund changes is a 2.48% increase in the total tax levy.

The EDA, debt funds and capital funds account for a 2.04% increase in the tax levy for a combined change in the City levy of 4.52% (2.48% + 2.04%).

Note: (brackets) indicate a decrease in the tax levy	20	019
Note. (brackets) marcate a decrease in the tax revy	Increase	% Impact
	(Decrease)	on Total Levy
General Fund Revenue Changes	-	
License and permits	4,700	
MSA Maintenance	(28,000)	
State Fire Aid (offset by increase in Fire contract)	(50,000)	
Administrative charges to other funds	(50,430)	
Administrative charges to capital projects	(40,000)	
Plan check fees	30,000	
Earnings on investments	(5,000)	
Other revenues	(3,596)	
Transfer from Utility Funds (PILOT)	(37,000)	
General Fund Revenue Changes	(179,326)	-1.54%
General Fund Expenditure Changes		
Wages full time employees	163,022	
Wages full time employees - overtime	1,776	
Wages part-time employees regular	1,292	
Wages associate employees - regular	6,316	
Wage contingency	100,178	
PERA	13,597	
FICA	12,369	
Group insurance	18,233	
Workers' compensation	7,624	
Electrical contracted inspections	5,000	
Election	(32,500)	
Goal Setting	3,500	
Police	49,805	
Fire	112,300	
Central Garage equipment/building charges	26,927	
Supplies	(3,175)	
Community Center building charge	3,200	
Postage	(6,000)	
Software costs reallocated to Enterprise funds	(48,757)	
Legal fees	5,000	
New phone system annual operating costs	19,100	
Network infrastructure	13,808	
Software licenses	(13,654)	
Misc. other adjustments	(3,191)	
Transfers out	(3,131)	
Community Center	7,000	
Recreation Programs	5,000	
General Fund Expenditure Changes	467,770	4.01%
Total General Fund changes	288,444	2.48%
Levy Changes in All Other Funds	_55,.11	2370
EDA Levy	30,000	
Debt (Debt & Central Garage funds)	384,765	
Street Renewal fund	(183,000)	
General Fixed Asset fund	5,000	
Information Technology fund	-,230	
Levy Changes in All Other Funds	236,765	2.04%
Total Change in City Levy	525,209	4.52%
HRA Levy	100,000	90.91%
Total Levy	625,209	5.32%

Below is a brief listing of specific items having an impact on the 2019 tax levy:

- Revenue changes reflect slightly lower permit-related revenues, an increase in MSA
 maintenance revenue, increased state fire aid (which is off-set by a corresponding increase
 in fire protection costs) increased administrative charges, lower plan check fees and higher
 earnings on investments. Miscellaneous other revenue adjustments result in a \$3,596
 reduction in the tax levy.
- Transfers from utility funds increase in conjunction with the target of no more than 1% of asset value (as a payment in lieu of property taxes).
- Wage costs include a 3.0% wage adjustment, a \$40 per month increase in the City contribution for health insurance, contributions to PERA and social security, and step increases for employees not yet at the regular rate of pay for the position. It also includes a full year of the Park & Recreation Director position.
- Wage contingency includes an allowance for adjustments to the City's pay plan.
- Workers' compensation costs increase by \$7,624 due to rate changes.
- Contracted electrical inspection costs increase \$5,000.
- Election costs are deleted for 2019 (no election).
- An allowance of \$3,500 is included for goal setting.
- Police costs are increasing \$49,805 or 2.2%.
- Fire service costs excluding the State Fire aid are increasing \$62,300 or 4.5%.
- Central garage charges paid by the General Fund are up due to equipment replacements.
- Office and cleaning supplies decrease slightly.
- Community Center building charges increase due to the operation and maintenance of City Hall.
- Postage decreases.
- Software costs related to the SCADA system and a proportionate share of the new financial software were reallocated to the enterprise funds.
- Legal fees increase slightly.
- First year of annual maintenance costs related to the new phone system.
- Information system costs increased for network infrastructure.
- Software license costs decrease due to multi-year licenses.
- The impact of all other General Fund changes net to a \$3,191 decrease.
- Transfers out increase \$12,000, due to the General funds contribution to the Community Center and Recreation Program funds.
- The EDA levy increases \$30,000 to cover the costs related to an intern funded partially by the Ramsey County BIZRecycling grant and other contractual costs.
- The HRA levy increases \$100,000 to cover costs associated with the reallocation of the code enforcement officer from the General Fund, as well as increased contractual costs associated with the housing loan program with NeighborWorks for housing services and expanded housing loan programs.
- Combined debt levies increase \$384,765. Increases include the new Community Center expansion debt (\$134,765), and the 2018 Street Reconstruction Bonds (\$250,000). In prior years the City spent approximately \$300,000 to \$320,000 on sealcoating City streets. In 2017 the City discontinued sealcoating streets and the funds dedicated to sealcoating will be redirect toward the repayment of a \$3,000,000 debt issue, therefore this levy has a 0%

- impact on the total levy. The proceeds of the bond issue will be used to finance street rehabilitation projects.
- The Street Renewal levy decreases \$183,000. After considering the redirection of \$250,000 of the levy for debt service the net effect is a \$67,000 increase in the levy.
- The levy for capital replacements in the General Fixed Asset Replacement fund increases \$5,000 and the Information Technology fund remains unchanged.

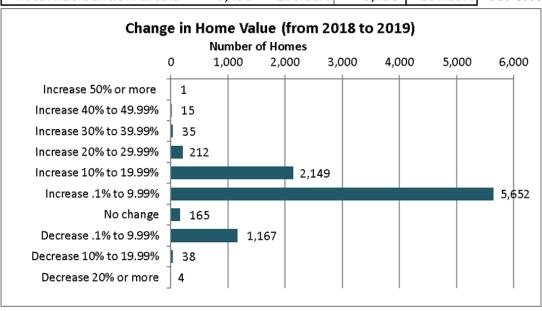
Residential Property Values

According to information provided by the Ramsey County Assessor, the median single-family home value in Shoreview will increase from \$289,800 for 2018 taxes, to \$303,800 for 2019 taxes (a 4.8% increase in value). The table at right shows the change in Shoreview's median single family home value since 2010.

Change in home values (all	residential <u>]</u>)		
			Sub-1	totals
	Number	Percent	Number	Percent
	of Parcels	of Parcels	of Parcels	of Parcels
Increase 50% or more	1	0.01%		
Increase 40% to 49.99%	15	0.16%		
Increase 30% to 39.99%	35	0.37%		
Increase 20% to 29.99%	212	2.25%		
Increase 10% to 19.99%	2,149	22.77%		
Increase .1% to 9.99%	5,652	59.89%	8,064	85.44%
No change	165	1.75%	165	1.75%
Decrease .1% to 9.99%	1,167	12.36%		
Decrease 10% to 19.99%	38	0.40%		
Decrease 20% or more	4	0.04%	1,209	12.81%
Total Residential Parcels	9,438	100.00%	9,438	100.00%

	Median	Annual
	Home	Percent
Year	Value	Change
2010	\$262,200	-4.9%
2011	249,350	-4.9%
2012	235,700	-5.5%
2013	222,200	-5.7%
2014	224,500	1.0%
2015	247,500	10.2%
2016	253,800	2.5%
2017	266,200	4.9%
2018	289,800	8.9%
2019	303,800	4.8%

As shown in the table to the left and the graph below, 8,064 homes experience an increase in value, 165 home values remain the same, and 1,209 home values decrease.



Impact on Residential Property Taxes

The table below provides estimated changes in the City and HRA share of the property tax bill (using the assumptions on page 1 of this report) for a median value home. A description of the change in tax for a median home under each assumption follows the table.

	Market	Value			City P	orti	on	Change	in City		HRA Po	rtio	n o
Before	e MVE	Value Cl	hange		of Prop	erty	/ Tax	Proper	ty Tax		Prope	rty ⁻	Тах
		Before	After										
2018	2019	MVE	MVE		2018		2019	Dollars	Percent		2018		201
\$ 264,200	\$303,800	15.0%	17.2%	Ś	842.78	\$	975.53	\$ 132.75	15.8%	Ś	7.97	ç	17
' '	. ,			٠.		'.		_		1'		•	
\$276,200	\$303,800	10.0%	11.4%	\$	886.82	\$	975.53	\$ 88.71	10.0%	\$	8.39	\$	17
\$289,800	\$303,800	4.8%	5.5%	\$	936.57	\$	975.53	\$ 38.96	4.2%	\$	8.86	\$	17
\$319,800	\$303,800	-5.0%	-5.6%	\$:	1,046.50	\$	975.53	\$ (70.97)	-6.8%	\$	9.90	\$	17
\$337,600	\$303,800	-10.0%	-11.1%	\$:	1,111.71	\$	975.53	\$(136.18)	-12.2%	\$	10.52	\$	17

	HRA Po	rtic	n of	(Change	in HRA
	Prope	rty	Tax		Prope	rty Tax
	2018		2019	Do	ollars	Percent
_		_		_		
\$	7.97	Ş	17.62	\$	9.65	121.1%
\$	8.39	\$	17.62	\$	9.23	110.0%
\$	8.86	\$	17.62	\$	8.76	98.9%
\$	9.90	\$	17.62	\$	7.72	78.0%
\$	10.52	\$	17.62	\$	7.10	67.5%

- 15% increase in value City taxes increase \$132.75 and HRA taxes increase \$9.65 for the year
- 10% increase in value City taxes increase \$88.71 and HRA taxes increase \$9.23 for the year
- 4.8% increase in value City taxes increase \$38.96 and HRA taxes increase \$8.76 for the year
- 5% decrease in value City taxes decrease \$70.97 and HRA taxes increase \$7.72 for the year
- 10% decrease in value City taxes decrease \$136.18 and HRA taxes increase \$7.10 for the year

The estimated change in property tax for a median valued home (using preliminary tax rates for each taxing jurisdiction) is shown in the table at right. Under these assumptions, taxes for the median valued home increase \$82.55. Shoreview will collect about \$39 more in City tax.

Mounds View Schools &	Ric	e Creek V	Vat	ershed					
	F	Payable	F	ayable		Dollar	Percent		
		2018		2019	(hange	Change		
Home value	\$	289,800	\$	303,800	\$	14,000	4.8%		
HMVE home value	\$	278,600	\$	293,900	\$	15,300	5.5%		
Taxable value	\$	2,786	\$	2,939	\$	153	5.5%	Percent	Percent
								of Total	of Total
Property Tax								2018	2019
City	\$	936.57	\$	975.53	\$	38.96	4.2%	23.16%	23.64%
HRA		8.86		17.62		8.76	98.9%	0.22%	0.43%
County		1,610.08		1,661.17		51.09	3.2%	39.82%	40.26%
School District		1,364.63		1,343.35		(21.28)	-1.6%	33.75%	32.56%
All other jurisdictions		123.11		128.13		5.02	4.1%	3.05%	3.11%
Total Property Tax	\$	4,043.25	\$	4,125.80	\$	82.55	2.0%	100.00%	100.00%

The 3 tables on the next page provide the estimated change in the City portion of the tax bill as well as the total tax bill under 3 different sets of value assumptions, for home values ranging from \$100,000 to \$900,000.

The first table assumes that property values increase 4.8% (median value home increase). Under this assumption the City portion of the tax bill increases between \$14.09 and \$129.69 (depending on the home value), and the total tax bill increases from \$36.95 to \$270.19.

М	ark	et Value		Ma	irke	et Value			City Po	ortion	Change	in City	Tot	tal		Change ii	n Total
В	efo	re MVE		After	M	٧E			of Prope	erty Tax	Proper	ty Tax	Proper	ty T	ax	Propert	y Tax
			Value				Value										
2018		2019	Change	2018		2019	Change		2018	2019	Oollars	Percent	2018		2019	Dollars	Percent
\$ 95,400	\$	100,000	4.8%	\$ 66,700	\$	71,800	7.6%	\$	224.23	\$ 238.32	\$ 14.09	6.3%	\$ 1,019.32	\$	1,056.27	\$ 36.95	3.6%
\$ 143,100	\$	150,000	4.8%	\$ 118,700	\$	126,300	6.4%	\$	399.03	\$ 419.22	\$ 20.19	5.1%	\$ 1,761.38	\$	1,809.47	\$ 48.09	2.7%
\$ 190,800	\$	200,000	4.8%	\$ 170,700	\$	180,800	5.9%	\$	573.84	\$ 600.12	\$ 26.28	4.6%	\$ 2,503.43	\$	2,562.67	\$ 59.24	2.4%
\$ 289,800	\$	303,800	4.8%	\$ 278,600	\$	293,900	5.5%	\$	936.57	\$ 975.53	\$ 38.96	4.2%	\$ 4,043.25	\$	4,125.80	\$ 82.55	2.0%
\$ 381,700	\$	400,000	4.8%	\$ 378,800	\$	398,800	5.3%	\$1	,273.41	\$1,323.72	\$ 50.31	4.0%	\$ 5,473.11	\$	5,575.46	\$ 102.35	1.9%
\$ 477,000	\$	500,000	4.8%	\$ 477,000	\$	500,000	4.8%	\$1	,603.53	\$1,659.63	\$ 56.10	3.5%	\$ 6,884.76	\$	6,987.48	\$ 102.72	1.5%
\$ 572,500	\$	600,000	4.8%	\$ 572,500	\$	600,000	4.8%	\$1	,985.42	\$2,074.54	\$ 89.12	4.5%	\$ 8,488.70	\$	8,687.49	\$ 198.79	2.3%
\$ 668,000	\$	700,000	4.8%	\$ 668,000	\$	700,000	4.8%	\$2	,386.81	\$2,489.45	\$ 102.64	4.3%	\$ 10,164.91	\$1	10,387.50	\$ 222.59	2.2%
\$ 763,000	\$	800,000	4.8%	\$ 763,000	\$	800,000	4.8%	\$2	,786.18	\$2,904.36	\$ 118.18	4.2%	\$ 11,832.66	\$1	12,087.51	\$ 254.85	2.2%
\$ 859,000	\$	900,000	4.8%	\$ 859,000	\$	900,000	4.8%	\$3	,189.58	\$3,319.27	\$ 129.69	4.1%	\$ 13,517.33	\$1	13,787.52	\$ 270.19	2.0%

The next table assumes that property values increase 10%. Under this assumption the City portion of the tax bill increases between \$30.57 and \$301.14 (depending on the home value), and the total tax bill increases between \$106.88 and \$986.17.

M	ark	et Value		Ma	arke	et Value			City Po	ortion		Change	in City	Tot	tal	Change ii	n Total
В	efo	re MVE		After	M	٧E			of Prope	erty Tax		Proper	ty Tax	Proper	ty Tax	Propert	y Tax
			Value				Value										
2018		2019	Change	2018		2019	Change		2018	2019		Dollars	Percent	2018	2019	Dollars	Percent
\$ 90,900	\$	100,000	10.0%	\$ 61,800	\$	71,800	16.2%	\$	207.75	\$ 238.32	2 :	\$ 30.57	14.7%	\$ 949.39	\$ 1,056.27	\$ 106.88	11.3%
\$ 136,400	\$	150,000	10.0%	\$ 111,400	\$	126,300	13.4%	\$	374.49	\$ 419.22	2 :	\$ 44.73	11.9%	\$ 1,657.20	\$ 1,809.47	\$ 152.27	9.2%
\$ 181,800	\$	200,000	10.0%	\$ 160,900	\$	180,800	12.4%	\$	540.90	\$ 600.12	2 :	\$ 59.22	10.9%	\$ 2,363.56	\$ 2,562.67	\$ 199.11	8.4%
\$ 276,200	\$	303,800	10.0%	\$ 263,800	\$	293,900	11.4%	\$	886.82	\$ 975.53	3 :	\$ 88.71	10.0%	\$ 3,832.00	\$ 4,125.80	\$ 293.80	7.7%
\$ 318,200	\$	350,000	10.0%	\$ 309,600	\$	344,300	11.2%	\$1	,040.78	\$1,142.82	2 :	\$ 102.04	9.8%	\$ 4,485.56	\$ 4,822.27	\$ 336.71	7.5%
\$ 363,600	\$	400,000	10.0%	\$ 359,100	\$	398,800	11.1%	\$1	,207.19	\$1,323.72	2 :	\$ 116.53	9.7%	\$ 5,191.93	\$ 5,575.46	\$ 383.53	7.4%
\$ 454,500	\$	500,000	10.0%	\$ 454,500	\$	500,000	10.0%	\$1	,527.89	\$1,659.63	3 :	\$ 131.74	8.6%	\$ 6,560.00	\$ 6,987.48	\$ 427.48	6.5%
\$ 545,500	\$	600,000	10.0%	\$ 545,500	\$	600,000	10.0%	\$1	,872.13	\$2,074.54	1 :	\$ 202.41	10.8%	\$ 8,015.50	\$ 8,687.49	\$ 671.99	8.4%
\$ 636,400	\$	700,000	10.0%	\$ 636,400	\$	700,000	10.0%	\$2	,254.02	\$2,489.45	5 :	\$ 235.43	10.4%	\$ 9,610.37	\$10,387.50	\$ 777.13	8.1%
\$ 818,200	\$	900,000	10.0%	\$ 818,200	\$	900,000	10.0%	\$3	,018.13	\$3,319.27	7 :	\$ 301.14	10.0%	\$ 12,801.35	\$13,787.52	\$ 986.17	7.7%

The final table assumes that property value remains the same in both years. Under this assumption the City portion of the tax bill decreases between \$3.05 and \$42.43 (depending on the home value), and the total tax bill decreases between \$35.68 and \$448.69.

	М	ark	et Value		Ma	arke	et Value			City P	orti	on		Change	in City	Tot	al	Change in	Total
	В	efo	re MVE		After	· M	VΕ			of Prop	erty	/ Tax		Propert	ty Tax	Proper	ty Tax	Property	/ Tax
				Value				Value											
	2018		2019	Change	2018		2019	Change		2018		2019	С	ollars	Percent	2018	2019	Dollars	Percent
9	5 100,000	\$	100,000	0.0%	\$ 71,800	\$	71,800	0.0%	\$	241.37	\$	238.32	\$	(3.05)	-1.3%	\$ 1,091.95	\$ 1,056.27	\$ (35.68)	-3.3%
	5 150,000	\$	150,000	0.0%	\$ 126,300	\$	126,300	0.0%	\$	424.58	\$	419.22	\$	(5.36)	-1.3%	\$ 1,869.69	\$ 1,809.47	\$ (60.22)	-3.2%
	200,000	\$	200,000	0.0%	\$ 180,800	\$	180,800	0.0%	\$	607.80	\$	600.12	\$	(7.68)	-1.3%	\$ 2,647.44	\$ 2,562.67	\$ (84.77)	-3.2%
	250,000	\$	250,000	0.0%	\$ 235,300	\$	235,300	0.0%	\$	791.01	\$	781.02	\$	(9.99)	-1.3%	\$ 3,425.18	\$ 3,315.87	\$ (109.31)	-3.2%
,	303,800	\$	303,800	0.0%	\$ 293,900	\$	293,900	0.0%	\$	988.00	\$	975.53	\$	(12.47)	-1.3%	\$ 4,261.52	\$ 4,125.80	\$ (135.72)	-3.2%
9	350,000	\$	350,000	0.0%	\$ 344,300	\$	344,300	0.0%	\$1	1,157.43	\$1	,142.82	\$	(14.61)	-1.3%	\$ 4,980.68	\$ 4,822.27	\$ (158.41)	-3.2%
9	\$ 400,000	\$	400,000	0.0%	\$ 398,800	\$	398,800	0.0%	\$1	1,340.65	\$1	,323.72	\$	(16.93)	-1.3%	\$ 5,758.43	\$ 5,575.46	\$ (182.97)	-3.2%
,	500,000	\$	500,000	0.0%	\$ 500,000	\$	500,000	0.0%	\$1	1,680.85	\$1	,659.63	\$	(21.22)	-1.3%	\$ 7,216.73	\$ 6,987.48	\$ (229.25)	-3.2%
9	700,000	\$	700,000	0.0%	\$ 700,000	\$	700,000	0.0%	\$2	2,521.28	\$2	,489.45	\$	(31.83)	-1.3%	\$ 10,726.47	\$10,387.50	\$ (338.97)	-3.2%
9	900,000	\$	900,000	0.0%	\$ 900,000	\$	900,000	0.0%	\$3	3,361.70	\$3	3,319.27	\$	(42.43)	-1.3%	\$ 14,236.21	\$13,787.52	\$ (448.69)	-3.2%

Impact of Metro Watershed District and Roseville School District on Residential Property Taxes

Within Shoreview we have four different total tax rates. Although tax rates are the same throughout the City for many jurisdictions (including the City, County, Met Council, Mosquito Control and HRA), some tax rates are different depending on the school or watershed district. The table below shows tax rate information for each of the four different tax rates.

Description		2018 (Final) Tax Rates		201	9 (prelimir	nary) Tax Ra	ates
Tax Rates:								
City taxes	33.617	33.617	33.617	33.617	33.193	33.193	33.193	33.193
Ramsey County, library	53.962	53.962	53.962	53.962	52.652	52.652	52.652	52.652
County Regional Rail Authority	3.830	3.830	3.830	3.830	3.869	3.869	3.869	3.869
School District regular rates								
School district 621	28.464	28.464	n/a	n/a	26.332	26.332	n/a	n/a
School district 623	n/a	n/a	34.396	34.396	n/a	n/a	31.497	31.497
School District market value rates								
School district 621	0.19725%	0.19725%	n/a	n/a	0.18744%	0.18744%	n/a	n/a
School district 623	n/a	n/a	0.21951%	0.21951%	n/a	n/a	0.22471%	0.22471%
Other Jurisdictions								
Met Council	2.153	2.153	2.153	2.153	2.088	2.088	2.088	2.088
Mosquito Control	0.440	0.440	0.440	0.440	0.421	0.421	0.421	0.421
Metro Watershed	n/a	3.746	3.746	n/a	n/a	3.385	3.385	n/a
Rice Creek Watershed	1.826	n/a	n/a	1.826	1.850	n/a	n/a	1.850
Shoreview HRA	0.318	0.318	0.318	0.318	0.599	0.599	0.599	0.599
Total Regular Tax Rate	124.610	126.530	132.462	130.542	121.006	122.540	127.705	126.170
	Change in	Regular Tax	Rates		-2.9%	-3.2%	-3.6%	-3.3%
	Change in	Market Valu	ued Tax Rat	es	-5.0%	-5.0%	2.4%	2.4%

To illustrate how the property tax bill differs depending on the school district and the watershed district, the next two pages show the total tax as well as the change in property tax for each of the four different taxing rates.

The four examples on this page show the total property tax for a median value home with a 4.8% increase in value (increasing from \$289,800 to \$303,800 before homestead market value exclusion, and from \$278,600 to \$293,900 after homestead market value exclusion). The highest property tax is paid by the home in the Roseville School District and the Metro Watershed District (the third table in the list), the largest tax increase is for the home in the Roseville School District and the Rice Creek Watershed

District(last table in the list).

For a median value home in the Mounds View School District and Rice Creek Watershed, total property tax increases about \$83.

For a median value home in the Mounds View School District and Metro Watershed, total property tax increases about \$74.

For a median value home in the Roseville School District and Metro Watershed, total property tax increases about \$109.

For a median value home in the Roseville School District and Rice Creek Watershed, total property tax increases about \$118.

		Payable		Payable	[Oollar	Percent
		2018		2019	С	hange	Change
Mounds View Schools	&	Rice Cree	k V	Vatershed	 :		
Property tax					_		
City	\$	936.57	\$	975.53	\$	38.96	4.2%
HRA	ڔ	8.86	Ç	17.62	Ş	8.76	98.9%
County		1,610.08		1,661.17		51.09	3.2%
Mounds View Schools		1,364.63		1,343.35		(21.28)	-1.6%
Metropolitan districts		72.24		73.75		1.51	2.1%
Watershed district		50.87		54.38		3.51	6.9%
Total Property Tax	\$		\$		\$	82.55	2.0%
Total Troperty Tax		+,0+3.23	7	4,123.00			2.070
		Payable		Payable		Dollar	Percent
		2018		2019	С	hange	Change
Mounds View Schools	&	Metro W	ate	rshed			
Property tax							
City	\$	936.57	\$	975.53	\$	38.96	4.2%
HRA	•	8.86	•	17.62	•	8.76	98.9%
County		1,610.08		1,661.17		51.09	3.2%
Mounds View Schools		1,364.63		1,343.35		(21.28)	-1.6%
Metropolitan districts		72.24		73.75		1.51	2.1%
Watershed district		104.36		99.49		(4.87)	-4.7%
Total Property Tax	\$	4,096.74	\$	4,170.91	\$	74.17	1.8%
		Daviabla		Daviabla	_)allau	Danasant
		Payable		Payable		Dollar	Percent
		2018		2019	C	hange	Change
Roseville Schools & M	etr	<u>o Waters</u>	he	<u>d</u>			
Property tax							
City	\$	936.57	۲	975.53		38.96	4.2%
○y	Y		\$	3,3.33	\$	00.00	7.2/0
HRA	Ţ	8.86	Ş	17.62	\$	8.76	
	Y	8.86 1,610.08	Ş		\$		98.9%
HRA	Ţ		Ş	17.62	\$	8.76	98.9% 3.2%
HRA County	Ţ	1,610.08	Ş	17.62 1,661.17	\$	8.76 51.09	98.9% 3.2% 0.9%
HRA County Roseville Schools		1,610.08 1,594.41	Ş	17.62 1,661.17 1,608.35	\$	8.76 51.09 13.94	98.9% 3.2% 0.9% 2.1%
HRA County Roseville Schools Metropolitan districts	\$	1,610.08 1,594.41 72.24	\$	17.62 1,661.17 1,608.35 73.75		8.76 51.09 13.94 1.51	98.9% 3.2% 0.9% 2.1% -4.7%
HRA County Roseville Schools Metropolitan districts Watershed district	\$	1,610.08 1,594.41 72.24 104.36 4,326.52	\$	17.62 1,661.17 1,608.35 73.75 99.49 4,435.91	\$	8.76 51.09 13.94 1.51 (4.87) 109.39	98.9% 3.2% 0.9% 2.1% -4.7% 2.5%
HRA County Roseville Schools Metropolitan districts Watershed district	\$	1,610.08 1,594.41 72.24 104.36	\$	17.62 1,661.17 1,608.35 73.75 99.49	\$	8.76 51.09 13.94 1.51 (4.87)	98.9% 3.2% 0.9% 2.1% -4.7% 2.5%
HRA County Roseville Schools Metropolitan districts Watershed district Total Property Tax	\$	1,610.08 1,594.41 72.24 104.36 4,326.52 Payable 2018	\$	17.62 1,661.17 1,608.35 73.75 99.49 4,435.91 Payable 2019	\$	8.76 51.09 13.94 1.51 (4.87) 109.39	98.9% 3.2% 0.9% 2.1% -4.7% 2.5%
HRA County Roseville Schools Metropolitan districts Watershed district Total Property Tax Roseville Schools & Rice	\$	1,610.08 1,594.41 72.24 104.36 4,326.52 Payable 2018	\$	17.62 1,661.17 1,608.35 73.75 99.49 4,435.91 Payable 2019	\$	8.76 51.09 13.94 1.51 (4.87) 109.39	98.9% 3.2% 0.9% 2.1% -4.7% 2.5%
HRA County Roseville Schools Metropolitan districts Watershed district Total Property Tax Roseville Schools & Rice Property tax	\$ ce (1,610.08 1,594.41 72.24 104.36 4,326.52 Payable 2018 Creek Wa	\$ ter	17.62 1,661.17 1,608.35 73.75 99.49 4,435.91 Payable 2019	\$ [C	8.76 51.09 13.94 1.51 (4.87) 109.39 Dollar hange	98.9% 3.2% 0.9% 2.1% -4.7% 2.5% Percent Change
HRA County Roseville Schools Metropolitan districts Watershed district Total Property Tax Roseville Schools & Ric Property tax City	\$	1,610.08 1,594.41 72.24 104.36 4,326.52 Payable 2018 Creek Wa	\$	17.62 1,661.17 1,608.35 73.75 99.49 4,435.91 Payable 2019 ***shed	\$	8.76 51.09 13.94 1.51 (4.87) 109.39 Dollar hange	98.9% 3.2% 0.9% 2.1% -4.7% 2.5% Percent Change
HRA County Roseville Schools Metropolitan districts Watershed district Total Property Tax Roseville Schools & Ric Property tax City HRA	\$ ce (1,610.08 1,594.41 72.24 104.36 4,326.52 Payable 2018 Creek Wa 936.57 8.86	\$ ter	17.62 1,661.17 1,608.35 73.75 99.49 4,435.91 Payable 2019 **shed	\$ [C	8.76 51.09 13.94 1.51 (4.87) 109.39 Dollar hange	98.9% 3.2% 0.9% 2.1% -4.7% 2.5% Percent Change
HRA County Roseville Schools Metropolitan districts Watershed district Total Property Tax Roseville Schools & Ric Property tax City HRA County	\$ ce (1,610.08 1,594.41 72.24 104.36 4,326.52 Payable 2018 Creek Wa 936.57 8.86 1,610.08	\$ ter	17.62 1,661.17 1,608.35 73.75 99.49 4,435.91 Payable 2019 ***shed** 975.53 17.62 1,661.17	\$ [C	8.76 51.09 13.94 1.51 (4.87) 109.39 Dollar hange 38.96 8.76 51.09	98.9% 3.2% 0.9% 2.1% -4.7% 2.5% Percent Change 4.2% 98.9% 3.2%
HRA County Roseville Schools Metropolitan districts Watershed district Total Property Tax Roseville Schools & Ric Property tax City HRA County Roseville Schools	\$ ce (1,610.08 1,594.41 72.24 104.36 4,326.52 Payable 2018 Creek Wa 936.57 8.86 1,610.08 1,594.41	\$ ter	17.62 1,661.17 1,608.35 73.75 99.49 4,435.91 Payable 2019 **shed** 975.53 17.62 1,661.17 1,608.35	\$ [C	8.76 51.09 13.94 1.51 (4.87) 109.39 Dollar hange 38.96 8.76 51.09 13.94	98.9% 3.2% 0.9% 2.1% -4.7% 2.5% Percent Change 4.2% 98.9% 3.2% 0.9%
HRA County Roseville Schools Metropolitan districts Watershed district Total Property Tax Roseville Schools & Ric Property tax City HRA County Roseville Schools Metropolitan districts	\$ ce (1,610.08 1,594.41 72.24 104.36 4,326.52 Payable 2018 Creek Wa 936.57 8.86 1,610.08 1,594.41 72.24	\$ ter	17.62 1,661.17 1,608.35 73.75 99.49 4,435.91 Payable 2019 **shed** 975.53 17.62 1,661.17 1,608.35 73.75	\$ [C	8.76 51.09 13.94 1.51 (4.87) 109.39 Dollar hange 38.96 8.76 51.09 13.94 1.51	98.9% 3.2% 0.9% 2.1% -4.7% 2.5% Percent Change 4.2% 98.9% 3.2% 0.9% 2.1%
HRA County Roseville Schools Metropolitan districts Watershed district Total Property Tax Roseville Schools & Ric Property tax City HRA County Roseville Schools	\$ \$	1,610.08 1,594.41 72.24 104.36 4,326.52 Payable 2018 Creek Wa 936.57 8.86 1,610.08 1,594.41	\$ ter	17.62 1,661.17 1,608.35 73.75 99.49 4,435.91 Payable 2019 **shed** 975.53 17.62 1,661.17 1,608.35	\$ C	8.76 51.09 13.94 1.51 (4.87) 109.39 Dollar hange 38.96 8.76 51.09 13.94	98.9% 3.2% 0.9% 2.1% -4.7% 2.5%

The four examples on this page show the total property tax for a \$500,000 home with a 4.8% increase in value (from \$477,000 to \$500,000). The homestead market value exclusion does not apply in this example. As shown, the highest property tax is paid by the home in the Roseville School District and the Metro Watershed District (the third table in the list), the largest tax increase is for the home in the

Roseville School District and the Rice Creek Watershed District (last table in the list).

For a home in the Mounds View School District and Rice Creek Watershed, total property tax increases about \$103.

For a home in the Mounds View School District and Metro Watershed, total property tax increases about \$88.

For a home in the Roseville School District and Metro Watershed, total property tax increases about \$143.

For a home in the Roseville School District and Rice Creek Watershed, total property tax increases about \$158.

		Payable		Payable	-	Dollar	Percent
		2018		2019		hange	Change
Mounds View Schools	ጼ		k V			- 0-	0-
		THICE CICE		<u>vater sire</u>	<u>~</u>		
Property tax	Ļ	1 602 52	۲	1 650 62	۲	F6 10	3.5%
City HRA	\$	1,603.53 15.17	\$	1,659.63	\$	56.10	3.5% 97.6%
				29.97		14.80	
County		2,756.68		2,826.07		69.39	2.5% -1.9%
Mounds View Schools		2,298.59		2,253.81		(44.78)	
Metropolitan districts		123.69		125.46		1.77	1.4%
Watershed district	<u>,</u>	87.10	_	92.51	_	5.41	6.2%
Total Property Tax	\$	6,884.76	\$	6,987.45	\$	102.69	1.5%
		Payable		Payable	-	Dollar	Percent
		2018		2019	C	hange	Change
Mounds View Schools	&	Metro W	ate	ershed			
Property tax							
City	\$	1,603.53	\$	1,659.63	\$	56.10	3.5%
HRA		15.17		29.97		14.80	97.6%
County		2,756.68		2,826.07		69.39	2.5%
Mounds View Schools		2,298.59		2,253.81		(44.78)	-1.9%
Metropolitan districts		123.69		125.46		1.77	1.4%
Watershed district		178.68		169.26		(9.42)	-5.3%
Total Property Tax	\$	6,976.34	\$	7,064.20	\$	87.86	1.3%
. ,		D I- I -		D = = l= l =		D = II = ::	D
		Payable		Payable		Dollar	Percent
		2018		2019		hange	Change
Roseville Schools & M	etr	o Waters	he	<u>d</u>			
Property tax							
City	\$	1,603.53	\$	•	\$	56.10	3.5%
HRA		15.17		29.97		14.80	97.6%
County		2,756.68		2,826.07		69.39	2.5%
Roseville Schools		2,687.75		2,698.39		10.64	0.4%
Metropolitan districts		123.69		125.46		1.77	1.4%
Watershed district		178.68		169.26		(9.42)	-5.3%
Total Property Tax	\$	7,365.50	\$	7,508.78	\$	143.28	1.9%
		Payable		Payable	-	Dollar	Percent
		2018		2019	C	hange	Change
Roseville Schools & Ric	ce ·	Creek Wa	ter	rshed			
Property tax							
City	\$	1,603.53	\$	1,659.63	\$	56.10	3.5%
HRA	Y	15.17	Y	29.97	Y	14.80	97.6%
County		2,756.68		2,826.07		69.39	2.5%
Roseville Schools						10.64	0.4%
Metropolitan districts		2,687.75 123.69		2,698.39 125.46		1.77	1.4%
•							
Watershed district		87.10		92.51		5.41	6.2%

Total Property Tax \$ 7,273.92 \$ 7,432.03 \$ 158.11

Operating Budget

The 2019 budget is the second year of the biennial budget. This means that the City will formally amend the second year of the biennial budget and no new formal budget document will be prepared. Instead, the City Council will authorize amendments to the budget and CIP, and will pass resolutions setting the funding level and documenting the changes. This section of the memo provides a summary of budget changes for each operating fund, along with general discussion about the changes to each budget. The following schedules assume a 3.0% COLA increase and a \$40 increase in the City contribution to health insurance.

<u>General Fund</u> revenue changes include increases to permit revenue, changes to intergovernmental revenue due to street maintenance and state fire aid and increases in administrative charges to other funds and plan check fees. A significant portion of expense reductions are related to contractual services. The majority of the public safety increase relates to the fire contract (see previous comments on increases in state fire aid revenue).

		20	18		2019	
	2017		Revised	Original	Budget	Amended
	Actual	Budget	Estimate	Budget	Changes	Budget
General Fund						
Revenue						
Property Taxes	\$7,554,977	\$ 7,896,736	\$ 7,896,736	\$ 8,370,839	\$(185,659)	8,185,180
Licenses and Permits	1,000,637	379,700	560,660	316,000	59,000	375,000
Intergovernmental	570,177	527,622	604,777	528,622	77,000	605,622
Charges for Services	1,509,246	1,362,265	1,388,365	1,347,081	79,010	1,426,091
Fines and Forfeits	47,899	47,500	49,700	47,500	-	47,500
Interest Earnings	53,285	55,000	55,000	60,000	-	60,000
Other Revenues	20,720	14,650	19,650	14,850	-	14,850
Total Revenue	10,756,941	10,283,473	10,574,888	10,684,892	29,351	10,714,243
Expense						
General Government	\$2,214,546	\$ 2,471,065	\$ 2,454,614	\$ 2,525,319	\$ (79,262)	\$ 2,446,057
Public Safety	3,813,923	3,908,639	3,915,803	4,040,279	30,505	4,070,784
Public Works	1,471,674	1,600,892	1,581,473	1,690,304	1,544	1,691,848
Parks and Recreation	1,880,903	2,056,398	1,948,367	2,177,029	(13,595)	2,163,434
Community Development	677,612	684,479	666,292	714,961	(10,019)	704,942
Total Expense	10,058,658	\$10,721,473	\$10,566,549	\$11,147,892	\$ (70,827)	\$11,077,065
Other Sources (Uses)						
Transfers In	837,000	863,000	863,000	900,000	-	900,000
Transfers Out	(1,319,046)	(425,000)	(425,000)	(437,000)	-	(437,000)
Salary Contingency		-		-	(100,178)	(100,178)
Net Increase (Decrease)	216,237	-	446,339	-	-	-
Fund Equity, beginning	4,809,278	4,257,497	5,025,515	5,471,854		5,471,854
Fund Equity, ending	\$5,025,515	\$ 4,257,497	\$ 5,471,854	\$ 5,471,854	: :	\$ 5,471,854

<u>Recycling Fund</u> Charges for services were reduced due to the elimination of the recycling fee increase in 2019 as a result of lower rates with the new recycling hauler. Expenditure changes are a result of lower costs associated with the new hauler.

		2018							2019		
	2017	Revised		Revised			Budget		Α	mended	
	Actual	ı	Budget	E	stimate		Budget	С	hanges		Budget
Recycling Fund											
Revenue											
Intergovernmental	\$ 85,543	\$	80,000	\$	333,000	\$	80,000	\$	-	\$	80,000
Charges for Services	546,474		553,500		553,500		565,500		(12,000)		553,500
Interest Earnings	4,650		-		-		-		-		-
Other	299		-		-		-		-		-
Total Revenue	636,966		633,500		886,500		645,500		(12,000)		633,500
Expense											
Public Works	\$ 549,007	\$	578,959	\$	1,004,288	\$	598,560	\$	(97,380)	\$	501,180
Net Increase (Decrease)	87,959		54,541		(117,788)		46,940		85,380		132,320
Fund Equity, beginning	460,116		548,075		548,075		430,287				430,287
Fund Equity, ending	\$ 548,075	\$	602,616	\$	430,287	\$	477,227		:	\$	562,607

<u>Community Center Fund</u> revenue changes include an increase for the silver and fit program as well as other adjustments related to the Community Center expansion project. Expenditure changes include reduced personal costs as well as reductions in supply and printing budgets.

2017					
		Revised		Budget	Amended
Actual	Budget	Estimate	Budget	Changes	Budget
\$2,578,680	\$2,626,140	\$2,509,989	\$3,021,630	\$ 48,000	\$3,069,630
19,665	6,000	6,000	7,000	-	7,000
15,723	12,500	12,500	12,500	-	12,500
2,614,068	2,644,640	2,528,489	3,041,130	48,000	3,089,130
2,706,824	3,012,809	2,925,159	3,299,740	(80,172)	3,219,568
402,000	420,000	420,000	437,000	-	437,000
-	-	-	-	-	-
309,244	51,831	23,330	178,390	128,172	306,562
1,355,411	1,664,655	1,664,655	1,687,985		1,687,985
\$1,664,655	\$1,716,486	\$1,687,985	\$1,866,375	:	\$1,994,547
	\$2,578,680 19,665 15,723 2,614,068 2,706,824 402,000 - 309,244 1,355,411	\$2,578,680 \$2,626,140 19,665 6,000 15,723 12,500 2,614,068 2,644,640 2,706,824 3,012,809 402,000 420,000 309,244 51,831 1,355,411 1,664,655	\$2,578,680 \$2,626,140 \$2,509,989 19,665 6,000 6,000 15,723 12,500 12,500 2,614,068 2,644,640 2,528,489 2,706,824 3,012,809 2,925,159 402,000 420,000 309,244 51,831 23,330 1,355,411 1,664,655 1,664,655	\$2,578,680 \$2,626,140 \$2,509,989 \$3,021,630 19,665 6,000 6,000 7,000 15,723 12,500 12,500 12,500 2,614,068 2,644,640 2,528,489 3,041,130 2,706,824 3,012,809 2,925,159 3,299,740 402,000 420,000 437,000	\$2,578,680 \$2,626,140 \$2,509,989 \$3,021,630 \$ 48,000 19,665 6,000 6,000 7,000 - 15,723 12,500 12,500 12,500 - 2,614,068 2,644,640 2,528,489 3,041,130 48,000 2,706,824 3,012,809 2,925,159 3,299,740 (80,172) 402,000 420,000 437,000 - 309,244 51,831 23,330 178,390 128,172 1,355,411 1,664,655 1,664,655 1,687,985

<u>Recreation Programs Fund</u> revenue changes include reduced estimates for the aquatics, fitness and adult and youth sports programs and an increase to the preschool program. Expense changes include wage and benefit increases and reduced contractual services for the fitness and adult and youth sports programs.

	20	18		2019			
2017		Revised		Budget	Amended		
Actual	Budget	Estimate	Budget	Changes	Budget		
\$1,465,942	\$1,493,159	\$1,454,213	\$1,660,340	\$ (163,245)	\$1,497,095		
10,839	2,500	2,500	3,000	-	3,000		
1,001	-	160	-	-	-		
1,477,782	1,495,659	1,456,873	1,663,340	(163,245)	1,500,095		
\$1,503,287	\$1,532,572	\$1,520,026	\$1,624,709	\$ (23,676)	\$1,601,033		
86,000	95,000	95,000	100,000	-	100,000		
(140,000)	(150,000)	(150,000)	(160,000)	-	(160,000)		
(79,505)	(91,913)	(118,153)	(21,369)	(139,569)	(160,938)		
954,469	874,964	874,964	756,811		756,811		
\$ 874,964	\$ 783,051	\$ 756,811	\$ 735,442	:	\$ 595,873		
	\$1,465,942 10,839 1,001 1,477,782 \$1,503,287 86,000 (140,000) (79,505) 954,469	2017 Actual Budget \$1,465,942 \$1,493,159 10,839 2,500 1,001 - 1,477,782 1,495,659 \$1,503,287 \$1,532,572 86,000 95,000 (140,000) (150,000) (79,505) (91,913) 954,469 874,964	Actual Budget Estimate \$1,465,942 \$1,493,159 \$1,454,213 10,839 2,500 2,500 1,001 - 160 1,477,782 1,495,659 1,456,873 \$1,503,287 \$1,532,572 \$1,520,026 86,000 95,000 95,000 (140,000) (150,000) (150,000) (79,505) (91,913) (118,153) 954,469 874,964 874,964	2017 Actual Revised Budget Budget \$1,465,942 \$1,493,159 \$1,454,213 \$1,660,340 10,839 2,500 2,500 3,000 1,001 - 160 - 1,477,782 1,495,659 1,456,873 1,663,340 \$1,503,287 \$1,532,572 \$1,520,026 \$1,624,709 86,000 95,000 95,000 100,000 (140,000) (150,000) (150,000) (160,000) (79,505) (91,913) (118,153) (21,369) 954,469 874,964 874,964 756,811	2017 Actual Revised Budget Budget Budget \$1,465,942 \$1,493,159 \$1,454,213 \$1,660,340 \$ (163,245) 10,839 2,500 2,500 3,000 - 1,001 - 160 - - 1,477,782 1,495,659 1,456,873 1,663,340 (163,245) \$1,503,287 \$1,532,572 \$1,520,026 \$1,624,709 \$ (23,676) 86,000 95,000 95,000 100,000 - (140,000) (150,000) (150,000) (160,000) - (79,505) (91,913) (118,153) (21,369) (139,569) 954,469 874,964 874,964 756,811		

<u>Cable Television Fund</u> changes are the result of increased contractual costs related to maintenance of the City's website, internet costs and equipment maintenance as well as the purchase of capital assets.

		2018				2019					
	2017			ı	Revised			E	Budget	Α	mended
	Actual		Budget	Е	stimate		Budget	С	hanges		Budget
Cable Television Fund											
Revenue											
Charges for Services	\$ 443,540	\$	440,000	\$	440,000	\$	410,000	\$	-	\$	410,000
Interest Earnings	5,863		1,800		1,800		1,900		-		1,900
Other Revenues	1,100		1,200		1,200		1,200		-		1,200
Total Revenue	450,503		443,000		443,000		413,100		-		413,100
Expense											
General Government	\$ 164,203	\$	469,553	\$	482,700	\$	123,644	\$	46,615	\$	170,259
Other Sources (Uses)											
Transfers Out	(200,000)		(200,000)		(200,000)		(200,000)		-		(200,000)
Net Increase (Decrease)	86,300		(226,553)		(239,700)		89,456		(46,615)		42,841
Fund Equity, beginning	571,961		658,261		658,261		418,561				418,561
Fund Equity, ending	\$ 658,261	\$	431,708	\$	418,561	\$	508,017			\$	461,402
i											

<u>EDA Fund</u> revenue changes include increases in the property tax levy and intergovernmental revenue to cover costs related to an intern funded partially by the Ramsey County BIZRecycling grant. Expense increases are related to the grant.

		2018						2019		
	2017			F	Revised		В	udget	Α	mended
	Actual	1	Budget	Е	stimate	Budget	Cl	nanges		Budget
EDA Fund										
Revenue										
Property Taxes	\$ 113,950	\$	120,000	\$	120,000	\$ 125,000	\$	25,000	\$	150,000
Intergovernmental	-		-		16,000	-		15,000		15,000
Interest Earnings	2,290		-		-	-		-		-
Total Revenue	116,240		120,000		136,000	125,000		40,000		165,000
Expense										
Community Development	\$ 116,180	\$	119,845	\$	140,487	\$ 124,774	\$	36,943	\$	161,717
Other Sources (Uses)										
Transfers In	20,423		-		-	-		-		-
Net Increase (Decrease)	20,483		155		(4,487)	226		3,057		3,283
Fund Equity, beginning	217,404		237,887		237,887	233,400				233,400
Fund Equity, ending	\$ 237,887	\$	238,042	\$	233,400	\$ 233,626	•		\$	236,683

<u>HRA Fund</u> changes include an increase in the property tax levy to cover costs associated with the reallocation of the code enforcement officer from the General Fund as well as increased contractual costs associated with the housing loan program with NeighborWorks for housing services and an expanded housing loan program.

		2018				2019					
	2017		Rev					В	Budget		mended
	Actual	- 1	Budget	Е	stimate	- 1	Budget	Cl	Changes		Budget
HRA Fund											
Revenue											
Property Taxes	\$ 103,981	\$	110,000	\$	110,000	\$	115,000	\$	95,000	\$	210,000
Interest Earnings	 1,276		-				-		-		-
Total Revenue	105,257		110,000		110,000		115,000		95,000		210,000
Expense											
Community Development	\$ 83,099	\$	106,973	\$	139,764	\$	109,713	\$	91,639	\$	201,352
Net Increase (Decrease)	22,158		3,027		(29,764)		5,287		3,361		8,648
Fund Equity, beginning	 120,935		143,093		143,093		113,329				113,329
Fund Equity, ending	\$ 143,093	\$	146,120	\$	113,329	\$	118,616			\$	121,977

The <u>Slice of Shoreview Fund</u> budget has no proposed changes for 2019.

			20)18				2	2019			
	2017			R	evised			Вι	udget		Αn	nended
	Actual	Е	Budget	Es	stimate	В	udget	Ch	anges	В		udget
Slice of Shoreview Fund												
Revenue												
Charges for Services	\$ 26,554	\$	27,500	\$	28,650	\$	27,500	\$	-		\$	27,500
Interest Earnings	1,033		-				-		-			-
Other Revenues	 38,784		35,000		36,389		35,000		-			35,000
Total Revenue	66,371		62,500		65,039		62,500		-			62,500
Expense												
General Government	\$ 80,938	\$	77,300	\$	66,225	\$	77,700	\$	-		\$	77,700
Other Sources (Uses)												
Transfers In	10,000		10,000		10,000		10,000		-			10,000
Net Increase (Decrease)	(4,567)		(4,800)		8,814		(5,200)		-			(5,200)
Fund Equity, beginning	87,609		83,042		83,042		91,856					91,856
Fund Equity, ending	\$ 83,042	\$	78,242	\$	91,856	\$	86,656				\$	86,656
		1								_		

The <u>Debt Service Fund</u> changes are a result of special assessment reductions due to assessment prepayments.

		20	18		2019	
	2017		Revised		Budget	Amended
	Actual	Budget	Estimate	Budget	Changes	Budget
Debt Service Funds						
Revenue						
Property Taxes	\$ 541,844	\$ 742,235	\$ 742,235	\$1,127,000	\$ -	\$1,127,000
Special Assessments	208,899	205,875	202,111	234,875	(3,764)	231,111
Intergovernmental	-	-	-	-	-	-
Interest Earnings	26,067	18,030	21,200	24,220	140	24,360
Total Revenue	776,810	966,140	965,546	1,386,095	(3,624)	1,382,471
Expense						
Debt Service	\$1,381,635	\$1,594,003	\$1,594,003	\$2,221,998	\$ -	\$2,221,998
Other Sources (Uses)						
Debt Proceeds	118,514	14,794	14,794	-	-	-
Debt Refunded	-	-		-		-
Transfers In	455,000	877,000	877,000	982,000	-	982,000
Transfers Out	(50,000)	(50,000)	(50,000)	(50,000)	-	(50,000)
Net Increase (Decrease)	(81,311)	213,931	213,337	96,097	(3,624)	92,473
Fund Equity, beginning	2,805,909	2,724,598	2,724,598	2,937,935	-	2,937,935
Fund Equity, ending	\$2,724,598	\$2,938,529	\$2,937,935	\$3,034,032	_	\$3,030,408
			•		-	-

<u>Central Garage Fund</u> changes to expenses include increases in personal costs and contractual services, and decreases in supplies.

		20	18		2019	
	2017		Revised		Budget	Amended
	Actual	Budget	Estimate	Budget	Changes	Budget
Central Garage Fund						
Revenue						
Property Taxes	\$ 182,211	\$ 184,000	\$ 184,000	\$ 184,000	\$ -	\$ 184,000
Intergovernmental	52					-
Central Garage Charges	1,221,287	1,438,058	1,438,058	1,493,758	-	1,493,758
Interest Earnings	17,640	11,500	11,500	12,500	-	12,500
Other Revenues	2,655	-	-	-	-	-
Total Revenue	1,423,845	1,633,558	1,633,558	1,690,258	-	1,690,258
Expense						
Central Garage Operations	583,214	627,016	635,303	642,616	7,324	649,940
Debt Service	108,501	100,044	100,044	94,644	-	94,644
Depreciation	682,114	727,000	727,000	756,000	-	756,000
Total Expense	1,373,829	1,454,060	1,462,347	1,493,260	7,324	1,500,584
Other Sources (Uses)						
Sale of Asset-Gain	91,798	27,700	27,700	45,000	-	45,000
Transfers In	119,400	119,400	119,400	119,400	-	119,400
Transfers Out	(4,304)	(6,000)	-	-	-	-
Net Increase (Decrease)	256,910	320,598	318,311	361,398	(7,324)	354,074
Fund Equity, beginning	4,787,928	5,044,838	5,044,838	5,363,149	_	5,363,149
Fund Equity, ending	\$5,044,838	\$5,365,436	\$5,363,149	\$5,724,547		\$5,717,223
Note: Excludes contributed assets					<u> </u>	

The Short-term Disability Fund budget has no proposed changes for 2019.

			20	18					2019			
	2017			R	evised			В	udget	:	Ar	nended
,	Actual		Budget		Estimate		udget	Changes		S	В	udget
\$	7,842	\$	7,900	\$	7,900	\$	7,900	\$		-	\$	7,900
	572		550		600		600			-		600
	8,414		8,450		8,500		8,500			-		8,500
	2,079		9,000		9,000		9,000			-		9,000
	6,335		(550)		(500)		(500)			-		(500)
	46,861		53,196		53,196		52,696					52,696
\$	53,196	\$ 52,646		\$	52,696	\$ 52,196					\$	52,196
	-	\$ 7,842 572 8,414 2,079 6,335 46,861	\$ 7,842 \$ 572 8,414 2,079 6,335 46,861	2017 Actual Budget \$ 7,842 \$ 7,900 572 550 8,414 8,450 2,079 9,000 6,335 (550) 46,861 53,196	Actual Budget Esternal \$ 7,842 \$ 7,900 \$ 550 572 550 \$ 8,414 8,450 2,079 9,000 6,335 (550) 46,861 53,196 53,196	2017 Actual Budget Estimate \$ 7,842 \$ 7,900 \$ 7,900 572 550 600 8,414 8,450 8,500 2,079 9,000 9,000 6,335 (550) (500) 46,861 53,196 53,196	2017 Actual Budget Estimate B \$ 7,842 \$ 7,900 \$ 7,900 \$ 572 550 600 8,414 8,450 8,500 2,079 9,000 9,000 6,335 (550) (500) 46,861 53,196 53,196	2017 Actual Budget Estimate Budget \$ 7,842 \$ 7,900 \$ 7,900 \$ 7,900 572 550 600 600 8,414 8,450 8,500 8,500 2,079 9,000 9,000 9,000 6,335 (550) (500) (500) 46,861 53,196 53,196 52,696	2017 Actual Revised Budget Budget Budget Cr \$ 7,842 \$ 7,900 \$ 7,900 \$ 7,900 \$ 7,900 \$ 7,900 \$ 7,900 \$ 7,900 \$ 7,900 \$ 7,900 \$ 7,900 \$ 7,900 \$ 7,900 \$ 7,900 \$ 7,900 \$ 8,500 \$ 8,500 \$ 8,500 \$ 8,500 \$ 7,900	2017 Actual Revised Budget Budget Estimate Budget Budget Change \$ 7,842 572 \$ 7,900 550 600 \$ 7,900 600 \$ 7,900 600 \$ 7,900 600 \$ 8,500 2,079 9,000 9,000 9,000 9,000 9,000 9,000 9,000 1,50	2017 Actual Revised Budget Budget Estimate Budget Budget Budget Changes \$ 7,842 572 \$ 7,900 550 \$ 7,900 600 \$ 7,900 600 \$ - 8,414 8,450 8,500 8,500 - 2,079 9,000 9,000 9,000 - 6,335 (550) (500) (500) - 46,861 53,196 53,196 52,696 -	2017 Actual Revised Budget Budget And Actual And Actual Budget And Actual And Actual

The <u>Liability Claims Fund</u> budget has no proposed changes for 2019.

			20	18					2019			
	2017			F	Revised			ı	Budge	t	A	mended
	Actual		Budget		stimate	Budget		Changes		es.		Budget
Liability Claims Fund												
Revenue												
Interest Earnings	\$ 3,225	\$	2,300	\$	2,300	\$	2,400	\$		-	\$	2,400
Other Revenues	20,309		30,000		30,000		30,000			-		30,000
Total Revenue	23,534		32,300		32,300		32,400			-		32,400
Expense												
Miscellaneous	18,108		32,000		32,000		32,000			-		32,000
Net Increase (Decrease)	5,426		300		300		400			-		400
Fund Equity, beginning	292,292		297,718		297,718		298,018	_				298,018
Fund Equity, ending	\$ 297,718	\$	298,018	\$	298,018	\$ 298,418		•			\$	298,418

<u>Water Fund</u> changes include slightly higher personal costs, increased contractual costs due to general consultant fees, internal administrative charges and slightly higher debt service interest costs.

Expenditure budget revisions result in an \$81,727 reduction in fund balance from what was planned in the FYOP. The 4% rate increase is projected to raise an additional \$151,500 of revenue and would generate a net increase to fund balance of \$227,921. Due to lower irrigation usage for the past several summers, the City has not met its revenue projections. In order to maintain the goals established in the FYOP staff will likely be recommending that the base gallons used to estimate water revenue be adjusted when preparing the next five-year operating plan and biennial budget.

		20	18		2019		
	2017		Revised		Budget	Amended	
	Actual	Budget	Estimate	Budget	Changes	Budget	
Water Fund							
Revenue							
Special Assessments	\$ 1,357	\$ -	\$ -	\$ -	\$ -	\$ -	
Intergovernmental	177	-	-	-	-	-	
Charges for Services (utility chgs)	3,243,357	3,753,000	3,324,000	3,904,500	-	3,904,500	
Interest Earnings	40,930	42,000	42,000	45,000	-	45,000	
Other Revenues		-	1,500	-	-	-	
Total Revenue	3,285,821	3,795,000	3,367,500	3,949,500	-	3,949,500	
Expense							
Enterprise Operations	1,609,969	1,712,268	1,766,620	1,855,804	79,770	1,935,574	
Debt Service	439,738	412,908	454,395	426,048	1,957	428,005	
Depreciation	813,359	960,000	960,000	965,000	-	965,000	
Total Expense	2,863,066	3,085,176	3,181,015	3,246,852	81,727	3,328,579	
Other Sources (Uses)							
Transfers Out	(381,625)	(383,000)	(383,000)	(393,000)	-	(393,000)	
Net Increase (Decrease)	41,130	326,824	(196,515)	309,648	(81,727)	227,921	
Note: Excludes contributed assets							

<u>Sewer Fund</u> changes include a 3% sewer rate increase for 2019 (unchanged from the original rate in the five-year operating plan), slightly higher personal costs, increases in general contractual costs and MCES sewage disposal costs, higher internal administrative charges and slightly higher debt service interest costs.

		20	18		2019	
	2017		Revised		Budget	Amended
	Actual	Budget	Estimate	Budget	Changes	Budget
Sewer Fund						
Revenue						
Special Assessments	\$ 1,858	\$ -	\$ -	\$ -	\$ -	\$ -
Intergovernmental	156	-	-	-	-	-
Charges for Services (misc)	7,877	1,500	1,500	1,500	-	1,500
Charges for Services (utility chgs)	4,267,766	4,305,500	4,328,700	4,433,500	-	4,433,500
Interest Earnings	43,781	30,000	30,000	33,000	-	33,000
Other Revenues	2,836	-	-	-	-	-
Total Revenue	4,324,274	4,337,000	4,360,200	4,468,000	-	4,468,000
Expense						
Enterprise Operations	3,403,098	3,575,456	3,593,156	3,761,692	44,379	3,806,071
Debt Service	76,310	68,911	80,910	81,884	536	82,420
Depreciation	327,164	326,000	326,000	344,000	-	344,000
Total Expense	3,806,572	3,970,367	4,000,066	4,187,576	44,915	4,232,491
Other Sources (Uses)						
Transfers Out	(195,625)	(191,000)	(191,000)	(203,000)	-	(203,000)
Net Increase (Decrease)	322,077	175,633	169,134	77,424	(44,915)	32,509
Note: Excludes contributed assets						

<u>Surface Water Fund</u> changes include slightly lower contractual services and administrative charges and slightly higher debt service interest costs. The planned 5% increase in surface water rates for 2019 is unchanged.

			20	18		2019		
	2017			Revised		Budget	Amended	
	Actual		Budget	Estimate	Budget	Changes	Budget	
Surface Water Fund								
Revenue								
Special Assessments	\$ 48	36	\$ -	\$ -	\$ -	\$ -	\$ -	
Intergovernmental	7	' 3	-	-	-	-	-	
Charges for Services (utility chgs)	1,781,86	3	1,848,546	1,862,546	1,938,461	-	1,938,461	
Interest Earnings	16,73	9	10,000	10,000	11,000	-	11,000	
Total Revenue	1,799,16	61	1,858,546	1,872,546	1,949,461	-	1,949,461	
Expense								
Enterprise Operations	903,94	14	1,094,623	943,917	1,131,347	(10,970)	1,120,377	
Debt Service	79,19	94	68,653	71,600	95,497	93	95,590	
Depreciation	283,00	9	296,000	296,000	311,000	-	311,000	
Total Expense	1,266,14	17	1,459,276	1,311,517	1,537,844	(10,877)	1,526,967	
Other Sources (Uses)								
Transfers Out	(168,00	00)	(176,000)	(176,000)	(186,000)	-	(186,000)	
Net Increase (Decrease)	365,01	4	223,270	385,029	225,617	10,877	236,494	
Note: Excludes contributed assets								

<u>Street Lighting Fund</u> changes include increased personal costs, contractual services and internal administrative charges. The planned 5% increase in street lighting rates for 2019 is unchanged

		20	18					2019		
	2017		R	Revised			Budget		Αı	mended
	Actual	Budget	E:	stimate	Budget		Changes		E	Budget
Street Lighting Fund										
Revenue										
Special Assessments	\$ 173	\$ -	\$	-	\$	-	\$	-	\$	-
Charges for Services (utility chgs)	640,703	678,000		681,000		712,000		-		712,000
Interest Earnings	4,314	2,700		2,700		2,900		-		2,900
Total Revenue	645,190	680,700		683,700		714,900		-		714,900
Expense										
Enterprise Operations	226,488	277,268		244,597		279,327		15,276		294,603
Depreciation	78,678	83,000		83,000		94,000		-		94,000
Total Expense	305,166	360,268		327,597		373,327		15,276		388,603
Other Sources (Uses)										
Transfers Out	(28,400)	(32,400)		(32,400)		(37,400)		-		(37,400)
Net Increase (Decrease)	311,624	288,032		323,703		304,173		(15,276)		288,897
Note: Excludes contributed assets										

Utility Rates

The December 2017 *Five-Year Operating Plan* and 2019 preliminary budget recommended a 4% water, 3% sewer, 5% surface water and 5% street light rate increase for 2019. Based on preliminary financial information these rate increases appear to be reasonable in order to meet the financial obligations of the utility funds, and no changes are recommended. The utility billing information that follows incorporates these rate increases.

The change in the total utility bill will vary based on the amount of water used by each customer and by the type of customer. To put the rate change into perspective, two tables are presented to estimate the change on residential customers at various water usage levels.

For the average residential customer (using an average of 15,000 gallons of water per quarter, and 12,000 gallons in the winter) the total utility bill will increase \$7.22 per quarter. The majority of the increase is for sewer charges.

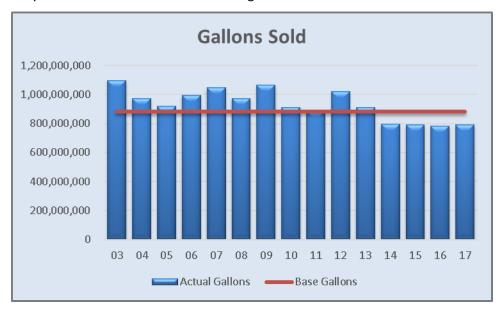
Average User				
	2018	2019	(Change
Water	\$ 57.54	\$ 59.82	\$	2.28
Sewer	92.99	95.78		2.79
Surface water	29.72	31.21		1.49
Street lighting	13.23	13.89		0.66
State fee	1.59	1.59		-
Total	\$ 195.07	\$ 202.29	\$	7.22

The next table shows the change in the utility bill for residential customers at 6 different usage levels. Customers with the lowest usage receive the smallest dollar increase. The second column of the table shows the percentage of residential customers that fall within each usage level.

				Total Q	uarterly	Qι	arterly	
	% of	Water	Sewer	Utilit	ty Bill	С	hange	
Use Level	Homes	Gallons	Gallons	2018	2019		\$	%
Very low	13%	5,000	4,000	\$ 134.46	\$ 139.57	\$	5.11	3.8%
Low	28%	10,000	10,000	\$ 160.50	\$ 166.51	\$	6.01	3.7%
Average	40%	15,000	12,000	\$ 195.07	\$ 202.29	\$	7.22	3.7%
Above avg	14%	25,000	22,000	\$ 247.72	\$ 256.87	\$	9.15	3.7%
High	3%	55,000	26,000	\$ 409.22	\$ 424.82	\$	15.60	3.8%
Very high	2%	80,000	34,000	\$ 573.16	\$ 595.11	\$	21.95	3.8%

Base Gallons

Next year's budget process will require the preparation of a new two-year budget and five-year operating plan. At that time staff will likely be recommending that the base gallons used to estimate water revenue be adjusted. Lower consumption is a result of rainy periods during the irrigation season, more efficient household appliances and plumbing fixtures, and the City's ongoing efforts to promote water conservation, including, the implementation of the Water Smart program. As shown in the graph below, the City has not met or exceeded the base gallon amount since 2013.



Major Capital Funds

Projected fund balances and capital costs for major capital funds are presented on the next four pages. These schedules show revenue dedicated to each fund, planned project costs, and estimated fund balance.

<u>Street Renewal Fund</u> projections indicate that tax levy increases ranging from \$67,000 to \$85,000 per year through 2023 (after considering the redirection of the 2018 Street Bond levy of \$250,000 in 2019) will support planned projects.

Street Renewal Fund	Estimated	Projected	Projected	Projected	Projected	Projected
Capital Projections	2018	2019	2020	2021	2022	2023
Revenue						
Property taxes	\$ 1,124,000	\$ 941,000	\$ 1,012,000	\$ 1,088,000	\$ 1,168,000	\$ 1,253,000
Assessments	99,894	15,000	15,000	15,000	15,000	15,000
Investment interest	26,000	26,000	26,000	26,000	26,000	26,000
Total Revenues	\$ 1,249,894	\$ 982,000	\$ 1,053,000	\$ 1,129,000	\$ 1,209,000	\$ 1,294,000
Expense						
Gramsie Road reconstruction	80,000	-	-	-	-	-
Bridge/Lion neighborhood	875,000	-	-	-	-	-
Wabasso neighborhood	-	472,200	-	-	-	-
Edgetown Acres-Schutta/Lois/Hillview	-	-	1,337,800	1,457,600	-	-
Total Expense	\$ 955,000	\$ 472,200	\$ 1,337,800	\$ 1,457,600	\$ -	\$ -
Other Sources (Uses)						
Transfers out/2018 Street Bonds	(100,000)	-	-	-	-	-
Total Other Sources (Uses)	\$ (100,000)	\$ -	\$ -	\$ -	\$ -	\$ -
Net change	194,894	509,800	(284,800)	(328,600)	1,209,000	1,294,000
Fund equity, beginning	2,476,391	2,671,285	3,181,085	2,896,285	2,567,685	3,776,685
Fund equity, ending	\$ 2,671,285	\$ 3,181,085	\$ 2,896,285	\$ 2,567,685	\$ 3,776,685	\$ 5,070,685
Years of capital coverage (avg expense)	3.8	4.5	4.1	3.6	5.4	7.2
Tax levy percent change	7.0%	-16.3%	7.5%	7.5%	7.4%	7.3%
Average annual percent change (taxes) 2018 –		-4.6%	-0.6%	1.4%	2.6%	3.4%

<u>MSA Fund</u> projections indicate that the City's annual allocation combined with existing fund balances will not support planned project costs through the year 2023. In order to fund planned street projects, the City could request advances on future MSA allocations or record inter-fund loans.

MSA Fund	Esti	imated	F	Projected	Projected	Projected	Projected	Projected
Capital Projections	2	2018		2019	2020	2021	2022	2023
Revenue								
Intergovt (MSA allocation)	\$	715,783	\$	715,783	\$ 715,783	\$ 715,783	\$ 715,783	\$ 715,783
Investment interest		20,000		5,000	-	-	-	-
Total Revenues	\$	735,783	\$	720,783	\$ 715,783	\$ 715,783	\$ 715,783	\$ 715,783
Expense								
Gramsie Road		80,000		-	-	-	-	-
MSA Street Rehabilitation		585,000		415,000	-	-	-	-
Rice Street/I-694 Interchange		-		770,000	-	-	-	-
Highway 49/Hodgson (96-Gramsie)		-		-	-	218,000	-	-
Bridge, Lion Neighborhood		200,000		-	-	-	-	-
Lexington Ave. Reconstruction		-		-	150,000	-	-	-
Owasso Blvd N Reconstruction		200,000		150,000	2,380,000	-	-	-
Hamline Ave. Reconstruction		-		-	-	-	-	2,744,000
County Road F Reconstruction		-		275,000	-	-	-	-
Total Expense	\$ 1,	,065,000	\$	1,610,000	\$ 2,530,000	\$ 218,000	\$ -	\$ 2,744,000
Net change	((329,217)		(889,217)	(1,814,217)	497,783	715,783	(2,028,217)
Fund equity, beginning	1,	,373,628		1,044,411	155,194	(1,659,023)	(1,161,240)	(445,457)
Fund equity, ending	\$ 1,	,044,411	\$	155,194	\$ (1,659,023)	\$ (1,161,240)	\$ (445,457)	\$ (2,473,674)
Fund equity percent of avg expense		76.7%		11.4%	-121.9%	-85.3%	-32.7%	-181.7%
Months capital coverage (avg expense)		9.2		1.4	(14.6)	(10.2)	(3.9)	(21.8)
Fund equity - from 2018 CHIRP	1,	,997,515		2,295,298	131,081	629,864	1,347,147	(679,070)
Variance over (under) 2018 CHIRP	((953,104)		(2,140,104)	(1,790,104)	(1,791,104)	(1,792,604)	(1,794,604)

MSA streets are typically City streets with higher traffic volumes. The City may designate up to 20% of local streets as MSA routes, and the routes are subject to certain State design requirements.

<u>General Fixed Asset Fund</u> projections indicate that a tax levy increase of \$5,000 per year through 2023 will support planned projects. The increase in the General Fixed Asset Fund share of the levy is projected to increase .3% annually (unless capital projections change, requiring higher levies).

General Fixed Asset Fund	Е	Estimated		Projected	F	Projected	F	rojected	F	Projected	Projected		
Capital Projections		2018		2019		2020		2021		2022		2023	
Revenue													
Property taxes	\$	1,525,000	\$	1,530,000	\$	1,535,000	\$	1,540,000	\$	1,545,000	\$	1,550,000	
Investment interest		14,000		14,000		25,000		32,000		32,000		32,000	
Total Revenues	\$	1,539,000	\$	1,544,000	\$	1,560,000	\$	1,572,000	\$	1,577,000	\$	1,582,000	
Expense													
Fire stations & equipment		180,048		184,677		145,623		89,320		475,552		138,600	
Warning sirens		38,000		-		-		18,000		-		18,000	
Municipal buildings		1,633,168		305,000		255,000		323,000		388,000		446,000	
Park facilities		101,410		620,000		301,000		60,000		354,000		140,000	
Trails		80,000		80,000		80,000		80,000		181,600		83,200	
Total Expense	\$	2,032,626	\$	1,189,677	\$	781,623	\$	570,320	\$	1,399,152	\$	825,800	
Other Sources (Uses)													
Transfers out/Capital Imprv (IT) fund		(173,469)		(238,000)		(194,000)		(141,000)		(37,000)		(121,000)	
Transfers out/debt funds		(180,000)		(380,000)		(380,000)		(380,000)		(380,000)		(200,000)	
Total Other Sources (Uses)	\$	(353,469)	\$	(618,000)	\$	(574,000)	\$	(521,000)	\$	(417,000)	\$	(321,000)	
Net change		(847,095)		(263,677)		204,377		480,680		(239,152)		435,200	
Fund equity, beginning		1,914,629		1,067,534		803,857		1,008,234		1,488,914		1,249,762	
Fund equity, ending	\$	1,067,534	\$	803,857	\$	1,008,234	\$	1,488,914	\$	1,249,762	\$	1,684,962	
Months of average capital coverage		10.0		7.5		9.4		13.9		11.7		15.7	
Tax levy percent change		1.2%		0.3%		0.3%		0.3%		0.3%		0.3%	
Average annual percent change (taxes)	201	8-										0.5%	

<u>Information Technology Fund</u> projections indicate that a tax levy increase of \$10,000 in 2020 will support planned technology purchases. The small tax levy is intended to assist in funding new technology purchases that cannot be funded through replacement funds.

Information Technology Fund	Es	timated	Pr	ojected	Projected		Projected		Projected		Pı	ojected
Capital Projections		2018		2019		2020	2021		2022			2023
Revenue												
Property taxes	\$	40,000	\$	40,000	\$	50,000	\$	50,000	\$	50,000	\$	50,000
Investment interest		1,100		1,600		1,600		1,600		1,600		1,600
Total Revenues	\$	41,100	\$	41,600	\$	51,600	\$	51,600	\$	51,600	\$	51,600
Expense												
Computer equipment/software		203,469		276,500		215,000		146,000		42,000		135,000
Total Expense	\$	203,469	\$	276,500	\$	215,000	\$	146,000	\$	42,000	\$	135,000
Other Sources (Uses)												
Transfers in/Gen Fixed Asset Fund		173,469		238,000		194,000		141,000		37,000		121,000
Transfers in/Water Fund		-		-		3,000		-		-		-
Transfers in/Sewer Fund		-		-		3,000		-		-		-
Transfers in/Central Garage Fund		-		-		-		5,000		-		5,000
Total Other Sources (Uses)	\$	173,469	\$	238,000	\$	200,000	\$	146,000	\$	37,000	\$	126,000
Net change		11,100		3,100		36,600		51,600		46,600		42,600
Fund equity, beginning		111,130		122,230		125,330		161,930		213,530		260,130
Fund equity, ending	\$	122,230	\$	125,330	\$	161,930	\$	213,530	\$	260,130	\$	302,730
Months of capital coverage (avg exp)		8.6		8.9		11.5		15.1		18.4		21.4

<u>Community Investment Fund</u> The summary of Community Investment Fund activity provided below shows projected revenue is sufficient to support planned building, park and trail projects providing community wide benefit. The G.O. debt service transfer beginning in 2018 provides funding for debt payments associated with the \$15,000,000 Community Center expansion/Shoreview Commons improvement bond issue

Community Investment Fund	Е	stimated	F	Projected	F	Projected	F	Projected	F	Projected		Projected
Capital Projections		2018		2019		2020		2021		2022		2023
Revenue												
Franchise fees	\$	830,000	\$	790,000	\$	790,000	\$	790,000	\$	790,000	\$	790,000
PCS Antenna rentals		411,000		428,000		446,000		465,000		485,000		506,000
Billboard fees		56,600		58,310		60,060		61,860		63,720		72,190
Investment interest		40,000		35,000		30,000		15,000		20,000		20,000
Total Revenues	\$	1,337,600	\$	1,311,310	\$	1,326,060	\$	1,331,860	\$	1,358,720	\$	1,388,190
Expense												
Furniture and equipment		225,000		-		-		-		-		-
Community Center improvements		217,000		50,000		50,000		50,000		50,000		50,000
Community Center addition		1,467,300		-		-		-		-		-
Park facilities improvements		-		2,750,000		-		1,000,000		1,000,000		700,000
Trails and pathways		65,000		400,000		-		94,000		-		-
Total Expense	\$	1,974,300	\$	3,200,000	\$	50,000	\$	1,144,000	\$	1,050,000	\$	750,000
Other Sources (Uses)												
Transfer out/G.O. debt service		(322,000)		(322,000)		(322,000)		(322,000)		(322,000)		(322,000)
Transfers out/debt service (COP's)		(175,000)		(180,000)		(180,000)		(180,000)		(180,000)		(59,021)
Total Other Sources (Uses)	\$	(497,000)	\$	(502,000)	\$	(502,000)	\$	(502,000)	\$	(502,000)	\$	(381,021)
Net change		(1,133,700)		(2,390,690)		774,060		(314,140)		(193,280)		257,169
Fund equity, beginning		5,257,852		4,124,152		1,733,462		2,507,522		2,193,382		2,000,102
Fund equity, ending	\$	4,124,152	\$	1,733,462	\$	2,507,522	\$	2,193,382	\$	2,000,102	\$	2,257,271
Months of capital coverage (avg exp)		36.4		15.3		22.1		19.3		17.6		19.9
Minimum fund balance	\$	936,173	\$	1,191,435	\$	1,450,647	\$	1,714,019	\$	1,981,763	\$	2,255,401
Fund balance in excess of minimum	\$	3,187,979	\$	542,027	\$	1,056,875	\$	479,363	\$	18,339	\$	1,870
Debt service over (under) policy limit	\$	(13,524)	\$	(16,424)	\$	(24,744)	\$	(33,488)	\$	(45,276)	U	navailable

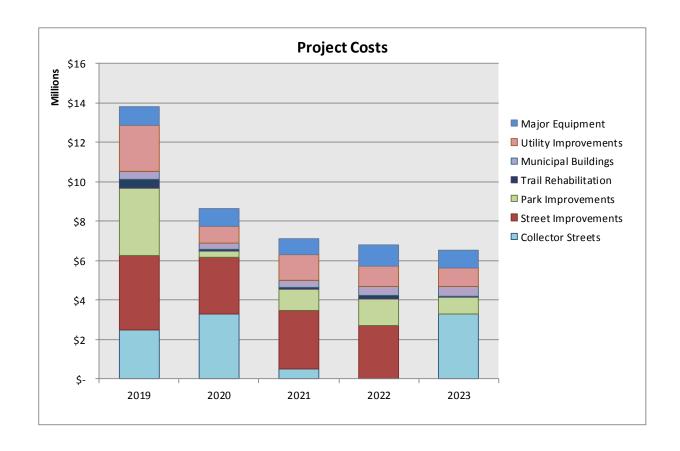
The adopted Community Investment Policy outlines a formula to accumulate a minimum fund balance equal to \$3 million. During the years 2014 through 2018 the policy dedicates 15% of revenue from franchise fees (electric and gas), wireless telecommunication antenna lease receipts and outdoor billboard lease receipts to the accumulation of minimum fund balance. Beginning in 2019, and until the \$3 million minimum fund balance is reached, 20% of these revenues will be dedicated to the accumulation of minimum fund balance. The first two lines highlighted in blue in the table above, show the growth in minimum fund balance, and available fund balances over the next 6 years.

The Community Investment Policy limits the amount of resources that can be used for the repayment of debt issued to acquire qualifying capital assets to 50% of ensuing years' available revenue, defined as revenue derived from franchise fees (electric and gas), wireless telecommunication antenna lease receipts and outdoor billboard lease receipts, less the amount allocated to the accumulation of minimum fund balance. The last line highlighted in blue in the table above, shows the amount of debt service exceeding or below the policy limit

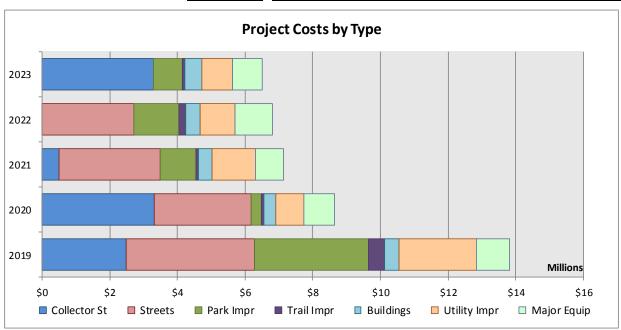
A listing of proposed capital projects and a summary of funding sources is provided on the next 3 pages.

Capital Improvement Program

Description	Year 2018	Year 2019	Year 2020	Year 2021	Year 2022	Year 2023
Resources						
Debt Issuance	\$13,746,888	\$ 5,732,000	\$2,987,200	\$2,330,400	\$3,736,000	\$ 429,000
Intergovernmental	1,262,500	1,635,000	2,530,000	218,000	-	3,194,000
Internal Funds	6,408,278	6,450,627	3,113,423	4,587,070	3,074,152	2,886,940
Total Resources	\$21,417,666	\$13,817,627	\$8,630,623	\$7,135,470	\$6,810,152	\$6,509,940
Project Costs						
Collector Streets	\$ 360,000	\$ 2,481,000	\$3,310,000	\$ 497,000	\$ -	\$3,290,000
Street Improvements	3,850,000	3,803,000	2,870,000	2,990,000	2,700,000	-
Park Improvements	101,410	3,370,000	301,000	1,060,000	1,354,000	840,000
Trail Rehabilitation	80,000	480,000	80,000	80,000	181,600	83,200
Municipal Buildings	14,989,156	414,875	343,685	391,480	438,000	496,000
Utility Improvements	1,085,000	2,293,450	820,000	1,288,150	1,036,000	904,140
Major Equipment	952,100	975,302	905,938	828,840	1,100,552	896,600
Total Project Costs	\$21,417,666	\$13,817,627	\$8,630,623	\$7,135,470	\$6,810,152	\$6,509,940



City of Snoreview, Minnesota Capital Improvement Program 2018-2023								
Project Resources								
	Year	Year	Year	Year	Year	Year		
Description	2018	2019	2020	2021	2022	2023		
Везаприон			2020	2021	2022	2023		
Debt								
General Obligation Bonds	\$ 925,000	\$ 2,075,000	\$ -	\$ -	\$2,500,000	\$ -		
Tax Abatement Bonds	11,011,388	-	-	-	-	-		
Improvement Bonds (assmts)	-	-	448,240	385,080	-	-		
Water Revenue Bonds	710,000	1,539,000	600,000	854,000	535,000	175,000		
Sewer Revenue Bonds	298,000	1,555,000	600,000	669,000	501,000	24,000		
Surface Water Revenue Bonds	802,500	563,000	1,338,960	422,320	200,000	230,000		
Total Debt	13,746,888	5,732,000	2,987,200	2,330,400	3,736,000	429,000		
Intergovernmental								
Ramsey County	-	25,000	-	-	-	450,000		
Rice Creek Watershed District	197,500	-	-	-	-	-		
MSA	1,065,000	1,610,000	2,530,000	218,000	-	2,744,000		
Total Intergovernmental	1,262,500	1,635,000	2,530,000	218,000	-	3,194,000		
Internal Funds								
Cable Television Fund	395,000	-	-	-	-	-		
Street Renewal Fund	955,000	472,200	1,337,800	1,457,600	-	-		
Street Renewal (assmts)	190,000	186,800	-	-	-	32,000		
General Fixed Asset Fund	2,206,095	1,427,677	975,623	711,320	1,436,152	946,800		
Capital Acquisition Fund (IT)	30,000	38,500	15,000	-	5,000	9,000		
Community Investment Fund	1,974,300	3,200,000	50,000	1,144,000	1,050,000	750,000		
Water Fund	-	-	3,000	-	-	-		
Sewer Fund	-	-	3,000	-	-	-		
Street Lighting Fund	87,000	551,450	145,000	675,150	-	539,140		
Central Garage Fund	570,883	574,000	584,000	599,000	583,000	610,000		
Total Internal Funds	6,408,278	6,450,627	3,113,423	4,587,070	3,074,152	2,886,940		
Total Resources	\$21,417,666	\$13,817,627	\$8,630,623	\$7,135,470	\$6,810,152	\$6,509,940		



	Project	Costs					
	Year	Year	Year	Year	Year	Year	
Description	2018	2019	2020	2021	2022	2023	
Collector Streets							
MSA Street Rehabilitation	\$ 160,000	\$ -	\$ -	\$ -	\$ -	\$ -	
Rice Street/I-694 Interchange	-	770,000	-	-	-	-	
County Rd F Reconstruction	_	691,000	_	_	_	_	
Owasso Boulevard N Reconstruction	200,000	1,020,000	2,510,000	_	_	_	
Lexington Ave Reconstruction	-	-,,	800,000	-	_	_	
Highway 49/Hodgson (H96-Gramsie)	_	-	-	497,000	_	_	
Hamline Ave Reconstruction	-	-	-	-	-	3,290,000	
Total Collector Streets	360,000	2,481,000	3,310,000	497,000	-	3,290,000	
Street Improvements	223,222		2,2_2,222	101,000		5,200,000	
Street Rehabilitation	1,650,000	2,590,000	_	_	2,700,000	_	
Bridge, Lion Neighborhood	2,200,000	_,	_	_	_,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,	_	
Wabasso Neighborhood	_,	1,213,000	-	_	-	-	
Edgetown Acres-Schutta/Lois/Hillview	-	-	2,870,000	2,990,000	-	-	
Total Street Improvements	3,850,000	3,803,000	2,870,000	2,990,000	2,700,000	-	
Park Improvements	2,222,222		,,	,,	,,		
Park Facility Replacements	101,410	525,000	248,000	60,000	284,000	100,000	
Park Facility Improvements	-	2,750,000	, -	1,000,000	1,000,000	700,000	
Tennis & Basketball Court Pavement	-	80,000	40,000	-	55,000	40,000	
Park Building Rehabilitation	_	15,000	13,000	_	15,000	, -	
Total Park Improvements	101,410	3,370,000	301,000	1,060,000	1,354,000	840,000	
Trail Rehabilitation and Extensions	80,000	480,000	80,000	80,000	181,600	83,200	
Municipal Buildings	,	,	,	,	,	,	
Fire Stations	40,300	59,875	38,685	18,480	-	_	
General Government Buildings	95,000	-	-	-	-	-	
Community Center Rehabilitation	1,315,000	30,000	75,000	95,000	95,000	202,000	
Banquet Facility	55,000	20,000	90,000	20,000	15,000	15,000	
Pool & Locker Room Areas	137,012	105,000	40,000	138,000	203,000	179,000	
Furniture & Equipment	651,156	150,000	50,000	70,000	75,000	50,000	
Community Center Improvements	217,000	50,000	50,000	50,000	50,000	50,000	
Community Center Expansion	12,478,688	-	-	-	-	-	
Total Municipal Buildings	14,989,156	414,875	343,685	391,480	438,000	496,000	
Utility Improvements			-	-	-	-	
Water Systems	550,000	825,000	_	700,000	535,000	135,000	
Sanitary Sewer Rehabilitation	-	950,000	-	-	471,000	, -	
Sanitary Sewer Lift Stations	30,000	30,000	-	75,000	30,000	_	
Suzanne/Gramsie Storm Lift Station	-	-	500,000	-	-	_	
Surface Water Pretreatment Structures	505,000	-	320,000	-	-	230,000	
Residential Street Lights	-	488,450	-	513,150	-	539,140	
Total Utility Improvements	1,085,000	2,293,450	820,000	1,288,150	1,036,000	904,140	
Major Equipment			-			-	
Fire Equipment	139,748	124,802	106,938	70,840	475,552	138,600	
Warning Sirens	38,000	-	-	18,000	-	18,000	
Computer Systems	203,469	276,500	215,000	146,000	42,000	135,000	
Central Garage Equipment	570,883	574,000	584,000	594,000	583,000	605,000	
Total Major Equipment	952,100	975,302	905,938	828,840	1,100,552	896,600	
Total Capital Projects	\$21,417,666	\$13,817,627	\$8,630,623	\$7,135,470	\$6,810,152	\$6,509,940	

City of Shoreview Budget Hearing Presentation

2019 Budget and Tax Levy

Presentation Notes/Format

- Handout
 - 2019 Budget Summary (booklet)
 - Page numbers in presentation refer to booklet pages
 - Not all material covered in presentation
- Other information on website
 - Utility Operations
 - Community Benchmarks
 - Biennial Budget and CIP
 - Five-year Operating Plan

Budget Objectives

- Balance General fund budget
- Maintain existing services and programs
- Recover utility operating costs
- Fund infrastructure replacements
- Meet debt obligations
- Maintain AAA bond rating
- Amend biennial budget
- Protect and enhance parks and recreational facilities

Budget Objectives

- Position the City to address future challenges and opportunities
 - Maintain and revitalize neighborhoods
 - Encourage business expansion and reinvestment
 - Assist redevelopment opportunities
 - Utilize technology to improve services and communications

Proposed Tax Levy and Estimated Tax Rate

	2018			2019			Impact
	Adopted		Proposed		Change		on Total
		Levy		Levy	Amount	Percent	Levy
General Fund	\$	7,896,736	\$	8,185,180	\$ 288,444	3.65%	2.48%
EDA Fund		120,000		150,000	30,000	25.00%	0.26%
Debt (all funds combined)		926,235		1,311,000	384,765	41.54%	3.31%
Replacement Funds		2,649,000		2,471,000	(178,000)	-6.72%	-1.53%
Capital Acquisition Fund (IT)		40,000		40,000	-	0.00%	0.00%
Total City Tax Levy	\$	11,631,971	\$	12,157,180	\$525,209	4.52%	4.52%
HRA tax levy	\$	110,000	\$	210,000	\$100,000	90.91%	
Taxable Value (millions)	\$	31.341	\$	33.287	\$ 1.946	6.21%	
Tax Rate-City		33.617%		33.193%	-0.424%	-1.26%	
Fiscal Disparities Contribution	\$	1,096,008	\$	1,108,392	\$ 12,384	1.13%	

Shoreview receives no local government state aid in 2018 or 2019. Proposed levy is \$160,659 less than the adopted biennial budget. 2019 HRA levy is \$210,000.

Items Impacting the Tax Levy

 Debt service 	\$ 384,765
 Wage and benefit adjustments (net) 	324,407
 Public safety contracts (police & fire) 	162,105
 EDA & HRA levy 	130,000
 Plan check fees 	30,000
 Central Garage (equipment/building charges) 	26,927
 Transfer to Comm. Ctr/Park & Rec 	12,000
 Election costs 	(32,500)
 Transfer from utility funds 	(37,000)

Items Impacting the Tax Levy

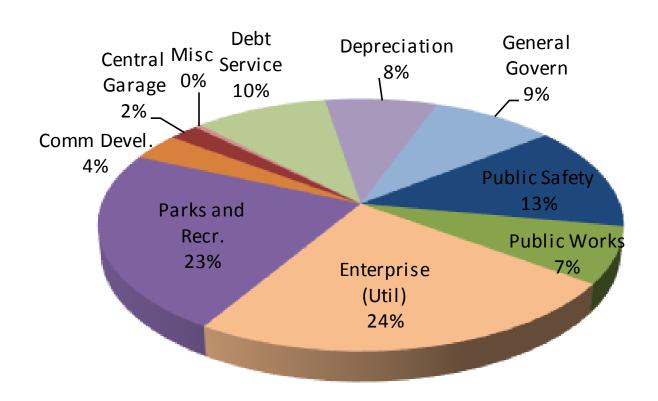
 Software costs (reallocated to utility funds) 	\$ (48,757)
 State Aid 	(78,000)
 Administrative charges 	(90,430)
 Capital funds 	(178,000)
 All other changes combined (net) 	19,692
Total Levy Changes	\$ 625,209

Total Operating Expense

	20	18	2019 Revised	Change from
		Revised		2018
	Budget	Estimate	Budget	Budget
Expense				
General Government	\$ 3,017,918	\$ 3,003,539	\$ 2,694,016	\$ (323,902)
Public Safety	3,908,639	3,915,803	4,070,784	162,145
Public Works	2,179,851	2,585,761	2,193,028	13,177
Parks and Recr.	6,601,779	6,393,552	6,984,035	382,256
Community Devel.	911,297	946,543	1,068,011	156,714
Enterprise Oper.	6,659,615	6,548,290	7,156,625	497,010
Central Garage	627,016	635,303	649,940	22,924
Miscellaneous	41,000	41,000	141,178	100,178
Debt Service	2,244,519	2,300,952	2,922,657	678,138
Depreciation	2,392,000	2,392,000	2,470,000	78,000
Total Expense	\$ 28,583,634	\$ 28,762,743	\$ 30,350,274	\$ 1,766,640
				6.2%

Excluding capital funds, debt refunding and transfers between funds.

Total Operating Expense

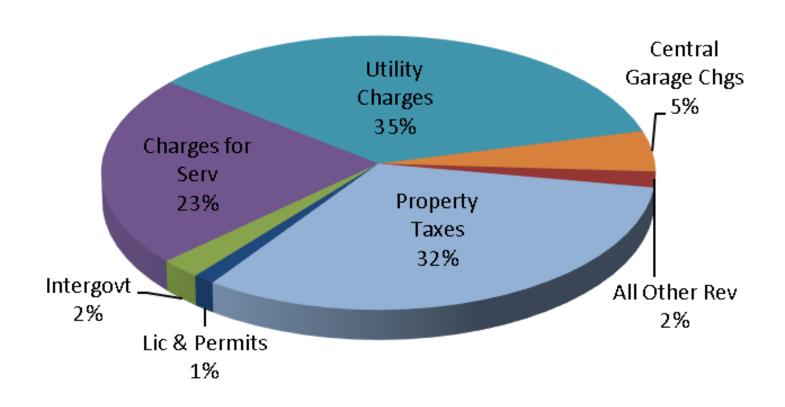


Total Operating Revenue

	20	2018			nange from
		Revised			2018
	Budget	Estimate	Budget		Budget
Revenue					
Property Taxes	\$ 9,052,971	\$ 9,052,971	\$ 9,856,180	\$	803,209
Special Assessments	205,875	202,111	231,111		25,236
Licenses and Permits	379,700	560,660	375,000		(4,700)
Intergovernmental	607,622	953,777	700,622		93,000
Charges for Services	6,511,964	6,384,117	6,993,216		481,252
Fines and Forfeits	47,500	49,700	47,500		_
Utility Charges	10,585,046	10,196,246	10,988,461		403,415
Central Garage Chgs	1,438,058	1,438,058	1,493,758		55,700
Interest Earnings	182,380	185,600	203,660		21,280
Other Revenues	93,350	101,399	93,550		200
Total Revenue	\$ 29,104,466	\$ 29,124,639	\$ 30,983,058	\$	1,878,592
					6.5%

Excluding capital funds and transfers between funds.

Total Operating Revenue



Budget Reduction/ Efficiency Strategies

- Contract for police and fire protection
- Continue use of correctional crew
- Maintain no contingency allowance
- Long-term preventative maintenance
- Maintain high-deductible health insurance plan
- Capitalize on debt refunding opportunities
- Maintain AAA bond rating

Impact on Homes Market Value Changes

Shoreview Residential Property						
	Number	Percent				
Value Change	of Homes	of Total				
Increase more than 50%	1	0.01%				
Increase 40% to 49.99%	15	0.16%				
Increase 30% to 39.99%	35	0.37%				
Increase 20% to 29.99%	212	2.25%				
Increase 10% to 19.99%	2,149	22.77%				
Increase .1% to 9.99%	5,652	59.89%				
No change	165	1.75%				
Decrease .1% to 9.99%	1,167	12.36%				
Decrease 10% to 19.99%	38	0.40%				
Decrease 20% or more	4	0.04%				
Total Parcels	9,438	100.0%				

85% of homes increase, 13% of homes decrease, 2% of homes remain unchanged

Impact on Homes Change in Total Tax

Shoreview Residential Property							
	Number	Percent					
Tax Change	of Homes	of Total					
Decrease or no change	2,923	30.29%					
Increase \$1 to \$100	2,173	22.52%					
Increase \$101 to \$200	1,513	15.68%					
Increase \$201 to \$300	1,353	14.02%					
Increase \$301 to \$400	826	8.56%					
Increase \$401 to \$500	432	4.48%					
Increase more than \$500	431	4.47%					
Total Parcels	9,651	100.0%					

30% of homes decrease or stay the same, 38% increase up to \$200, 32% increase more than \$200

Impact on Homes City Tax Change (Median Home Value)

Shoreview share of tax bill only

Market	Value	City Portion Change in Ci				City Portion			n City
		Value	of Property Tax					Propert	у Тах
2018	2019	Change		2018 20		2019	[Dollars	Percent
\$ 264,200	\$ 303,800	15.0%	\$	842.78	\$	975.53	\$	132.75	15.8%
\$ 276,200	\$ 303,800	10.0%	\$	886.82	\$	975.53	\$	88.71	10.0%
\$ 289,800	\$ 303,800	4.8%	\$	936.57	\$	975.53	\$	38.96	4.2%
\$ 319,800	\$ 303,800	-5.0%	\$	1,046.50	\$	975.53	\$	(70.97)	-6.8%
\$ 337,600	\$ 303,800	-10.0%	\$	1,111.71	\$	975.53	\$	(136.18)	-12.2%

Assumes Mounds View schools, and Rice Creek Watershed

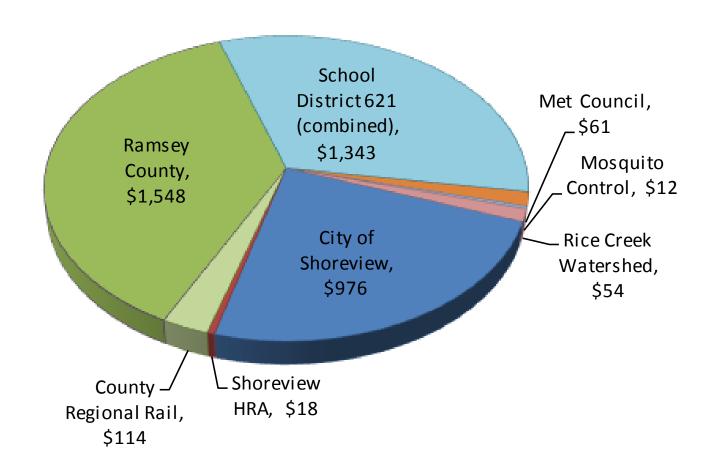
Impact on Homes City Tax Change (Various Home Values)

Shoreview share of tax bill only

Market	Value	City Portion Change in Ci			City Portion			in City	
		Value	of Property Tax					Propert	y Tax
2018	2019	Change	2018 2019 Dolla		ollars	Percent			
\$ 143,100	\$ 150,000	4.8%	\$	399.03	\$	419.22	\$	20.19	5.1%
\$ 190,800	\$ 200,000	4.8%	\$	573.84	\$	600.12	\$	26.28	4.6%
\$ 289,800	\$ 303,800	4.8%	\$	936.57	\$	975.53	\$	38.96	4.2%
\$ 381,700	\$ 400,000	4.8%	\$	1,273.41	\$	1,323.72	\$	50.31	4.0%
\$ 477,000	\$ 500,000	4.8%	\$	1,603.53	\$	1,659.63	\$	56.10	3.5%
\$ 668,000	\$ 700,000	4.8%	\$	2,386.81	\$	2,489.45	\$	102.64	4.3%
\$ 859,000	\$ 900,000	4.8%	\$	3,189.58	\$	3,319.27	\$	129.69	4.1%

Assumes Mounds View schools, Rice Creek Watershed, and 4.8% value increase

Distribution of 2019 Estimated Total Property Tax Bill = \$4,126



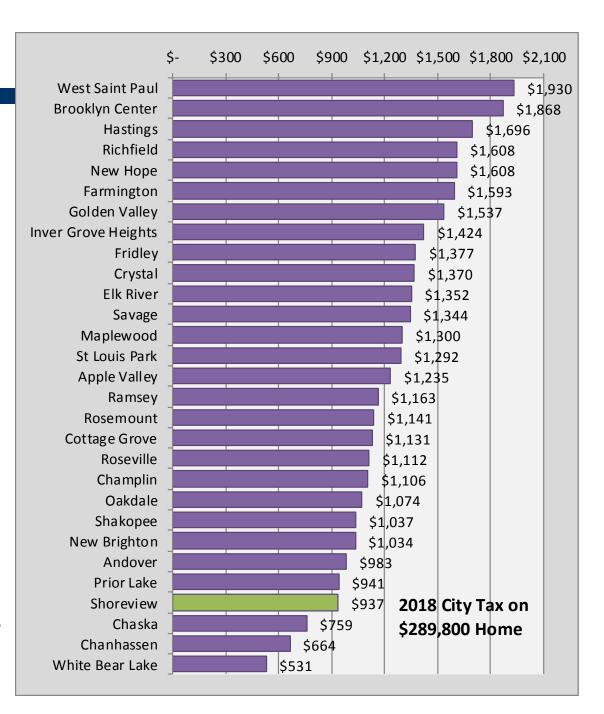
Shoreview is 24% of total

Property Tax Comparison

2018 <u>City</u> Tax on \$289,800 Home

Shoreview is 25% below average of \$1,246

(Shoreview and 28 other Metroarea comparison Cities)

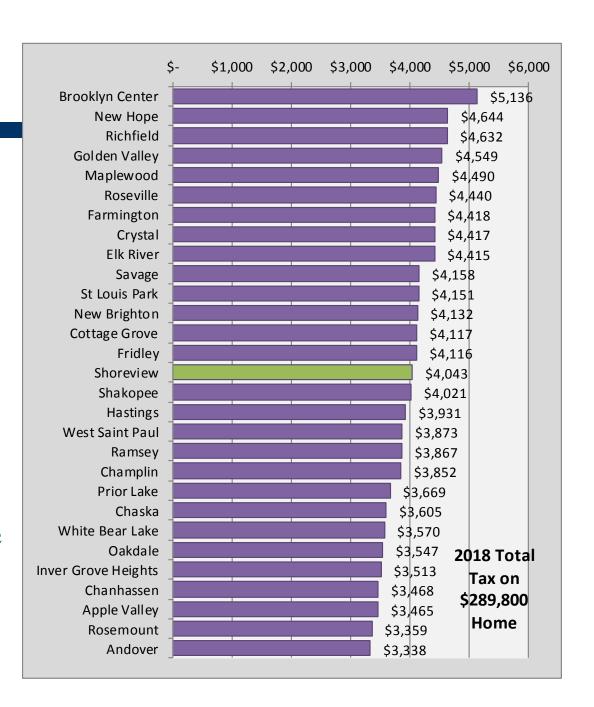


Property Tax Comparison

2018 <u>Total</u> Tax on \$289,800 Home

Total tax is 0.3% above average of \$4,032

(Shoreview and 28 other Metroarea comparison Cities)



Additional Handouts

- Community Benchmarks
- Utility Operations and 2019 Utility Rates
- 2019 Shoreview Property Tax Dollar
- State property tax refunds/deferrals
- Process to appeal estimated market value

[Note: Please refer to the reverse side of estimated tax statement for programs that may reduce property taxes]

Future Council Action December 17, 2018

- Amend
 - 2019 Budget
 - 2019 to 2023 Capital Improvement Program
- Adopt
 - 2019 Tax levy
 - 2019 Utility rates

2019 Shoreview Property Tax Dollar

For every property tax dollar you pay:

On average, 76 cents of each dollar goes to your county, school district, and other taxing jurisdictions, and

24 cents goes to Shoreview



Shoreview's 24-cent share is allocated as follows in 2019:

7 cents Public Safety
5 cents Capital Replacements
5 cents Parks/Recr. (combined)
2 cents General Government
3 cents Debt Service
1 cents Public Works
1 cent Community Development

Public Safety – Police, fire, animal control and emergency services

Capital – Replacement costs for all general assets: streets, buildings, equipment, fire trucks, trails, park facilities, mechanical systems, computer systems, and warning sirens

Parks/Recreation – Park and recreation administration, park maintenance and support for playground and senior programs

General Government – Administration, city council, newsletter, human resources, elections, accounting, information systems and legal

Debt Service – Payment of bonds issued for past projects

Public Works - Engineering, street maintenance, trail management and forestry

Community Development – Planning, code enforcement, building inspection and economic development

LUBERTY 2013

Capital replacement costs make up the second highest share of the City's property tax because of Shoreview's approach to financing infrastructure replacement (such as streets). Many cities utilize special assessments to recover all or a significant portion of the cost of street and utility replacements. In Shoreview, considerable effort is put into planning for infrastructure replacement. The City identifies the resources (taxes and utility fees) that are necessary to support upcoming capital replacement costs well in advance, so resources are available when needed.

Although one might think that this practice would result in higher taxes for Shoreview, it has actually helped the City keep a stable and competitive tax rate. When comparing the City portion of the property tax bill to 28 other metro-area cities similar to Shoreview in size, in 2018 Shoreview ranks 4th lowest.

More information about benchmark comparisons is available in the *Community Benchmarks* booklet titled *How Does Shoreview Compare?* (available at city hall or on the City's website)

Shoreview Budget and Property Tax Levy

The Shoreview City Council will hold a public hearing on its budget and on the amount of property taxes it is proposing to collect to pay for the cost of services the city will provide in 2019. Budget and tax levy information is available on the City's website, at city hall, or by request.

All Shoreview City residents are invited to attend the Council's public hearing to express their opinions on the budget and proposed amount of 2019 property taxes.

The hearing will be held on:

Monday, December 3, at 7:00 p.m. Shoreview City Hall Council Chambers 4600 Victoria Street North, Shoreview, MN 55126 651-490-4600

Written comments may also be submitted to: City of Shoreview, Finance Director's Office, 4600 Victoria Street North, Shoreview, MN 55126

Published November 21, 2018 in the Shoreview Bulletin

The Property Assessment Appeals Process

Review the Value Notice that you receive during the first quarter of every year. If you do not agree with the property's valuation or classification, the methods of appeal available to you are summarized below.

JAN-MARCH

The assessor calculates your 2018 Estimated Market Value through analysis of recent market data.

Mid-March
Pay 2018 Tax Statements
and 2018 (pay 2019)
Value Notices
sent to taxpayers.

If you have questions
OR
think your property
assessment for
this year is incorrect,
discuss your
concerns and further
steps to your assessor
by calling

(651) 266-2131

APRIL

MAY

April-June 8, 2018 (Informal Appeals)

An appraiser may schedule a time to visit your property to verify data characteristics. Within this informal appeal window, we hold an Open Book Meeting.

OPEN BOOK MEETING April 3-4, 2018

An informal assessment review process between the property owners and the assessor. This is an opportunity to resolve assessment questions prior to the County Board of Appeal and Equalization.

If you and the assessor still do not agree, submit an application to the Board of Appeal and Equalization

Board of Appeal and Equalization Application Due May 4, 2018

Property owners wishing further appeal can submit written application to the Board of Appeal and Equalization.

JUNE

Board of Appeal and Equalization June 13-15, 2018

The homeowner is responsible to support their opinion of value.

A neutral board consisting of realtors, appraisers and homeowners will review the supporting information provided by the County and the homeowner. Their final estimate of market value can only be challenged in MN Tax Court.

NOVEMBER

Proposed Tax Notices are mailed.

Proposed Budget Meeting November 26, 2018

The proposed budget meeting is a public forum to allow taxpayers to voice their opinions about local government budgets as they impact the 2018 taxes.

END OF THE YEAR

You may start discussions with a property appraiser to review existing data on your property which affects 2019 assessment (payable 2020).

Contact us for an interior review of your property.

(651) 266-2131

Administrative Open Books — May 4 - June 8, 2018

If you missed the date to file with the Board of Appeals and Equalization, an *Administrative Open Book* appeal can still be performed until the BOE meets; however, MN Tax Court is the only outlet to appeal the newly reviewed assessor's opinion of market value.



BOE CLOSES JUNE 15, 2018. APPEALS CAN ONLY BE MADE THROUGH MN TAX COURT. **Deadline for filing is May 1, 2019.**



Property Tax Refund

Last Updated: 7/25/2018

Homeowner's Homestead Credit Refund

Minnesota has two property tax refund programs for homeowners: the **regular** Homestead Credit Refund and the **special** Homestead Credit Refund. You may qualify for either or both of these refunds depending on your income and property tax increase.

Do I qualify for the Homestead Credit Refund?

To qualify for either the regular or special refund, all of the following must be true:

You have a valid Social Security number.

Your property is classified as your homestead. If your property is not homesteaded, you must apply for homestead status through your county and have it approved on or before December 15, 2018 (or May 29, 2018, for mobile home owners).

You have paid your property taxes or made arrangements to pay them by August 15, 2019. You can arrange to pay delinquent property taxes by signing a confession of judgement statement with your county. Include a copy of this statement with your return.

The regular and special refunds have their own requirements. For more information, see the table below:

Type of refund	Requirements to claim the refund
Regular Homestead Credit Refund	You owned and lived in your home on January 2, 2018. Your <u>household income</u> for 2017 was less than \$110,650.
Special Homestead Credit Refund	You owned and lived in the same home on January 2, 2017, and on January 2, 2018. Your homestead's net property tax increased by more than 12 percent from 2017 to 2018. The net property tax increase was at least \$100. The increase was not due to improvements you made to the property. Note: There is no income limit for the special refund. You may qualify for the special refund even if you do not qualify for the regular refund.

Special Homeowner Situations

See "Filing Situations for Homeowners" in the <u>instructions for Form M1PR, Homestead Credit Refund (for Homeowners) and Renter's Property Tax Refund, if any of the following are true:</u>

You were married, separated, or divorced during the year.

You were a co-owner of the property.

You had someone other than your spouse living with you.

You were both a renter and a homeowner during the year.

You owned a mobile home.

You rented out part of your home or used it for business.

How do I claim the refund?

Complete Form M1PR. For more information on filing options, see Filing for the Homestead Credit Refund (for Homeowners). You will need a statement of property taxes payable for the current year to complete the form.

Which property tax statement should I use to complete Form M1PR?

You should receive a property tax statement from your county in March or April 2018 (or by mid-July 2018, if you own a mobile home). Do not use the Notice of Proposed Taxes that you would have received in November 2017.

Do I qualify if I have a relative homestead?

No.

Do I qualify if I have a life estate?

Yes. Since you retain an ownership interest in your home, you may qualify for the property tax refund regardless who pays the property taxes



2019 Budget Summary

Budget Hearing 7:00 p.m. December 3, 2018 City Hall Council Chambers

4600 Victoria Street N Shoreview, MN 55126 (651) 490-4600 www.shoreviewmn.gov

November 2018

Dear Citizens:

In preparing our 2019 Operating Budget and Capital Improvement Program the City Council is committed to ensuring that Shoreview continues to be one of the premier suburban communities in the Twin Cities Metropolitan area. To accomplish this objective, the Council has identified the following goals:

- Financial Stability. Continuously work to maintain and further improve the long term financial stability of the City
- Organizational Priorities. Update organizational capacities and capabilities to position the City for continued success
- Parks and Public Facilities. Update and expand public facilities and parks to enhance the City's quality of life and provide a "community for all ages"
- Transportation. Improve public transit options and trails to better connect neighborhoods, jobs and public places
- Economic Development and Business Retention. Improve the environment for business expansion and redevelopment
- Housing. Provide a full range of housing choices responsive to the needs of Shoreview - both today's residents and tomorrow's.

It is through these efforts we can ensure Shoreview remains a vibrant community today and also position ourselves for continued success in the future.

We hope you find the information included in this 2019 Budget Summary helpful in explaining how the City puts your tax dollars to work in our community. If you have questions about the City's budget, please contact us at 651-490-4600.

Sandy Martin Mayor

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Budget Objectives

The Operating Budget and Capital Improvement Program are developed considering the current economic climate, resident feedback during the year, periodic community surveys, and City Council goals. Primary budget objectives for 2019 include:

- Balanced General Fund budget
- Maintain existing services and programs through efficient use of tax dollars
- Recover utility operation costs through user fees
- Fund infrastructure replacement
- Continue five-year financial planning for operating funds
- Meet debt obligations
- Maintain AAA bond rating
- Amend the second year of the City's two-year budget
- Protect and enhance parks and recreational facilities
- Position the City to effectively address future challenges and opportunities (revitalize neighborhoods, encourage reinvestment, assist redevelopment opportunities, and continue to utilize technology to improve services and communications)

Executive Summary

The following listing provides a summary of key information discussed in this document:

- Proposed 2019 tax levy increases 4.52%, which is 1.3% less than what was anticipated in the biennial budget.
- Total market value increases 6.19% and taxable value increases 6.21%.
- City tax rate decreases 1.26% due to the combined impact of the levy and taxable value changes.
- City receives approximately 24% of total property taxes in 2019;
 other taxing jurisdictions collect the remaining 76%.
- City share of the tax bill ranks 4th lowest among comparison cities in 2018 (25% below the average).
- About 30 cents of each property tax dollar goes to support public safety, followed by replacement costs at 20 cents, parks and recreation at 17 cents, debt service at 11 cents, general government and public works at 7 cents each, community development at 4 cents, community center at 2 cents and 1 cent each for recreation programs and miscellaneous.
- About 85% of home values increased for 2019 taxes, and 15% of home values decreased or remained unchanged.
- The change in individual property tax bills varies depending on the change in property value.

Budget Process

The budget process starts in May with the distribution of budget materials to departments, followed by a series of staff budget discussions. Council budget workshops are held from early August through November, followed by a budget hearing at the first regular Council meeting in December and budget adoption at the second regular Council meeting in December. The budget is published, posted to the City's website, and distributed to the County Library in January.

Proposed Tax Levy

The table below provides a two-year comparison of Shoreview's tax levy, taxable values, tax rate and the metro-wide fiscal disparities contribution. Key changes for 2019 include:

- Total tax levy increases 4.52%.
- Taxable value increases 6.21% (to \$33.3 million for 2019) due to increases in property values.
- City Tax rate decreases 1.26% due to the combined impact of the levy increase and increasing property values.
- Fiscal disparities contribution from the metro-area pool increases 1.13%.

	2018	2019			Impact
	Adopted	Proposed	Chan	ge	on Total
	Levy	Levy	Amount	Percent	Levy
General Fund	\$ 7,896,736	\$ 8,185,180	\$288,444	3.65%	2.48%
EDA Fund	120,000	150,000	30,000	25.00%	0.26%
Debt (all funds combined)	926,235	1,311,000	384,765	41.54%	3.31%
Replacement Funds	2,649,000	2,471,000	(178,000)	-6.72%	-1.53%
Capital Acquisition Fund (IT)	40,000	40,000	-	0.00%	0.00%
Total City Tax Levy	\$ 11,631,971	\$ 12,157,180	\$525,209	4.52%	4.52%
HRA tax levy	\$ 110,000	\$ 210,000	\$100,000	90.91%	
Taxable Value (millions)	\$ 31.341	\$ 33.287	\$ 1.946	6.21%	
Tax Rate-City	33.617%	33.193%	-0.424%	-1.26%	
Fiscal Disparities Contribution	\$ 1,096,008	\$ 1,108,392	\$ 12,384	1.13%	

The majority of the General Fund levy increase for 2019 is related to wage and benefit adjustments and public safety costs. Police and fire costs increased \$112,105 (after a reduction of \$50,000 for increases in state fire aid), which is 56% of the change in the General Fund levy. Debt service costs account for \$384,765 of the levy increase, followed by \$30,000 for the EDA fund. Replacement fund levies decreased \$178,000. Increases in the debt levy include the new Community Center expansion debt (\$134,765) and the 2018 Street Reconstruction Bonds (\$250,000). In 2017 the City discontinued sealcoating streets, and a majority of the funds dedicated to street sealcoating were redirected to the repayment of the 2018 Street Reconstruction Bonds. Additional information regarding the levy change is provided on the next page.

Items impacting Shoreview's 2019 levy include:

Debt service	\$	384,765
Staff changes & wage adjustments/benefits (net)	Ψ.	324,407
Public Safety contracts (police & fire)		162,105
EDA & HRA levy		130,000
Plan check fees		30,000
Central Garage equipment/building charges		26,927
Transfers to Community Center/Park & Rec. funds		12,000
Election costs		(32,500)
Transfer from utility funds		(37,000)
Software costs reallocated to Enterprise funds		(48,757)
State aid		(78,000)
Administrative charges		(90,430)
Capital funds		(178,000)
All other changes combined (net)		19,692
Total levy changes	\$	625,209

- Debt Service includes levies associated with the 2018 Street Reconstruction Bonds and Community Center Expansion debt. The street bond levy increase is offset by a decrease in the Capital fund levy.
- Personnel costs include a 3% wage adjustment, a \$40 per month increase in the City's contribution to benefits, step increases for employees in the step process, and other wage adjustments necessary to bring Shoreview's compensation plan closer to the average of other comparable cities.
- Public Safety includes police patrol, investigations, dispatch, animal control and fire protection.
- EDA and HRA levies increase due to expanded service levels associated with those funds.
- Slightly lower plan check fee revenues.
- Central Garage equipment and building charges cover equipment used in service delivery.
- Annual transfers to the Community Center and Park and Recreation funds increase.
- Election occurs every other year.
- Transfers from utility funds increase \$37,000.

- Software cost associated with Enterprise funds
- State of Minnesota street maintenance and fire aid increase.
- Administrative charges to other funds increase.
- A portion of the Capital levy is reclassified to Debt Service.
- All other changes include increased information technology costs, and other miscellaneous revenue and expenditure changes.

All Operating Funds Combined

Last year, Shoreview prepared a Biennial Budget, Five-Year Operating Plan covering all operating and debt service funds, and a six-year Capital Improvement Program (CIP). The budget cycle this year focuses on amending the 2019 budget and CIP. The table on the next

General Fund **Enterprise Funds:**

Special Revenue Funds: Water Recycling Sewer

Community Center Surface Water Management

Recreation Programs Street Lighting

Cable Television Internal Service Funds:

Economic Development Authority Central Garage

Housing and Redevelopment Authority Short-term Disability Slice of Shoreview

Liability Claims

Debt Funds

page summarizes the proposed 2019 budget in comparison to prior years. The following funds are included in the table:

The above list, and the table on the next page, include funds that receive tax dollars as well as funds that receive little or no tax support. For instance, the Recycling, Community Center, Recreation Programs, Cable Television, and Enterprise Funds cover the majority of operating costs through user charges and outside revenue.

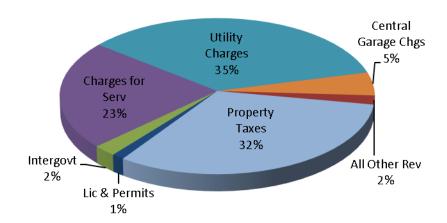
Capital Project Funds (for the construction and replacement of major assets) are not included in the table on the next page.

Total expense is expected to increase 6.2% for 2019.

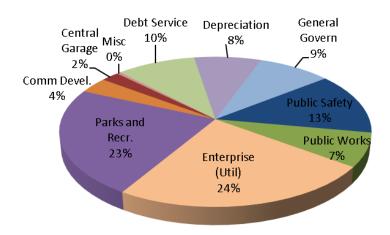
		20	18	2019
	2017		Revised	Revised
	Actual	Budget	Estimate	Budget
Revenue				
Property Taxes	\$ 8,496,963	\$ 9,052,971	\$ 9,052,971	\$ 9,856,180
Special Assessments	212,773	205,875	202,111	231,111
Licenses and Permits	1,000,637	379,700	560,660	375,000
Intergovernmental	656,178	607,622	953,777	700,622
Charges for Services	6,586,155	6,511,964	6,384,117	6,993,216
Fines and Forfeits	47,899	47,500	49,700	47,500
Utility Charges	9,933,689	10,585,046	10,196,246	10,988,461
Central Garage Chgs	1,221,287	1,438,058	1,438,058	1,493,758
Interest Earnings	252,169	182,380	185,600	203,660
Other Revenues	103,427	93,350	101,399	93,550
Total Revenue	\$ 28,511,177	\$ 29,104,466	\$ 29,124,639	\$30,983,058
Expense				
General Government	\$ 2,459,687	\$ 3,017,918	\$ 3,003,539	\$ 2,694,016
Public Safety	3,813,923	3,908,639	3,915,803	4,070,784
Public Works	2,020,681	2,179,851	2,585,761	2,193,028
Parks and Recr.	6,091,014	6,601,779	6,393,552	6,984,035
Community Devel.	876,891	911,297	946,543	1,068,011
Enterprise Oper.	6,143,499	6,659,615	6,548,290	7,156,625
Central Garage	583,214	627,016	635,303	649,940
Miscellaneous	20,187	41,000	41,000	141,178
Debt Service	2,085,378	2,244,519	2,300,952	2,922,657
Depreciation	2,184,324	2,392,000	2,392,000	2,470,000
Total Expense	\$ 26,278,798	\$ 28,583,634	\$ 28,762,743	\$30,350,274
Other Sources (Uses)				
Sale of Asset-Gain	91,798	27,700	27,700	45,000
Debt Proceeds	118,514	14,794	14,794	-
Contrib Assets	111,710	-	-	-
Transfers In	1,929,823	2,384,400	2,384,400	2,548,400
Transfers Out	(2,487,000)	(1,613,400)	(1,607,400)	(1,666,400)
Net Change	\$ 1,997,224	\$ 1,334,326	\$ 1,181,390	\$ 1,559,784

The anticipated increase in fund equity for 2018 occurs primarily in the general fund, debt service, utility and internal service funds. Changes in fund balance in the special revenue, debt service, utility and internal service funds are consistent with the fund balance goals established in the 2018-2022 Five-year Operating Plan (FYOP).

Utility charges (water, sanitary sewer, surface water and street lighting) provide the largest share of operating fund revenue (35%) followed by property taxes (32%), charges for service (23%), central garage charges (5%), intergovernmental revenue (2%), licenses and permits (1%) and all other revenue (2%).



Public works accounts for 31% of operating expense, including 24% for enterprise operations (utility) and 7% for public works (engineering, streets, trails and forestry). Parks accounts for 23%, followed by public safety at 13%, general government at 9%, debt at 10%, depreciation at 8%, community development at 4%, and central garage at 2%.



General Fund

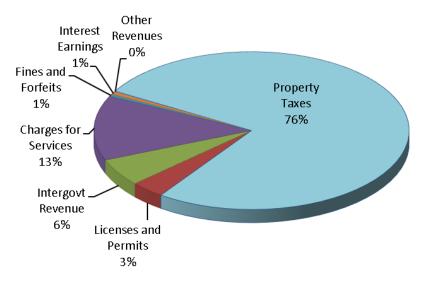
The General Fund is the City's primary operating fund. As such, it accounts for costs associated with basic government activities not already accounted for elsewhere, including: police and fire, street maintenance and snow plowing, community development, park and trail maintenance, city hall operations, and general government services.

General Fund expense increases \$455,770 for 2019 (4.3%). A significant portion of the expense increase is offset by property tax revenue (63.3%), resulting in a General Fund tax increase of \$288,444 for 2019.

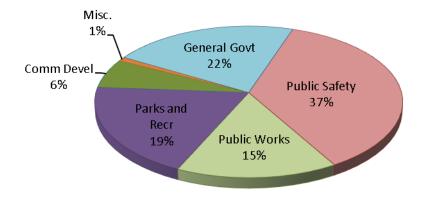
Contractual costs account for 55% of General Fund expense, followed by personal services at 42%, and supplies at 3%.

	20	2019				
	Revised		Original		Amended	
	Budget	Estimate	Budget	Budget		
Revenue						
Property Taxes	\$ 7,896,736	\$ 7,896,736	\$ 8,370,839	\$	8,185,180	
Licenses and Permits	379,700	560,660	316,000		375,000	
Intergovernmental	527,622	604,777	528,622		605,622	
Charges for Services	1,362,265	1,388,365	1,347,081		1,426,091	
Fines and Forfeits	47,500	49,700	47,500		47,500	
Interest Earnings	55,000	55,000	60,000		60,000	
Other Revenues	14,650	19,650	14,850		14,850	
Total Revenue	\$10,283,473	\$10,574,888	\$10,684,892	\$	10,714,243	
Expense						
General Government	\$ 2,471,065	\$ 2,454,614	\$ 2,525,319	\$	2,446,057	
Public Safety	3,908,639	3,915,803	4,040,279		4,070,784	
Public Works	1,600,892	1,581,473	1,690,304		1,691,848	
Parks and Recreation	2,056,398	1,948,367	2,177,029		2,163,434	
Community Devel.	684,479	666,292	714,961		704,942	
Miscellaneous	-	-	1		100,178	
Total Expense	\$10,721,473	\$10,566,549	\$11,147,892	\$	11,177,243	
Transfers In	863,000	863,000	900,000		900,000	
Transfers Out	(425,000)	(425,000)	(437,000)		(437,000)	
Net Change	\$ -	\$ 446,339	\$ -	\$	-	

Property taxes account for 76% of General Fund revenue, followed by charges for services (13%), intergovernmental revenue (6%), license and permits (3%) and 2% from all other sources.



Public safety accounts for the largest share of the General Fund budget at 37% of the total, followed by general government (22%), parks and recreation (19%), public works (15%), community development (6%) and miscellaneous (wage contingency) 1%.



Special Revenue Funds

The City operates seven special revenue funds, as follows:

- Recycling accounts for the bi-weekly curbside collection program.
- Community Center accounts for operation/maintenance of the facility. Admissions/memberships provide about 70% of operating revenue, while rentals, concessions, earnings on investments and other fees provide 30%. Inter-fund transfers include \$277,000 from the General fund (to keep membership rates affordable and offset free or reduced room rental rates for community groups), and \$160,000 from the Recreation Programs fund for building use.
- Recreation Programs accounts for fee-based recreational and social programs, and receives \$100,000 from the General fund for playground and general program costs.
- Cable Television accounts for franchise administration, government cable programming and provides support for City communication activities (through a transfer to the General Fund). The primary revenue is cable franchise fees and a public educational and government (PEG) fee.

		Community	Recreation	Cable	
	Recycling	Center	Programs	Television	
Revenue					
Property Taxes	\$ -	\$ -	\$ -	\$ -	
Intergovernmental	80,000	-	-		
Charges for Services	553,500	3,069,630	1,497,095	410,000	
Interest Earnings	-	7,000	3,000	1,900	
Other Revenues	-	12,500	-	1,200	
Total Revenue	633,500	3,089,130	1,500,095	413,100	
Expense					
General Government	-	-	-	170,259	
Public Works	501,180	-	-		
Parks and Recreation	-	3,219,568	1,601,033		
Community Development	-	-	-		
Total Expense	501,180	3,219,568	1,601,033	170,259	
Other Sources (Uses)					
Transfers In	-	437,000	100,000		
Transfers Out	-	-	(160,000)	(200,000)	
Net Change	\$ 132,320	\$ 306,562	\$ (160,938)	\$ 42,841	

- EDA accounts for Economic Development Authority activities, including: business retention and expansion, targeted redevelopment, employment opportunities, and efforts to strengthen and diversify the City's tax base.
- HRA accounts for Housing Redevelopment Authority efforts to preserve housing stock, and maintain quality neighborhoods through programs and policies designed to promote reinvestment and improvements to homes.
- Slice of Shoreview accounts for donations, sponsorships, revenues and expenses associated with the Slice of Shoreview event. The General Fund provides \$10,000 in support to help defray costs of the event.

	Slice of				
	EDA	HRA	Shoreview	Total	
Revenue					
Property Taxes	\$150,000	\$210,000	\$ -	\$ 360,000	
Intergovernmental	15,000	-	-	95,000	
Charges for Services	-	-	27,500	5,557,725	
Interest Earnings	-	-	-	11,900	
Other Revenues	-	-	35,000	48,700	
Total Revenue	165,000	210,000	62,500	6,073,325	
Expense					
General Government	-	-	77,700	247,959	
Public Works	-	-	-	501,180	
Parks and Recreation	-	-	-	4,820,601	
Community Development	161,717	201,352	-	363,069	
Total Expense	161,717	201,352	77,700	5,932,809	
Other Sources (Uses)					
Transfers In	-	-	10,000	547,000	
Transfers Out	-	-	-	(360,000)	
Net Change	\$ 3,283	\$ 8,648	\$ (5,200)	\$ 327,516	

Debt Service Funds

The table below provides a summary of revenue and expense for Debt Service Funds. Revenue derived from the debt levies and special assessments provides about 61% of the funding needed for annual principal and interest payments in 2019. These revenues are legally restricted to the payment of the debt, and therefore are held within the corresponding debt fund until the debt issue is paid in full. The remainder of funding for debt payments is provided by internal sources (in the form of transfers from other funds), interest earnings, etc.

	G.	O. Bonds	G.O.		Total
	8	k Capital	Impr.		Debt
		Lease	Bonds		Funds
Revenue					
Property Taxes	\$	1,119,000	\$	8,000	\$ 1,127,000
Special Assessments		-		231,111	231,111
Interest Earnings		16,500		7,860	24,360
Total Revenue		1,135,500		246,971	1,382,471
Expense					
Debt Service		1,963,316		258,682	2,221,998
Total Expense		1,963,316		258,682	2,221,998
Other Sources (Uses)					
Debt Proceeds		-		-	-
Transfers In		982,000		-	982,000
Transfers Out				(50,000)	(50,000)
Net Change	\$	154,184	\$	(61,711)	\$ 92,473

The planned increase in fund balance is due to the accumulation of resources on new debt issues that will be used to fund future debt service payments.

Internal Service Funds

The City operates three internal service funds, as follows:

- Central Garage accounts for operation and maintenance of vehicles, heavy machinery, miscellaneous equipment and the maintenance facility. The primary source of revenue is inter-fund equipment and building charges designed to recover operating expense. Property taxes and transfers cover debt payments.
- Short-term Disability is a self-insurance fund that accounts for premiums charged for short-term disability coverage and expense associated with disability claims.
- Liability Claims fund accounts for dividends received annually from the League of Minnesota Cities Insurance Trust for the City's liability insurance coverage as well as losses not covered by the City's insurance (due to deductibles).

	Central	Short-term	Liability	
	Garage	Disability	Claims	Total
Revenue				
Property Taxes	\$ 184,000	\$ -	\$ -	\$ 184,000
Charges for Services	-	7,900	-	7,900
Central Garage Charges	1,493,758	-	-	1,493,758
Interest Earnings	12,500	600	2,400	15,500
Other Revenues	-	-	30,000	30,000
Total Revenue	1,690,258	8,500	32,400	1,731,158
Expense				
Central Garage	649,940	-	-	649,940
Miscellaneous	-	9,000	32,000	41,000
Debt Service	94,644	-	-	94,644
Depreciation	756,000	-	-	756,000
Total Expense	1,500,584	9,000	32,000	1,541,584
Other Sources (Uses)				
Sale of Asset-Gain	45,000	-	-	45,000
Transfers In	119,400	-	-	119,400
Net Change	\$ 354,074	\$ (500)	\$ 400	\$ 353,974

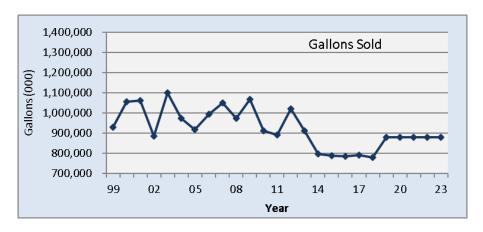
Enterprise (Utility) Funds

The City operates four utility funds. These funds account for services that are supported primarily through quarterly utility fees designed to cover operating costs, debt service, depreciation expense and replacement costs. The table below shows the proposed 2019 budget for each of these funds.

	Water	Sewer	Surface Water	Street Lighting	Total
Revenue					
Charges for Services	\$ -	\$ 1,500	\$ -	\$ -	\$ 1,500
Utility Charges	3,904,500	4,433,500	1,938,461	712,000	10,988,461
Interest Earnings	45,000	33,000	11,000	2,900	91,900
Other Revenues	-	-	-	-	-
Total Revenue	3,949,500	4,468,000	1,949,461	714,900	11,081,861
Expense					
Enterprise Operations	1,935,574	3,806,071	1,120,377	294,603	7,156,625
Debt Service	428,005	82,420	95,590	-	606,015
Depreciation	965,000	344,000	311,000	94,000	1,714,000
Total Expense	3,328,579	4,232,491	1,526,967	388,603	9,476,640
Other Sources (Uses)					
Transfers Out	(393,000)	(203,000)	(186,000)	(37,400)	(819,400)
Net Change	\$ 227,921	\$ 32,509	\$ 236,494	\$288,897	\$ 785,821

Residential water consumption has declined in recent years, due in part to changing demographics (age and number of residents per home), changing usage patterns (lower household use), changing weather patterns (fewer gallons used for summer watering except during periods of drought) and the City's ongoing efforts to promote water conservation, including the implementation of the WaterSmart program. Surpluses in these funds are dedicated to supporting capital replacement costs (water lines, sewer lining, surface water improvements, and street light replacements).

The graph below demonstrates the downward trend for total water consumption by showing the total gallons of water sold each year since 1999, and the estimated gallons used to compute revenue projections in future years (2019 through 2023). The continuing downward trend will likely result in the City revising the base gallon estimates used to project utility revenue. In general, weather (either from sustained periods of drought or heavy rain) is the primary cause of fluctuations in gallons sold from year to year.



Periods of lower consumption mean the City maintains and operates the water system with less opportunity to recover costs due to fewer gallons being sold to customers.

Recent utility rate adjustments, combined with structural changes in water rates resulted in net gains in each of the City's utility funds in 2012 through 2017.

The budget information, presented at left, for the City's utility funds shows that each utility fund is projected to have a net gain in 2019. Significant items impacting utility operations include: depreciation of existing assets (\$1.7 million), sewage treatment costs (\$2.2 million), street light repairs, and energy costs.

More information about the City's utility funds is available in a separate document devoted entirely to utility operations.

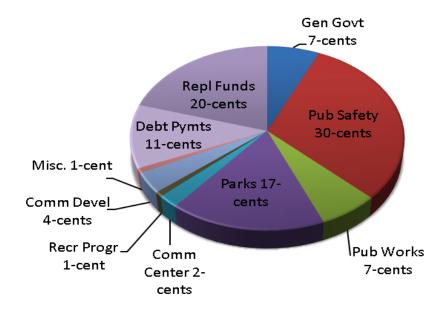
City Property Tax by Program

Shoreview's median home will pay about \$39 more in City property taxes in 2019 (assuming a 4.8% increase in value before the Homestead Market Value Exclusion is applied). Because property taxes support a variety of City programs and services, the table below is presented to show tax support by program (on an annual basis).

- Public safety accounts for the largest share of the cost at \$297 per year on a median valued home
- Replacement of assets (streets etc.) accounts for \$198
- Parks administration and maintenance accounts for \$167
- Debt service accounts for \$109
- General government accounts for \$65
- Public works accounts for \$64
- Community development accounts for \$36
- Support for community center and recreation programs accounts for \$30
- Miscellaneous is the pay plan wage contingency for \$8

	2018			2019		
	С	City Tax		ity Tax	Chang	ge
value before MVE->	\$2	289,800	\$3	303,800		
value after MVE->	\$2	278,600	\$2	293,900		
Program	H	Home	I	Home	\$	%
	١,					
General Government	\$	76.03	\$	65.18	\$(10.85)	
Public Safety		289.47		297.35	7.88	
Public Works		61.05		64.13	3.08	
Parks and Recreation:						
Park Admin and Maint		159.46		167.29	7.83	
Community Center Operation		21.74		22.22	0.48	
Recreation Programs		7.65		8.03	0.38	
Community Development		29.27		35.88	6.61	
Miscellaneous		-		7.96	7.96	
Debt Service		78.61		109.21	30.60	
Replacement Funds		213.29		198.28	(15.01)	
Total City Taxes	\$	936.57	\$	975.53	\$ 38.96	4.2%

This pie chart illustrates how the City will spend each tax dollar it receives in 2019.



How have home values changed for 2019?

Market Value Changes — Minnesota's property tax system uses market

value to distribute tax burden (adopted levies) among property served. Per the Ramsey County Assessor, 85% of Shoreview homes will experience a value increase for 2019 taxes, and 13% will experience a value decrease, leaving 2% of homes with no change in value. The table at right shows the change in all home values.

Shoreview Residential Property							
Number	Percent						
of Homes	of Total						
1	0.01%						
15	0.16%						
35	0.37%						
212	2.25%						
2,149	22.77%						
5,652	59.89%						
165	1.75%						
1,167	12.36%						
38	0.40%						
4	0.04%						
9,438	100.0%						
	Number of Homes 1 15 35 212 2,149 5,652 165 1,167 38 4						

What does this mean to my taxes?

<u>Change in Total Property Tax</u>— According to the Ramsey County Assessor, the total property tax on 30% of homes in Shoreview will

decrease or stay the same. The estimated change in the total tax is summarized in the table at right for all Shoreview homes . As shown, about 38% of tax bills will increase up to \$200 for the year, and the remaining 32% of homes will increase more than \$200.

Shoreview Residential Property						
	Number	Percent				
Tax Change	of Homes	of Total				
Decrease or no change	2,923	30.29%				
Increase \$1 to \$100	2,173	22.52%				
Increase \$101 to \$200	1,513	15.68%				
Increase \$201 to \$300	1,353	14.02%				
Increase \$301 to \$400	826	8.56%				
Increase \$401 to \$500	432	4.48%				
Increase more than \$500	431	4.47%				
Total Parcels	9,651	100.0%				

<u>Change in City Tax on Median Home Value</u>—The table at the top of the next page illustrates how changes in value impact **Shoreview's share of the tax bill only for the median home value**. Each line assumes a different change in market value.

- A median value home with a 15% value increase will pay \$132.75 more City tax
- A median home with a 10% value increase will pay \$88.71 more City tax
- A median home with a 4.8% value increase will pay \$38.96 more City tax
- A median home with a 5% value drop will pay \$70.97 less City tax
- A median home with a 10% value drop will pay \$136.18 less City tax

Market Value			City Portion				Change in City		
		Value		of Property Tax			Property Tax		
2018	2019	Change		2018 2019				Dollars Percent	
\$ 264,200	\$ 303,800	15.0%	\$	842.78	\$	975.53	\$	132.75	15.8%
\$ 276,200	\$ 303,800	10.0%	\$	886.82	\$	975.53	\$	88.71	10.0%
\$ 289,800	\$ 303,800	4.8%	\$	936.57	\$	975.53	\$	38.96	4.2%
\$ 319,800	\$ 303,800	-5.0%	\$	1,046.50	\$	975.53	\$	(70.97)	-6.8%
\$ 337,600	\$ 303,800	-10.0%	\$	1,111.71	\$	975.53	\$	(136.18)	-12.2%

<u>Change in City Tax for Various Home Values</u>—The table below shows the estimated change in Shoreview's share of the property tax bill for a variety of home values (<u>City tax only</u>).

Each line of the table assumes a 4.8% value increase.

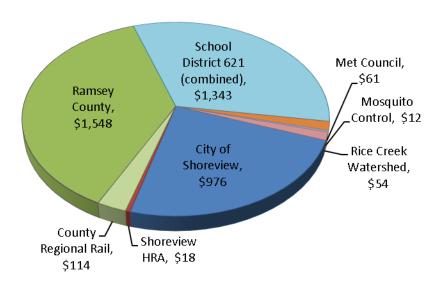
- A home valued at \$150,000 pays \$20.19 more City tax
- A home valued at \$200,000 pays \$26.28 more City tax
- A home valued at \$303,800 pays \$38.96 more City tax
- A home valued at \$400,000 pays \$50.31 more City tax
- A home valued at \$500,000 pays \$56.10 more City tax
- A home valued at \$700,000 pays \$102.64 more City tax
- A home valued at \$900,000 pays \$129.69 more City tax

Market Value			City Portion				Change in City		
		Value		of Prop	ert	y Tax	Property Tax		
2018	2019	Change		2018		2019	Dollars		Percent
\$ 143,100	\$ 150,000	4.8%	\$	399.03	\$	419.22	\$	20.19	5.1%
\$ 190,800	\$ 200,000	4.8%	\$	573.84	\$	600.12	\$	26.28	4.6%
\$ 289,800	\$ 303,800	4.8%	\$	936.57	\$	975.53	\$	38.96	4.2%
\$ 381,700	\$ 400,000	4.8%	\$	1,273.41	\$	1,323.72	\$	50.31	4.0%
\$ 477,000	\$ 500,000	4.8%	\$	1,603.53	\$	1,659.63	\$	56.10	3.5%
\$ 668,000	\$ 700,000	4.8%	\$	2,386.81	\$	2,489.45	\$	102.64	4.3%
\$ 859,000	\$ 900,000	4.8%	\$	3,189.58	\$	3,319.27	\$	129.69	4.1%

Distribution of Property Tax Bill

About 24% of the total property tax bill goes to Shoreview. For 2019, the total tax bill on a \$303,800 Shoreview home located in the Mounds View School District is about \$4,126, and Shoreview's share is \$976.

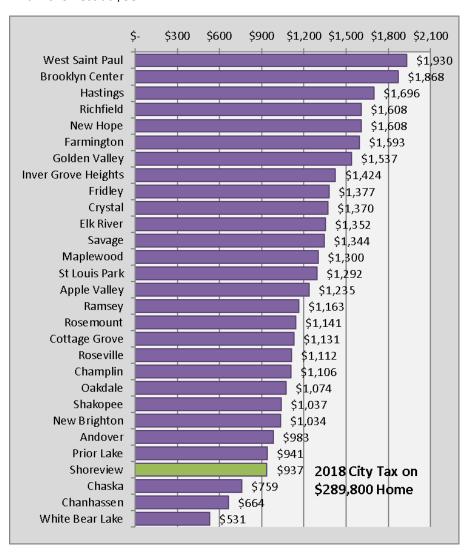
The pie chart below shows the total tax bill by jurisdiction (using preliminary tax rates). Ramsey County receives \$1,548, the Mounds View School District receives \$1,343 for regular and referendum levies, and all other jurisdictions combined receive \$259 (\$114 for County Regional Rail, \$61 for Met Council, \$54 for Rice Creek Watershed, \$12 for Mosquito Control and \$18 for Shoreview HRA).



School district tax for the Roseville School District (for the same \$303,800 home value) would be \$1,608, \$265 more than the \$1,343 total in the Mounds View District.

Property Tax Comparison - City Taxes

This last graph compares the <u>2018</u> City portion of the property tax bill for Shoreview and 28 other metro-area cities. All estimates are for a \$289,800 home value (Shoreview's median value in 2018). Shoreview ranks 4th lowest (at \$937), and is about 25% lower than the average of \$1,246. West Saint Paul ranks highest at \$1,930, and White Bear Lake ranks lowest at \$531.



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Mark Maloney, Public Works Director mmaloney@shoreviewmn.gov(651) 490-4651
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Lake Johanna Fire Dept, non-emergency(651) 481-7024



Utility Operations and 2019 Utility Rates



Water, Sewer,
Surface Water, and
Street Lighting

What is Safe Drinking Water Worth to You?

Our water towers and pipes below the street need constant attention in order to keep the drinking water that supports our daily lives flowing at the right pressure without fail. Consistent access to safe water helps:

- Keep us healthy
- Fight fires
- Support our economy
- Enhance our high quality of life

Ensuring continued access to safe water also involves the proper collection and treatment of waste water (sewage), and it doesn't stop there. In order to protect the quality of our lakes and streams it is also necessary to properly collect and direct storm water through the use of storm sewer systems and ponds, and remove debris and other contaminants from surface water runoff.

The process of protecting our varied and numerous water assets requires a coordinated effort to manage each of the resources carefully and to comply with increasing regulations that govern these activities. This document is intended to provide an overview of Shoreview's utility systems and utility rates in an effort to describe what it takes to run the City's utility operations.

The revenue generated by utility bills covers maintenance and replacement efforts, to keep the system strong and reliable.

Water Operations

Shoreview's water system provides drinking water to about 9,000 homes and businesses within City limits, and provides limited service (at higher billing rates) to neighboring communities through service agreements.

The City's water system includes:

- 1,336 fire hydrants
- 6 wells
- 2 elevated storage tanks (water towers)
- 1 water treatment facility
- 1 underground water reservoir
- 103 miles of water lines

In recent years, watering restrictions have become necessary to reduce the peak in daily demand for water, and to more evenly spread water use over different days. This enables the City to avoid the high cost of constructing additional wells and water storage capacity.

Operating and maintaining the system so that water is always available requires managing the following activities:

- Pump and store water
- Water treatment
- Operate distribution pumps
- Flush water mains (semi-annually)
- Repair, replace and maintain water system infrastructure
- Read meters (quarterly) and replace meters as needed
- Sample and test water per Department of Natural Resources and Minnesota Department of Health requirements

Hydrant flushing is performed by utility maintenance crews each spring and fall to remove mineral buildup in the system and to ensure the reliability of hydrants and water valves. The systematic and controlled flushing of the system improves the overall quality of water, assists in overall system maintenance, helps remove sediment and stale water, and maintains chlorine residuals.

In 2016 the City began operation of a new water treatment plant to address rising levels of iron and manganese in the City's water supply. The Environmental Protection Agency has established secondary drinking water standards and the City's manganese levels exceeded these standards. High iron and manganese levels can cause taste and odor problems within the water system.

Water Rates

Minnesota law requires the City to bill all water customers on a conservation-based rate structure (tiered rates). Further, the law requires billing each residential unit the same allocation of gallons per tier at the same water rates. This means that apartments and condominiums are billed the same rates and with the same allocation of gallons per unit as single-family homes.

Residential water rates are set in 2 components: a quarterly availability

charge of \$20.27 (up \$.78 from 2018), and 4 tiered rates for water used in the preceding quarter. Tiered rates for 2019 are shown at right, and are described below:

Residential Water Rates (quarterly)						
	Co	st Per	Gallons			
	Th	ousand	Per			
Water Tiers	Tiers Gallons					
Tier 1 (5,000 gal per unit)	\$	1.64	6.10			
Tier 2 (5,000 gal per unit)	\$	2.63	3.80			
Tier 3 (20,000 gal per unit)	\$	3.64	2.75			
Tier 4 (remaining water)	\$	5.99	1.67			

- The first 5 thousand gallons per unit is billed at \$1.64 per thousand gallons (about 6.10 gallons for each penny).
- The second 5 thousand gallons per unit is billed at \$2.63 per thousand gallons (3.80 gallons per penny).
- The next 20 thousand gallons per unit is billed at \$3.64 per thousand gallons (2.75 gallons per penny).
- Remaining water is billed at the highest rate of \$5.99 per thousand gallons (1.67 gallons per penny).

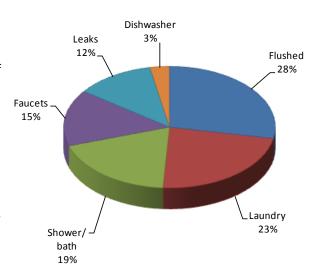
Commercial customers are billed the same tiered rates, excluding the lowest tier (which is for residential customers only).

Tap water is quite inexpensive compared to bottled water. For instance, a gallon of self-serve spring water costs about 30-cents while 30-cents buys 183 gallons of Shoreview tap water at the lowest tier, and even at the highest tier buys 50 gallons of water.

Household Water Use

According to the American Water Works Association (AWWA), about half of household water use is for flushing and laundry.

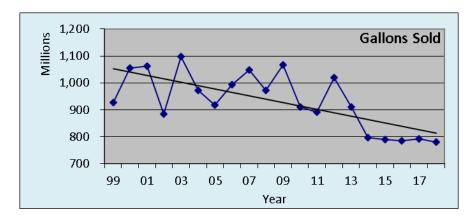
The pie chart at right illustrates average household water consumption. Some easy ways to reduce water consumption may include:



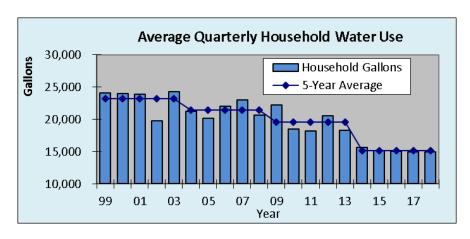
- Turn the water off while washing dishes by hand
- Run the clothes washer only when full, or upgrade to a high efficiency washing machine
- Use a water-efficient shower head (saves 750 gallons a month)
- Shorten shower time (1 to 2 minutes shorter saves 25 gallons a month)
- Upgrade older toilets with water efficient models
- Use sprinklers that deliver big drops of water close to the ground;
 smaller water drops and mist evaporate more quickly before reaching the ground
- Adjust sprinklers so only the lawn is watered, and not the house, sidewalk or street
- Water the lawn and garden in the morning or evening when temperatures are cooler, minimizing evaporation
- Check soil moisture to determine when to water rather than following set watering schedules
- Set a timer when watering, as a reminder to stop; a running hose can discharge up to 10 gallons a minute
- Adjust the lawn mower to a higher setting, allowing longer grass to shade the root system and hold soil moisture better

Water Use Trends

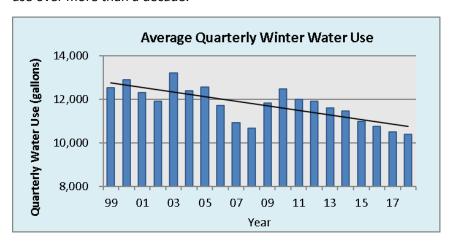
Water use fluctuates from year to year, primarily due to differences in rainfall. About 50% of the water sold is consumed during the four months of the growing season.



Other factors that reduce household water use include water conservation, an aging population, new plumbing fixtures, fewer people per household, and the City's efforts to promote water conservation. The graph below shows average quarterly water consumption per home (estimated gallons are shown for 2018). Because this graph shows total average consumption throughout the year, both rainfall and water conservation efforts impact these results.



Examining winter water consumption is the easiest way to measure inside household water use (without the impact of summer watering). The graph below shows the decline in average quarterly winter water use over more than a decade.



Even though water conservation protects the long-term viability of the City's water source, it also means that water revenues decline in some years despite an increase in water rates. If the downward water trend in water use continues, existing customers need to pay more for the same level of service in order to sufficiently cover ongoing fixed operating costs.

Water System Assets

The historical cost of building the water system is amortized over the life of the system and expensed as annual depreciation (\$965,000 for 2019). In the last 5 years the water fund has spent \$16.1 million on water system repairs, replacements, improvements to system controls, water meter replacements and the water treatment facility. Over the next 5 years the City expects to spend \$3.7 million on water system assets. Other capital costs are primarily repairs and maintenance of existing assets (wells, towers and water lines).

Water Budget

Water rates are set with the knowledge that predicting water income is far more difficult than predicting expenses and capital costs. In setting rates the City expects fluctuations in water consumption from year to year, and therefore expects a net loss in some years and a net gain in others. The rate setting process is designed to make gradual changes in rates whenever possible, focusing on a long-term strategy.

The table below provides a 4-year history of water fund activity. In two of the last four years the City's water fund ended with a net loss (excluding the value of contributed assets). Water income was not sufficient to offset operating costs in 2015 and 2016.

Operating Summary	2014	2015	2016	2017	
	Actual	Actual	Actual	Actual	
Revenue					
Special Assessments	\$ 2,847	\$ 2,080	\$ 5,200	\$ 1,357	
Intergovernmental	11,699	973	19,491	177	
Utility Charges	2,478,484	2,587,180	2,866,146	3,243,357	
Interest Earnings	175,102	48,877	38,343	40,930	
Total Revenue	2,668,132	2,639,110	2,929,180	3,285,821	
Expense					
Enterprise Operations	1,432,452	1,430,934	1,570,611	1,609,969	
Debt Service	178,732	301,702	509,608	439,738	
Depreciation	634,561	647,552	671,425	813,359	
Total Expense	2,245,745	2,380,188	2,751,644	2,863,066	
Other Sources (Uses)					
Sale of Asset-Gain	114	-	-	-	
Transfers Out	(303,136)	(345,249)	(363,000)	(381,625)	
Net Change	\$ 119,365	\$ (86,327)	\$ (185,464)	\$ 41,130	

If lower water consumption becomes a trend rather than a temporary fluctuation, it will become necessary to adjust base gallons downward to maintain the positive gap between income and expense. The table below shows estimated water fund activity for the 2018-2019 biennial budget. The 2018 estimated net change is significantly less than the 2019 budgeted amount due to the 2018 water consumption being lower than the budgeted base levels (880 million gallons) by 100.5 million gallons. The 2019 budget is based on the expectation that water consumption will continue at base levels.

Operating Summary	2018	2019
	Estimate	Budget
Revenue		
Utility Charges	\$3,324,000	\$3,904,500
Interest Earnings	42,000	45,000
Other Revenues	1,500	-
Total Revenue	3,367,500	3,949,500
Expense		
Enterprise Operations	1,766,620	1,935,574
Debt Service	454,395	428,005
Depreciation	960,000	965,000
Total Expense	3,181,015	3,328,579
Other Sources (Uses)		
Transfers Out	(383,000)	(393,000)
Net Change	\$ (196,515)	\$ 227,921

Over the next 5 years, significant water system costs include:

- Well motor and electrical upgrades.
- Installation of water mains to connect dead-ends on several water main segments.
- Repair and replace water lines.
- North water tower interior rehabilitation and surface recoating.
- Installation of water mains and services to properties on St. Albans Court.

Sewer Operations

Shoreview operates a sanitary sewer system that collects and directs waste water discharged from homes and businesses throughout the City. The City's sewer system includes:

- 19 lift (pumping) stations
- 109 miles of sanitary sewer lines
- 2,500 manholes

Operating and maintaining the sewer system so that it functions adequately and consistently includes:

- Operating, maintaining and inspecting lift stations daily
- Treating collected sewage (performed by Metropolitan Council Environmental Services)
- Relining sewer pipes
- Replacing, repairing and maintaining sewer system infrastructure
- Inspecting sewer lines
- Cleaning sewer lines

Sewer Rates

Sewer rates are set in 2 components: a quarterly sewer availability charge of \$45.27 per unit plus one of 5 tiered rates for water used in the winter quarter (because winter water use provides the best measure of water entering the sewer lines). The sewer availability charge is billed regardless of whether sewer discharge occurs because the City must maintain, repair, operate and replace the sewer system.

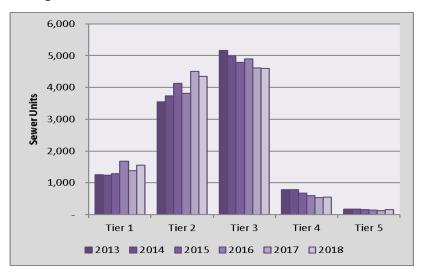
Tiered rates for 2019 are shown in the table at right, and are described at the top of the next page.

Residential Sewer Rates (quarterly)	
	Sewer
Sewer Tiers	Tiers
Tier 1 (up to 5,000 gal per unit)	\$19.14
Tier 2 (5,001-10,000 gal per unit)	\$32.93
Tier 3 (10,001-20,000 gal per unit)	\$50.51
Tier 4 (20,001-30,000 gal per unit)	\$68.69
Tier 5 (more than 30,000 gal per unit)	\$89.23

- Tier 1— homes using up to 5 thousand gallons in the winter quarter pay \$19.14 per quarter (plus availability charge).
- Tier 2— homes using between 5 and 10 thousand gallons in the winter quarter pay \$32.93 per quarter (plus availability charge).
- Tier 3— homes using between 10 and 20 thousand gallons in the winter quarter pay \$50.51 per quarter (plus availability charge).
- Tier 4— homes using between 20 and 30 thousand gallons in the winter quarter pay \$68.69 per quarter (plus availability charge).
- Tier 5— homes using more than 30 thousand gallons in the winter quarter pay \$89.23 per quarter (plus availability charge).

Sewer rates are designed to reward low volume customers with lower fees, and to charge high volume customers more since they contribute more flow to the sewer system. Further, rates are designed to treat single-family homes and multi-family units equally by establishing the multi-family cost on a per unit basis. Sewer only customers are billed at the middle tier since actual use cannot be established.

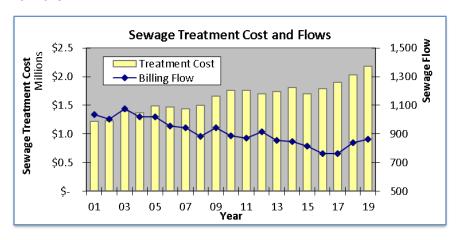
The graph below illustrates the number of residential sewer customers billed in each of the 5 sewer tiers over the last 6 years. As shown, the majority of homes are billed at tier 3, and the fewest number of homes are billed at tier 5. The number of customers in the first 2 tiers is generally rising, while the number of customers in tiers 3 through 5 is declining.



Sewage Treatment

Sewage is collected in City-owned sanitary sewer mains and is routed or pumped into facilities owned and operated by the Metropolitan Council Environmental Services Division (MCES). Sewage flows are monitored and metered by MCES for the purpose of determining the City's sewage treatment costs. These costs are dependent on the amount of flow contributed to the system, and therefore water use impacts the City's sewage treatment costs.

Unfortunately, even when sewage flow declines sewage treatment costs don't necessarily follow because the rate charged by the MCES continues to rise. As shown in the table below, sewage flow has generally declined, while sewage treatment costs have risen in most years. Shoreview's share of treatment costs will increase 7.4 percent for 2019.



Sewage flows can also be impacted by groundwater infiltration and storm water inflow, particularly during periods of heavy downpours. Cracks in sewer lines, openings in manholes, and illegal connections of roof drains and/or sump pumps to the sewer system allow water to flow directly into sewer pipes, which in turn drives up sewer flows and sewage treatment costs.

In an effort to reduce sewage flow, the City is actively working to evaluate and reline sewers where ground water infiltration occurs. The City also completed a commercial roof and residential sump pump inspection program to eliminate illegal discharges into the sewer system.

The table at right provides a 10-year summary of the City's sewage treatment costs. The sewage flow estimate for the 2019 bill is 3% lower than 2010 flows. Conversely, the 2019 rate per million gallons is 28% higher than the rate charged in 2010. The net result is a sewage treatment bill that is \$2,185,998 (24% higher than 2010). If sewage flows had continued to grow, the cost would have been even higher.

Billing Flow Rate Per Million Amual Cost Year (millions) Gallons (millions) 2010 888 \$, 1,981 \$, 1.758 2011 871 \$, 2,026 \$, 1.764 2012 917 \$, 1,854 \$, 1.699 2013 856 \$, 2,029 \$, 1.737 2014 846 \$, 2,142 \$, 1.812 2015 816 \$, 2,084 \$, 1.701 2016 762 \$, 2,348 \$, 1.789 2017 763 \$, 2,485 \$, 1.895 2018 840 \$, 2,422 \$, 2.035 2019 865 \$, 2,527 \$, 2.186							
Year (millions) Gallons (millions) 2010 888 \$ 1,981 \$ 1.758 2011 871 \$ 2,026 \$ 1.764 2012 917 \$ 1,854 \$ 1.699 2013 856 \$ 2,029 \$ 1.737 2014 846 \$ 2,142 \$ 1.812 2015 816 \$ 2,084 \$ 1.701 2016 762 \$ 2,348 \$ 1.789 2017 763 \$ 2,485 \$ 1.895 2018 840 \$ 2,422 \$ 2.035		Billing	Ra	Rate Per		Annual	
2010 888 \$ 1,981 \$ 1.758 2011 871 \$ 2,026 \$ 1.764 2012 917 \$ 1,854 \$ 1.699 2013 856 \$ 2,029 \$ 1.737 2014 846 \$ 2,142 \$ 1.812 2015 816 \$ 2,084 \$ 1.701 2016 762 \$ 2,348 \$ 1.789 2017 763 \$ 2,485 \$ 1.895 2018 840 \$ 2,422 \$ 2.035		Flow	M	lillion		Cost	
2011 871 \$ 2,026 \$ 1.764 2012 917 \$ 1,854 \$ 1.699 2013 856 \$ 2,029 \$ 1.737 2014 846 \$ 2,142 \$ 1.812 2015 816 \$ 2,084 \$ 1.701 2016 762 \$ 2,348 \$ 1.789 2017 763 \$ 2,485 \$ 1.895 2018 840 \$ 2,422 \$ 2.035	Year	(millions)	G	allons	(m	illions)	
2012 917 \$ 1,854 \$ 1.699 2013 856 \$ 2,029 \$ 1.737 2014 846 \$ 2,142 \$ 1.812 2015 816 \$ 2,084 \$ 1.701 2016 762 \$ 2,348 \$ 1.789 2017 763 \$ 2,485 \$ 1.895 2018 840 \$ 2,422 \$ 2.035	2010	888	\$	1,981	\$	1.758	
2013 856 \$ 2,029 \$ 1.737 2014 846 \$ 2,142 \$ 1.812 2015 816 \$ 2,084 \$ 1.701 2016 762 \$ 2,348 \$ 1.789 2017 763 \$ 2,485 \$ 1.895 2018 840 \$ 2,422 \$ 2.035	2011	871	\$	2,026	\$	1.764	
2014 846 \$ 2,142 \$ 1.812 2015 816 \$ 2,084 \$ 1.701 2016 762 \$ 2,348 \$ 1.789 2017 763 \$ 2,485 \$ 1.895 2018 840 \$ 2,422 \$ 2.035	2012	917	\$	1,854	\$	1.699	
2015 816 \$ 2,084 \$ 1.701 2016 762 \$ 2,348 \$ 1.789 2017 763 \$ 2,485 \$ 1.895 2018 840 \$ 2,422 \$ 2.035	2013	856	\$	2,029	\$	1.737	
2016 762 \$ 2,348 \$ 1.789 2017 763 \$ 2,485 \$ 1.895 2018 840 \$ 2,422 \$ 2.035	2014	846	\$	2,142	\$	1.812	
2017 763 \$ 2,485 \$ 1.895 2018 840 \$ 2,422 \$ 2.035	2015	816	\$	2,084	\$	1.701	
2018 840 \$ 2,422 \$ 2.035	2016	762	\$	2,348	\$	1.789	
' '	2017	763	\$	2,485	\$	1.895	
2019 865 \$ 2,527 \$ 2.186	2018	840	\$	2,422	\$	2.035	
	2019	865	\$	2,527	\$	2.186	

Since 2007 the MCES has had the authority to charge an inflow/infiltration surcharge for the estimated increase in sewage flows generated by ground water infiltration. So far, Shoreview has avoided this cost because of the City's efforts to reduce inflow and infiltration of ground and storm water into the system.

Sewer System Assets

The historical cost of building the sanitary sewer system is amortized over the life of the system and expensed as annual depreciation (\$344,000 for 2019). In the last 5 years the sewer fund has spent \$1.7 million on sewer system repairs, replacements, improvements to system controls and new sewer lines, and expects to spend \$3.7 million over the next 5 years.

Sewer Budget

Establishing sewer rates and predicting sewer revenue is somewhat easier than predicting water revenue, because winter water consumption is used to determine residential sewer charges.

Regardless, the gradual decline in water use also impacts sewer revenue because declining winter water use shifts more customers into lower sewer tiers.

The table below provides a 4-year history of sewer fund activity. In all of the last 4 years the City's sewer fund ended with a net gain (excluding the value of contributed assets). This means that sewer income was sufficient to offset operating costs.

Operating Summary	2014	2015	2016	2017	
	Actual	Actual	Actual	Actual	
Revenue					
Special Assessments	\$ 3,858	\$ 2,970	\$ 8,195	\$ 1,858	
Intergovernmental	9,321	775	2,198	156	
Charges for Services	1,913	919	1,193	7,877	
Utility Charges	3,853,868	3,941,395	4,045,175	4,267,766	
Interest Earnings	104,576	35,796	28,417	43,781	
Other Revenues	-	-	-	2,836	
Total Revenue	3,973,536	3,981,855	4,085,178	4,324,274	
Expense					
Enterprise Operations	3,163,229	3,191,670	3,328,440	3,403,098	
Debt Service	70,243	73,480	84,653	76,310	
Depreciation	329,430	339,842	330,973	327,164	
Total Expense	3,562,902	3,604,992	3,744,066	3,806,572	
Other Sources (Uses)					
Sale of Asset-Gain	210	-	-	-	
Transfers In	34,631	-	-	-	
Transfers Out	(181,136)	(181,249)	(183,000)	(195,625)	
Net Change	\$ 264,339	\$ 195,614	\$ 158,112	\$ 322,077	

Rates are designed to change gradually whenever possible, focusing on a long-term strategy. However, if lower consumption becomes a trend, it may become necessary to charge higher rates for the same level of service to offset operating expenses.

The table below shows estimated sewer fund activity for the 2018-2019 biennial budget. Both years are based on the expectation that winter water consumption will continue at current levels, and estimates indicate a net profit in each year.

Operating Summary	2018	2019	
	Estimate	Budget	
Revenue			
Charges for Services	\$ 1,500	\$ 1,500	
Utility Charges	4,328,700	4,433,500	
Interest Earnings	30,000	33,000	
Total Revenue	4,360,200	4,468,000	
Expense			
Enterprise Operations	3,593,156	3,806,071	
Debt Service	80,910 82,43		
Depreciation	326,000 344,00		
Total Expense	4,000,066	4,232,491	
Other Sources (Uses)			
Transfers Out	(191,000)	(203,000)	
Net Change	\$ 169,134 \$ 32,5		

Over the next 5 years, significant sewer system costs include:

- Repair and replace sewer lines.
- Sanitary sewer relining.
- Lift station rehabilitation.

Surface Water Operations

The City of Shoreview maintains a storm water system that collects and directs storm water runoff and provides protection for surface and ground water quality. The City's surface water system includes:

- 4 storm water lift (pumping) stations
- 198 storm water ponds
- 485 storm inlets/outlets
- 35 miles of storm lines
- 50 structural pollution control devices

The purpose of the surface water management program is to preserve and use natural water storage and retention systems, as much as is practical, and to reduce the amount of public capital expenditures necessary to:

- Control excessive volumes and runoff rates
- Improve water quality
- Prevent flooding and erosion from surface water flows
- Promote ground water recharge
- Protect and enhance fish and wildlife habitat and water recreational facilities (lakes, streams, etc.)

The City's surface water management program seeks to prevent flooding and improve ground water quality through the best possible utilization of wetlands and artificial detention areas. Wetland management allows the City to maintain the integrity of its wetlands, improve water quality and reduce City maintenance efforts. Emphasis is placed on both sediment removal and storm water infiltration, as the primary methods of water quality improvement.

Operating the surface water system includes these activities:

- Maintain, inspect, replace and improve storm sewer systems (including storm lines)
- Maintain storm sewer lift stations (pumping stations)
- Maintain and inspect storm water ponds
- Construct new storm water ponds
- Collect debris from City streets through street sweeping
- Provide technical support to water management organizations
- Implement Surface Water Management Plan

Surface Water Rates

Surface water charges are set by type of property, considering the amount of impervious surface typically present (in an attempt to address varying levels of rainfall runoff). The table below shows 2019 surface water rates for all classes of property. Townhomes pay a

slightly higher rate because they have more impervious surface area and therefore generate more rainfall runoff.

Surface Water Rates (quarterly)				
Property Type	Rate	Basis		
Residential	\$ 31.21	per unit		
Townhomes	\$ 33.05	per unit		
Condo, apartment, commercial,				
industrial, school, church	\$ 260.89	per acre		

Surface Water System Assets

The historical cost of building the storm sewer system is amortized over the life of the system and expensed as annual depreciation (\$311,000 for 2019). In the last 5 years the surface water fund has spent \$2.2 million on storm system repairs, replacements, and improvements (including pond development), and expects to spend \$2.6 million over the next 5 years.

Surface Water Management Budget

The table below provides a 4-year history of surface water fund activity. As shown, the surface water fund has ended all of the last 4 years with a net gain (excluding the value of contributed assets).

Operating Summary	2014 2015		2016	2017	
	Actual	Actual	Actual	Actual	
Revenue					
Special Assessments	\$ 813	\$ 676	\$ 2,016	\$ 486	
Intergovernmental	3,394	282	1,026	73	
Utility Charges	1,370,352	1,473,809	1,616,052	1,781,863	
Interest Earnings	36,711	10,352	11,465	16,739	
Total Revenue	1,411,270 1,485,119 1,630,559		1,630,559	1,799,161	
Expense					
Enterprise Operations	695,548	752,030	922,576	903,944	
Debt Service	86,406	88,186	91,952	79,194	
Depreciation	243,125	260,585	272,829	283,009	
Total Expense	1,025,079	1,100,801	1,287,357	1,266,147	
Other Sources (Uses)					
Sale of Asset-Gain	52	-	-	-	
Transfers Out	(147,000) (152,000)	(159,000)	(168,000)	
Net Change	\$ 239,243	\$ 232,318	\$ 184,202	\$ 365,014	

The operating surplus generated in any given year is used to partially support anticipated storm sewer capital costs as mandated by the City's Surface Water Management Plan.

The table below shows estimated surface water fund activity for the 2018-2019 biennial budget. As shown, a net profit is anticipated for both years.

Operating Summary	2018	2019
	Estimate	Budget
Revenue		
Utility Charges	\$1,862,546	\$1,938,461
Interest Earnings	10,000	11,000
Total Revenue	1,872,546	1,949,461
Expense		
Enterprise Operations	943,917	1,120,377
Debt Service	71,600	95,590
Depreciation	296,000	311,000
Total Expense	1,311,517	1,526,967
Other Sources (Uses)		
Transfers Out	(176,000)	(186,000)
Net Change	\$ 385,029	\$ 236,494

Over the next 5 years, significant surface water system costs include:

- Repair and replace storm systems.
- Improve and expand the storm system as part of street projects.
- Replace an existing storm water lift station on Suzanne Pond.
- Make corrections to the Gramsie storm pond to mitigate flooding.

Street Lighting Operations

The City of Shoreview operates a street lighting system throughout the community in support of safe vehicle, bicycle and pedestrian traffic. The City's street light system includes lighting owned by the City or leased from Xcel Energy.

- 809 city-owned street lights
- Leased street lights

Operation and maintenance of the City's street light system includes:

- Periodic rewiring of existing lights
- Energy costs associated with operation of the lighting system
- Installation of new street lights
- Repair and replacement of existing poles and/or light fixtures

Street Lighting Rates

Street lighting user charges are based upon property type. The table below shows 2019 street lighting rates for all classes of property. Apartments and mobile homes pay a lower fee than homes because there are significantly more homes per acre in those developments. All properties in Shoreview, regardless of locations or types of street light fixtures, pay street light charges. All properties receive benefit from the street light system through illumination of streets, which in turn enhances safety for drivers and pedestrians.

Street Lighting Rates (quarterly)				
Property Type	Rate	Basis		
Residential, townhome	\$ 13.89	per unit		
Apartment, condo, mobile home	\$ 10.42	per unit		
Comm, industrial, school, church	\$ 41.71	per acre		

Street Lighting Assets

The historical cost of building the street lighting system is amortized over the life of the system and expensed as annual depreciation (\$94,000 for 2019, not including lights owned by Xcel Energy). Over the last 5 years the City has spent \$1.2 million on lighting repairs and replacements, and expects to spend \$1.5 million over the next 5 years due to the age of many of the lights in the system.

Street Lighting Budget

The table below provides a history of street lighting fund activity for the last 4 years. As shown, the fund ended with a net gain in each year. An operating gain is necessary because the fund lacks sufficient cash balances to absorb the annual impact of street lighting replacement costs. These costs create an immediate drain on street light fund cash while impacting depreciation expense over the useful life of the assets.

Operating Summary	2014 2015		2016	2017
	Actual Actual Actual		Actual	
Revenue				
Special Assessments	\$ 302	\$ 246	\$ 875	\$ 173
Utility Charges	494,945	520,938	554,829	640,703
Interest Earnings	12,148	3,300	2,179	4,314
Other Revenues	120	-	-	-
Total Revenue	507,515	524,484	184 557,883 645,19	
Expense				
Enterprise Operations	252,592	244,207	226,275	226,488
Miscellaneous	992	33	260	-
Depreciation	51,959	61,482	70,079	78,678
Total Expense	305,543	305,722	296,614	305,166
Other Sources (Uses)				
Transfers Out	(20,400)	(22,400)	(25,400)	(28,400)
Net Change	\$181,572	\$ 196,362	\$ 235,869	\$311,624

The table below shows estimated street lighting fund activity for the 2018-2019 biennial budget. The planned operating surplus is intended to partially offset street light replacements of \$551,450 in 2019.

In the next 5 years, energy, street light repair, and street light replacement costs will be the primary driving force when establishing street lighting charges.

Operating Summary	2018 2019	
	Estimate	Budget
Revenue		
Utility Charges	\$681,000	\$ 712,000
Interest Earnings	2,700	2,900
Total Revenue	683,700	714,900
Expense		
Enterprise Operations	244,597	294,603
Depreciation	83,000	94,000
Total Expense	327,597	388,603
Other Sources (Uses)		
Transfers Out	(32,400)	(37,400)
Net Change	\$323,703	\$ 288,897

- Energy costs account for 49% of operating expense in 2019 (the largest expense for the fund)
- Repair costs are expected to rise in the future as street lights continue to age

What Does This Mean for My Utility Bill?

The impact of the 2019 utility rates on any individual customer depends on the amount of water consumed because rates are based on the philosophy that customers putting greater demands on the system should pay more than customers with lesser demand. The table below provides a breakdown of residential customers in 6 usage levels.

As shown, 40% of residential customers fall into the "average" category (using an average of 15,000 gallons of water per quarter, and using about 12,000 gallons

		(winter)	Percent of
	Water	Sewer	Residential
Use Level	Gallons	Gallons	Customers *
Very low	5,000	4,000	13%
Low	10,000	10,000	28%
Average	15,000	12,000	40%
Above average	25,000	22,000	14%
High	55,000	26,000	3%
Very high	80,000	34,000	2%

per quarter in

the winter months).

* Based on Water consumption

The table at right illustrates the change in utility bills for 2019 in each of the usage levels, assuming that the same amount of water is used in each year.

	Total Quarterly		Qu	arterly	
	Utility Bill		Cl	nange	
Use Level	2018	2019		\$	%
Very low	\$134.46	\$ 139.57	\$	5.11	3.8%
Low	\$160.50	\$ 166.51	\$	6.01	3.7%
Average	\$195.07	\$ 202.29	\$	7.22	3.7%
Above avg	\$247.72	\$ 256.87	\$	9.15	3.7%
High	\$409.22	\$ 424.82	\$	15.60	3.8%
Very high	\$573.16	\$ 595.11	\$	21.95	3.8%

The cost estimates shown above include a water connection fee of \$1.59 per quarter, mandated by and paid to the State of Minnesota.

Available Payment Methods

The City of Shoreview provides a variety of payment methods for utility bills, including:

- On line via the City's website ("Online Payments")
- Automatic credit card withdrawal
- Direct debit (from your bank account)
- By mail
- Drop box at the city hall entrance
- City hall front desk during office hours (8 a.m. to 4:30 p.m.)
- Credit card, by calling utility billing

Contact Information

Utility billing questions information

- Phone (651) 490-4630
- Email utilities@shoreviewmn.gov

Utility maintenance questions

- Phone (651) 490-4688 (customer service representative)
- Phone (651) 490-4661 (utilities supervisor)
- Email kchmielewski@shoreviewmn.gov

Water and sewer emergencies

- Mon-Fri, 7:00 a.m.-3:30 p.m. (651) 490-4661
- Evenings, weekends and holidays, call the Ramsey County Sheriff (651) 484-3366. The Sheriff's office will contact the utility maintenance person on call.

We hope this information has been helpful in explaining the City's utility systems.

Shoreview Utility Department 4600 Victoria Street North Shoreview, MN 55126 www.shoreviewmn.gov





Community Benchmarks How does Shoreview compare?

August 2018

City of Shoreview, Minnesota 4600 Victoria Street North Shoreview, MN 55126

Introduction

Comparisons of taxes and spending among cities are a topic of interest as the City moves through the annual budget process. Benchmark comparisons are assembled for metro-area cities closest to Shoreview in size (using population levels), and for peer cities that generally receive high quality-of-life ratings from citizens in their respective community surveys.

The comparisons are useful to illustrate how taxes and spending in other cities compare to Shoreview, as well as to evaluate how Shoreview's ranking changes over time. This document provides a summary of the information in preparation for the annual budget hearing.

Statistical information is derived from two key sources:

- Staff obtained City property values, tax levies, tax rates and state aids for 2018 from County and State of Minnesota websites.
- Minnesota Office of State Auditor (OSA) publishes a report in the spring on final City revenue, spending, debt levels and enterprise activity for two years prior. The most recent OSA report provides 2016 data.

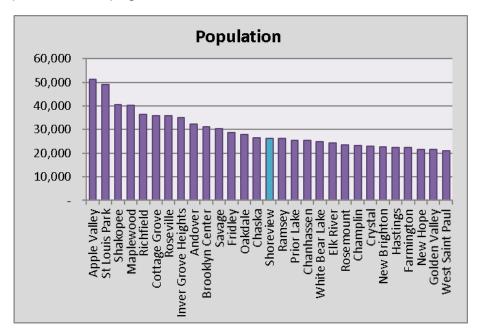
Shoreview uses both sources of information to assemble two sets of data:

- Comparison Cities to illustrate how Shoreview ranks in relation to metro-area cities with population levels closest to Shoreview by selecting 14 cities larger and 14 cities smaller. These are cities with populations between 21,000 and 51,000.
- MLC Cities to illustrate how Shoreview ranks in relation to cities belonging to the Municipal Legislative Commission (MLC).

The 16 peer cities represented by the Municipal Legislative Commission (MLC) provide important comparisons because these cities have achieved high quality-of-life rankings from their residents in their respective community surveys, and they are often recognized as having sound financial management. In fact, many of the 16 cities have AAA bond ratings, as does Shoreview.

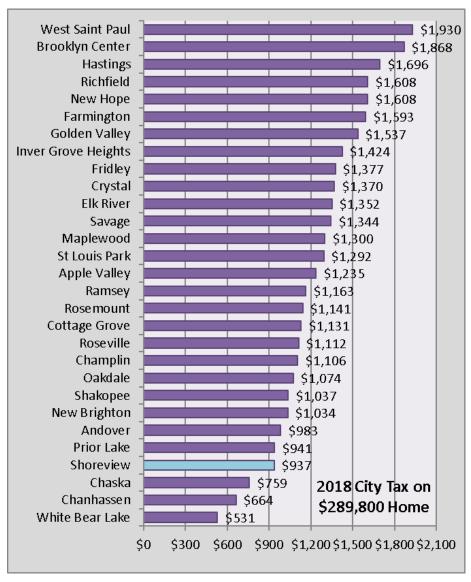
Population

The graph below contains the 2016 population for each of the comparison cities. By design, Shoreview falls exactly in the middle. A similar graph with population levels for MLC cities is presented on page 13.



City-Share of Property Taxes

The 2018 City-share of property taxes for a \$289,800 home (Shoreview's median value) is illustrated in the graph below. Shoreview ranks 4th lowest at \$937, and is about 25% below the average of \$1,246. It should be noted that for property tax purposes, the home value is reduced from \$289,800 to \$278,600 due to market value exclusion (MVE).



Tax Levy Ranking

Shoreview's tax levy rank has risen two positions in the last 10 years in relation to comparison cities. Shoreview ranked 23 in 2008, and has risen 2 positions to rank 21 in 2018. Shoreview's tax levy was 29.7% below the average of comparison cities in 2008, compared to 22.5% below the average for 2018.

2 Edina 22 3 St. Louis Park 20 4 Apple Valley 20 5 Golden Valley 11 6 Inver Grove Heigh 14 7 Maplewood 14 8 Savage 14 9 Shakopee 14	Levy 6,329,161 2,011,683 0,620,564 0,098,664 5,198,813 4,908,691 4,826,564 4,393,971
2 Edina 22 3 St. Louis Park 20 4 Apple Valley 20 5 Golden Valley 11 6 Inver Grove Heigh 14 7 Maplewood 14 8 Savage 14 9 Shakopee 14	2,011,683 0,620,564 0,098,664 5,198,813 4,908,691 4,826,564
2 Edina 22 3 St. Louis Park 20 4 Apple Valley 20 5 Golden Valley 11 6 Inver Grove Heigh 14 7 Maplewood 14 8 Savage 14 9 Shakopee 14	2,011,683 0,620,564 0,098,664 5,198,813 4,908,691 4,826,564
3 St. Louis Park 20 4 Apple Valley 20 5 Golden Valley 19 6 Inver Grove Heigh 10 7 Maplewood 10 8 Savage 10 9 Shakopee 10	0,620,564 0,098,664 5,198,813 4,908,691 4,826,564
4 Apple Valley 20 5 Golden Valley 19 6 Inver Grove Heigh 10 7 Maplewood 10 8 Savage 10 9 Shakopee 10	0,098,664 5,198,813 4,908,691 4,826,564
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6 Inver Grove Heigh 14 7 Maplewood 14 8 Savage 14 9 Shakopee 14	4,908,691 4,826,564
7 Maplewood 14 8 Savage 14 9 Shakopee 14	4,826,564
8 Savage 14 9 Shakopee 14	
9 Shakopee 14	4.393.971
	, ,
40 0:10:11	4,000,158
10 Richfield 13	3,000,345
11 Cottage Grove 12	2,184,099
12 Roseville 12	2,071,484
13 Brooklyn Center 1:	1,404,877
14 Hastings 1:	1,280,056
15 Elk River 10	0,761,442
16 Andover	9,991,162
17 Fridley	9,232,716
18 Oakdale	9,075,034
19 Ramsey	9,059,280
20 Chanhassen	8,918,422
21 New Hope	8,759,768
22 Prior Lake	8,364,208
23 Shoreview	8,323,391
24 Crystal	7,606,055
ı ·	7,600,523
_	7,254,499
27 South St. Paul	6,652,713
28 White Bear Lake	4,927,216
29 Chaska	4,313,324
Average \$1:	1,833,410
Shvw to Avg	-29.7%

2018						
Rank	City	Levy				
1	St Louis Park	31,748,368				
2	Apple Valley	\$24,843,790				
3	Golden Valley	22,420,742				
4	Maplewood	21,186,011				
5	Inver Grove Heigh	21,041,791				
6	Richfield	20,621,911				
7	Roseville	20,275,655				
8	Shakopee	19,260,548				
9	Savage	17,499,645				
10	Brooklyn Center	17,105,950				
11	Cottage Grove	15,235,000				
12	Fridley	14,807,913				
13	West Saint Paul	14,344,671				
14	Hastings	13,503,307				
15	New Hope	12,712,742				
16	Farmington	12,681,188				
17	Andover	12,416,357				
18	Prior Lake	12,077,538				
19	Rosemount	11,874,781				
20	Oakdale	11,645,249				
21	Shoreview	11,631,971				
22	Ramsey	11,374,395				
23	Elk River	11,063,830				
24	Crystal	10,627,889				
25	Chanhassen	10,452,571				
26	Champlin	9,858,928				
27	New Brighton	8,661,170				
28	Chaska	8,581,604				
29	White Bear Lake	5,507,811				
	Average	15,002,184				
	Shvw to Avg	-22.5%				

State Aid

Shoreview receives no local government aid (LGA) to help support the cost of City services. The table below shows the total LGA received by each comparison city, as well as the amount of LGA per capita. The highest city (on a per capita basis) is Crystal at \$76.32 of LGA per capita. Eighteen of the comparison cities receive at least some LGA.

	Local Govt LGA Per				
City		Aid (LGA)	Capita		
Crystal	\$	1,744,269	\$	76.32	
West Saint Paul	\$	1,341,723	\$	64.24	
White Bear Lake	\$	1,587,299	\$	63.49	
Richfield	\$	2,229,280	\$	61.35	
Brooklyn Center	\$	1,768,919	\$	56.64	
Fridley	\$	1,486,942	\$	51.93	
New Hope	\$	693,117	\$	32.09	
Hastings	\$	704,122	\$	31.43	
New Brighton	\$	671,484	\$	29.69	
Maplewood	\$	864,788	\$	21.49	
Farmington	\$	313,641	\$	14.04	
Elk River	\$	324,688	\$	13.32	
St Louis Park	\$	566,591	\$	11.58	
Oakdale	\$	192,838	\$	6.90	
Cottage Grove	\$	86,218	\$	2.40	
Roseville	\$	74,275	\$	2.07	
Golden Valley	\$	37,185	\$	1.73	
Chaska	\$	1,306	\$	0.05	
Andover	\$	-	\$	-	
Apple Valley	\$	-	\$	-	
Champlin	\$	-	\$	-	
Chanhassen	\$	-	\$	-	
Inver Grove Heights	\$	-	\$	-	
Prior Lake	\$	-	\$	-	
Ramsey	\$ \$	-	\$	-	
Rosemount	\$	-	\$	-	
Savage	\$	-	\$	-	
Shakopee	\$	<u>-</u>	\$		
Shoreview	\$	-	\$	-	

Tax Rates

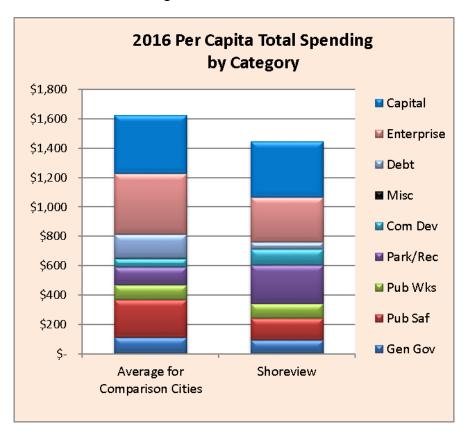
Tax rates provide a useful comparison because they measure both levies and values (the levy is divided by the taxable value to compute the tax rate). Shoreview's tax rate has remained constant over the last 10 years, ranking 5th lowest in both 2008 and 2018. For 2018, Shoreview is about 24% below the average tax rate of 44.32%.

2008					
Rank	City	Tax Rate			
1	Hastings	49.48%			
2	Savage	48.36%			
3	Brooklyn Center	43.90%			
4	Golden Valley	42.99%			
5	Elk River	42.49%			
6	New Hope	41.93%			
7	Ramsey	39.50%			
8	Inver Grove Heigh	37.97%			
9	Richfield	37.91%			
10	South St. Paul	36.14%			
11	Apple Valley	35.54%			
12	Crystal	35.44%			
13	Cottage Grove	35.12%			
14	St. Louis Park	34.76%			
15	Champlin	32.86%			
16	New Brighton	32.81%			
17	Shakopee	31.93%			
18	Andover	31.39%			
19	Maplewood	30.80%			
20	Fridley	30.34%			
21	Oakdale	30.21%			
22	Prior Lake	28.06%			
23	Minnetonka	27.59%			
24	Chanhassen	23.70%			
25	Shoreview	23.53%			
26	Roseville	23.38%			
27	Edina	21.20%			
28	Chaska	19.18%			
29	White Bear Lake	16.52%			
	Average	33.28%			
	Shvw to Avg	-29.3%			

2018							
Rank	City	Tax Rate					
1	West Saint Paul	69.29%					
2	Brooklyn Center	67.07%					
3	Hastings	60.86%					
4	Richfield	57.73%					
5	New Hope	57.71%					
6	Farmington	57.16%					
7	Golden Valley	55.15%					
8	Inver Grove Heigh	51.11%					
9	Crystal	49.17%					
10	Fridley	47.91%					
11	Savage	47.12%					
12	St Louis Park	46.38%					
13	Elk River	46.01%					
14	Maplewood	45.91%					
15	Apple Valley	42.48%					
16	Ramsey	41.73%					
17	Rosemount	40.96%					
18	Cottage Grove	40.58%					
19	Champlin	39.70%					
20	Oakdale	38.54%					
21	Roseville	38.18%					
22	Shakopee	37.21%					
23	New Brighton	37.10%					
24	Andover	34.63%					
25	Shoreview	33.62%					
26	Prior Lake	33.04%					
27	Chaska	27.23%					
28	Chanhassen	22.67%					
29	White Bear Lake	19.06%					
	Average	44.32%					
	Shvw to Avg	-24.2%					

Total Spending Per Capita

Data obtained from the OSA each year helps Shoreview compare total spending per capita. The graph below contrasts the average spending per capita in 2016 for comparison cities along side the per capita spending in Shoreview. Shoreview's total 2016 spending is about \$1,446 per capita, which is about 11% below the average of \$1,623.



Spending Per Capita by Activity

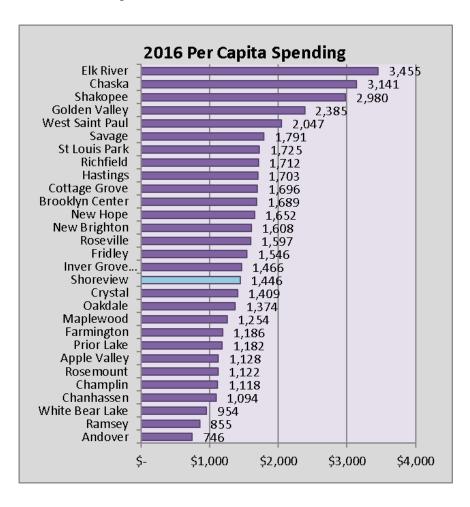
When reviewing spending in more detail, Shoreview is above average in parks and recreation, community development, and utility operations, and below average for all other spending categories.

- Parks and recreation spending is higher in Shoreview due to the Community Center and Recreation Program operations (largely supported by user fees and memberships).
- Community development is higher due to a one-time developer assistance payment.
- Utility spending is higher due to differences in how cities account for storm sewer and street light operations. For instance, some cities support these operations with property tax revenue.
- Public safety spending in Shoreview is third lowest for all comparison cities, at \$149.26 per capita, due to the efficiencies gained by contracting for both police and fire protection.
- Debt payments are 70% below average in Shoreview due to lower overall debt balances.

					S	horeview t	ο Δverage
2016 Per Capita Spending	Δ	verage	Sh	oreview		Dollars	Percent
2010 Tel Capita Spellaring		werage	311	OTCVICW		2011413	rerecite
General government	\$	110.97	\$	92.61	\$	(18.36)	-16.5%
Public safety		253.67		149.26		(104.41)	-41.2%
Public works		101.10		98.00		(3.10)	-3.1%
Parks and recreation		122.28		262.79		140.51	114.9%
Commun devel/EDA/HRA/Housing		59.01		107.43		48.42	82.1%
All other governmental		1.15		-		(1.15)	-100.0%
Water/sewer/storm/st lights		259.39		306.44		47.05	18.1%
Electric		127.97		-		(127.97)	-100.0%
All other enterprise operations		23.65		-		(23.65)	-100.0%
Debt payments		164.97		49.32		(115.65)	-70.1%
Capital outlay		398.60		379.77		(18.83)	-4.7%
Total All Funds	\$ 1	1,622.77	\$ 1	,445.62	\$	(177.15)	-10.9%

The graph below shows total 2016 spending per capita (spending divided by population) for all comparison cities. Spending levels range from a high of \$3,455 in Elk River to a low of \$746 in Andover.

Shoreview ranks 13th lowest at \$1,446 per capita, and is 11% below the average of \$1,623.



Revenue Per Capita by Source

Shoreview is below average for every revenue classification in 2016 except franchise tax (utility & cable), charges for service, and traditional utility revenue. Recreation program fees and community center admissions and memberships cause Shoreview to collect charges for service revenue well above average. Shoreview is 5th lowest for special assessments.

					Sh	oreview t	o Average
2016 Per Capita Revenue	Average Shoreview		Dollars		Percent		
Property tax	\$	461.58	\$	406.82	\$	(54.76)	-11.9%
Tax increment (TIF)		36.03		28.59		(7.44)	-20.7%
Franchise tax		27.67		48.50		20.83	75.3%
Other tax		2.55		0.61		(1.94)	-76.1%
Special assessments		42.88		12.27		(30.61)	-71.4%
Licenses & permits		37.34		26.37		(10.97)	-29.4%
Federal (all combined)		19.75		-		(19.75)	-100.0%
State (all combined)		90.37		60.58		(29.79)	-33.0%
Local (all combined)		11.13		3.59		(7.54)	-67.7%
Charges for service		152.46		245.40		92.94	61.0%
Fines & forfeits		5.44		1.94		(3.50)	-64.4%
Interest		10.84		7.43		(3.41)	-31.4%
All other governmental		39.53		2.62		(36.91)	-93.4%
Water/sewer/storm/street lighting		268.59		349.04		80.45	30.0%
Electric enterprise		141.90		-		(141.90)	-100.0%
All other enterprise		29.33		-		(29.33)	-100.0%
Total Revenue per capita	\$:	1,377.39	\$:	1,193.76	\$	(183.63)	-13.3%

The combined results for property tax and special assessments is striking because Shoreview's long-term strategy for the replacement of streets shifts a greater burden for replacement costs to property taxes and utility fees, and away from special assessments. Shoreview's Comprehensive Infrastructure Replacement Policy states that "the City, as a whole, is primarily responsible for the payment of replacement and rehabilitation costs".

Shoreview's policy further states "the maximum cost to be assessed for any reconstruction and/or rehabilitation improvements is limited to the cost of added improvements", meaning property owners pay for an improvement only once via assessments. This practice is uncommon among comparison cities.

In order to achieve this result, Shoreview estimates replacement costs for a minimum of 40 years and identifies the resources (tax levies and user fees) necessary to support capital replacement costs well in advance. To comply with the policy requirements, Shoreview prepares an annual Comprehensive Infrastructure Replacement Plan (CHIRP).

This practice would seem to suggest that property taxes would be significantly higher in Shoreview to generate the resources needed to fund capital replacements, yet the tables and graphs provided on previous pages in this document illustrate that Shoreview remains not only competitive but ranks consistently lower than comparison cities.

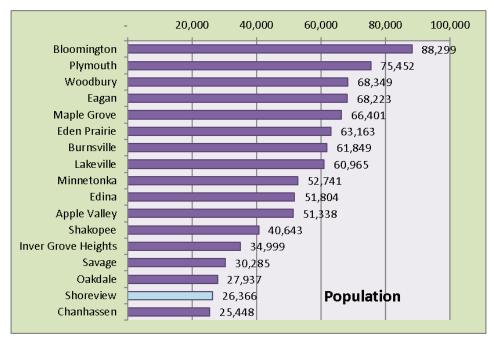
- Shoreview's 2016 spending per capita ranks 13th lowest
- Shoreview's assessment collections per capita are 5th lowest among comparison cities
- Shoreview's share of the 2018 property tax bill, on a home valued at \$289,800, is 4th lowest
- Shoreview receives no state aid (LGA) to help pay for city services and reduce the property tax burden
- Shoreview's tax rate has remained stable and low in relation to comparison cities, ranking 5th lowest among comparison cities in 2018 and 2008.

In short, Shoreview's long-term capital replacement planning has allowed the city to keep pace with replacement needs, and strongly limit the use of assessments while keeping property taxes lower than most comparison cities.

Comparison to MLC Cities

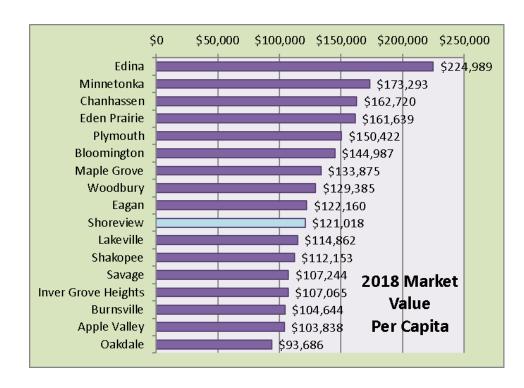
Comparisons for the 17 cities belonging to the Municipal Legislative Commission (MLC) provide an important comparison because these peer cities generally achieve high quality-of-life rankings from their residents in their respective community surveys, and are often recognized as having sound financial management (and many have AAA bond ratings, like Shoreview).

Shoreview has the 2nd lowest population in the group, and is roughly half of the average for the group.



Market Value comparisons are most useful when viewed on a per capita basis, because the geographic size and total market value of each community can vary greatly. For instance, Bloomington has the highest total market value at \$12.80 billion followed by Edina with total market value of \$11.65 billion. Once the value is divided by population, Edina ranks highest at \$224,989 of value per resident, while Bloomington ranks 6th at \$144,987.

The graph below presents market value per capita for each MLC city. Shoreview is near the middle of the group at \$121,018 (about 9.3% below the average of \$133,411).



<u>Property Tax by Governmental Unit</u> comparisons are perhaps the most revealing because taxes are compared for each type of governmental unit (i.e. city, county, school district and special districts).

The next 5 graphs compare property taxes by the type of taxing jurisdiction, starting with the city share of the tax bill.

<u>City taxes</u> are presented below for a home valued at \$289,800 (Shoreview's median value). Shoreview ranks 5th lowest at \$937, compared to a high of \$1,424 in Inver Grove Heights, and a low of \$664 in Chanhassen. The average City tax for MLC cities is \$1,036.



<u>School District</u> property taxes are presented in the table below. It should be noted that the estimate for Shoreview assumes that the property is located in the Mounds View school district. Since MLC cities are located throughout the metro area, this illustration provides a comparison for a variety of school districts.

Property taxes in the Mounds View school district rank about 8.2% below the MLC city average.



Special Districts also vary throughout the metro area, depending on the watershed districts and local housing districts in each City. In Shoreview, special districts include the Regional Rail Authority, Metropolitan Council, Mosquito Control, Rice Creek Watershed and the Shoreview HRA. The special district tax bill in Shoreview breaks down as follows:

Regional Rail	\$ 107
Metropolitan Council	60
Mosquito Control	12
Rice Creek Watershed	51
Shoreview HRA	9
Total Special District Tax	\$ 239

The graph below presents an estimate for combined special district property taxes in each City. In Shoreview, the combined tax for these districts ranks 19% above the average of \$200.



County property taxes vary greatly among MLC cities.

- Ramsey County taxes are \$1,503, the highest for MLC cities. (including the City of Shoreview)
- Hennepin County cities are \$1,193, second highest for MLC cities (including the cities of Bloomington, Eden Prairie, Edina, Maple Grove, Minnetonka and Plymouth).
- Carver County cities are \$1,043 (including the City of Chanhassen)
- Scott County taxes are \$978 (including the cities of Savage and Shakopee).
- Washington County taxes are \$846 (including the cities of Oakdale and Woodbury).
- Dakota County is lowest at \$741 (including the cities of Apple Valley, Burnsville, Eagan, Inver Grove Heights and Lakeville).



Total taxes in Shoreview (for all taxing jurisdictions combined) rank 2nd highest among MLC cities (see graph below). To further put the difference into perspective, the table below provides a side-by-side comparison of the total tax bill in Shoreview compared to the total tax bill in Eagan (the lowest MLC city). For the same value home, county property taxes are \$762 higher in Shoreview, school district taxes are \$4 lower, special district taxes are \$131 higher and City taxes are \$116 lower.



Jurisdiction	Sh	oreview	Eagan	Dif	ference
County	\$	1,503	\$ 741	\$	762
School District		1,365	1,369		(4)
City		937	1,053		(116)
Special Districts		239	108		131
Total	\$	4,044	\$ 3,271	\$	773

Summary

Additional information on the City's budget, tax levy and utility rates will be made available in late November on the City's website and at city hall through two other informational booklets:

- Budget Summary
- Utility Operations

The budget hearing on the City's 2019 Budget is scheduled for December 3, 2018 at 7:00 p.m., in conjunction with the first regular Council meeting in December.

Adoption of the final tax levy, budget, capital improvement program and utility rates is scheduled for December 17, 2018 (the second regular Council meeting in December).

This document was prepared by the City's finance department.

